

CONFIDENTIALCOPY NO. 738 February 1946NATIONAL INTELLIGENCE AUTHORITYN.I.A. DIRECTIVE NO. 1POLICIES AND PROCEDURES GOVERNING THE  
CENTRAL INTELLIGENCE GROUP

Pursuant to the attached letter from the President, dated 22 January 1946, designating the undersigned as the National Intelligence Authority, you are hereby directed to perform your mission, as Director of Central Intelligence, in accordance with the following policies and procedures:

1. The Central Intelligence Group shall be considered, organized and operated as a cooperative interdepartmental activity, with adequate and equitable participation by the State, War and Navy Departments and, as recommended by you and approved by us, other Federal departments and agencies. The Army Air Forces will be represented on a basis similar to that of the Army and the Navy.

2. The Central Intelligence Group will furnish strategic and national policy intelligence to the President and the State, War and Navy Departments, and, as appropriate, to the State-War-Navy Coordinating Committee, the Joint Chiefs of Staff, and other governmental departments and agencies having strategic and policy functions related to the national security.

3. The composition of the Intelligence Advisory Board will be flexible and will depend, in each instance, upon the subject matter under consideration. The Special Assistant to the Secretary of State in charge of Research and Intelligence, the Assistant Chief of Staff G-2, WDGS, the Chief of Naval Intelligence and the Assistant Chief of Air Staff, Intelligence (or their representatives) will be permanent members. You will

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invite the head (or his representative) of any other intelligence agency having functions related to the national security to sit as a member on all matters within the province of his agency.

All recommendations, prior to submission to this Authority, will be referred to the Board for concurrence or comment. Any recommendation which you and the Intelligence Advisory Board approve unanimously and have the existing authority to execute may be put into effect without action by this Authority. If any member of the Board does not concur, you will submit to this Authority the basis for his non-concurrence at the same time that you submit your recommendation.

4. Recommendations approved by this Authority will, where applicable, govern the intelligence activities of the separate departments represented herein. The members of the Intelligence Advisory Board will each be responsible for ensuring that approved recommendations are executed within their respective departments.

5. You will submit to this Authority as soon as practicable a proposal for the organization of the Central Intelligence Group and an estimate of the personnel and funds required from each department by this Group for the balance of this fiscal year and for the next fiscal year. Each year thereafter prior to the preparation of departmental budgets, you will submit a similar estimate for the following fiscal year. As approved by this Authority and within the limits of available appropriations, the necessary funds and personnel will be made available to you by arrangement between you and the appropriate department through its member on the Intelligence Advisory Board. You may determine the qualifications of personnel and the adequacy of individual candidates. Personnel assigned to you will be under your operational and administrative control, subject only to necessary personnel procedures in each department.

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6. The Central Intelligence Group will utilize all available intelligence in producing strategic and national policy intelligence. All intelligence reports prepared by the Central Intelligence Group will note any substantial dissent by a participating intelligence agency.

7. As required in the performance of your authorized mission, there will be made available to you or your authorized representatives all necessary facilities, intelligence and information in the possession of our respective departments. Arrangements to carry this out will be made with members of the Intelligence Advisory Board. Conversely, all facilities of the Central Intelligence Group and all intelligence prepared by it will be made available to us and, through arrangements agreed between you and the members of the Intelligence Advisory Board, subject to any authorized restrictions, to our respective departments.

8. The operations of the intelligence agencies of our departments will be open to inspection by you or your authorized representatives in connection with your planning functions, under arrangements agreed to between you and the respective members of the Intelligence Advisory Board.

9. You are authorized to request of other Federal departments and agencies any information or assistance required by you in the performance of your authorized mission.

10. You will be responsible for furnishing, from the personnel of the Central Intelligence Group, a Secretariat for this Authority, with the functions of preparing agenda, reviewing and circulating papers for consideration, attending all meetings, keeping and publishing minutes, initiating and reviewing the implementation of decisions, and performing other necessary secretarial services.

Secretary of State

Secretary of the Navy

Secretary of War

Personal Representative  
of the President

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E N C L O S U R E

THE WHITE HOUSE  
WASHINGTON

January 22, 1946

To The Secretary of State,  
The Secretary of War, and  
The Secretary of the Navy.

