

SECRET**DRAFT****SECRET****MEMORANDUM FOR THE DIRECTOR OF CENTRAL INTELLIGENCE:****SUBJECT: The Direction, Coordination and Supervision of the Operations Which Produce Intelligence Related to the National Security.**

1. The Planning Staff has had under study for some time the problem of determining a general procedure to insure that all federal foreign intelligence activities are planned, developed and coordinated so as to assure the most effective accomplishment of the intelligence mission as related to the national security.

1. Such a procedure should be broad in scope and should provide for the essential parts of any complete action, including direction, coordination, ~~production~~ and supervision.

2. The drafts of proposed N.I.A. and C.I.G. directives to accomplish the above are attached.

3. It is considered that the proposed actions are of the utmost importance since they provide the keystone for the national intelligence effort. It is worthy of note that the use of EEI, as proposed herein has for years been standard intelligence doctrine for combat organizations of the U.S. Army. Application of the system at the departmental level has evolved during the war. Within the War Department, the preparation of Essential Elements of Information was formally required in March 1945, by WDGS Circular 5-2A; and the system culminated in the production of the War Department Intelligence Plan in February of this year.

4. The leadership demanded of the C.I.G. in this matter is apparent. It is recommended that the chairman required by paragraphs e and f of Enclosure (C) be appointed from the Central Planning Staff. The part to be played by the Central Reports Staff in initiating action, ^{and} on recommending the NEEI, ^{and} analysing them, cannot be minimized. This function could be done by committee action, but the method outlined is recommended because (1) it has the advantage of central control, and (2) it will be directed by the Staff which should be pre-eminently suited to this task.

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6. It is recommended that the attached drafts be approved and appropriate action be taken thereon.

[Redacted Signature]

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Captain, USN
Chief, Central Planning Staff

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DRAFTSECRETCENTRAL INTELLIGENCE GROUPTHE DIRECTION, COORDINATION AND SUPERVISION OF THE OPERATIONS WHICH PRODUCE INTELLIGENCE RELATED TO THE NATIONAL SECURITYMemorandum by the Director of Central Intelligence

1. The President's letter of 22 January 1946 designated the National Intelligence Authority as responsible for planning, developing, and coordinating all federal foreign intelligence activities so as to assure the most effective accomplishment of the intelligence mission related to the national security and made the Director of Central Intelligence responsible for recommending to ^{NIA} ~~the~~ the establishment of the necessary overall policies and objectives to accomplish the above.

2. Pursuant to the above, it is essential that a broad program be initiated which will govern the direction, coordination and supervision of the operations which produce intelligence relating to the national security. Such a program should include:

a. Direction

There ~~must~~ ^{should} be a clearly defined goal toward which the entire federal foreign intelligence producing effort ^{related} ~~relating~~ to the national security is directed. The N.I.A. is responsible for defining this mission.

b. Coordination

This effort ~~must~~ ^{should} be coordinated so as to assure the most effective accomplishment of the national intelligence mission. This coordination is required for the collection and distribution of intelligence information and for the production and dissemination of the resulting intelligence. The Director of Central Intelligence is charged with planning for this coordination, and should be further charged with directing and supervising this coordination in accordance with N.I.A. policies.

SECRET**c. Supervision**

A system ^{should} must be inaugurated which will provide for adequate supervision of the entire intelligence producing effort related to the national intelligence mission to insure that it is being carried out in accordance with the directives, policies, and procedures laid down by the N.I.A. The N.I.A. is responsible for this effort, but the Director of Central Intelligence should be responsible for supervising the actual operation.

3. Enclosed are drafts of ^{successive} N.I.A. and ~~C.I.C.~~ ^{and a C.I.C. Directive} Directives making the necessary provisions for the above. It is recommended that:

- a. Appendix ^{es} "A" to Enclosure (A) ^{and (B)} be concurred in for submission to the N.I.A.
- b. Enclosure ~~(X)~~ and (C) be concurred in and that each member of the I.A.B. arrange for the necessary implementation by his department.
4. In connection with paragraphs e and f of Enclosure (C), it is recommended that the representatives ^{designated to} ~~appointed~~ to these boards be respectively the Chiefs or Deputy Chiefs of the Groups handling the corresponding activities in each department.

