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8 March 1995

MEMORANDUM FOR: Deputy Director for Intelligence

FROM: Chief, DCI Interagency Balkan Task Force

SUBJECT: Deputies' Committee Meeting on Bosnia
9 March 1995

1. The agenda for tomorrow's Deputies' Committee meeting on Bosnia looks similar to that of the last few meetings, focusing on how to convince Tudjman to accept a continued international presence in Croatia, while at the same time planning for assisting an UNPROFOPR withdrawal and training pro-government forces in Bosnia. The continuing discussion of broader policy options toward the former Yugoslavia will be deferred--possibly until another session on Saturday--in favor of a Leon Fuerth-led discussion of funding problems related to the ICFY inter-Serbian border monitoring mission.

-- You will not be required to do an intelligence update, but the BTF will prepare contingency talking points keyed to the agenda items in time for the pre-brief. [REDACTED]

2. Holbrooke will report on his talks on Monday with Tudjman. [REDACTED]

[REDACTED] Holbrooke believes he won Tudjman's agreement to a continued international presence that would include forces in the separation zone and along Croatia's border with Bosnia and Serbia. Ambassador Galbraith is in Knin today to assess the Krajina Serb reaction to the proposal.

-- [REDACTED]

-- Deputies also will consider how to respond to Milosevic's counterproposal on recognition of Bosnia and Croatia, which would include complete lifting of sanctions against Serbia in exchange for endorsement of the Contact Group plan by all parties and continuing negotiations aimed at a Bosnian union comprised of the Croat-Muslim federation and an independent Serb entity, both of whom could confederate with their neighbors. See

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the MILOSEVIC PROPOSAL TAB for additional background on this diplomatic non-starter. [REDACTED]

3. On training pro-government forces in Bosnia in response to a request last month from Senator Dole, OSD and JCS are recommending a very limited effort that would include include training for a few federation officers at US military schools. They conclude that more robust efforts-- including unit level training in neighboring countries, as advocated by Dole--would undermine the spirit of the arms embargo and lead the US to become a co-belligerent. TAB E behind MEETING PAPERS includes the options paper on training issues. [REDACTED]

4. The discussion of ICFY mission funding should be amusing. One of the main problems is the US failure to meet its obligations. A reduction in the size of the mission would make it more difficult to verify Serbian compliance with the embargo of the Bosnian Serbs at a time when we would expect violations to increase. See the ICFY FUNDING TAB for additional background on this issue. The INTER-SERBIAN SANCTIONS TAB includes our latest monthly assessment that points to some increase in enforcement problems. Your talking points will include [REDACTED] continued efforts by the Yugoslav Army to supply the Bosnian Serbs, to include some sanctioned by Milosevic. [REDACTED]

5. Macedonia is not on the agenda, but Secretary Perry and the US Charge in Skopje continue to press for a substantial augmentation of US forces in that country. The US Charge--Victor Comras--took strong exception to the BTF paper suggesting that a large augmentation would not help with Macedonia's internal problems and would be counterproductive in terms of achieving other US diplomatic objectives in the region. He reportedly plans to send in a [REDACTED] message raising his concerns. The MACEDONIA TAB includes a memorandum Roger George prepared for Joe Nye based on his discussions last week with Macedonian officials that basically supports our position. [REDACTED]

6. On other issues, the UNPROFOR WITHDRAWAL TAB includes a JCS briefing on withdrawal planning, and the CROATIA TAB contains our second in a series of assessments looking at indicators of possible conflict in Croatia. I will have copies of the latter document if you would like to distribute them at the meeting. I will accompany you to the meeting and serve as note-taker. [REDACTED]

[REDACTED]
A. Norman Schindler

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