

VIA TELETYPE

**DISPATCH**

CLASSIFICATION

**S E C R E T**

PROCESSING

PROPOSED	ACTION	ACCOMPLISHED
	MARKED FOR INDEXING	
XXX	NO INDEXING REQUIRED	
	ONLY QUALIFIED HEADQUARTERS DESK CAN JUDGE INDEXING	
	ABSTRACT	
	MICROFILM	

TO  
CHIEF OF BASE, FRANKFURT

INFO  
CHIEF, EE  
CHIEF OF STATION, GERMANY

FROM  
CHIEF OF BASE, BERLIN

SUBJECT  
OPERATIONAL/CALL/CABATON  
FUTURE LETTER DROP REQUIREMENTS

ACTION REQUIRED - REFERENCES

1. AS A RESULT OF THE EXPERIENCE WE HAVE GATHERED IN THE LAST 12 MONTHS REGARDING THE USE OF ACCOMMODATION ADDRESSES AS A PRIMARY MEANS OF COMMUNICATION WITH AGENTS IN EAST BERLIN AND EAST GERMANY, WE HAVE REACHED SEVERAL CONCLUSIONS WHICH WILL AFFECT QUITE RADICALLY OUR FUTURE PLANNING AND REQUIREMENTS FOR THIS TYPE OF SUPPORT ASSET.

2. THE MOST IMPORTANT OBSERVATION WE HAVE MADE IS THAT OUR ACCOMMODATION ADDRESSES FAIRLY RAPIDLY BECOME WORN OUT IF USED FREQUENTLY. BY THIS WE MEAN THAT FOR ONE REASON OR ANOTHER EITHER THE WRITER OR THE ACCOMMODATION ADDRESS OR BOTH, PERHAPS THROUGH NO FAULT OF THEIR OWN, COME TO THE ATTENTION OF THE OPPOSITION SERVICE. THE CAUSES FOR THIS ARE NUMEROUS BUT WORTH MENTIONING BECAUSE THEY CAN OCCUR SO EASILY ARE /1/ POORLY WRITTEN COVER LETTERS AND /2/ IMPERFECTLY EMPLOYED SW. IF THE WRITER HAS USED A FALSE ABSENDER, AS IS NEARLY ALWAYS THE CASE, A PERFUNCTORY CHECK WITH THE LOCAL MELDEAMT OR AN ADDRESS BOOK WILL CONFIRM THE CENSOR'S SUSPICION THAT SOMETHING IS WRONG. FROM THAT POINT ON, ANY LETTER TO THE ACCOMMODATION ADDRESS CAN BE INTERCEPTED FAIRLY EASILY. IT MUST ALSO BE ASSUMED THAT THE NAME USED AS THE ABSENDER IS NOTED ON A WATCH LIST. ADD TO THIS THE FACT THAT THE LETTERS FROM THE AGENT USING THE ACCOMMODATION ADDRESS WILL USUALLY BE IN THE SAME HANDWRITING AND THE WHOLE CHANNEL BECOMES QUITE CLEAR TO THE OPPOSITION. AS EVIDENCE OF THE VALIDITY OF THESE ASSUMPTIONS ONE NEEDS ONLY TO NOTE THE EFFICIENCY WITH WHICH THE CALLIKAK PROGRAM FUNCTIONS.

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32W-6-22/3

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CROSS REFERENCE TO	DATE TYPED 23 AUG 62	DATE DISPATCHED TOR-
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3. ALTHOUGH WE HAVE NO PROOF THAT ANY OF OUR ADDRESSES OR AGENTS HAVE BEEN UNCOVERED THIS WAY, THERE ARE INDICATIONS THAT MAIL TO TWO OF OUR WEST BERLIN ADDRESSES IS BEING MONITORED BY THE EAST GERMANS. IN ONE OF THE CASES THE INADEQUATE COVER TEXTS PREPARED BY THE AGENT MAY HAVE BEEN RESPONSIBLE FOR THE SUPPOSED DETECTION AND IN THE OTHER, POORLY EMPLOYED SW TECHNIQUES COULD BE RESPONSIBLE.