SECRET**D R A F T****S E C R E T****ENCLOSURE (A)****NATIONAL INTELLIGENCE AUTHORITY****THE DIRECTION, COORDINATION AND SUPERVISION OF THE OPERATIONS WHICH
PRODUCE INTELLIGENCE RELATED TO THE NATIONAL SECURITY****Memorandum by the Director of Central Intelligence, with the Unanimous
Concurrence of the Intelligence Advisory Board.**

1. The President's letter of 22 January 1946 designated the National Intelligence Authority as responsible for planning, developing, and coordinating all federal foreign intelligence activities so as to assure the most effective accomplishment of the intelligence mission related to the national security and made the Director of Central Intelligence responsible for recommending to ^{the NIA} the establishment of the necessary overall policies and objectives to accomplish the above.

2. Pursuant to the above, it is essential that a broad program be initiated which will govern the direction, coordination and supervision of the operations which produce intelligence ^{related} relating to the national security. The initial requirement in such a program should be definition of the mission; there must be a clearly defined goal toward which the entire federal foreign intelligence producing effort ^{related} relating to the national security is directed. The N.I.A. is responsible for defining this mission and providing the means for its execution.

3. Enclosed is a draft of an N.I.A. Directive making the necessary provision for the above. It has been unanimously concurred in by the Director of Central Intelligence and the Intelligence Advisory Board.

4. It is recommended that the National Intelligence Authority approve the draft directive enclosed herewith.

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ENCLOSURE (A)

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APPENDIX "A"

NATIONAL INTELLIGENCE AUTHORITY

N.I.A. DIRECTIVE NO. _____

THE DIRECTION, COORDINATION AND SUPERVISION OF THE OPERATIONS WHICH PRODUCE INTELLIGENCE RELATED TO THE NATIONAL SECURITY

1. The President's letter of 22 January 1946 designated this Authority as responsible for planning, developing, and coordinating all federal foreign intelligence activities so as to assure the most effective accomplishment of the intelligence mission related to the national security. It made the Director of Central Intelligence responsible for recommending to us the establishment of the necessary overall policies and objectives to accomplish the above.

2. Pursuant to the above directive, it is necessary to establish a program which will govern the direction, coordination and supervision of the operations which produce intelligence related to the national security. The factors essential to such a program are: *provisions for*

- a. Determination of what intelligence is required by the Federal Government to insure the national security.
- b. ~~Provision for the~~ Collection and distribution of the related intelligence information.
- c. ~~Provision for the~~ Production and dissemination of the intelligence.

Direction, coordination and supervision of the above.
 d. ~~Provision for the~~ *Direction, coordination and supervision of the above.*

3. The Director of Central Intelligence will establish and direct ^{for our approval} a program ~~to be approved by us~~ which will provide for the above essential factors. This program will include a provision for submitting, for our approval and issuance, as our directive, recurring statements of what intelligence is required by the Federal Government to insure the national security.

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APPENDIX "A"

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ENCLOSURE (B)

NATIONAL INTELLIGENCE AUTHORITYTHE DIRECTION, COORDINATION AND SUPERVISION OF THE OPERATIONS WHICH PRODUCE INTELLIGENCE RELATED TO THE NATIONAL SECURITYPART I - THE ^{National} ESSENTIAL ELEMENTS OF INFORMATIONMemorandum by the Director of Central Intelligence
With the Unanimous Concurrence of the Intelligence Advisory Board

Reference: (a) N.I.A. Directive No. _____

1. Paragraph 3 of N.I.A. Directive No. _____ charges the Director of Central Intelligence with establishing a program to be approved by the N.I.A. which will provide for the factors enumerated in paragraph 2 thereof. It ^{requests} ~~requests~~ also that the program include provisions for submitting for N.I.A. approval and issuance recurring statements of what intelligence is required by the Federal Government to insure the national security.

