

TOP SECRET

Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

NO CHANGE IN CLASS.   
 DECLASSIFIED  
CLASS. CHANGED TO: TS S *2011*  
NEXT REVIEW DATE: \_\_\_\_\_  
AUTH: HR 702  
DATE: *14 APR* 1981 REVIEWER:

MR. CHAIRMAN:

25X1

*FIRST*, I WANT TO EXPRESS MY SINCERE  
*APPRECIATION FOR THE SPECIAL CONSIDERATION*  
YOU ARE GIVING ME AND MY AGENCY.

BEFORE MAKING MY FORMAL PRESENTATION  
I DESIRE *TO AVAIL MYSELF OF THE PRIVILEGE*  
*GRANTED AT MY LAST APPEARANCE* BEFORE A  
CONGRESSIONAL COMMITTEE; THAT IS *TO TALK*  
*"OFF THE RECORD."* IT IS MY SINCERE DESIRE  
TO SPEAK MOST FRANKLY TO YOU, BUT TO DO SO  
MY REMARKS MUST BE "OFF THE RECORD" AS THEY  
DEAL WITH MATTERS OF VITAL INTEREST TO THE  
NATIONAL SECURITY. I INTEND TO FOLLOW THIS  
BROAD OUTLINE IN MY PRESENTATION, FIRST, A  
SHORT REVIEW OF THE *beginnings* ~~FOUNDATION~~ OF THE  
CENTRAL INTELLIGENCE GROUP AND ITS ASSIGNED  
MISSION; SECOND, A BRIEF DISCUSSION OF THE

Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

TOP SECRET

**TOP SECRET**

Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

ORGANIZATION PROVIDED TO CARRY OUT THESE MISSIONS; THIRD, A BROAD STATEMENT OF OUR BUDGETARY REQUIREMENTS; AND FOURTH, SOME EXAMPLES OF THE EFFECTIVENESS OF THE ORGANIZATION, OR IN OTHER WORDS, CONCRETE EVIDENCE OF THE VALUE THE GOVERNMENT HAS RECEIVED FOR MONIES EXPENDED DURING THE CURRENT FISCAL YEAR.

PRIOR TO WORLD WAR II THE WAR, NAVY, AND STATE DEPARTMENTS EACH HAD A LIMITED NUMBER OF PERSONNEL ENGAGED IN THE PRODUCTION OF INTELLIGENCE. THERE WAS NO POSITIVE METHOD BY WHICH THE PRODUCT OF THESE THREE DEPARTMENTS COULD BE ASSEMBLED AND VIEWED AS A WHOLE. IN EACH CASE THE INFORMATION FURNISHED WAS SLANTED TOWARD THE NEEDS AND POLICIES OF THE PARTICULAR DEPARTMENT. FEW EMPLOYEES WERE WILLING

Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

**TOP SECRET**

TO DEVOTE THEIR ENTIRE EFFORT TO AN INTELLIGENCE CAREER. SPECIALIZATION IN THIS DIRECTION USUALLY MEANT A DEAD-END FOR THE INDIVIDUAL. THE DISASTER AT PEARL HARBOR AND THE INVESTIGATIONS WHICH FOLLOWED PROVED CONCLUSIVELY THAT THE INTELLIGENCE AVAILABLE TO THE VARIOUS AGENCIES OF GOVERNMENT MUST BE CENTRALIZED IF NATIONAL INTELLIGENCE IS TO BE PRODUCED FOR THE PRESIDENT AND THE POLICY-MAKING MEMBERS OF THE GOVERNMENT. IT FURTHER PROVED THAT THE INTELLIGENCE ACTIVITIES OF EACH DEPARTMENT MUST BE CAREFULLY CONTROLLED AND THE RESULTS OF THEIR ACTIVITIES CAREFULLY ANALYZED FROM AN OVER-ALL NATIONAL VIEW POINT, RATHER THAN THE SPECIALIZED NEEDS OF THE DEPARTMENT.