1. It is my desire, and I hereby direct, that all Federal foreign intelligence activities be planned, developed and coordinated so as to assure the most effective accomplishment of the intelligence mission related to the national security. I hereby designate you, together with another person to be named by me as my personal representative, as the National Intelligence Authority to accomplish this purpose.

2. Within the limits of available appropriations, you shall each from time to time assign persons and facilities from your respective Departments, which persons shall collectively form a Central Intelligence Group and shall, under the direction of a Director of Central Intelligence, assist the National Intelligence Authority. The Director of Central Intelligence shall be designated by me, shall be responsible to the National Intelligence Authority, and shall sit as a non-voting member thereof.

3. Subject to the existing law, and to the direction and control of the National Intelligence Authority, the Director of Central Intelligence shall:

a. Accomplish the correlation and evaluation of intelligence relating to the national security, and the appropriate dissemination within the Government of the resulting strategic and national policy intelligence. In so doing, full use shall be made of the staff and facilities of the intelligence agencies of your Departments.

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b. Plan for the coordination of such of the activities of the intelligence agencies of your Departments as relate to the national security and recommend to the National Intelligence Authority the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the national intelligence mission.

c. Perform, for the benefit of said intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished centrally.

d. Perform such other functions and duties related to intelligence affecting the national security as the President and the National Intelligence Authority may from time to time direct.

4. No police, law enforcement or internal security functions shall be exercised under this directive.

5. Such intelligence received by the intelligence agencies of your Departments as may be designated by the National Intelligence Authority shall be freely available to the Director of Central Intelligence for correlation, evaluation or dissemination. To the extent approved by the National Intelligence Authority, the operations of said intelligence agencies shall be open to inspection by the Director of Central Intelligence in connection with planning functions.

6. The existing intelligence agencies of your Departments shall continue to collect, evaluate, correlate and disseminate departmental intelligence.

7. The Director of Central Intelligence shall be advised by an Intelligence Advisory Board consisting of the heads (or their representatives) of the principal military and civilian intelligence agencies of the Government having functions related to national security, as determined by the National Intelligence Authority.

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8. Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority.

9. Nothing herein shall be construed to authorize the making of investigations inside the continental limits of the United States and its possessions, except as provided by law and Presidential directives.

10. In the conduct of their activities the national Intelligence Authority and the Director of Central Intelligence shall be responsible for fully protecting intelligence sources and methods.

Sincerely yours,

/s/ Harry Truman

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Enclosure

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CONFIDENTIALCOPY NO. 798 February 1946NATIONAL INTELLIGENCE AUTHORITYN.I.A. DIRECTIVE NO. 2ORGANIZATION AND FUNCTIONS OF THE CENTRAL INTELLIGENCE GROUP~~(Tentative)~~

- References: A. The President's letter of 22 January 1946, establishing the National Intelligence Authority.  
 B. N.I.A. Directive Number 1.

1. Pursuant to the President's letter of 22 January 1946, designating the undersigned as the National Intelligence Authority, the Central Intelligence Group is hereby constituted and will be activated this date by the Director of Central Intelligence. In accordance with personnel authorizations approved by this Authority, the Departments of State, War, and the Navy will assign personnel to the Central Intelligence Group, and make reliefs and replacements, upon the Director's requisition. The approved initial personnel authorization is enclosed (Appendix "A").

2. The initial authorization provides the minimum personnel necessary for the tasks of organizing, surveying pressing problems, and meeting initial requirements. As soon as practicable the Director will submit his recommendations for augmentation of the Group.

3. Initial principal offices and sub-divisions shall be as shown on the chart (Appendix "B"), with functions as follows:

- a. Director of Central Intelligence - Responsible for all operations of the Central Intelligence Group in accordance with the President's letter of 22 January 1946 and Directives of the National Intelligence Authority. He will make the assignments of all personnel in the Group. At the appropriate time, he will select an Assistant Director from

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each of the four personnel contingents (State, Army, Navy, Air), one of whom he may designate as his Deputy:

b. Administrative Section - This Section will perform all necessary administrative and security functions of the Group, and will provide the Secretariat for the National Intelligence Authority.

c. Central Reports Staff - This Staff will assist the Director in accomplishing the correlation and evaluation of intelligence relating to the national security, and in accomplishing appropriate dissemination within the Government of the resulting strategic and national policy intelligence.

d. Central Planning Staff - This Staff will assist the Director in planning for the coordination of intelligence activities related to the national security, and in preparing recommendations regarding the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the national intelligence mission.

e. Central Intelligence Services - The Central Intelligence Services shall be such operating agencies as may hereafter be established upon approval of this Authority under the provisions of paragraph 3c of the President's Directive of 22 January.