2. Pursuant to the above directive, it is desirable that broad policies and objectives relating to each of the factors be announced by the N.I.A.

3. Enclosed is a draft of an N.I.A. Directive making the necessary provisions for ^{first essential} the factor ^{related to} ~~relating to~~ determination of what intelligence ^{is listed:} ~~is~~ is required by the Federal Government to insure the national security. The remaining factors will be covered by separate drafts of proposed N.I.A. Directives. The enclosed draft has been unanimously concurred in by the Director of Central Intelligence and the Intelligence Advisory Board, ^{which}.

4. It is recommended that the National Intelligence Authority approve the draft directive enclosed herewith.

*> included the Director of the JCS
for consideration of this matter*

Enclosure (13)

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APPENDIX "A"

NATIONAL INTELLIGENCE AUTHORITY

N. I. A. DIRECTIVE NO. _____

THE DIRECTION, COORDINATION AND SUPERVISION OF THE OPERATIONS WHICH PRODUCE INTELLIGENCE RELATED TO THE NATIONAL SECURITY*National*
PART I - THE ESSENTIAL ELEMENTS OF INFORMATION

Reference: (a) N.I.A. Directive No. _____

*(b) N.I.A. Directive No. _____**reference 9*

1. Paragraph 3 of ~~N.I.A. Directive No. _____~~ charges the Director of Central Intelligence with establishing for our approval and directing a program which would provide for the *direction, coordination and supervision of:* following:

a. Determination of what intelligence is required by the Federal Government to insure the national security; and for N.I.A. *submission* approval of recurring statements of *what requirements* the required intelligence;

b. Collection and distribution of the related intelligence information;

c. Production and dissemination of the intelligence.

2. The following policies and objectives relating to 1a above are announced:

our
a. Statements of what intelligence is required by the Federal Government to assure the most effective accomplishment of the intelligence mission related to the national security shall be known collectively as the National Essential Elements of Information (NEEI).

b. As required by the world situation, proposed NEEI shall be submitted by the Director of Central Intelligence to *us* the ~~N.I.A.~~ for approval, and when approved will be published as an N.I.A. Directive.

but not to limit,
c. The NEEI will be used to guide the entire intelligence information collecting effort subject to *our* N.I.A. coordination.

~~They will not, however, be considered as a limiting instrument.~~

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ENCLOSURE (B)

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but not to limit,
 4. The NEI will be used to guide ^{the} production and dissemination of intelligence related to the national security by the C.I.O. and ^{other} ^{our} intelligence agencies subject to H.I.A. coordination.

4. The State, War and Navy Departments, the Director of the Federal Bureau of Investigation, and the D.C.I. will take the steps necessary to supplement and carry the foregoing policies and procedures.

3 Each of our respective departments will furnish to the Director of Central Intelligence such facilities, personnel and assistance, and will make available to him such funds, as may be required in the performance of the mission herein assigned.

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ENCLOSURE (C)

CENTRAL INTELLIGENCE GROUP

G.I.G. DIRECTIVE NO. _____

National

PROGRAM FOR ASSURING THE DIRECTION, COORDINATION AND SUPERVISION OF THE OPERATIONS WHICH PRODUCE INTELLIGENCE RELATED TO THE NATIONAL SECURITY

PART I - THE ESSENTIAL ELEMENTS OF INFORMATION

Reference: (a) N.I.A. Directive No. _____
(b) N.I.A. Directive No. _____

1. Paragraph 3 of N.I.A. Directive No. _____ *ref (a), above.* charges the Director of Central Intelligence with establishing and directing a program which *will* govern the direction, coordination and supervision of the operations which produce intelligence related to the national security. *Reference (b)*

