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26 May 1958

MEMORANDUM FOR: Members of the IAC and USCIB

SUBJECT : Proposed Changes in NSCID 1 for Accomplishing the Merger of
the IAC and USCIB

REFERENCE : IAC-M-338, Item 1

1. Pursuant to the charge laid upon me by the members of the IAC and USCIB at their joint meeting of 22 April 1958, I am transmitting herewith a working draft of a proposed charter for the new merged U. S. Intelligence Board. The draft charter, itself, is set forth in paragraph 2, which we have incorporated in a draft revision of NSCID 1 as a whole in order to make clear certain changes which should appropriately be made in other parts of that directive at the same time.

2. In developing this draft, account has been taken of the statutory responsibilities of the Director of Central Intelligence and of the Agency, of similar important responsibilities of the other departments and agencies, and of the unique structure of the intelligence community. We have also been mindful of some of the criticisms directed at the intelligence community when the directives were presented to the NSC for approval. This draft is now presented to the members of the IAC and USCIB for their consideration and discussion.

3. The new Board will undoubtedly wish to consider the possible reallocation of certain committee functions, together with a possible reorganization of the present subcommittee structure. In my judgement, however, these problems are essentially independent of the revision of NSCIDs required, and can be taken up at the Board's pleasure after appropriate NSCIDs have been approved.

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Attachment: a/s

MORI/CDF

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(for pages 2-13 only)

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Most significant new language has been underlined. Minor rearrangements and editorial improvements generally not specifically indicated.

Draft Post-Merger NSCID 1
O-DD/C
26 May 1958

NATIONAL SECURITY COUNCIL INTELLIGENCE DIRECTIVE NO. 1*

BASIC DUTIES AND RESPONSIBILITIES

(Unchanged)

For the purpose of coordinating the intelligence activities of the several Government departments and agencies in the interest of national security and pursuant to the provisions of Section 102 of the National Security Act of 1947, as amended, the National Security Council hereby authorizes and directs that:

1. Over-all Coordination.

(First sentence adapted from NSCID 1, par. 1. Second sentence from NSC action paper of 14 Mar 1957).

The Director of Central Intelligence shall coordinate the foreign intelligence activities of the United States, in accordance with existing law and applicable National Security Council directives. This shall include the coordination of all aspects of intelligence, which, together, constitute the foreign intelligence effort of the United States.

(Adapted from NSCID 1, par. 2 and President's memo of 5 Aug. 1957 concerning Killiam Board

2. The United States Intelligence Board (USIB).

a. To maintain the relationship necessary for a fully coordinated intelligence community,** and to provide for a

*This directive supersedes NSCID No. 1, revised 4/21/58.

**The intelligence community includes the Central Intelligence Agency; the intelligence components of the Departments of State, Defense, Army Navy and Air Force, and of the Joint Staff (JCS); the Federal Bureau of Investigation; the Atomic Energy Commission, and the National Security Agency. Other components of the departments and agencies of the Government are included to the extent of their agreed participation in regularly-established interdepartmental intelligence activities.

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Recommendations
1 & 10.)

more effective integration of and guidance to the national intelligence effort, a United States Intelligence Board (USIB) is hereby established under the chairmanship of the Director of Central Intelligence. Responsibilities of the U. S. Intelligence Board, subject to other established responsibilities under existing law and to the provisions of National Security Council directives, include:

(Based on NSC
action
memorandum of
14 March.)

(From present
IAC duties)

(1) Assistance and advice to the Director of Central Intelligence.

(New language)

(2) Formulation of common policies and development of coordinated programs required to ensure centralized direction of the foreign-intelligence activities conducted by departments and agencies of the Government, including all categories of intelligence collection, production, dissemination and support.

(Adapted from present
duties of IAC and
USCIB.)

(3) Review of and reporting on the national foreign-intelligence effort as a whole.

(Adapted from
present duties
of IAC and USCIB.
See par. 3.f. and
3.g. of agreed
new NSCID 8.)

(4) Recommendations on foreign-intelligence matters to appropriate United States officials, including particularly recommendations to the Secretary of Defense on intelligence matters within the jurisdiction of the Director of the National Security Agency.

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(Adapted from
present duties
of IAC and USCIB.)

(5) Development and review of security standards and practices as they relate to the protection of intelligence and of intelligence sources and methods from unauthorized disclosure.

b. The membership of the U. S. Intelligence Board shall consist of the following:

(1) The Director of Central Intelligence, Chairman.

(2) The Director of Intelligence and Research,
Department of State.

(3) The Assistant to the Secretary of Defense
for Special Operations.

(Format adapted
from agreed new
NSCID 8.)

(4) The Director of the National Security
Agency (NSA).

