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27 November 1946  
(Col. Edwards)

MEMORANDUM FOR GENERAL CHAMBERLAIN

Subject: Development of Additional NIR

1. Reference your memorandum, dated 20 November 1946, same subject.
2. The experimental nature of the NIR  as mentioned in your memorandum is recognized. These initial National Intelligence Requirements were regarded as a test not so much of the necessity of announcement by the CIG of its requirements for intelligence to comply with N.I.A. directives, but more for the establishment of the coordinated interagency procedure with which they should be prepared and promulgated. This procedure may now be outlined as follows:
  - a. Submission to CIG by the appropriate research representatives of each agency of their own priority intelligence requirements for the area, and conference thereon.
  - b. Preparation by analysis of CIG from the priority intelligence requirements of the agencies and of the current national intelligence requirements known to CIG of:
    - (1) Current Essentials of National Intelligence for the particular area,
    - (2) National Intelligence Objectives which must be sought in order to produce these current essentials.
  - c. Submission to agencies and conference on draft of b, above, in order to insure coordination and that priority of each agency so far as it affects National Intelligence is met.
  - d. Upon approval by the research representatives of the National Intelligence Requirements consisting of (1) Current Essentials, and (2) National Intelligence Objectives, as stated above, turning over to Collection representatives of CIG and of the agencies the task of preparing a coordinated Collection Plan to meet the Requirements.

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e. The implementation by CIG and by each agency of the Coordinated Collection Plan by the publication of its own Collection Directives containing instructions to meet these requirements, as well as its own priority agency requirements.

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3. It is recognized that at the end of the quarterly period after publication of [redacted], certain improvements in procedure and detail may well be made. It is further obvious that the actual requirements may and probably will change. However, it is felt that the Director of Central Intelligence can only fulfill his responsibilities in the production of national intelligence by means of the announcement of National Intelligence Requirements for areas of priority interest to National Policy. This is in order that all intelligence operations may be directed along lines which will fulfill these requirements as thus announced, as well as purely departmental requirements.

4. Much has been learned by the CIG in the experimental production of NIR-China which will be applied to succeeding NIR, and similarly the results thereof will be similarly used to improve the means and methods of obtaining the desired national intelligence. However, it is sincerely believed that the national security demands that NIR be prepared without delay on the priority areas and fields of intelligence which are of poignant interest to the nation.

5. The difficulties of an early arrival of complete agreement on the complete coordination of intelligence activities are recognized and consistent effort will be continued to obtain a working solution as promptly as possible. However, NIR are felt to be an operational matter set apart from these efforts and in the arrival of which we must use the current tools, whatever they may be.

6. Your further views on this matter as stated above are requested and if, as you suggest, a conference or representatives to discuss the matter is desired to call such a meeting.