LACKING CONGRESSIONAL DIRECTIVE TO PROVIDE THIS CENTRALIZATION, ON 22 JANUARY 1946 THE PRESIDENT, BY DIRECTIVE TO THE SECRETARIES OF

~~TOP SECRET~~

STATE, WAR, AND NAVY, CREATED THE NATIONAL INTELLIGENCE AUTHORITY TO CONSIST OF THE SECRETARIES OF STATE, WAR, NAVY, A PERSONAL REPRESENTATIVE OF THE PRESIDENT, (IN THIS CASE ADMIRAL LEAHY), AND A DIRECTOR OF CENTRAL INTELLIGENCE TO SIT AS A NON-VOTING MEMBER. THIS DIRECTIVE FURTHER PROVIDED A CENTRAL INTELLIGENCE GROUP UNDER A DIRECTOR OF CENTRAL INTELLIGENCE WHICH WOULD IMPLEMENT THE POLICIES ESTABLISHED BY THE NATIONAL INTELLIGENCE AUTHORITY. THE AUTHORITY WAS DIRECTED TO PLAN, DEVELOP, AND COORDINATE ALL FEDERAL FOREIGN INTELLIGENCE ACTIVITIES SO AS TO ASSURE THE MOST EFFECTIVE ACCOMPLISHMENT OF THE INTELLIGENCE MISSION RELATED TO THE NATIONAL SECURITY.

THE FIRST DIRECTOR OF CENTRAL INTELLIGENCE, ADMIRAL SIDNEY W. SOUERS, HEADED A GROUP OF SELECTED PERSONNEL DETAILED BY THE THREE

~~TOP SECRET~~

<sup>5</sup>  
TOP SECRET

Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

DEPARTMENTS TO STUDY THE PROBLEM POSED IN  
CENTRALIZING THE INTELLIGENCE OF THIS GOVERN-  
MENT. FROM JANUARY UNTIL LATE JUNE 1946, THIS  
SMALL GROUP WAS ENGAGED IN PLANNING FOR THE  
OPERATIONS TO BE UNDERTAKEN BY THE CENTRAL  
INTELLIGENCE GROUP. I WAS DETAILED ON 10 JUNE  
1946, TO REPLACE ADMIRAL SOUERS BECAUSE OF  
HIS RETURN TO CIVIL LIFE. ON 8 JULY 1946,  
THE NATIONAL INTELLIGENCE AUTHORITY, BY WRITTEN  
DIRECTIVE, GAVE ME THE FOLLOWING MISSIONS:

A. ACCOMPLISH THE CORRELATION AND  
EVALUATION OF INTELLIGENCE RELATING TO  
THE NATIONAL SECURITY, AND THE APPROPRIATE  
DISSEMINATION WITHIN THE GOVERNMENT OF  
THE RESULTING STRATEGIC AND NATIONAL  
POLICY INTELLIGENCE.

B. PLAN FOR THE COORDINATION OF SUCH

OF THE ACTIVITIES OF THE INTELLIGENCE  
Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

TOP SECRET

**TOP SECRET**

Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

AGENCIES OF THE DEPARTMENTS OF STATE, WAR, AND NAVY AS RELATE TO THE NATIONAL SECURITY AND RECOMMEND TO THE NATIONAL INTELLIGENCE AUTHORITY THE ESTABLISHMENT OF SUCH OVER-ALL POLICIES AND OBJECTIVES AS WILL INSURE THE MOST EFFECTIVE ACCOMPLISHMENT OF THE NATIONAL INTELLIGENCE MISSION.

C. PERFORM FOR THE BENEFIT OF THE DEPARTMENTS SUCH SERVICES OF COMMON CONCERN AS CAN BE MORE EFFICIENTLY ACCOMPLISHED CENTRALLY.