4. Initial Tasks. The Director of Central Intelligence will give first priority to the following tasks:

a. Production of daily summaries containing factual statements of the significant developments in the field of intelligence and operations related to the national security and to foreign events for the use of the President, the members of this Authority, and additional distribution shown in Appendix "C".

b. Conducting a survey of existing facilities for collection of foreign intelligence information, and submission of appropriate recommendations.

Secretary of State

Secretary of War

Secretary of the Navy

National Representative  
of the President

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APPENDIX "C"

PROPOSED DISTRIBUTION OF C.I.G. TOP SECRET  
PERIODIC SUMMARIES

The President  
Secretary of State  
Secretary of War  
Secretary of the Navy  
Chief of Staff to the Commander in Chief  
Chief of Staff of the Army  
Chief of Naval Operations  
Commanding General, Army Air Forces  
Assistant Chief of Staff, OPD, WDGS  
Deputy Chief of Naval Operations (Operations)  
Assistant Chief of Air Staff-5  
Special Assistant to the Secretary of State,  
Research and Intelligence  
Assistant Chief of Staff, G-2, WDGS  
Chief of Naval Intelligence  
Assistant Chief of Air Staff-2

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CONFIDENTIALAPPENDIX "A"D R A F TINITIAL PERSONNEL AUTHORIZATIONCENTRAL INTELLIGENCE GROUP

	State	War	Navy
<u>Central Reports Staff</u>			
Col., Capt., P-8 (Assigned)	1	2 (1 Air)	1
Col., Capt., P-8 (Detailed)	1	2 (1 Air)	1
P-7	2	2	
Lt. Cmdr., P-6	6	6 (3 Air)	5
Major, Lt. Cmdr., P-5	7		1
P-4			1
P-3		1 Lt.	1
P-2		2	2
CAF-7			1
CAF-5		2	1
CAF-4		11	5
TOTAL (less Detailed)	17	26	18
<u>Central Planning Staff</u>			
Col., Capt., P-8 or 7, CAF-15 or 14	3	6 (3 Air)	3
Lt. Col., Cmdr., P-6, CAF-13	3	6 (3 Air)	3
CAF-5	4	8	4
TOTAL	10	20	10
<u>Administrative Section</u>			
Col., Capt., CAF-14	1	2 (1 Air)	1
Lt. Col.-Capt, Cmdr. Lt. CAF-12 to 10	7	7	7
CAF-7	2	8	2
CAF-6	0	2	0
CAF-5	2	2	2
CAF-4	2	2	2
CAF-3	2	10	1
TOTAL	16	33	15
TOTAL (less Detailed)	43	79	43