2. Pursuant to the above, the following program is announced:

a. The Central Intelligence Group *elements of this are described in Appendix of the Directive and by the Director of Central Intelligence.* (Reports Staff) will produce on a current basis proposed NEEI for submission to the N.I.A. through the Secretariat. These proposed NEEI shall be based on EEI obtained from the departmental intelligence agencies subject to N.I.A. coordination. *Action to revise the NEEI whenever required* Departmental EEI shall be requested by the Central Reports Staff *as dictated* by world conditions.

b. Approved NEEI will be issued under *as* an N.I.A. Directive. They will then become the basic guide for the entire intelligence program *related* to the national security, but will not limit departmental intelligence efforts or responsibilities.

c. The NEEI will *then* be analyzed by the CRS in sufficient detail to make *the CRS* requirements, explicitly clear to the Intelligence Research Coordination Board referred to in paragraph g below. This analysis shall be expressed in terms of items of intelligence needed to answer the questions asked or implied by the NEEI.

d. The NEEI, *and* including the analysis, shall be furnished to the Intelligence Research Coordination Board, which shall be responsible for *wording* a further analysis of these items in such detail as may be necessary to *show the*

that most of the program relating to the program is contained in the Appendix of a program (see 10300)

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ENCLOSURE (C)

indications which can be used as a ~~basis~~^{→ basis} for determining specific requirements for information. The NEMI, as thus analyzed, shall then be furnished to the Collection Coordination Board referred to in paragraph f below for its appropriate action.

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e. (1) By separate action, an Intelligence Research Coordination Board will be established, ~~consisting of~~^{which will include} a chairman furnished by the Director of Central Intelligence, and of one representative each of the Special Assistant of the Secretary of State in charge of Research and Intelligence; Assistant Chief of Staff, G-2, WDCS; the Chief of Naval Intelligence; the Assistant Chief of Air Staff, A-2; the Director of the Federal Bureau of Investigation; and ~~of~~ such additional or temporary members as may be required from time to time in accordance with N.I.A. policy.

(2) This Board will be made responsible, under direction of the Director of Central Intelligence, for functions pertaining to the coordination of intelligence research, production and dissemination. These functions shall include study of the NEMI and, in accordance with existing responsibilities and capabilities:

a. ^{Allocation} ~~Definition~~ of the primary responsibility^{id} for production and dissemination of the intelligence required by every element of the NEMI.

b. Determination of the priorities and deadlines necessary to insure that the dissemination of the intelligence is timely.

c. Arrangement for necessary implementing action by responsible agencies.

f. (1) By separate action a Collection Coordination Board will be established, ~~consisting of~~^{which shall include} a chairman furnished by the Director of Central Intelligence, and ~~of~~ one representative each of the Special Assistant of the Secretary of State in charge of Research and Intelligence; Assistant Chief of Staff, G-2, WDCS; the Chief of Naval Intelligence; Assistant Chief of Air Staff, A-2; the Director of the

Federal Bureau of Investigation; and of such additional or temporary members as may be determined from time to time in accordance with N.I.A. policy.

(2) This Board will be made responsible, under direction of the Director of Central Intelligence, for functions pertaining to the coordination of the collection of intelligence information. These functions shall include study of the analysis of the NEMI and, in accordance with existing responsibilities and capabilities:

a. ^{collaborator} Definition of the primary responsibility for the collection and distribution of the intelligence information required by every element of the NEMI.

b. Determination of the priorities and deadlines required to insure that collection of information meets the needs of research groups.

c. Arrangement for necessary implementing action by responsible agencies.

d. In addition to the duties indicated for the chairman in paragraphs e and f above, they will be made responsible, respectively, for supervising the actual progress of the production and dissemination of intelligence and for supervising the collection and distribution of the related intelligence information, to ascertain if the program is progressing as planned. They will keep the Director of Central Intelligence informed of the status of the program and will be responsible for initiating any action required by the Central Intelligence Group related to the program.