(5) The Deputy Director of Intelligence of the
Joint Staff (JCS).

(6) The Assistant Chief of Staff, Intelligence,
Department of the Army.

(7) The Assistant Chief of Naval Operations for
Intelligence, Department of the Navy.

(8) The Assistant Chief of Staff, Intelligence,
Department of the Air Force.

(9) A representative of the Director of the
Federal Bureau of Investigation.

(10) A representative of the Atomic Energy

Commission.

The Director of Central Intelligence shall invite the chief of any other department or agency having functions related to the national security to sit with the U. S. Intelligence Board whenever matters within the purview of his department or agency are to be discussed.

(New language)

c. The Board shall determine its own procedures.

(Adapted from
agreed new
NSCID 8,
par. 3.d.)

It shall be provided by the Central Intelligence Agency with a Secretariat staff, which shall be under the direction of an Executive Secretary appointed by the Director of Central Intelligence in consultation with the members of the Board.

(New language)

d. The U. S. Intelligence Board shall reach its decisions by agreement. When the Chairman determines that a given position on a matter under consideration represents the consensus of the Board it shall be considered as agreed unless a dissenting member requests that the issue be referred to the National Security Council. Upon such request the Director of Central Intelligence shall refer the matter, together with the dissenting brief, to the National Security Council for decision.

Provided: That such appeals to the National Security Council by representatives from the

military departments, including the Director of the National Security Agency and the Deputy Director of Intelligence of the Joint Staff, shall be taken only after review by the Secretary of Defense.

Whenever matters of concern to the Federal Bureau of Investigation are referred to the National Security Council, the Attorney General shall sit with the Council.

d. Approved actions or recommendations shall, as appropriate, be transmitted by the Director of Central Intelligence to the departments or agencies concerned, or to the National Security Council when higher approval is required, or for information.

(Adapted from NSCID 1, paras. 3 and 4.)

e. In making recommendations to the National Security Council in matters concerning such intelligence activities of the departments and agencies of the Government as relate to the national security, the Director of Central Intelligence shall transmit therewith a statement indicating the concurrence or non-concurring views of those members of the U. S. Intelligence Board concerned. Recommendations transmitted by the Director of Central Intelligence shall, when approved by the National Security Council, be issued as National Security Council Intelligence

Directives or as other Council directives and, as applicable, shall be promulgated and implemented by the departments and agencies of the Government.

3. The Director of Central Intelligence.

a. The Director of Central Intelligence shall act for the National Security Council to provide for detailed implementation of National Security Council Intelligence Directives by issuing with the concurrence of the U. S. Intelligence Board such supplementary Director of Central Intelligence Directives as may be required. Such directives shall, as applicable, be promulgated and implemented through the normal command channels of the departments and agencies concerned.

(From NSCID 1,
par. 5)

b. Director of Central Intelligence Directives to be issued in accordance with the provisions of subparagraph a above shall include:

(From NSCID 1,
par. 11)

(1) General guidance and the establishment of specific priorities for the production of national and other intelligence and for collection and other activities in support thereof, including: (a) establishment of comprehensive National Intelligence Objectives generally applicable to foreign countries and areas; (b) identification from time to time, and on a current basis, of Priority National Intelligence Objectives with reference to specific countries and

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subjects; and (c) issuance of such comprehensive and priority objectives, for general intelligence guidance, and their formal transmission to the National Security Council.

(From NSCID 1,
par. 12)

(2) Establishment of policy, procedures and practices for the maintenance, by the individual components of the intelligence community, of a continuing interchange of intelligence, intelligence information, and other information with utility for intelligence purposes.

(From NSCID 1,
par. 15)

(3) Establishment of policy, procedures and practices for the production or procurement, by the individual components of the intelligence community within the limits of their capabilities, of such intelligence, intelligence information and other information with utility for intelligence purposes relating to the national security, as may be requested by one of the departments or agencies.

4. National Intelligence.

(Adapted from
NSCID 1,
par. 6)

a. National intelligence is that intelligence which is required for the formulation of national security policy, and which concerns more than one department or agency, or transcends the exclusive competence of a single department

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or agency. The Director of Central Intelligence shall produce* national intelligence with the support of the U. S. Intelligence Board. Intelligence so produced shall have the concurrence of those members of the U. S. Intelligence Board who have intelligence production responsibilities within the substantive area of the intelligence under consideration, or shall carry a statement of any substantially differing opinion of such a member.

(New language)

(From NSCID 1, par. 7, first sentence)

b. Departmental intelligence is that intelligence which any department or agency requires to execute its own mission.

(From NSCID 3, par. 4, first sentence)

c. Interdepartmental intelligence is integrated departmental intelligence which is required in the interest of national security or by departments and agencies of the Government for the execution of their missions, but which transcends the exclusive competency of a single department or agency.

