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EB-1-3150

20 October 1950

MEMORANDUM FOR: THE DIRECTOR

SUBJECT: Report of the IAC Ad Hoc Committee to Develop a Recommended U. S. Policy Toward Soviet and Satellite Service Attache Personnel in the United States.

REFERENCE:
(Attached)

- (a) Memorandum from Director of Intelligence, USAF, to the DCI, dated 27 February 1950, Subject: Policy Concerning Treatment of USSR Attaches Accredited to the United States
- (b) Letter from DCI to Director of Intelligence, USAF, dated 6 March 1950, subject as above
- (c) Letter from Mr. W. Park Armstrong, Jr., State Department, to General Cabell, USAF, dated 14 March 1950, subject as above
- (d) Letter from Director of Intelligence, USAF, to the DCI dated 29 March, subject as above
- (e) Minutes of the IAC Meeting 31 March 1950, paragraphs 15 and 16

1. Pursuant to the instructions of the Director of Central Intelligence, presented at the Intelligence Advisory Committee meeting on 31 March 1950, members of an Ad Hoc Committee were designated to develop a proposed policy toward Soviet and Satellite service attache personnel in the United States.

2. A proposed policy, developed by this Committee is submitted as Tab A. It is to be noted that the proposed policy applies to all official representatives of the Soviet and Soviet orbit nations in the United States rather than just the service attaches, as the Committee felt that such a policy should apply to all official representatives in order to be effective.

3. Development of a sound U. S. policy while striving toward a reciprocal balance, must remain within the realm of practicability, particularly with regard to U. S. capabilities to enforce the policy adopted. It was the opinion of the majority of the Committee that within this frame of reference, U. S. policy should be such as not to endanger, by evoking retaliatory measures thereto, the present intelligence collection capabilities of our representatives in Soviet Orbit nations. It was the opinion of the Air Force member of the Committee

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that a stricter policy would, on the contrary, be recognized by the Soviets as a forceful and determined expression of U. S. policy, and would tend, therefore, to develop a bargaining position which could only result in an alleviation of restrictions presently imposed on U. S. officials on duty in Soviet orbit nations.

4. In recommending initial U. S. policy, cognizance has been taken of existing restrictive policies in force in the USSR and satellite states, and of the implications involved in adopting the envisaged procedures.

5. It is the recommendation of the Committee:

✓ a. That Tab A be approved by the Intelligence Advisory Committee and submitted to the U. S. Missions in the Soviet and Soviet Orbit nations for comment.

✓ b. That, following such action, Tab A together with appropriate comments from the missions, be transmitted to the Secretaries of State, Defense, and Justice for appropriate action.



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Colonel, USAF
CIA Chairman

cc: Committee members:

- Colonel D. W. Wackwitz, Air Force
- Colonel A. J. D. Biddle, Army
- Commander W. R. Wilson, Navy
- Colonel R. F. C. Vance, J.I.G.
- Mr. A. S. Buford III, State
- Mr. M. W. Kuhrtz, Justice

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Recommended U. S. Policy Toward Soviet and Soviet Orbit Official Representatives on Duty in the U. S.

I. General

A. Insofar as possible the treatment of Soviet and Soviet Orbit official representatives in the U. S. shall be on a strictly reciprocal basis in accordance with the treatment of U. S. official representatives in the USSR and in the corresponding Soviet Orbit Countries.

B. The term "official representatives" shall be interpreted to include all officials of these countries on duty in the U. S. in any official capacity, exclusive of those who are members of country delegations to the United Nations or are employees of United Nations organizations.

II. Specific

A. That, in general, unrestricted travel for Soviet and Soviet Orbit nation official representatives on duty in Washington, D. C., or wherever stationed, be limited to a radius of 35 miles from the limits of the District of Columbia or of the city where they are stationed, where the principle of reciprocity demands. (A more restrictive policy has already been implemented with regard to Rumanian representatives on a reciprocal basis.)

B. That all such official representatives, whose movement is subject to restriction by interpretation of this policy, will accomplish travel outside of the restricted zone only after having notified the U. S. agency of primary concern (Diplomatic, Consular, and Civilian Personnel of Mission and Consulates and other civilian agencies - Department of State,

TAB A

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Military Personnel - their corresponding Service Departments). Written notification of such travel shall be submitted by the Mission at least three days in advance of the intended time of departure with a statement of the following:

1. Names of persons included in party.
2. Complete itinerary, including places to be visited, duration of trip, mode of travel, and stopping places en route.

Any deviation in the itinerary, postponement, or cancellation of travel shall be communicated at least 24 hours in advance to the agency of primary concern by the mission.

C. That the FBI shall institute "spot check" procedures on personnel movements as necessary and practicable in implementation of this policy. To this end, the FBI shall, on receipt of a travel notification or change therein, by any agency as mentioned above, immediately be notified. Any deviation by Soviet Orbit representatives engaged in travel from notified procedures shall immediately be reported to the U. S. agency of primary concern by the FBI.

D. That infractors who are thereby detected will be subject to immediate recall by official declaration -- "persona non grata" -- contingent upon recommendations by the agencies concerned. Prior to final action, which rests exclusively with the Department of State, other agencies regularly represented on the Intelligence Advisory Committee shall be consulted.

E. That requests to visit specific U. S. installations or industrial plants of military, scientific, technological or strategic significance or any exercise or maneuver of a military nature will be permitted only

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on a reciprocal basis, subject to security regulations.

F. That all matters concerning protocol in which U. S. and Soviet Orbit representatives are involved will be monitored by informal liaison between the agencies concerned.

G. That this policy be reviewed quarterly or more often if necessary, and that prior to revision the proposed revision be submitted to the U. S. Missions in Moscow and in the Soviet Orbit nations for study and recommendations.

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 CENTRAL INTELLIGENCE AGENCY
 OFFICIAL ROUTING SLIP

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REMARKS: At the IAC Meeting of 31 March 1950 the Director appointed me chairman of an ad hoc committee for the purpose of developing a recommended U.S. policy with respect to the treatment of USSR attaches accredited to the U.S.
 The report of the Committee and the proposed U.S. policy recommended by the Committee is attached.
 It is recommended that the Committee Report and the proposed policy be submitted to the Intelligence Advisory Committee for approval.

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