

SECRET

NOTIFICATION OF PROJECT APPROVAL

PROJECT: **ABBASIN**

ACTION		AREA
	NEW PROJECT	DIVISION <b>SR</b>
	AMENDMENT NO.	
<b>X</b>	RENEWAL <b>(FY 1959)</b>	BRANCH <b>2</b>
	TERMINATION	DESK <b>Estonia</b>
	MEMO REQUEST	

AUTHORIZATION

APPROVING AUTHORITY <b>GPP</b>	<b>20 NOV 1958</b>	AMOUNT <b>C J</b>	FISCAL YEAR <b>1959</b>
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CONDITIONS OF APPROVAL

Renewal in the amount of **C J** for FY 1959 approved.

DECLASSIFIED AND RELEASED BY  
CENTRAL INTELLIGENCE AGENCY  
SOURCE METHOD EXEMPTION 3B2D  
NAZI WAR CRIMES DISCLOSURE ACT  
DATE 2007

PP/OPS/PP REF. NO. <b>NOV 5494</b>	SIGNATURE <b>PP/FRD/PP, C J</b> <b>SIGNED</b>	DATE <b>20 NOV 1958</b>
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DISTRIBUTION

1	DD/P	1	SSA-DD/S	1	COVERT BUDGET BRANCH	1	AREA DIVISION CHIEF OF ADMIN.	1	PP/OPS/PR	2	PP/OPS/PP
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SECRET

PP STAFF COORDINATION

PROJECT: **AEBASIN**

AMENDMENT NO.

DIVISION

**SR**

**X**

RENEWAL **(FY 1959)**

BRANCH

**2**

TERMINATION

DESK

**Estonian**

STAFF CONCURRENCE

MEMORANDUM ATTACHED

ORGANIZATIONAL ELEMENT	SIGNATURE	COPY NO.	DATE	YES	NO	DATE
<b>ASSA-DD/S</b>	<input type="checkbox"/> <i>[Signature]</i>	<sup>1/</sup> 2	11/14/58			
<b>RP/PRD/RB</b>	<sup>1/5/</sup> <input type="checkbox"/> <i>[Signature]</i>	1 & 3	19 Nov 58			
<b>PP/PROP</b>	<sup>1/5/</sup> <input type="checkbox"/> <i>[Signature]</i>		17/11/58			
<b>IOD</b>	<sup>1/5/</sup> <input type="checkbox"/> <i>[Signature]</i>		12/11/58			
<b>PP/C/PRD</b>		1				

RECOMMEND APPROVAL

<i>for</i> CPP	SIGNATURE <input type="checkbox"/> <i>[Signature]</i>	DATE 20 Nov 58
A/DD/P/P	SIGNATURE	DATE

(This space reserved for comments of SSA-DD/S; CPP; A/DD/P/P.)

<sup>1/</sup> Funds programmed in operating budget.

*[Signature]*

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REQUEST FOR PP PROJECT RENEWAL  
DIVISION PROJECT CLEARANCE SHEET

1. ACTION: Request for Renewal, FY 1959

a. Project Cryptonym AEBASIN

b. Division SR

c. Branch SR/2

d. Desk Estonian

e. Case Officer [ ] . Ext. 8256

2. DIVISION CONCURRENCES:

[ ] for [ ] 22 October 1958  
C/SR/2 ip v Date

[ ] MB 27 October 1958  
SR/COP/PP Date

[ ] MB 28/X - 58  
SR/COP Date

[ ] MB 29 Oct 58  
C/SR Date

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REQUEST FOR PP PROJECT RENEWAL

1. TOTAL FUNDS REQUESTED: [ ]
2. AMOUNT IN WHICH PROJECT WAS INCLUDED IN THE OPERATIONAL PROGRAM: [ ]
3. SUMMARY OF FUNDS APPROVED AND OBLIGATED BY FISCAL YEAR SINCE PROJECT INITIATION:

	<u>APPROVED</u>	<u>BY</u>	<u>OBLIGATED</u>
a. 1953 -	[ ]	Operational Program	[ ]
b. 1954 -		Operational Program	
c. 1955 -		DCI	
d. 1956 -		Operational Program	
e. 1957 -		CFF	
f. 1958 -		Operational Program	

4. PROJECT DETAILS:

- a. ABBASIN engages in the following activities directed against the Estonian SSR: radio broadcasts, mailing operations, liaison with emigre organizations, PP briefings for legal travelers and exploitation of other media such as demonstrations which have PP potentialities. In operations conducted through these media the following objectives are being pursued:
  - (1) To preserve the national identity of the Estonian people.
  - (2) To maintain among the Estonian people an attitude of irreconcilability toward international Communism and the Soviet regime dominating Estonia today.
  - (3) To maintain and enhance the pro-Western orientation of the Estonian people.
  - (4) To encourage revisionist tendencies among Estonian communists.
  - (5) To foster evolutionary change by encouraging the Estonian people to seek continuous concessions from the Soviet regime in Estonia.