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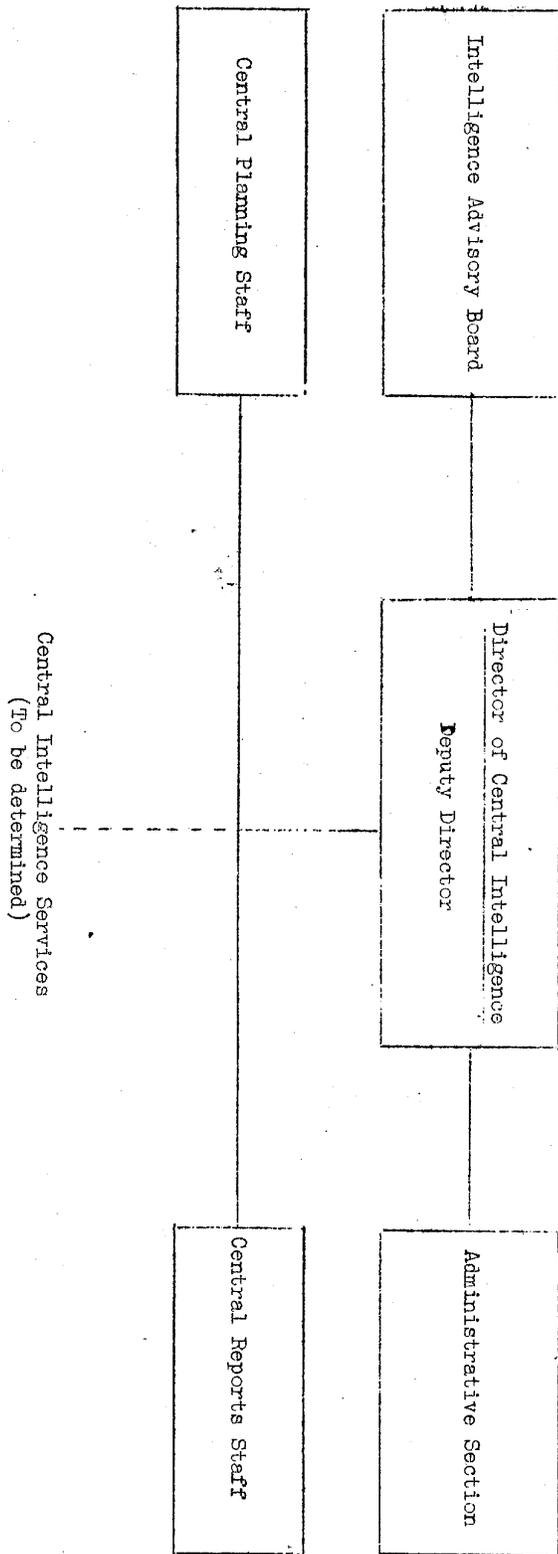
Appendix "A"

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APPENDIX "B"

INITIAL ORGANIZATION

CENTRAL INTELLIGENCE GROUP



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30 March 1946

NATIONAL INTELLIGENCE AUTHORITY

N.I.A. DIRECTIVE NO. 3

N.I.A. VIEWS ON PROPOSED EXECUTIVE ORDER "DIRECTING THE  
COOPERATION OF GOVERNMENT AGENCIES IN THE COORDINATION OF  
FOREIGN INTELLIGENCE ACTIVITIES OF THE UNITED STATES"

The National Intelligence Authority hereby authorizes and directs the Director of Central Intelligence to transmit the letter in Enclosure "A" to the Assistant Director of the Bureau of the Budget, in response to the communication in Enclosure "B".

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N.I.A. Directive #3

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RESTRICTEDENCLOSURE "A"LETTER FOR THE ASSISTANT DIRECTOR, BUREAU OF THE BUDGET

The National Intelligence Authority has considered the proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States" enclosed in your letter of 27 February 1946\*. In carrying out the President's Directive of 22 January the National Intelligence Authority has so far encountered no impediment which would constitute a basis for recommending that the Directive should be superseded by an Executive Order. However, the N.I.A. offers no objection to the issuance of such an Executive Order, provided that its effect will be merely to confirm and formalize the status of the N.I.A. as a cooperative interdepartmental activity, rather than a new or independent agency requiring legislation for its existence.

In order to avoid uncertainties as to the effect of the proposed Executive Order, the N.I.A. recommends the following modifications:

a. Delete the phrase "...including Title I of the First War Powers Act, 1941 (55 Stat. 838)". This phrase is not considered necessary and it appears to imply some further action may be required upon the expiration of the First War Powers Act. The proposed Executive Order should contain no implication that N.I.A. is a temporary organization.

b. Amend the introductory sentences of Section I to read as follows:

"The Secretary of State, the Secretary of War, and the Secretary of the Navy shall comply with the following directive issued to them by me on January 22, 1946, in the operation of the intelligence activities of their departments:"

\* See Enclosure "B" and attachments thereto.

