

**SECRET**

**NOTIFICATION OF PROJECT APPROVAL**

**PROJECT: AEFLAG**

| ACTION   |                          | AREA                  |
|----------|--------------------------|-----------------------|
|          | NEW PROJECT              | DIVISION<br><b>SR</b> |
|          | AMENDMENT NO.            |                       |
| <b>X</b> | RENEWAL <b>(FY 1960)</b> | BRANCH<br><b>2</b>    |
|          | TERMINATION              | DESK<br><b>Baltic</b> |
|          | MEMO REQUEST             |                       |

**AUTHORIZATION**

|  |                    |                      |                            |
|--|--------------------|----------------------|----------------------------|
| APPROVING AUTHORITY<br><b>DDP/C/PG</b> | <b>15 MAR 1960</b> | AMOUNT<br><b>[ ]</b> | FISCAL YEAR<br><b>1960</b> |
|--|--------------------|----------------------|----------------------------|

CONDITIONS OF APPROVAL

**Renewal in the amount of [ ] for FY 1960 approved.**

DECLASSIFIED AND RELEASED BY  
CENTRAL INTELLIGENCE AGENCY  
SOURCE METHODS EXEMPTION 3828  
NAZI WAR CRIMES DISCLOSURE ACT  
DATE 2007

|  |   |                            |
|--|---|----------------------------|
| PP/PRD/PPB REF. NO.<br><b>MAR 6258</b> | SIGNATURE<br><b>DDP/PG (Signed [ ])</b> | DATE<br><b>15 MAR 1960</b> |
|--|---|----------------------------|

**DISTRIBUTION**

|   |     |   |          |   |                       |   |  |   |           |   |            |
|---|-----|---|----------|---|-----------------------|---|--|---|-----------|---|------------|
| 1 | DDP | 1 | SSA-DD/S | 1 | ANALYSIS<br>BRANCH #1 | 2 | OPERATING DIVISION<br>CHIEF OF SUPPORT | 1 | PP/PRD/RB | 2 | PP/PRD/PPB |
|---|-----|---|----------|---|-----------------------|---|--|---|-----------|---|------------|

**SECRET**  
(WHEN FILLED IN)

**PP PROJECT ACTION SHEET**

**I PROJECT CRYPTONYM**    **AEFLAG**

|          |                      |              |                 |
|----------|----------------------|--------------|-----------------|
|          | NEW PROJECT APPROVAL | DIVISION     | SR              |
|          | AMENDMENT No.        | BRANCH       | 2               |
| <b>X</b> | RENEWAL FY 19 60     | DESK         | LATVIAN         |
|          | TERMINATION          | CASE OFFICER | C ] • EXT. 8545 |

**II DIVISION CONCURRENCES**

| ORGANIZATIONAL ELEMENT | SIGNATURE TYPED & SIGNED | COPY No. | DATE      | MEMORANDUM ATTACHED |    |      |
|------------------------|--------------------------|----------|-----------|---------------------|----|------|
|                        |                          |          |           | YES                 | NO | DATE |
| CSR/2                  | C ]                      |          | 16 Nov 59 |                     |    |      |
| SR/SS                  | C ]                      |          | 19 Nov 59 |                     |    |      |
| SR/BF                  | C ]                      |          |           |                     |    |      |
| SR/COP/PP              | C ]                      |          | 19 Jan 60 |                     |    |      |
| SR/COP                 | 15/ C ]                  |          | 24 Feb 60 |                     |    |      |
| CSR                    | 15/ C ]                  |          | 4 Mar 60  |                     |    |      |

**III CONCURRENCES - OTHER DIVISIONS AND OFFICES**

|         |       |  |           |  |  |  |
|---------|-------|--|-----------|--|--|--|
|         |       |  |           |  |  |  |
| CCD     | FPE ] |  | 14 Mar 60 |  |  |  |
| SR/SSCX |       |  |           |  |  |  |
| CSR     |       |  |           |  |  |  |

**IV APPROVAL**

SUBJECT PROJECT ACTION IS APPROVED IN THE AMOUNT OF \$ [C ] FOR FY 1960  
FUNDS TO SUPPORT THIS ACTION ARE AVAILABLE FROM WITHIN THE CURRENT ALLOCATIONS TO THE DIVISION.

|                     |           |               |
|---------------------|-----------|---------------|
| Chief, DDP/PG       | F/C ]     | 15 March 1960 |
| APPROVING AUTHORITY | SIGNATURE | DATE          |

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REQUEST FOR FP PROJECT RENEWAL

1. TOTAL FUNDS REQUESTED: [ ]
2. AMOUNT IN WHICH PROJECT WAS INCLUDED IN THE OPERATIONAL PROGRAM: [ ]
3. STATEMENT OF FUNDS APPROVED AND OBLIGATED BY FISCAL YEAR SINCE PROJECT INITIATION:

|           | <u>APPROVED</u> | <u>BY</u> | <u>OBLIGATED</u> |
|-----------|-----------------|-----------|------------------|
| a. 1957 - | [ ]             | ED/P      | [ ]              |
| b. 1958 - | [ ]             | OFF       | [ ]              |
| c. 1959 - | [ ]             | CPP       | [ ]              |

4. PROJECT DATA:

a. Current objectives.