(From NSCID 1, pars. 9, 6, and 7, rearranged)

d. The Director of Central Intelligence shall disseminate national intelligence to the President, members of the National Security Council, members of the U. S. Intelligence Board and, subject to existing statutes,

*By "produce" is meant "to correlate and evaluate intelligence relating to the national security" as provided in the National Security Act of 1947, as amended, Section 102 (d) (3).

to such other components of the Government as the National Security Council may from time to time designate or the U. S. Intelligence Board may recommend. He is further authorized to disseminate national intelligence and inter-departmental intelligence produced within the U. S. Intelligence Board structure on a strictly controlled basis to foreign governments and international bodies upon his determination with the concurrence of the U. S. Intelligence Board, that such action would substantially promote the security of the United States: Provided, That such dissemination is consistent with existing statutes and Presidential policy including that reflected in international agreements; and provided further that any disclosure of FBI intelligence information shall be cleared with that agency prior to dissemination. Departmental intelligence may be disseminated in accordance with existing statutes and Presidential policy including that reflected in international agreements.

(Adapted from
NSCID 1,
par. 10)

e. Whenever any member of the U. S. Intelligence Board obtains information which indicates an impending crisis situation which affects the security of the United States to such an extent that immediate action or decision by the President or the National Security Council may be required, he shall immediately transmit the information to the Director of Central Intelligence and the other members of the U. S.

Intelligence Board as well as to the National Indications Center and to other officials or agencies as may be indicated by the circumstances. The Director of Central Intelligence shall, in consultation with the U. S. Intelligence Board, immediately prepare and disseminate as appropriate the national intelligence estimate of the situation, in accordance with the procedures outlined above.

(Adapted from NSCID 1, par. 17 plus second sentence of par. 18.

Note
inclusion of protection of "intelli-
gence," as well as of "sources and methods.")

5. Protection of Intelligence and of Intelligence Sources and Methods.

The Director of Central Intelligence, with the assistance and support of the members of the U. S. Intelligence Board, shall ensure the development of policies and procedures for the protection of intelligence and of intelligence sources and methods from unauthorized disclosure. Each department and agency, however, shall remain responsible for the protection of intelligence and of intelligence sources and methods within its own organization. Each shall also establish appropriate internal policies and procedures to prevent the unauthorized disclosure from within that agency of intelligence information or activity. The Director of Central Intelligence shall call upon the departments and agencies, as appropriate, to investigate within their department or agency any unauthorized disclosure of intelligence or of intelligence sources or methods and to report thereon as requested.

6. Community Responsibilities.

a. The Director of Central Intelligence in consultation with and supported by the other members of the U. S. Intelligence Board and by other appropriate offices, shall:

(From NSCID 1,
par 13)

(1) Call upon the other departments and agencies as appropriate to ensure that on intelligence matters affecting the national security the intelligence community is supported by the full knowledge and technical talent available in the Government. The departments and agencies called upon shall provide the support requested;

(From NSCID 1,
par. 14)

(2) Ensure that the pertinence, extent and quality of the available foreign intelligence and intelligence information relating to the national security is continually reviewed as a basis for improving the quality of intelligence and the correction of deficiencies;

(3) Take appropriate measures to facilitate the coordinated development of compatible referencing systems within the departments and agencies engaged in intelligence activities. Central reference facilities as a service of common concern shall be provided by the Central Intelligence Agency and/or other departments and agencies, as appropriate;

(From NSCID 1,
par. 19)

(4) Make such surveys of departmental intelligence activities of the various departments and agencies as the Director of Central Intelligence may deem necessary in connection with his duty to advise the National

Security Council and to coordinate the intelligence effort of the United States; and

(Adapted from NSCID 1, par. 20)

(5) Make arrangements with the departments and agencies for the assignment to, or exchange with the Central Intelligence Agency of such experienced and qualified personnel as may be of advantage for advisory, operational, or other purposes. In order to facilitate the performance of their respective intelligence missions, the departments and agencies concerned shall, by agreement, provide each other with such mutual assistance as may be within their capabilities and as may be required in the interests of the intelligence community for reasons of economy, efficiency, or operational necessity. In this connection primary departmental interests shall be recognized and shall receive mutual cooperation and support.

(From NSCID 1, par. 8)

b. Insofar as practicable, in the fulfillment of their respective responsibilities for the production of intelligence, the several departments and agencies shall not duplicate the intelligence activities and research of other departments and agencies and shall make full use of existing capabilities of the other elements of the intelligence community.

(From NSCID 1, par. 18, first sentence)

c. The departments and agencies of the Government shall establish appropriate policies and procedures to control and limit undesirable publicity relating to intelligence activities.