D. CONDUCT ALL ORGANIZED FEDERAL ESPIONAGE AND COUNTER-ESPIONAGE OPERATIONS OUTSIDE THE UNITED STATES AND ITS POSSESSIONS, FOR THE COLLECTION OF FOREIGN INTELLIGENCE INFORMATION REQUIRED FOR

THE NATIONAL SECURITY  
Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2**TOP SECRET**

E. CONDUCT ALL FEDERAL MONITORING OF PRESS AND PROPAGANDA BROADCASTS OF FOREIGN POWERS REQUIRED FOR THE COLLECTION OF INTELLIGENCE INFORMATION RELATING TO THE NATIONAL SECURITY.

E. UNDERTAKE SUCH RESEARCH AND ANALYSIS AS MAY BE NECESSARY TO DETERMINE WHAT FUNCTIONS IN THE FIELDS OF NATIONAL SECURITY INTELLIGENCE ARE NOT BEING PRESENTLY PERFORMED, AND TO FURTHER CENTRALIZE SUCH RESEARCH AND ANALYSIS ACTIVITIES AS MAY BE MORE EFFICIENTLY OR EFFECTIVELY ACCOMPLISHED CENTRALLY.

THE OPERATING EXPERIENCES OF THE PERIOD JANUARY TO JULY 1946, INDICATED THE IMPRACTICABILITY OF DEPENDING UPON THE PERSONNEL AND SERVICES FURNISHED BY THE VARIOUS DEPARTMENTS.

THEREFORE, ON 30 JULY 1946, THE THREE SECRETARIES, WITH THE CONSENT OF THE SECRETARY OF THE TREASURY, ESTABLISHED A CENTRAL WORKING FUND UNDER MY CONTROL TO BE UTILIZED IN THE DIRECT HIRING OF PERSONNEL AND THE FURNISHING OF SERVICES NECESSARY FOR THE EFFICIENT OPERATION OF THE GROUP. AS A RESULT OF THIS ACTION,

25X1

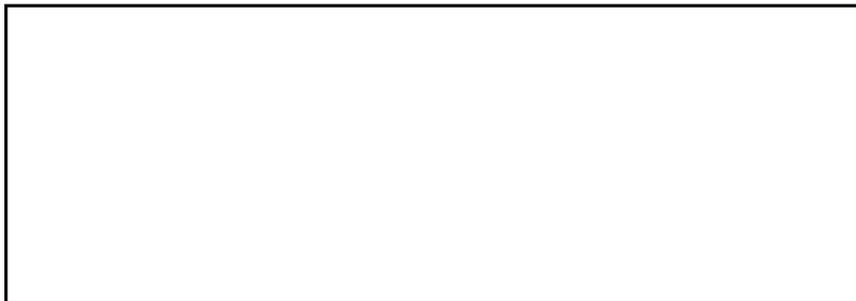
FUNDS IN THE AMOUNT OF



WERE MADE AVAILABLE TO THE GROUP

FOR ITS OPERATION FOR THE REMAINDER OF THE FISCAL YEAR 1947. THESE FUNDS WERE FURNISHED

AS FOLLOWS:



