

SECRET

NOTIFICATION OF PROJECT APPROVAL

PROJECT: **AEFLAG**

| ACTION | | AREA | |
|----------|--------------------------|------------------------|--|
| | NEW PROJECT | DIVISION SR | |
| | AMENDMENT NO. | | |
| X | RENEWAL (FY 1959) | BRANCH 2 | |
| | TERMINATION | DESK Latvian | |
| | MEMO REQUEST | | |

AUTHORIZATION

| | | | |
|-----------------------------------|-------------|---------------|----------------------------|
| APPROVING AUTHORITY CPP | 19 DEC 1958 | AMOUNT [] | FISCAL YEAR 1959 |
|-----------------------------------|-------------|---------------|----------------------------|

CONDITIONS OF APPROVAL

Renewal in the amount of [] for FY 1959 approved.

DECLASSIFIED AND RELEASED BY
CENTRAL INTELLIGENCE AGENCY
SOURCE METHOD EXEMPTION 3B2B
NAZI WAR CRIMES DISCLOSURE ACT
DATE 2007

| | | |
|---------------------------------------|---------------------------------------------|----------------------------|
| PP/OPS/PP REF. NO. NOV 5515 | SIGNATURE PP/FRD/PP [] SIGNED | DATE 19 DEC 1958 |
|---------------------------------------|---------------------------------------------|----------------------------|

DISTRIBUTION

| | | | | | | | | | | | |
|---|------|---|----------|---|-------------------------|---|----------------------------------|---|-----------|---|-----------|
| 1 | DD/P | 1 | SSA-DD/S | 1 | COVERT BUDGET BRANCH | 1 | AREA DIVISION CHIEF OF ADMIN. | 1 | PP/OPS/PR | 2 | PP/OPS/PP |
|---|------|---|----------|---|-------------------------|---|----------------------------------|---|-----------|---|-----------|

SECRET

PP STAFF COORDINATION

PROJECT: **AZFLAG**

| | | | |
|----------|--------------------------|----------|----------------|
| | AMENDMENT NO. | DIVISION | BR |
| X | RENEWAL (FY 1959) | BRANCH | 2 |
| | TERMINATION | DESK | Latvian |

| STAFF CONCURRENCE | | | | MEMORANDUM ATTACHED | | |
|----------------------------|------------------------------------|----------------|-----------|---------------------|----|------|
| ORGANIZATIONAL ELEMENT | SIGNATURE | COPY NO. | DATE | YES | NO | DATE |
| ABSA-DD/S | <input type="checkbox"/> | <u>1/</u> 2 | 11/21/58 | | | |
| PP/FRD/RB | <i>KS</i> <input type="checkbox"/> | 1 & 3 | 15 Dec 58 | | | |
| <i>CH/O/S</i> | <i>KS</i> <input type="checkbox"/> | | | | | |
| <i>DC/TO</i> | <i>KS</i> <input type="checkbox"/> | | 20 Nov 58 | | | |
| <i>PP/PROP</i> | <i>KS</i> <input type="checkbox"/> | | 20 Nov 58 | | | |
| PP/G/FRD | | 1 | | | | |

RECOMMEND APPROVAL

| | | |
|----------------|---------------------------------------|-------------------|
| <i>for</i> CPP | SIGNATURE <input type="checkbox"/> | DATE 19 Dec 58 |
| A/DD/P/P | SIGNATURE | DATE |

(This space reserved for comments of SSA-DD/S; CPP; A/DD/P/P.)

1/ Funds programmed in operating budget.

PP Staff takes note of the Div's awareness of need to *PP* develop ways and means to establish the project's effectiveness. More precise info on project evaluation will be required to justify this operation for periods ahead, especially since a budgetary increase had though slight - is involved at this time.

SECRET

REQUEST FOR PP PROJECT RENEWAL
DIVISION PROJECT CLEARANCE SHEET

1. ACTION: Request for Renewal, FY 1959

a. Project Cryptonym AEFLAG
b. Division SR
c. Branch SR/2
d. Desk Latvian
e. Case Officer's Name and Telephone Extension [] . Ext. 8256

2. DIVISION CONCURRENCES:

[] [] G/BR/2 23 October 1958
Date
[] [] SR/COP/PP 3 November 1958
Date
[] [] SR/COP 4 November 1958
Date
[] [] G/BR 12 November 1958
Date

