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DOCUMENT NO. \_\_\_\_\_  
NO CHANGE IN CLASS.   
 DECLASSIFIED  
CLASS. CHANGED TO: TS S **2011**  
NEXT REVIEW DATE: \_\_\_\_\_  
AUTH: HR 70-2  
DATE: **25 MAR 1981** REVIEWER: \_\_\_\_\_

24 MAY 1957

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**MEMORANDUM FOR:** Director of Central Intelligence

**VIA** : Deputy Director (Plans)

**SUBJECT** : Delineation of Responsibility Between the Military Services and CIA for Evasion and Escape (Including Aid to U.S. POW's)

**REFERENCES** : A. SM-1016-56, dated 19 December 1956.  
B. DCI Memorandum to Chairman, Joint Chiefs of Staff, dated 16 March 1957, subject as above.

1. This memorandum contains recommendations submitted for DCI approval. The recommendations are contained in paragraph 4.

2. Background.

a. Reference A transmitted to the Director of Central Intelligence a draft paper, same subject as above. This paper was a joint effort and was the result of a series of conferences and informal discussions between representatives of the Joint Chiefs of Staff and representatives of the Central Intelligence Agency. Paragraph 2 of Reference A requested either comments or concurrence.

b. In Reference B, the Director of Central Intelligence, in his reply to the Joint Chiefs of Staff, indicated that he concurred in the enclosure to Reference A with five (5) exceptions. In each of the five exceptions, recommended changes were suggested and our reasons therefor were given. It was also stated that representatives of the Central Intelligence Agency were ready to discuss these comments further with representatives of the Joint Chiefs of Staff.

3. Such further discussions have now been held, and the representatives of the Joint Chiefs of Staff have indicated their concurrence with our

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changes as recommended in paragraphs 3, 4, and 5 of the enclosure to Reference B; however, they do not accept our changes as recommended in paragraphs 1 and 2 of the same reference.

a. Our first recommendation, a change to paragraph 4c of the enclosure to Reference A, was as follows:

"Coordination of overt E&E matters with allied military commanders is authorized as outlined in the current UW Annex to JSCP. Coordination of covert E&E matters with allied nations will be accomplished by the CIA representatives in the area in peacetime and as specified by the theater commander, through the CIA Component Commander, in wartime."

(1) While representatives of the Joint Chiefs of Staff indicate that they do not accept our recommendation, they believe the subject of coordination of covert activities with allied nations in wartime is a matter which encompasses the entire field of covert operations and is not confined to Evasion and Escape. A formal exchange of comments between representatives of the JCS and the CIA in an effort to develop a compromise wording for the paragraph in question would not only delay publication of the Evasion and Escape paper but would involve other elements of covert operations and Unconventional Warfare.

(2) It has now been recommended by representatives of the JCS that the paragraph as quoted above be deleted from the delineation paper and the matter be discussed separately with the CIA. Because this paragraph does have implications beyond the scope and subject matter of the proposed paper and in the interests of expediting its publication, we find the recommendation acceptable and believe that the paragraph in question should be deleted.

b. Our second recommendation, a change to the second sentence of paragraph 7a of the enclosure to Reference A, was as follows:

~~"Where the CIA cannot meet these requirements in non-denied areas, the~~ The Military Services may create and maintain such E&E mechanisms in peacetime-provided that plans for such mechanisms are coordinated with CIA prior to implementation or support therefor as do not require covert operations."

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(1) As originally written, this sentence implied that the military services could conduct covert operations in peacetime in apparent contradiction to NSC 5412/2. We therefore expressed our nonconcurrency and recommended that the sentence be worded as shown above.

(2) The representatives of the JCS indicate that while they do not accept our proposed change, they recommend that the sentence in question be completely deleted and be made a subject for future discussion with the CIA. Inasmuch as the deletion of this sentence eliminates the basis for our original objection, it is believed that we should concur with the JCS that the sentence be deleted.

4. It is therefore recommended that:

a. The Central Intelligence Agency concur with the Joint Chiefs of Staff that paragraph 4c of the enclosure to Reference A be deleted.

b. The Central Intelligence Agency concur with the Joint Chiefs of Staff that the second sentence of paragraph 7a of the enclosure to Reference A be deleted.

c. The Acting Chief, Planning and Program Coordination Staff be authorized to inform the representatives of the Joint Chiefs of Staff that the Central Intelligence Agency concurs in their proposal to delete the above-mentioned material from the enclosure to Reference A with the understanding that the other changes recommended by the DCI in the enclosure to Reference B be adopted.



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Acting Chief, Planning and Program Coordination Staff

CONCUR:

/s/ Richard Helms  
For

Deputy Director (Plans)

JUN 12 1957  
Date

The recommendations contained in paragraph 4 are approved:

Signed C. P. CABELL

Director of Central Intelligence

22 JUN 1957

Date

*Deputy*

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Approved For Release 2003/05/23 : CIA-RDP80R01731R000700480001-6

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DOCUMENT DESCRIPTION		REGISTRY	
SOURCE <b>DD/P-PPG</b>		CIA CONTROL NO. <b>148920</b>	
DOC. NO.		DATE DOCUMENT RECEIVED	
DOC. DATE <i>5/24/57</i>		LOGGED BY	
COPY NO. <i>2 of 14</i>			
NUMBER OF PAGES <i>3</i>			
NUMBER OF ATTACHMENTS <i>-</i>			

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<i>file</i>								
						JOB NO. <i>8001731-R</i>		
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						NEXT REVIEW DATE: _____		
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