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NIA Directive #3

Enclosure "A"

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The wording of the text as proposed by the Acting Attorney General might imply that the Executive Order is the sole authority for the departmental intelligence activities.

c. Amend Section II to read as follows:

"To the extent consistent with law and presidential directives, all Federal Agencies of the Executive Branch are hereby directed to take all steps necessary to assure cooperation in the coordination of foreign intelligence activities of the United States to effectuate fully the purposes of the above-quoted directive and to comply with the provisions of paragraph 8 thereof."

In addition to a general direction to cooperate, the Executive Order should contain a specific direction to comply with paragraph 8, which was intended to govern the activities of departments and agencies other than the State, War, and Navy Departments.

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NIA Directive #3

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Enclosure "A"

ENCLOSURE "B"

EXECUTIVE OFFICE OF THE PRESIDENT  
BUREAU OF THE BUDGET  
Washington, 25, D.C.

February 27, 1946.

My dear Admiral Souers:

The Director of the Bureau of the Budget will appreciate having at the earliest practicable date the views of the National Intelligence Authority with respect to the proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States", copy enclosed.

Very truly yours,

/s/ F. J. BAILEY,  
Assistant Director,  
Legislative Reference.

The Honorable,  
The Director of Central  
Intelligence,  
National Intelligence Authority,  
Rm. 5105, New War Building,  
Washington, D. C.

Enclosures.

A P P E N D I XC  
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YOFFICE OF THE ATTORNEY GENERAL  
WASHINGTON, D. C.

Feb. 18, 1946

Through the Director of the Bureau of the Budget.

The President,

The White House.

My dear Mr. President:

I am presenting herewith a proposed Executive order, prepared in this Department, entitled "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States."

As you know, paragraph 8 of your directive issued to the State, War and Navy Departments on January 22, 1946, states:

"Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority."

The proposed order will have the effect of bringing to the attention of the various Federal agencies affected by the directive, particularly those referred to in paragraph 8 thereof, the responsibilities imposed upon them by the passage which I have quoted. Publication of the directive in an Executive order, with the resultant circulation thereof through the medium of the Federal Register and the Code of Federal Regulations, will furnish a ready means of reference to it. It would also appear desirable at this time to lend added formality to the establishment of the National Intelligence Authority, the Central Intelligence Group, and the office of the Director of Central Intelligence.

The attached draft of an Executive order has my approval as to form and legality, and I recommend its issuance.

Respectfully yours,  
/s/ J. Howard McGrath  
Acting Attorney General

NIA Directive #3

- 5 - Appendix to Enclosure "B"

A N N E X

EXECUTIVE ORDER

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DIRECTING THE COOPERATION OF GOVERNMENT AGENCIES  
IN THE COORDINATION OF FOREIGN INTELLIGENCE  
ACTIVITIES OF THE UNITED STATES

WHEREAS it is in the interests of national security and the more effective exercise and more efficient administration of Federal foreign intelligence activities of the United States that the planning and development of all Federal foreign intelligence activities be coordinated:

NOW, THEREFORE, by virtue of the authority vested in me by the Constitution and the statutes, including Title I of the First War Powers Act, 1941 (55 Stat. 838), and as President of the United States and Commander in Chief of the Army and Navy of the United States, it is hereby ordered as follows:

I

The Secretary of State, the Secretary of War, and the Secretary of the Navy shall hereafter operate the intelligence activities of their departments pursuant to the terms of the following directive, issued to them by me on January 22, 1946:

"1. It is my desire, and I hereby direct, that all Federal foreign intelligence activities be planned, developed and coordinated so as to assure the most effective accomplishment of the intelligence mission related to the national security. I hereby designate you, together with another person to be named by me as my personal representative, as the National Intelligence Authority to accomplish this purpose.

"2. Within the limits of available appropriations, you shall each from time to time assign persons and facilities from your respective Departments, which persons shall collectively form a Central Intelligence Group and shall, under

the direction of a Director of Central Intelligence, assist the National Intelligence Authority. The Director of Central Intelligence shall be designated by me, shall be responsible to the National Intelligence Authority, and shall sit as a non-voting member thereof.

"3. Subject to the existing law, and to the direction and control of the National Intelligence Authority, the Director of Central Intelligence shall:

"a. Accomplish the correlation and evaluation of intelligence relating to the national security, and the appropriate dissemination within the Government of the resulting strategic and national policy intelligence. In so doing, full use shall be made of the staff and facilities of the intelligence agencies of your Departments.