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- (6) To contribute by all possible means to the growth of intellectual ferment among the Estonian people.

The AEBASIN operations have been conducted through the Estonian section at Radio Nacional, Madrid. Contact with Radio Nacional is maintained through the Voice of Estonian Freedom, a cover organization located in New York City.

During the past fiscal year there have been no policy changes which have affected Project AEBASIN.

b. Changes in Project Objectives:

Objectives (4), (5) and (6) as listed in paragraph 4.a. above represent additions to the objectives listed in previous years. These additions have been included in recognition of the changes which have taken place within the Soviet Union and within the Communist orbit since the Twentieth Party Congress in 1956. The development of revisionist tendencies, the appearance of dissident literature, the outbreak of student unrest and the demand for more consumer goods by the average citizen are all manifestations of a new situation both in Estonia and in the USSR as a whole.

c. Significant changes which took place during FY 1958:

AEBASIN/2, one of the two Estonian broadcasters at Radio Nacional, was dropped from Agency contact because of a disagreement over salary. He is still active at Radio Nacional and has interfered with the activities of the other Estonian broadcaster who is a CIA contract agent. Agency control over the broadcasts has thus deteriorated. Two solutions to this problem are under study:

- (1) The former agent may be required to resign from Radio Nacional because of financial difficulties arising from the fact that his salary from Radio Nacional is only \$20 per month;
- (2) Negotiations may be renewed to bring this former agent back under Agency control.

d. Summary of current monthly quantitative output of each production component:

Radio Nacional

Original broadcasts - 15 minutes per day  
Rebroadcasts - 15 minutes per day

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e. List of significant operational events:

- (1) At the end of May 1958, a 15 minute rebroadcast was inaugurated bringing the total broadcast time to 30 minutes per day from Radio Nacional.
- (2) With reference to Radio Nacional Baltic language broadcasts, it has not been possible to obtain an adequate picture of technical reception or audience reaction for the past years. Although such data is difficult to obtain from inside the USSR, a considerable amount of information has been available but has not been analyzed systematically. The following actions which are designed to ascertain the effectiveness of Radio Nacional broadcasts currently are being conducted:
  - (a) A review of all available reports to include reports by the "ninos" (Spaniards repatriated from the Soviet Union), by Baltic Germans who have been resettled, by Soviet and Western travelers and by Soviet defectors is being conducted;
  - (b) At the request of SR, OSI is making a technical study of Radio Nacional broadcasts;
  - (c) Contract agents are translating and reviewing broadcast scripts;
  - (d) The Soviet Press is being reviewed for any attacks against Radio Nacional broadcasts.

Certain definite facts have already emerged. Reports by the "ninos", Baltic Germans, travelers and defectors indicate that Radio Nacional can be heard in the Baltic and does have an audience. Tourists from the Estonian SSR to Finland have reported that Estonian language broadcasts from Madrid are being heard despite heavy jamming in the larger cities. The Estonian broadcasts have also been attacked in the Estonian Press, for example, in an article in RAKVA HAAL on 29 January 1958. Information that Radio Nacional broadcasts are heard in Lithuania and Latvia and the USSR as a whole indirectly supports the conclusion that the broadcasts can be heard in Estonia. In order to obtain additional data, assets at Radio Nacional will be instructed to ask their Estonian listeners to correspond through accommodation addresses. In order to improve broadcast content and gain a broader audience,

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Headquarters is preparing a guidance directive for use by assets at Radio Nacional. Assets will be required to comply strictly with this directive. Special courses in broadcast technique and preparation will be conducted in West Germany or elsewhere for the broadcasters. Finally any incompetent personnel will be replaced. It is expected that the above measures will make the Estonian language broadcasts a worthwhile operation.

- (3) The mailing operations which were financed mostly with  funds operated with only moderate effectiveness. The letters were not too well written and no effort was made to determine whether or not they reached the target. Headquarters is undertaking to improve these operations by preparing the basic letters to be copied by the emigre letter writers. Letters are to be sent to selected targets, especially intellectuals and students, rather than to random targets as in the past. Letters are to be written so as to elicit a response if possible and thus enable Headquarters to gauge target reaction and to establish the fact that the letters are reaching the target.

f. Consonance with the Related Missions Directive:

In the Related Missions Directive for Germany, Objective 2 under Priority A and Objective 1 under Priority B for the Soviet Union apply to Project AERASIN.

g. Quantity and quality of FI production obtained through AERASIN:

During the past year there has been no FI production obtained through AERASIN.

h. Review of cover, control, operational and security developments:

The cover organization for contact with Radio Nacional, the Voice of Estonian Freedom, has no popular membership. It claims to receive its funds from an "anonymous" donor. These points are not considered to be significant weaknesses and sound sufficiently plausible. In addition, this arrangement permits much greater control than would be possible if this organization had a popular base with an elected leadership. Operational difficulties have been encountered because of lack of case officer contact with the assets at Radio Nacional. This weakness will be remedied by giving special training to these assets and, if possible, by establishing some case officer contact.