4. ONE WAY OF INCREASING THE SECURITY OF OUR POSTAL COMMUNICATIONS CHANNELS IS TO CHANGE FREQUENTLY THE COMPLETE ABSENDER ON OPERATIONAL MAIL. ON THE ASSUMPTION THAT WATCH LISTS ARE MAINTAINED IN ALPHABETICAL ORDER BY LAST NAME, IT IS ALSO POSSIBLE TO ADD TO THE SECURITY OF OPERATIONAL MAIL BY USING ONLY THE FIRST NAME OR A MIDDLE INITIAL AS THE INDICATOR, WITH A DIFFERENT LAST NAME ON EACH LETTER. OF THESE POSSIBILITIES, THE INITIAL SEEMS THE MOST DESIRABLE, PARTICULARLY IN THOSE CASES WHERE THE DROP NEEDS SOME INDICATOR TO IDENTIFY OPERATIONAL LETTERS FROM HIS REGULAR MAIL. THESE TECHNIQUES, HOWEVER, ARE ONLY GOOD AS A TEMPORARY MEASURE SINCE THE RECIPIENT REMAINS THE SAME AS DOES THE HANDWRITING ON THE LETTERS.

5. IN ORDER TO LESSEN THE RISK OF DETECTION OF OUR AGENTS THROUGH THEIR ACCOMMODATION ADDRESSES, AND TO PROTECT THE INFORMATION FORWARDED THROUGH POSTAL CHANNELS, WE NOW PLAN TO ISSUE NEW DROPS AT LEAST ONCE A YEAR TO SELECTED AGENTS WHO REPORT REGULARLY AND FREQUENTLY BY MAIL. AS SOON AS POSSIBLE WE WILL BEGIN SUBSTITUTING NEW ADDRESSES FOR OLD ONES IN CERTAIN CASES, USING LENGTH OF SERVICE AND THE IMPORTANCE OF THE AGENT AS OUR CRITERIA.

6. TO BE ABLE TO IMPLEMENT THIS PROGRAM WE MUST TURN AGAIN TO FOB FOR SUPPORT. WE REALIZE THIS REQUEST WILL IMPOSE A HEAVY BURDEN ON FOB PERSONNEL. IT IS ONLY BECAUSE WE FEEL WE HAVE NO ALTERNATIVE BUT TO CARRY THROUGH WITH THIS PLAN AND NO OTHER PLACE TO SEEK THE SUPPORT THAT IS NEEDED TO DO SO, THAT WE AGAIN ASK YOU FOR ASSISTANCE. WE HAVE NO SPECIFIC NUMBER OF NEW ACCOMMODATION ADDRESSES IN MIND SINCE WHAT IS ENVISIONED IS A CONSTANT TURNOVER. HOWEVER, IN ORDER TO HAVE SOME BASIS FROM WHICH TO START, WE ESTIMATE THAT ROUGHLY EIGHT SUBSTITUTIONS WILL BE NEEDED FOR THE FORTHCOMING YEAR. A TENTATIVE SELECTION OF DROPS WHICH SHOULD BE REPLACED INCLUDES THE FOLLOWING, NOT LISTED IN ORDER OF PRIORITY -

CABATON 44 - CAOXY 4  
CABATON 21 - CAVILLA  
CABATON 29 - CATHYROID 1  
CABATON 47 - CATHUMP 2  
CABATON 57 - CADEFIANT  
CABATON 64 - CATHYROID 2  
CABATON 71 - CAVALETS 1 AND 2  
CABATON 74 - CAGAVEL 2

PLEASE NOTE THESE REPLACEMENTS ARE IN ADDITION TO ALREADY ESTABLISHED REQUIREMENTS FOR ACCOMMODATION ADDRESSES. BECAUSE THE NEED FOR NEW ADDRESSES FLUCTUATES SO IRREGULARLY FROM MONTH TO MONTH, IT IS VERY DIFFICULT TO ESTIMATE WHAT OUR NEEDS WILL BE, BUT AGAIN TO HAVE A POINT OF REFERENCE FROM WHICH TO WORK, WE FEEL THAT AT LEAST TWO NEW ADDRESSES A MONTH WILL BE REQUIRED, OR ABOUT 24 A YEAR.

7. WE WILL OF COURSE RELY ON YOUR JUDGEMENT IN THE SELECTION AND RECRUITMENT OF ACCOMMODATION ADDRESSES. HOWEVER, AS YOU HAVE PROBABLY NOTICED, MOST OF OUR CURRENT REQUIREMENTS ARE FOR WITTING, OR PARTIALLY WITTING DROPS WHO HAVE A RELATIVELY UNCOMPLICATED CHANNEL OF COMMUNICATION TO FRANKFURT.

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8. SINCE WE ARE ANXIOUS TO BEGIN THIS TURNOVER AS SOON AS POSSIBLE WE REQUEST THAT FOR THE IMMEDIATE FUTURE WE BE ADVISED BY TELETYPE OF NEW ACCOMMODATION ADDRESSES AS THEY BECOME AVAILABLE. WE WILL BE SINCERELY GRATEFUL FOR ANY ASSISTANCE YOU ARE ABLE TO GIVE US.

APPROVED

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