25X1

TO ACCOMPLISH THE MISSION ASSIGNED, I HAVE ORGANIZED MY GROUP INTO FOUR MAJOR OFFICES--

TOP SECRET

THE OFFICE OF OPERATIONS AND THE OFFICE OF SPECIAL OPERATIONS TO PROVIDE FOR THE COLLECTION OF INTELLIGENCE INFORMATION NOT FURNISHED BY THE EXISTING DEPARTMENTS OF GOVERNMENT; THE OFFICE OF REPORTS AND ESTIMATES TO FULFILL MY MISSION OF EVALUATION AND CORRELATION; AND THE OFFICE OF COLLECTION AND DISSEMINATION TO PROVIDE FOR THE COLLECTION OF INFORMATION FROM THE OTHER DEPARTMENTS AND THE PROPER DISSEMINATION OF THE INTELLIGENCE PRODUCED BY THE GROUP. THESE OFFICES PROVIDE FOR EXPLOITING ALL SOURCES OF INFORMATION -- BE THEY OPEN, THAT IS AVAILABLE FROM OTHER INTELLIGENCE AGENCIES, BOOKS, RADIO BROADCASTS, PUBLISHED DOCUMENTS, NEWSPAPERS, AND PERIODICALS, OR BE IT INFORMATION WHICH MUST BE OBTAINED BY CLANDESTINE MEANS. THE LATTER, GENTLEMEN, FRANKLY PLACES THE UNITED STATES FOR THE FIRST TIME IN ITS HISTORY

TOP SECRET

TOP SECRET

10

Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

IN THE BUSINESS OF SPYING.

IT IS RECOGNIZED THAT THE AVERAGE AMERICAN DOES NOT ACCEPT CLANDESTINE OPERATIONS AS BEING COMPATIBLE WITH THE AMERICAN STANDARDS OF FAIR PLAY. HOWEVER, IF YOU GENTLEMEN

SHOULD READ THE REPORT OF

[REDACTED]

25X6

COMMISSION THAT INDICATED A HONEY-COMBING OF

THE FRAMEWORK OF

[REDACTED]

BY

25X6

AGENTS OF AN ALLEGED FRIENDLY POWER, I FEEL SURE NO QUESTION WILL BE RAISED BY YOU AS TO THE NECESSITY OF PROVIDING SECURITY FOR OUR COUNTRY. WE MUST KNOW AS FAR IN ADVANCE AS POSSIBLE WHAT THE PLANS OF OUR POTENTIAL ENEMIES ARE, WHAT THEIR ABILITIES MAY BE TO WAGE WAR, AND WITH WHAT TECHNOLOGICAL DEVELOPMENTS THE NEXT STRUGGLE MAY BE RENDERED MORE TERRIBLE THAN THE USE OF ATOMIC ENERGY ON

DEFENSELESS CITIES OR BATTERED POPULATIONS.

Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

TOP SECRET

**TOP SECRET**

Approved For Release 2003/04/27 : CIA-RDP80R01731R001400150003-2

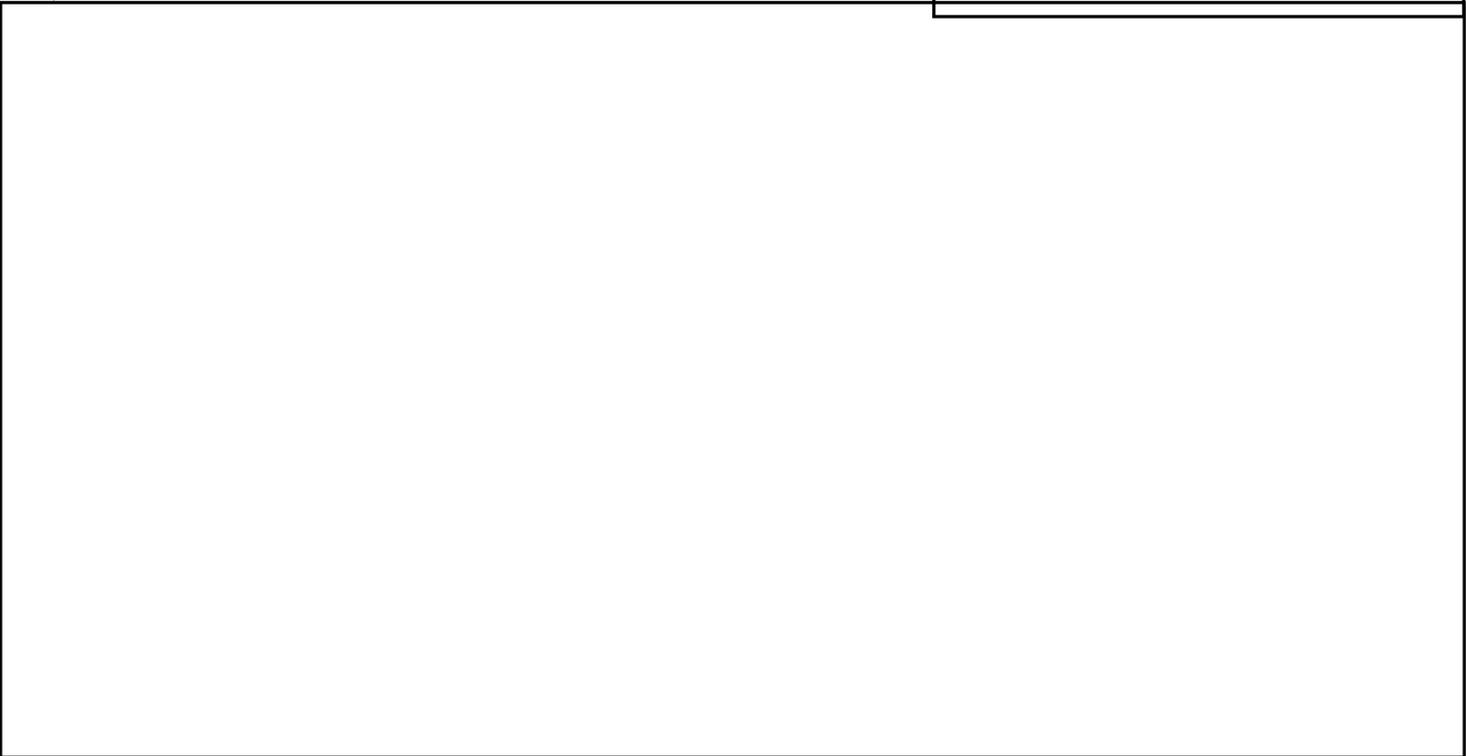
AT ITS GREATEST DEVELOPMENT. THESE FACTS  
CANNOT BE OBTAINED BY NORMAL OPEN METHODS OF  
COLLECTION. THEY CANNOT BE HAD MERELY FOR THE  
ASKING.

I HAVE ASKED THIS COMMITTEE TO APPROVE A

25X1

25X1

TOTAL BUDGET IN THE AMOUNT OF



THIS, GENTLEMEN, IS MOST NECESSARY SINCE THE  
COST OF MAINTAINING AN AGENT IN ANY COUNTRY IS  
A FAIRLY CONSTANT FIGURE. BY KNOWING THE TOTAL  
AMOUNT

Approved For Release 2003/04/27 : CIA-RDP80R01731R001400150003-2

**TOP SECRET**

INTELLIGENCE, THE NKVD, AND ITS COUNTERPARTS  
IN OTHER COUNTRIES, COULD WELL ESTIMATE THE  
EFFECTIVENESS OF MY ORGANIZATION AND TAKE  
SUCH COUNTER-MEASURES AS WERE DEEMED NECESSARY.

THIS

[REDACTED]

IS

25X1

ROUGHLY BROKEN INTO TWO MAJOR CLASSIFICATIONS

--VOUCHERED FUNDS IN THE AMOUNT OF

[REDACTED]

25X1

[REDACTED]

[REDACTED]

AND UNVOUCHERED FUNDS IN THE

AMOUNT OF

[REDACTED]

25X1

THESE FUNDS

ARE PLACED WITHIN THE FOLLOWING PROJECTS ;