(1) Project AEF/AG covers the following activities directed against the Latvian SSR: radio broadcasts, mailing operations, controlled correspondence operations, FP missions for mounted and "piggy-back" ~~REDSKIN~~ operations, ~~REDSKIN~~ contact operations in the West, development of operations through emigre organizations, publication or acquisition of propaganda literature for use in ~~REDSKIN~~ and mailing operations, exploitation of other media such as demonstrations which have FP potential, and conduct of special operations and campaigns as required. In operations conducted through these media the following objectives are being pursued:

- (a) To preserve the national identity of the Latvian people thereby helping them to resist assimilation into the Soviet society.
- (b) To maintain among the Latvian people an attitude of irreconcilability toward International Communism and the Soviet regime dominating Latvia today.
- (c) To maintain and enhance the pro-Western and pro-American orientation of the Latvian people.
- (d) To encourage revisionist tendencies among Latvian Communists.

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- (e) To foster evolutionary changes by encouraging the Latvian people to seek continuous concessions from the Soviet regime in Latvia.
- (f) To contribute by all possible means to the growth of intellectual ferment among the Latvian people.

(2) Operational mechanisms.

- (a) Latvian section at Radio Madrid (Radio Nacional de Espana).
- (b) Institute of Latvian Culture (cover organization in New York which sponsors broadcasts from Madrid).
- (c) The Latvian-Lithuanian Union (a largely inactive organization in Western Germany utilized by Frankfurt Operations Base for mailing operations, demonstrations, etc.).
- (d) The World Latvian Association and the American Latvian Association (the most important international and American Latvian organizations - access is through AEPLAG/4 who is the president of both organizations).
- (e) DAUGAVAS VAHAGI (a Latvian veterans organization with headquarters in Germany - access is through ANCANUS/3, the head of the organization).

(3) Targets.

The target of this project is the Latvian people in Latvia; however, the Russian people are also considered to be an additional target for operations which can be directed at them through the Latvian people.

b. Changes in operational mechanism.

There were no changes in the operational mechanism during FY 1959.

c. Intelligence production.

Intelligence obtained through Project AEPLAG has been of value to REDSKIN operations and has included the acquisition of biographic and travel information as well as of REDSKIN leads themselves.

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d. Analysis of effectiveness.

(1) Significant operational events:

- (a) Radio broadcasts were continued from Radio Madrid with a 15 minute original broadcast and a 15 minute repeat per day. An OSI report indicated that reception was technically on a par with VOA broadcasts. Last year a total of 95 reports on Radio Madrid were obtained from Balts and from Spanish repatriants who had listened to these broadcasts in the Soviet Union.
- (b) Mailing operations from Frankfurt were carried on at an average of 250 letters per month.
- (c) A coordinated campaign involving radio, mail, and emigre leader assets was carried on in connection with the anniversary of the Hungarian Revolution. The campaign was conducted in October and November 1958 and was coordinated with similar Lithuanian and Estonian campaigns.
- (d) In December 1958 a special mailing campaign was inaugurated which involved a Latvian-American girl mailing special material to addressees in Latvia. From an original mailing of 20 items, correspondence was inaugurated with 15 individuals.
- (e) A letters-to-the-editor campaign was conducted in April 1959 in connection with Khrushchev's offer of a non-aggression pact. Letters from Balts were printed in 10 West German newspapers.

(2) Consonance with Related Missions Directive.

Activities under AEFIAG are in line with Objective 2 under Priority A and Objective 1 under Priority B for the Soviet Union of the Related Missions Directive for Germany.

e. Cover, control and security.

There were no significant changes in the cover, control and security of this project during FY 1959.

f. Assessment of indigenous agents.

There is no individual who could be considered a principal agent for this project. There are no indigenous agents utilized primarily under this project.

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## g. American project personnel.\*

### (1) Headquarters

2 Case officers

1 Career agent

1 Contract employee

### (2) Field

1 Case officer

1 Contract agent

\*All case officers and the career agent spend from 1/4 to 1/3 of their time on Project AEFIAS.

## h. Liaison with intelligence services.

There has been no liaison with any intelligence services.

## i. Interagency coordination.

No interagency coordination has been required.