Propaganda guidance is sent from Headquarters via the Voice of Estonian Freedom to Radio Nacional through the open mail. This is a limiting factor rather than a security problem. Certain material obviously cannot be sent in this fashion; however, the flow of guidance from the Voice of Estonian Freedom to Radio Nacional is a perfectly normal action in consonance with their relationship.

**i. Principal Agent:**

There is no principal agent for Project AKBASIN.

**j. American staff and contract personnel:**

Headquarters staff - 1 part-time case officer  
Headquarters contract - 2 contract agents  
Field contract - 1 contract agent  
Indigenous - 2 field agents

**k. Liaison with Intelligence Services:**

There has been no contact with an Intelligence Services.

**l. Interagency coordination:**

No interagency coordination has been required.

**m. Plans for FY 1959:**

(1) Radio Nacional - Broadcasts in Estonian will be beamed to the Estonian SSR twice daily with a 15 minute original broadcast in the evening and a 15 minute rebroadcast in the morning. Spanish authorities have indicated further that an additional 15 minutes of broadcast time may be made available to the Estonians. It is planned that the broadcasts be improved as follows:

(a) Assets at the station will be given special training in announcing, news editing and script writing. This will be accomplished by having the individuals concerned receive training in Germany or elsewhere.

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- (b) Headquarters is preparing a broad guidance directive outlining in principle the propaganda lines which should be followed. This directive will be given to assets at the station and to certain script writers. In addition, specific guidance on current issues will be furnished on a continuing basis.
  - (c) Headquarters will review and critique the scripts on a continuing basis in order that broadcast content and technique may be constantly improved.
  - (d) An assistant for the agent at Madrid will be selected and trained.
- (2) Mailing operations - In place of the irregular Estonian mailing operations which took place under [ ] , it is planned that mailing operations be inaugurated under AERASIN as follows:
- (a) A personal letter writing campaign from West Germany will be conducted on a continuing basis at the rate of about 500 letters per month.
  - (b) Mimeographed material enclosed in personalized envelopes will be mailed from West Germany.
  - (c) Printed matter to include newspapers, magazines, brochures, and lengthy mimeographed articles will be mailed using the "banderol" technique.
- Headquarters participation will include the following:
- (a) Furnishing guidance as to themes for use in mailing operations.
  - (b) Preparation of letters for mimeographing or for copying by letter writers.
  - (c) Compilation of target addresses and cataloguing addresses according to class or profession.
  - (d) Selection of books and articles for mailing.
- (3) Emigre organizations - Contacts with emigre organizations will be developed along the following lines:
- (a) The Voice of Estonian Freedom will be maintained as a cover organization for channeling guidance to the Estonian section at Radio Nacional and for developing new activities.

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(b) A study of Estonian emigre organizations will be conducted in order to determine their possible use for FP activities to include contact operations with Soviet nationals, demonstrations and selective mailing operations. Contact would be limited to individuals within active organizations. Financial support to such organizations would be furnished only for specific operations.

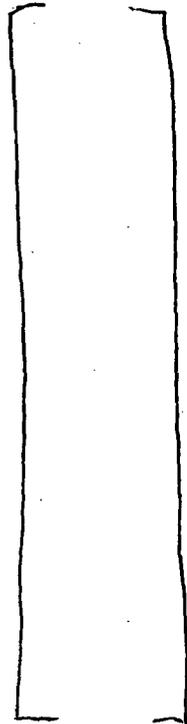
n. Budget for FY 1959:

(1) Personnel compensation

- (a) 3 US/GA - [ ] \$ 4,800.00
- (b) 2 Script writers 9,000.00
- (c) 1 Assistant at Madrid (FN/FA) 3,400.00

(2) Supplies, material and equipment

- (a) Purchase of scripts and translations
- (b) Purchase of services
- (c) Purchase of information, books, periodical subscriptions, gifts in lieu of salary to covert associates, representation
- (d) Office expenses
  - New York
  - Madrid



(3) Other operational expenses

- (a) Area travel for agents
- (b) Domestic travel for case officer & covert associates in the U.S.
- (c) Entertainment of covert associates