SECRET

SECRET

REQUEST FOR PP PROJECT RENEWAL

1. TOTAL FUNDS REQUESTED: [] []
2. AMOUNT IN WHICH PROJECT WAS INCLUDED IN THE OPERATIONAL PROGRAM:
[] []
3. SUMMARY OF FUNDS APPROVED AND OBLIGATED BY FISCAL YEAR SINCE PROJECT INITIATION:

| | <u>APPROVED</u> | <u>BY</u> | <u>OBLIGATED</u> |
|-----------|-----------------|-----------|------------------|
| a. 1957 - | [] [] | DD/P | [] [] |
| b. 1958 - | [] [] | GPP | [] [] |

4. PROJECT DETAILS:

- a. AEFLAG engages in the following activities directed against the Latvian SSR: radio broadcasts, mailing operations, liaison with emigre organizations, PF briefings for travelers and exploitation of other media such as demonstrations which have PF potentialities. In operations conducted through these media the following objectives are being pursued:

- (1) To preserve the national identity of the Latvian people.
- (2) To maintain among the Latvian people an attitude of irreconcilability toward international communism and the Soviet regime dominating Latvia today.
- (3) To maintain and enhance the pro-Western orientation of the Latvian people.
- (4) To encourage revisionist tendencies among Latvian Communists.
- (5) To foster evolutionary change by encouraging the Latvian people to seek continuous concessions from the Soviet regime in Latvia.
- (6) To contribute by all possible means to the growth of intellectual ferment among the Latvian people.

AEFLAG operations have been conducted through the Latvian section at Radio Nacional, Madrid. Contact with Radio Nacional is maintained through the Institute of Latvian Culture, a cover organization located in New York City.

SECRET

SECRET

- 2 -

During the past fiscal year there have been no policy changes which have affected Project AEFLAG.

b. Changes in Project Objectives:

Objectives (4), (5) and (6) as listed in paragraph 4.a. above represent additions to the objectives listed in previous years. These additions have been included in recognition of the changes which have taken place within the Soviet Union and within the Communist orbit since the Twentieth Party Congress in 1956. The development of revisionist tendencies, the appearance of dissident literature, the outbreak of student unrest and the demand for more consumers goods by the average citizen are all manifestations of a new situation which exists both in Latvia and in the USSR as a whole.

c. Significant changes which took place during FY 1958:

There were no significant changes in FY 1958.

d. Summary of current monthly quantitative output of each product component:

Radio Nacional

Original broadcasts - 15 minutes per day

Rebroadcasts - 15 minutes per day

e. List of significant operational events:

(1) At the end of May 1958 a 15 minute rebroadcast was inaugurated bringing the total broadcast time to 30 minutes per day from Radio Nacional.

(2) With reference to Radio Nacional Baltic language broadcasts, it has not been possible to obtain an adequate picture of technical reception or audience reaction for the past years. Although such data is difficult to obtain from inside the USSR, a considerable amount of information has been available but has not been analyzed systematically. The following actions which are designed to ascertain the effectiveness of Radio Nacional broadcasts currently are being conducted:

(a) A review of all available reports to include reports by the "ninos" (Spaniards repatriated from the Soviet Union), by Baltic Germans who have been resettled; by Soviet and Western travelers and by Soviet defectors is being conducted;

SECRET

SECRET

- 3 -

- (b) At the request of SR, OSI is making a technical study of Radio Nacional broadcasts;
- (c) Contract agents are translating and reviewing broadcast scripts;
- (d) The Soviet Press is being reviewed for any attacks against Radio Nacional broadcasts;
- (e) Tape recordings made in Stockholm of Radio Nacional broadcasts are being reviewed.

Certain definite facts have already emerged. Reports by the "ninos", Baltic Germans, travelers and defectors indicate that Radio Nacional can be heard in the Baltic and does have an audience. For example, in the past year eight letters were written from Latvia to an accommodation address in Sweden in response to an appeal over Radio Nacional. A monitor in Stockholm listens to the broadcasts daily and reports that as many as ten broadcasts per month have been completely free of jamming. Information that Radio Nacional broadcasts are heard in Lithuania and Estonia and in the USSR as a whole indirectly supports the conclusion that the broadcasts can be heard in Latvia. In order to obtain additional data, assets at Radio Nacional will be instructed to ask their Latvian listeners to correspond through accommodation addresses. In order to improve broadcast content and gain a broader audience, Headquarters is preparing a guidance directive for use by assets at Radio Nacional. Assets will be required to comply strictly with this directive. Special courses in broadcast technique and preparation will be conducted in West Germany or elsewhere for the broadcasters. Finally, any incompetent personnel will be replaced. It is expected that the above measures will make the Latvian language broadcasts a worthwhile operation.