"b. Plan for the coordination of such of the activities of the intelligence agencies of your Departments as relate to the national security and recommend to the National Intelligence Authority the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the national intelligence mission.

"c. Perform, for the benefit of said intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished centrally.

"d. Perform such other functions and duties related to intelligence affecting the national security as the President and the National Intelligence Authority may from time to time direct.

"4. No police, law enforcement or internal security functions shall be exercised under this directive.

"5. Such intelligence received by the intelligence agencies of your Departments as may be designated by the National Intelligence Authority shall be freely available to the Director of Central Intelligence for correlation, evaluation or

dissemination. To the extent approved by the National Intelligence Authority, the operations of said intelligence agencies shall be open to inspection by the Director of Central Intelligence in connection with planning functions.

"6. The existing intelligence agencies of your Departments shall continue to collect, evaluate, correlate and disseminate departmental intelligence.

"7. The Director of Central Intelligence shall be advised by an Intelligence Advisory Board consisting of the heads (or their representatives) of the principal military and civilian intelligence agencies of the Government having functions related to national security, as determined by the National Intelligence Authority.

"8. Within the scope of existing law and Presidential directives, other departments and agencies of the executive branch of the Federal Government shall furnish such intelligence information relating to the national security as is in their possession, and as the Director of Central Intelligence may from time to time request pursuant to regulations of the National Intelligence Authority.

"9. Nothing herein shall be construed to authorize the making of investigations inside the continental limits of the United States and its possessions, except as provided by law and Presidential directives.

"10. In the conduct of their activities the National Intelligence Authority and the Director of Central Intelligence shall be responsible for fully protecting intelligence sources and methods."

## II

To the extent consistent with law and Presidential directives, all Federal agencies of the executive branch are hereby directed to take all steps necessary to assure cooperation in the coordination of foreign intelligence activities of the United States and to effectuate fully the purpose of the above-quoted directive.

CONFIDENTIALCOPY NO. 302 April 1946NATIONAL INTELLIGENCE AUTHORITYN.I.A. DIRECTIVE NO. 4POLICY ON LIQUIDATION OF THE STRATEGIC SERVICES UNIT

References: a. The Executive Order of 20 September 1945, subject: "Termination of the Office of Strategic Services and Disposition of Its Functions"

b. C.I.G. Directive No. 1

Pursuant to paragraph 1 of the letter from the President dated 22 January 1946 which designated this Authority as responsible for planning, developing and coordinating the Federal foreign intelligence activities so as to assure the most effective accomplishment of the intelligence mission related to the national security, the following policies and procedures relating to the liquidation of the Strategic Services Unit (SSU) are announced:

1. The national interest demands that the complete liquidation of SSU shall not be accomplished until it is determined which of its functions and activities are required for the permanent Federal foreign intelligence program, and should therefore be transferred to the Central Intelligence Group or other agencies in order that its useful assets may not be lost. Such determination and transfers shall be made and the liquidation of the remainder of SSU shall be completed as promptly as possible and prior to 1 July 1947. The Director of Central Intelligence shall issue the necessary directives to effect the liquidation. He will make recommendations to this Authority as to the intelligence activities permanently required in the peace-time effort.

2. During the period of liquidation the SSU should be administered and operated so as to service, to the extent practicable, the intelligence agencies subject to our coordination.

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The Director of Central Intelligence shall issue the necessary directives to the Director of SSU required to accomplish this mission. In addition, the Director of SSU will make available to the Director of Central Intelligence, upon his request, any facilities and services of SSU which may be useful in the performance of an authorized function of the Central Intelligence Group.

3. The Director of Central Intelligence will be responsible for determining which funds, personnel and facilities of SSU are required for the performance of an authorized function of the Central Intelligence Group. Such funds, personnel and facilities of SSU will then be transferred to an appropriate War Department unit. The Director of Central Intelligence will be responsible for making the necessary administrative arrangements and for issuing the necessary directives to the Director of SSU.

4. The War Department will take the necessary budgetary action to carry out this program.

5. The War Department shall retain the right to determine what portion of War Department funds, personnel and facilities can be made available to SSU by the War Department.