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- (d) Utilization of Estonian emigre organizations for contact operations with Soviet nationals, for demonstrations and for other related activities
- (e) Quarters allowance for
- (f) Mailing operations
- (4) Subsidy payments

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NONE

TOTAL

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REQUEST FOR PP PROJECT RENEWAL

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[ ]
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	<u>APPROVED</u>	<u>BY</u>	<u>OBLIGATED</u>
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d. 1956 -		Operational Program	
e. 1957 -		CPP	
f. 1958 -		Operational Program	

4. PROJECT DETAILS:

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i. Principal Agent:

There is no principal agent for Project AEBASIN.

j. American staff and contract personnel:

Headquarters staff - 1 part-time case officer

Headquarters contract - 2 contract agents

Field contract - 1 contract agent

Indigenous - 2 field agents

k. Liaison with Intelligence Services:

There has been no contact with an Intelligence Services.

l. Interagency coordination:

No interagency coordination has been required.

m. Plans for FY 1959:

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- (d) Office expenses
  - New York
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(3) Other operational expenses

- (a) Area travel for agents
- (b) Domestic travel for case officer & covert associates in the U.S.
- (c) Entertainment of covert associates

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- (d) Utilization of Estonian emigre organizations for contact operations with Soviet nationals, for demonstrations and for other related activities
- (e) Quarters allowance for
- (f) Mailing operations
- (4) Subsidy payments

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None

TOTAL

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23 October 1958

MATERIEL AND FACILITIES REQUIREMENTS ANNEX

PROJECT - AEBASIN - PP

I. MATERIEL

	<u>FY 1959</u>	<u>Total</u>
A. ZI - None Required	--	--
B. Offshore - None Required	--	--

II. FACILITIES

A. ZI		
1. Rental of safe office, including utilities	[	]
B. Offshore		
1. Rental of safe office, including utilities	[	]
Total Facilities	[	]

III. SUMMARY - The logistics support of project AEBASIN-PP as submitted for renewal for the period Fiscal Year 1959 is estimated to be r facilities.

[ ]

[ ]  
Chief, SR/Logistics

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(When Filled In)

<b>PROJECT FINANCIAL DATA</b>		PROJECT CRYPTONYM <b>AERASIN</b>			
		FISCAL PERIOD COVERED <b>1 July</b> 195 <b>8</b> THRU 30 JUNE 195 <b>30 June 1959</b>			
*MAY NOT EXCEED SECRET CLASSIFICATION					
RESPONSIBLE STAFF OR DIVISION <b>SR DIVISION</b>		CASE OFFICER <input type="checkbox"/> <input type="checkbox"/>			
<b>A. PERSONNEL REQUIREMENTS</b>					
Indicate number and type of personnel required and estimated total compensation for salary, allowances, travel and related employee benefits. Include everyone paid from project.					
TYPE	NUMBER		ESTIMATED COMPENSATION		
	U. S. PERSONNEL	FOREIGN NATIONAL	BASE SALARY	ALL OTHER	TOTAL
STAFF EMPLOYEES					
STAFF AGENTS					
CAREER AGENTS					
CONTRACT AGENTS					
CONTRACT CONSULTANTS					
DETAILED PERSONNEL					
FIELD AGENTS					
MILITARY					
ALL OTHER					
TOTAL A.					
<b>B. SUPPLIES, MATERIEL AND EQUIPMENT</b>					
Indicate amount required in applicable spaces. Attach complete supporting list for each.					
COMMO	CHEMICAL	QUARTERMASTER SUPPLIES		OTHER SUPPLIES	
\$	\$	\$		\$	
MEDICAL	ORDNANCE	SPECIAL DEVICES		OTHER EQUIPMENT	
\$	\$	\$		\$	
TOTAL B.					
<b>C. OTHER OPERATIONAL EXPENSES</b>					
Indicate volume and nature of expenses such as (1) maintenance of two operational houses abroad (2) spot purchase of information, etc.					
<b>Case Officer travel</b> <input type="checkbox"/> <b>Ops. Entertainment</b> <input type="checkbox"/> <b>Miscellaneous</b> <input type="checkbox"/>					
TOTAL C.					
<b>D. SUBSIDY OR PROPRIETARY PAYMENTS</b>					
If funds are to be turned over to individuals or groups in large lump sums to be expended by the individuals or groups at their discretion to accomplish an agreed-upon objective, explain the type of financial accounts, factual verification or statements, if any, other than a receipt for the lump sum, which will be obtained.					
<b>Accountings in accordance with approved Administrative Plan</b> <b>Details under this heading are on file in SR/BF</b>					
TOTAL D.					
TOTAL FUND REQUIREMENTS (A + B + C + D) \$					