- (3) The mailing operations which actually were financed with funds operated with only moderate effectiveness. The letters were not too well written and no effort was made to determine whether or not they reached the target. Headquarters is undertaking to improve these operations by preparing the basic letters to be copied by the emigre letter writers. Letters are to be sent to selected targets, especially intellectuals and students, rather than to random targets as in the past. Letters are to

SECRET

- 4 -

be written so as to elicit a response if possible and thus enable Headquarters to gauge target reaction and to establish the fact that the letters are reaching the target.

f. Consonance with the Related Missions Directive:

In the Related Missions Directive for Germany, Objective 2 under Priority A and Objective 1 under Priority B for the Soviet Union apply to Project AEFLAG.

g. Quantity and quality of FI production obtained through AEFLAG:

During the past year there has been no FI production obtained through AEFLAG.

h. Review of cover, control, operational and security developments:

The cover organization for contact with Radio Nacional, the Institute of Latvian Culture, has no popular membership. It claims to receive its funds from an "anonymous" donor. These points are not considered to be significant weaknesses and sound sufficiently plausible. In addition, this arrangement permits much greater control than would be possible if this organization had a popular base with an elected leadership. Operational difficulties have been encountered because of lack of case officer contact with the assets at Radio Nacional. This weakness will be remedied by giving special training to these assets and, if possible, by establishing some case officer contact. Propaganda guidance is sent from Headquarters via the Institute for Latvian Culture to Radio Nacional through the open mail. This is a limiting factor rather than a security problem. Certain material obviously cannot be sent in this fashion; however, the flow of guidance from the Institute of Latvian Culture to Radio Nacional is a perfectly normal action in consonance with their relationship.

i. Principal Agent:

There is no principal agent for Project AEFLAG.

j. American staff and contract personnel:

| | |
|-----------------------|----------------------------|
| Headquarters staff | - 1 part-time case officer |
| Headquarters contract | - 1 contract agent |
| Field contract | - 1 contract agent |
| Indigenous | - 2 field agents |

k. Liaison with Intelligence Services:

There has been no contact with any Intelligence Services.

SECRET

1. Interagency coordination:

No interagency coordination has been required.

m. Plans for FY 1959:

(1) Radio Nacional - Broadcasts in Latvian will be beamed to the Latvian SSR twice daily with a 15 minute original broadcast and a 15 minute rebroadcast in the morning. Spanish authorities have indicated further that an additional 15 minutes of broadcast time may be made available to the Latvians. It is planned that the broadcasts be improved as follows:

- (a) Assets at the station will be given special training in announcing, news editing and script writing.
- (b) Headquarters is preparing a broad guidance directive outlining in principle the propaganda lines which are to be followed. This directive will be given to assets at the station and to certain script writers. In addition, specific guidance on current issues will be furnished on a continuing basis.
- (c) Scripts will be reviewed and critiqued on a continuing basis in order that broadcast content and technique may be constantly improved.

(2) Mailing Operations - In place of the irregular Latvian mailing operations which took place under [] it is planned that mailing operations be inaugurated under AEFLAG as follows:

- (a) A personal letter-writing campaign from West Germany will be conducted on a continuing basis at the rate of about 500 letters per month.
- (b) Mimeographed material enclosed in personalized envelopes will be mailed from West Germany.
- (c) Printed matter to include newspapers, magazines, brochures, lengthy mimeographed articles will be mailed using the "banderol" technique.

Headquarters participation will include the following:

- (a) Furnishing guidance as to themes for use in mailing operations.

- (b) Preparation of letters for mimeographing or for copying by letter writers.
 - (c) Compilation of target addresses and cataloguing addresses according to class or profession.
 - (d) Selection of books and articles for mailing.
- (3) Emigre Organizations - Contacts with emigre organizations will be developed along the following lines:
- (a) The Institute of Latvian Culture will be maintained as a cover organization for channeling guidance to the Latvian section at Radio Nacional and for developing new activities.
 - (b) A study of Latvian emigre organizations will be conducted in order to determine their possible use for FP activities to include contact with Soviet nationals, demonstrations and selective mailing operations. Contact would be limited to individuals within active organizations. Financial supports to such organizations would be furnished only for specific operations.
- (4) Radio Rome - An investigation is being made of the possibility of establishing Latvian language broadcasts from Radio Rome. Should this possibility materialize an arrangement similar to that existing for Latvian broadcasts from Radio Nacional would be established.

n. Budget for FY 1959:

(1) Personnel Compensation

- (a) 2 US/GA - \$12,500.00
- (b) 2 FN/FA - AEFLAG/2
AEFLAG/3 1,500.00

(2) Supplies, Material and Equipment

- (a) Purchase of scripts and translations
- (b) Purchase of information, books, periodical subscriptions, gifts in lieu of salary for covert associates, representation