## j. Plans for ensuing year.

(1) It is anticipated that there will be a great increase in travel to and from Latvia in the coming year based on the following information:

(a) Riga is open to foreigners for travel;

(b) There has already been an increase this year in the number of Soviet Latvians travelling to the West;

(c) Construction of tourist facilities in Latvia has been reported;

(d) A Soviet Lithuanian official announced that the University of Vilnius would soon accept non-Communist Lithuanians from abroad for study at the university and it is presumed the same will hold true for the University of Riga;

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- (e) A Soviet Lithuanian diplomat announced that the U.S. citizenship of Lithuanian-born Americans would soon be recognized. If this materializes, it is assumed the same consideration will apply to Latvian-born Americans.

Because of these facts which promise an increase in REDSKIN operations, the SR/2 Baltic Section is preparing to shift its FP effort to place major emphasis on the FP aspects of REDSKIN operations.

(2) REDSKIN operations.

These operations will be handled in close cooperation with the FI personnel of the Latvian desk. Operations are planned to be mounted from both the United States and Western Europe. Emphasis will be on case officer briefing of travelers although agent assets and emigre organization contacts will be used for "piggy-back" operations and for contacting Soviet Latvian travellers to the West.

(3) Radio operations.

It is planned to terminate ANFIAG/1 and replace him with an individual recruited in Europe with an expected salary savings of one third. It is expected that there will be a further improvement in broadcast quality based on guidance furnished to the cover organization. Negotiations are being conducted by ANFIAG/4 with the Italian Government in order to obtain Latvian broadcasts over Radio Rome.

(4) Emigre organization activities.

It is planned to utilize our contacts with the World Latvian Association, the American Latvian Association and DAUGAVAS VANAGI for specific operations to include REDSKIN spotting, REDSKIN contact operations, support of radio broadcasts, demonstrations, political action, and similar activities. In addition, we plan to contact selected leaders in the American Latvian Youth Association for similar purposes.

(5) Controlled correspondence operations.

It is planned to develop controlled correspondence operations utilizing Latvian youth, students and intellectuals to achieve eventual REDSKIN operations and to get FP material into Latvia as well as to obtain biographic, postal and other information.

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(6) Mailing operations.

- (a) Mass mailing operations will be continued at one-fourth the level for FY 1959 (about 250 letters per month). Headquarters will continue to furnish the texts for these letters and will attempt to obtain a more selective approach.
- (b) Special campaigns such as the letters to West German newspapers concerning Khrushchev's statement on a non-aggression pact will be conducted when feasible.
- (c) The use of Soviet Latvians to distribute Russian language propaganda material is being investigated.
- (d) An operation involving printing in the West and periodic mailing from inside Latvia of a pamphlet ostensibly coming from a liberal intellectual group or a strongly nationalistic group is under study.

(7) Special campaigns.

A coordinated campaign involving radio, mail, traveler, emigre organization, emigre press and agent assets is planned in connection with the twentieth anniversary in 1960 of the Communist takeover in Latvia.

(8) Purposes for which funds in excess of the obligated amount for FY 1959 are required:

- (a) Because of a shortage of operational funds for SR Division at the end of FY 1959, certain expenditures were delayed until FY 1960.
- (b) Mailing operations from Frankfurt are programmed for the whole of 1960 whereas they were conducted for only four months in FY 1959.
- (c) It is expected that Latvian broadcasts from Radio Rome will be inaugurated in FY 1960 which will require special support.
- (d) Increased funds are required for ~~SECRET~~ operations for purpose of travel, purchase of information, obtaining printed material for distribution to Soviet Latvians, etc.

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- (4) ~~Expenditure~~ payments (made to the BFLA, the ALA and DAUGAVAS VANAGI for specific operations to include contacting legal travelers, special radio campaigns, demonstrations, political action by emigre leaders, etc.)

[ ]

TOTAL

[ ]

1. Field direction.

Case Officer - [ ]

5. B&TO Activities

None

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(When Filled In)

|                                      |   |
|--------------------------------------|---|
| <b>PROJECT FINANCIAL DATA</b>        | PROJECT CRYPTONYM<br><b>AEFLAG</b>                                |
| MAY NOT EXCEED SECRET CLASSIFICATION | FISCAL PERIOD COVERED<br><b>1 July 1959 THRU 30 JUNE 195 1960</b> |

|   |   |
|---|---|
| RESPONSIBLE STAFF OR DIVISION<br><b>SR DIVISION</b> | POINT OF CONTROL (Hdqs. or name of Field Station)<br><b>Headquarters, [ ]</b> |
|---|---|

**A. PERSONNEL REQUIREMENTS**

INDICATE NUMBER AND TYPE OF PERSONNEL REQUIRED AND ESTIMATED TOTAL COMPENSATION FOR SALARY, ALLOWANCES, AND RELATED EMPLOYEE BENEFITS. INCLUDE EVERYONE PAID FROM PROJECT. ATTACH PERSONNEL ANNEX IF NEW PROJECT T/O OR T/O ADJUSTMENTS ARE INVOLVED.