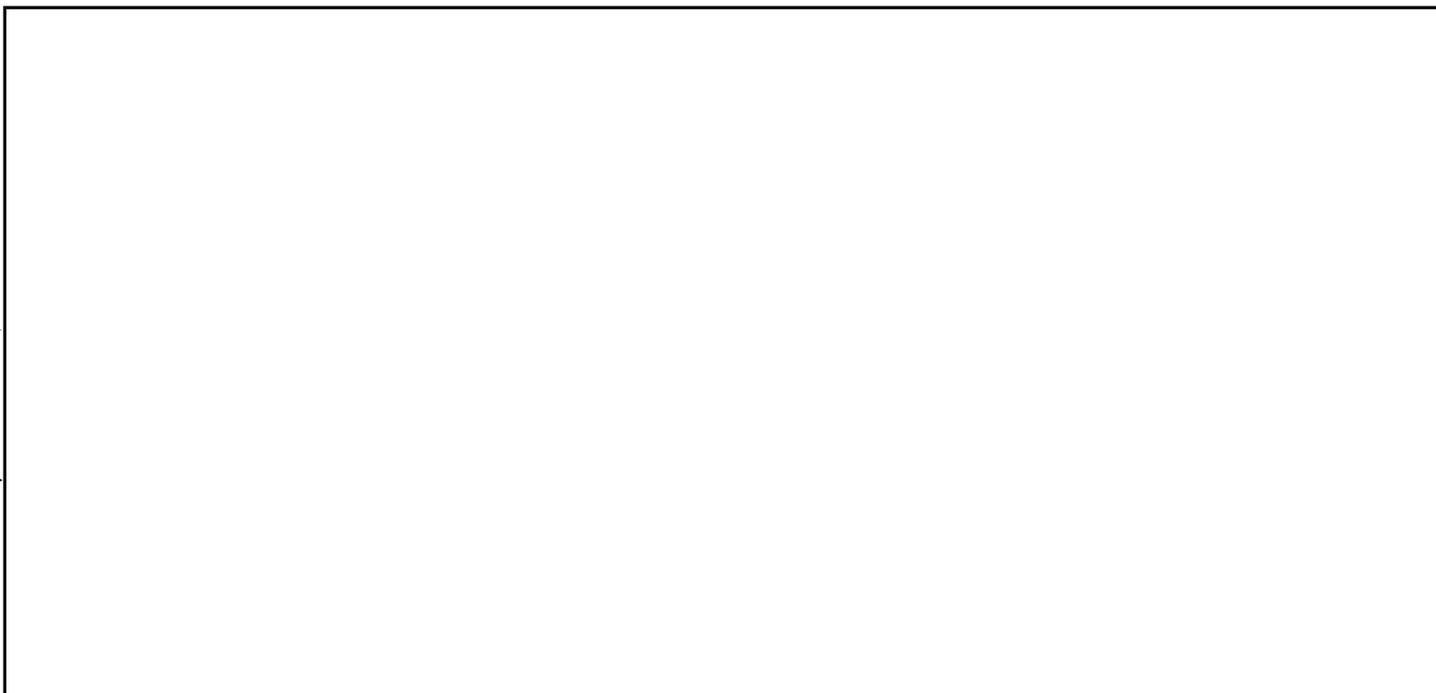
[REDACTED]

25X1

~~TOP SECRET~~

Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

25X1



I AM SURE YOU GENTLEMEN WILL DESIRE AN  
EXPLANATION AS TO THE NECESSITY FOR SUCH A  
LARGE PORTION OF OUR BUDGET BEING PLACED IN  
THE UNVOUCHERED CATEGORY. I HAVE ONE BASIC  
REASON FOR THIS--THAT IS SECURITY. BY THE USE  
OF UNVOUCHERED FUNDS I CAN MORE NEARLY INSURE  
THE SAFETY OF MY INDIVIDUAL EMPLOYEES,  
ESPECIALLY AGENTS ABROAD WHOSE VERY LIFE  
DEPENDS ON IT, AND CAN SECURE EQUIPMENT AND  
SUPPLIES WITHOUT REVEALING THE PURPOSE FOR  
WHICH THESE ITEMS WERE ASKED. FOR EXAMPLE,

Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

~~TOP SECRET~~

**TOP SECRET**

14

Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

GENTLEMEN, AN AVERAGE PAYROLL OF A FEDERAL EMPLOYEE IN ITS PROCESSING CAN BE SEEN BY A MINIMUM OF THREE HUNDRED INDIVIDUALS, ANY ONE OF WHOM MIGHT BE AN ENEMY AGENT. I HAVE ESTABLISHED WITHIN MY ORGANIZATION THE SAME CONTROLS OVER EXPENDITURE OF FUNDS THAT ARE REQUIRED IN THE USE OF VOUCHERED FUNDS. THE SECURITY FACTOR IS MET BY THE CAREFUL CONTROL OF MY OWN EMPLOYEES. IT IS MY INTENTION THAT A MAJOR PORTION OF THE UNVOUCHERED FUNDS BE EXPENDED OVERSEAS. AGAIN, BY THE USE OF THESE FUNDS, I CAN PROTECT TO A GREATER EXTENT THE OPERATIONS OF OUR AGENTS. WHEREVER POSSIBLE IN THE CONTINENTAL UNITED STATES VOUCHERED FUNDS WILL BE USED TO THE SAME EXTENT AND UNDER THE SAME CONDITIONS THAT ANY OTHER GOVERNMENT AGENCY EXPENDS ITS FUNDS. I MIGHT POINT OUT, GENTLEMEN, THAT THIS IS IN DIRECT

Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

**TOP SECRET**

**TOP SECRET**

Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

CONTRAST TO THE FUNDS UTILIZED BY THE INTELLIGENCE AGENCIES OF THE FOREIGN POWERS, IN PRACTICALLY ALL CASES, THE SECRET INTELLIGENCE OF FOREIGN POWERS IS FINANCED WITH NO CHECKS EXCEPT THE TRUST OF THE COUNTRY IN THE INDIVIDUALS EMPLOYED BY THE INTELLIGENCE SERVICES. CONTROLS AND DEFENSES FOR EXPENDITURES ARE PRACTICALLY LACKING. OUR VOUCHERED FUNDS ARE EXTENDED IN A RATIO OF APPROXIMATELY

25X1

[REDACTED]

FOR PERSONAL

25X1

25X1

SERVICES AND

[REDACTED]

[REDACTED]

FOR ALL OTHER PURPOSES.

THE DETAILS OF THESE APPROPRIATIONS ARE AVAILABLE AND HAVE BEEN CAREFULLY REVIEWED BY SELECTED REPRESENTATIVES OF THE BUREAU OF THE BUDGET. I WILL GLADLY ANSWER SUCH DETAILED QUESTIONS AS YOU MAY DESIRE AT THE END OF THIS

PRESENTATION  
Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

**TOP SECRET**

Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

I FEEL, AND I KNOW THE NATIONAL INTELLIGENCE AUTHORITY FEELS, THAT WE HAVE ALREADY MADE GREAT ADVANCES IN THE COORDINATION OF INTERDEPARTMENTAL INTELLIGENCE. OUR MONITORING OPERATIONS HAVE PROVIDED A SUPERIOR SERVICE TO MANY GOVERNMENTAL AGENCIES, INCLUDING A SCOOP OF TEN DAYS ON THE TEXT OF THE YUGOSLAV-ALBANIAN TREATY AND MANY DETAILS ON FOREIGN EXPENDITURES FOR ATOMIC RESEARCH. WE HAVE MADE GREAT STRIDES IN PLANNING FOR THE

25X1

ALL THESE MATTERS I CAN ELABORATE ON TO THE EXTENT YOU DESIRE.

I ALSO WANT YOU TO KNOW SOMETHING OF OUR CLANDESTINE OPERATIONS, APPEALING IN THE INTERESTS OF SECURITY FOR YOUR DISCRETION.

(PRESENT BRIEF STORY OF [ ] OPERATION.)

Approved For Release 2003/01/27 : CIA-RDP80R01731R001400150003-2

TOP SECRET

25X1

25X1