

**SECRET**

24 November 1950

To: Assistant Director, Special Operations  
From: Acting Chief, FDS  
Subject: Joint OSO-OPC Development of Project CARTEL  
Reference: Memo to ADSO from FDS, 14 November 1950, Subject - Basic Results of CE Interrogation and Polygraph Testing of CARTEL 10

1. At 1530 22 November 1950, Mr. Murphy of FDS/West accompanied [ ] of OPC to a meeting of the OPC Consultants' Committee called to discuss the policy aspects of increased American support to the Ukrainian underground through the medium of a joint OSO-OPC project. In his introductory remarks to the committee, [ ] clearly indicated that the CARTEL project had been developed to its present level entirely by OSO.

2. Mr. Murphy outlined briefly for the committee the background of the project leading to the recent successful completion of an in and out courier operation. The conclusions drawn from the material brought out by this courier team were also discussed along the lines indicated in the reference memorandum.

3. At present, a joint OSO-OPC project to cover an expanded effort to support the Ukrainian resistance is in the planning stage and should be submitted for ADSO and ADPC approval within the week. In addition, it is contemplated that a joint memorandum, outlining generally the facts discussed with the Consultative Committee, will be prepared for presentation to concerned officials in the Department of State. This memorandum will include recommendations for some modification of present policy toward the Ukrainian liberation movement in terms of better Ukrainian language programming on VOA. This modification was requested by the resistance movement and is considered by them to be of the utmost importance.

4. Attached hereto is a copy of an item on this subject forwarded to the DCI through OPC channels on 22 November.

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OPERATIONS INTO UKRAINE

In May 1950 a Ukrainian courier team was dropped into the Ukrainian SSR by OSO in cooperation with the Foreign Representation (ZPUHVR) of the underground. The mission of this team was (1) to contact the Ukrainian resistance movement, (2) to determine the extent and type of its activities, and (3) to appraise its potential in terms of OSO and OPC activities.

During October 1950 the leader of this courier team was ex-filtrated. Both the courier and the pouch material which he brought with him were subjected to a full GE investigation which established the authenticity of the material and the bona fides of the courier. Interrogations of the courier and the pouch material have revealed that:

a. A well established and secure underground movement is active today in the Ukrainian SSR under the direction of the Ukrainian Supreme Council of Liberation (UHVR).

b. The UHVR's Ukrainian Insurgent Army (UPA) is still capable of ensuring the physical security of the underground's headquarters and centers of political and propaganda activity. In addition, it carries out retaliation raids on NKVD/MGB and Communist Party installations for morale, harassment, and propaganda purposes.

c. Anti-Soviet activities conducted by the civilian elements of the movement include the distribution of a wide variety of printed propaganda material, and the expansion of resistance cells throughout the Western and Eastern Ukraine. The underground's present activities and their continuing expansion are made possible by the support, either active or passive, of the majority of the Ukrainian population.

As a result of this information, the support, development and exploitation of the Ukrainian underground movement for resistance and intelligence purposes will be increased on a priority basis. OPC and OSO are jointly developing an enlarged project to accomplish this purpose.

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