SECRET

- 7 -

(c) Office expenses

Madrid

Washington

(3) Other Operational Expenses

(a) Area travel for agents

(b) Domestic travel for case officer and
covert associates in the United States

(c) Entertainment of covert associates

(d) Utilization of Latvian emigre organizations
for contact operations with Soviet nationals,
for demonstrations and for other related
activities

(e) Quarters allowance for []

(f) Mailing operations

(4) Subsidy Payments

TOTAL

None

[]

SECRET

SECRET

24 October 1958

MATERIEL AND FACILITIES REQUIREMENTS ANNEX

PROJECT - AEFLAG - PP

I. MATERIEL

FY 1959

A. ZI

1. Office supplies

3 []

B. Offshore

1. Office supplies

[]

Total Materiel

[]

II. FACILITIES

A. ZI - None

B. Offshore

1. Rental of office, including utilities

[]

III. SUMMARY - The logistics support required for project AEFLAG-PP as submitted for renewal FY 1959 is estimated to be [] for materiel and [] for facilities.

[]

[]
Chief, SR/Logistics

SECRET

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(When Filled In)

| PROJECT FINANCIAL DATA | | PROJECT CRYPTONYM AEFLAO | | | |
|---------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------------|-----------------|----------------------------------------------------------------------------------------------|------------------------|-------------------|----------------|
| | | FISCAL PERIOD COVERED 1 July 195 ⁸ THRU 30 JUNE 195 ⁹ | | | |
| *MAY NOT EXCEED SECRET CLASSIFICATION | | | | | |
| RESPONSIBLE STAFF OR DIVISION SR DIVISION | | CASE OFFICER [] | | | |
| A. PERSONNEL REQUIREMENTS | | | | | |
| Indicate number and type of personnel required and estimated total compensation for salary, allowances, travel and related employee benefits. Include everyone paid from project. | | | | | |
| TYPE | NUMBER | | ESTIMATED COMPENSATION | | |
| | U. S. PERSONNEL | FOREIGN NATIONAL | BASE SALARY | ALL OTHER | TOTAL |
| STAFF EMPLOYEES | | | | | |
| STAFF AGENTS | | | | | |
| CAREER AGENTS | 1 | | 6500. | | 6500. |
| CONTRACT AGENTS | | 1 | 6000. | Qtrs 1500. | 7500. |
| CONTRACT CONSULTANTS | | | | | |
| DETAILED PERSONNEL | | | | | |
| FIELD AGENTS | | 2 | 1500. | | 1500. |
| MILITARY | | | | | |
| ALL OTHER | | | | | |
| TOTAL A. | | | 14,000. | 1500. | 15,500. |
| B. SUPPLIES, MATERIEL AND EQUIPMENT | | | | | |
| Indicate amount required in applicable spaces. Attach complete supporting list for each. | | | | | |
| COMMO \$ | CHEMICAL \$ | QUARTERMASTER SUPPLIES \$ | OTHER SUPPLIES \$ | | |
| MEDICAL \$ | ORDNANCE \$ | SPECIAL DEVICES \$ | OTHER EQUIPMENT \$ | | |
| TOTAL B. | | | | | |
| C. OTHER OPERATIONAL EXPENSES | | | | | |
| Indicate volume and nature of expenses such as (1) maintenance of two operational houses abroad (2) spot purchase of information, etc. | | | | | |
| Operational Expenses Operational Travel Purchase of Scripts Purchase of Information Office Rent & Exp. | | | | | |
| TOTAL C. | | | | | |
| D. SUBSIDY OR PROPRIETARY PAYMENTS | | | | | |
| If funds are to be turned over to individuals or groups in large lump sums to be expended by the individuals or groups at their discretion to accomplish an agreed-upon objective, explain the type of financial accounts, factual verification or statements, if any, other than a receipt for the lump sum, which will be obtained. | | | | | |
| TOTAL D. | | | | | |
| TOTAL FUND REQUIREMENTS (A + B + C + D) \$ | | | | | |

SECRET

(When Filled In)

E. FUNDING REQUIREMENTS

APPROXIMATE DATES AND AMOUNTS OF MONEY REQUIRED

FORM REQUIRED

U. S. DOLLARS

FOREIGN (SPECIFY)

NEGOTIABLE INSTRUMENTS (SPECIFY)

SPECIAL SECURITY REQUIREMENTS OR METHODS OF TRANSMISSION

F. SPECIAL REQUIREMENTS

(Within security limitations, list any other facts or circumstances which will enable Special Support Staff to lend adequate logistical support to this project. Indicate specifically the "RUSH" or "TIME" factors involved.)

SECRET