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Auth.: HR 70-3	
Date: 5 Sept 91	By: 0233768

~~TOP SECRET~~COPY NO. 328 July 1946NATIONAL INTELLIGENCE AUTHORITYN.I.A. DIRECTIVE NO. 5FUNCTIONS OF THE DIRECTOR OF CENTRAL INTELLIGENCE

References: a. President's letter of 22 January 1946  
 b. N.I.A. Directive No. 1

Pursuant to the President's letter of 22 January 1946 designating this Authority as responsible for planning, developing and coordinating all Federal foreign intelligence activities so as to ensure the most effective accomplishment of the intelligence mission related to the national security, the functions of the Director of Central Intelligence are hereby redefined as follows, subject to the provisions of said letter:

1. Paragraph 3 of the President's letter of 22 January 1946 defined the functions of the Director of Central Intelligence as follows:

"3. Subject to the existing law, and to the direction and control of the National Intelligence Authority, the Director of Central Intelligence shall;

"a. Accomplish the correlation and evaluation of intelligence relating to the national security, and the appropriate dissemination within the Government of the resulting strategic and national policy intelligence. In so doing, full use shall be made of the staff and facilities of the intelligence agencies of your departments.

"b. Plan for the coordination of such of the activities of the Intelligence agencies of your departments as relate to the national security and recommend to the National Intelligence Authority the establishment of such over-all policies and objectives as will assure the most effective accomplishment of the national intelligence mission.

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"c. Perform, for the benefit of said intelligence agencies, such services of common concern as the National Intelligence Authority determines can be more efficiently accomplished centrally.

"d. Perform such other functions and duties related to intelligence affecting the national security as the President and the National Intelligence Authority may from time to time direct."

2. In performing the functions specified in paragraph 3-a of the President's letter, the Director of Central Intelligence is hereby authorized to undertake such research and analysis as may be necessary to determine what functions in the fields of national security intelligence are not being presently performed or are not being adequately performed. Based upon these determinations, the Director of Central Intelligence may centralize such research and analysis activities as may, in his opinion and that of the appropriate member or members of the Intelligence Advisory Board, be more efficiently or effectively accomplished centrally.

3. In addition to the functions specified in paragraph 3-b of the President's letter and in accordance with paragraph 4 of N.I.A. Directive No. 1, the Director of Central Intelligence is hereby authorized and directed to act for this Authority in coordinating all Federal foreign intelligence activities related to the national security to ensure that the over-all policies and objectives established by this Authority are properly implemented and executed.

4. Pursuant to paragraph 3-c of the President's letter, the Director of Central Intelligence is hereby directed to perform the following services of common concern which this Authority has determined can be more efficiently accomplished centrally:

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a. Conduct of all organized Federal espionage and counter-espionage operations outside the United States and its possessions for the collection of foreign intelligence information required for the national security.

b. Conduct of all Federal monitoring of press and propaganda broadcasts of foreign powers required for the collection of intelligence information related to the national security.

5. To the extent of available appropriations and within the limits of their capabilities, as determined by the respective Departments, the State, War and Navy Departments will make available to the Director of Central Intelligence, upon his request, the funds, personnel, facilities and other assistance required for the performance of the functions authorized herein. At the earliest practicable date, the Director of Central Intelligence will submit for approval by this Authority any supplemental budget required to perform the functions authorized herein, in addition to the appropriations which can be made available for this purpose by the State, War and Navy Departments.

6. Where the performance of functions authorized herein requires the liquidation, transfer or integration of funds, personnel or facilities for existing activities of the State, War and Navy Departments, the liquidation, transfer or integration will be accomplished at the earliest practicable date as agreed to by the Director of Central Intelligence and the official responsible for such activities so as to involve a minimum of interruption in the performance of these functions.