| TYPE               | NUMBER         |                  | ESTIMATED COMPENSATION |              |               |
|--------------------|----------------|------------------|------------------------|--------------|---------------|
|                    | U.S. PERSONNEL | FOREIGN NATIONAL | BASE SALARY            | ALL OTHER    | TOTAL         |
| STAFF EMPLOYEES    |                |                  |                        | <b>Qtrs</b>  |               |
| STAFF AGENTS       |                |                  |                        |              |               |
| CAREER AGENTS      |                |                  |                        |              |               |
| CONTRACT AGENTS    | <b>2</b>       | <b>4</b>         | <b>21,900</b>          | <b>1,500</b> | <b>23,400</b> |
| DETAILED PERSONNEL |                |                  |                        |              |               |
| MILITARY           |                |                  |                        |              |               |
| ALL OTHER          |                |                  |                        |              |               |
| <b>TOTAL A.</b>    |                |                  |                        |              | <b>23,400</b> |

**B. OTHER REQUIREMENTS**

INDICATE AMOUNT REQUIRED IN APPLICABLE SPACES. IN THOSE PROJECTS WHERE THERE IS AN UNUSUAL REQUIREMENT FOR AGENCY SUPPORT, OR WHERE LONG LEAD-TIME ITEMS ARE REQUIRED, APPROPRIATE ANNEXES SHOULD BE PREPARED FOR ATTACHMENT TO THE PROJECT.

|         |          |               |                |          |
|---------|----------|---------------|----------------|----------|
| COMMO   | CHEMICAL | QUARTERMASTER | OTHER SUPPLIES | SERVICES |
| \$      | \$       | \$            | \$             | \$       |
| MEDICAL | ORDNANCE | SPEC. DEVICES | OTHER EQPT.    | SPACE    |
| \$      | \$       | \$            | \$             | \$       |

**TOTAL B.**

**C. OTHER OPERATIONAL EXPENSES**

INDICATE VOLUME AND NATURE OF EXPENSES.

|                                   |  |
|-----------------------------------|--|
| Travel..... \$ [ ]                | Mailing operations ..... \$ [ ]                |
| Rents, 2 offices .....            | Special campaign .....                         |
| Scripts, translations .....       | Operational entertainment .....                |
| Books, periodicals.....           | Payments to emigres for special services ..... |
| Printing.....                     |  |
| Purchase of service, information. |  |

**TOTAL C.**

**D. SUBSIDY OR PROPRIETARY PAYMENTS**

IF FUNDS ARE TO BE TURNED OVER TO INDIVIDUALS OR GROUPS IN LARGE LUMP SUMS TO BE EXPENDED BY THEM AT THEIR DISCRETION TO ACCOMPLISH AN AGREED-UPON OBJECTIVE, ATTACH ADMINISTRATIVE PLAN OR FISCAL ANNEX, AS APPROPRIATE. LIST GENERAL CATEGORIES OF EXPENSES TO BE COVERED BY SUBSIDY OR PROPRIETARY PAYMENTS, INCLUDING ESTIMATED DOLLAR AMOUNTS FOR EACH CATEGORY.

**TOTAL D.**

**TOTAL FUND REQUIREMENTS (A+B+C+D) \$ [ ]**

**E. FUNDING REQUIREMENTS**

STATE TYPES OF CURRENCIES NEEDED, IN UNITS PER MONTH, AND APPROXIMATE DOLLAR VALUE.

PROPOSED FUNDING PLAN (How and where the payment or advance will be made).

**F. ACCOUNTING ARRANGEMENTS**

TO BE COMPLETED FOR DIRECT PROJECTS ONLY. ACCOUNTING ARRANGEMENTS FOR SUBSIDY, PROPRIETARY, OR OPERATIONAL INVESTMENT PROJECTS WILL BE INCLUDED IN AN ADMINISTRATIVE PLAN OR FISCAL ANNEX, AS APPROPRIATE.

DESCRIBE TYPE OF ACCOUNTING TO BE OBTAINED AND ANY SPECIAL PROCEDURES OR INSTRUCTIONS REGARDING THE SUBMISSION OR RECORDING OF THOSE ACCOUNTINGS.

THIS PROJECT FINANCIAL DATA SHEET REFLECTS THE TYPE AND DEGREE OF SUPPORT REQUIRED FOR THIS PROJECT.

|                     |      |  |           |
|---------------------|------|--|-----------|
| DATE                |      | SENIOR STAFF OR AREA DIVISION CHIEF OF SUPPORT |           |
| APPROVING AUTHORITY | DATE | PP/OPS/PP REF. NO.                             | SIGNATURE |