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CONFIDENTIALCOPY NO. 232 January 1947NATIONAL INTELLIGENCE AUTHORITYN.I.A. DIRECTIVE NO. 7COORDINATION OF COLLECTION ACTIVITIES

1. The following over-all policies and objectives are established by the National Intelligence Authority for the inter-departmental coordination of collection activities so that measures may be taken promptly to effect sound and efficient utilization of the various departmental overseas collecting and reporting services:

a. There shall be an allocation within certain broad categories of agency responsibility for collection in the field, as follows:

Political	State Department
Cultural	State Department
Sociological	State Department
Military	War Department
Naval	Navy Department
Economic )	Each agency in accordance with its respective needs
Scientific )	

b. Intelligence information and material regardless of the collector, shall, wherever possible, be transmitted immediately to the field representative of the agency most concerned. However, the collector may also send copies to his own agency.

c. The senior U. S. representative in each foreign area where the United States maintains a foreign service post shall be responsible for the coordination of all collection activities in his area and the proper implementation of that coordination within the spirit of the principles enunciated herein.

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d. In order to avoid unproductive duplication and uncoordinated overlap all collection facilities will be utilized to their maximum within budgetary limitations for the production of that full flow of intelligence material which is the major need of all departments.

e. There shall be free and unrestricted interdepartmental flow of intelligence information and intelligence to meet the recognized secondary need of each department for intelligence usually prepared or obtained by other departments. At present this Directive is interpreted to apply only to those departments represented by the permanent members of the Intelligence Advisory Board.

f. Common sense shall be applied in the implementation of these established over-all policies and objectives to insure the full utilization of individual initiative and favorable contacts by collecting agents.

g. No interpretation of these established over-all policies and objectives shall negate the basic principle that all departmental representatives abroad are individually responsible for the collection and for the appropriate transmission to Washington of all intelligence material of possible usefulness to their departments and to the effective accomplishment of the national intelligence mission.

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12 February 1947

NATIONAL INTELLIGENCE AUTHORITY

N.I.A. DIRECTIVE NO. 8

NATIONAL INTELLIGENCE REQUIREMENTS - CHINA

INTRODUCTION

1. In order to fulfill the National Intelligence mission, as given to the National Intelligence Authority by the President, it is necessary to announce and maintain the current essentials of National Intelligence desired, and a list of intelligence objectives from which those essentials may be produced. These statements as a group will hereafter be known as National Intelligence Requirements, and will form the broad basis for coordinated production of intelligence.

2. It has been decided initially to evolve the operating procedures and the mechanics of interagency coordination necessary to the production of intelligence based on a formulation of National Intelligence Requirements by publishing these requirements for one particular area, i.e., the China area, basing their contents on that intelligence currently regarded the most essential. For this purpose, these requirements will obtain until circumstances demand their revision. In any event, they will be reviewed quarterly.

3. Accordingly, the National Intelligence Requirements - China are published herewith in two parts as follows:

- A. Current Essentials of National Intelligence.
- B. National Intelligence Objectives.

4. The Central Intelligence Group will issue such coordinating requests for intelligence to various agencies as are necessary, and will recommend in three months from date of publication any changes in methods and procedures which should be applied as standing operating procedures for publication of national requirements.



TOP SECRETA. CURRENT ESSENTIALS OF NATIONAL INTELLIGENCE

1. The Current Essentials of National Intelligence consist of that foreign intelligence which is currently essential to the National Government in making sound decisions, developing foreign policy, conducting foreign relations, avoiding surprise, and otherwise planning for and maintaining the national security.

2. The following current essentials of National Intelligence for the China area are announced, and constitute the basis for the production of national intelligence on that area:

a. What are the developments in the China area\* to show increased activity by the USSR to:

- (1) Split-off territory from China?
- (2) Support the Chinese Communist Party?
- (3) Secure unilateral political or economic influence in China?
- (4) Discredit U. S. Forces and aims in China?

b. What is the current Nationalist policy as it affects:

- (1) Cessation of hostilities?
- (2) Coalition?
- (3) Foreign relations, particularly with the USSR, U.S.?
- (4) Economic and agrarian development?

c. What are the capabilities and probable intentions of the Chinese Communist Party in political, economic and military spheres?

B. NATIONAL INTELLIGENCE OBJECTIVES

1. The National Intelligence Objectives are announced as a guide to the production of intelligence pertaining to the China area which, when met, would fully satisfy the Current

\* China (including Manchuria, Inner Mongolia, Sinkiang) and Outer Mongolia, and Korea.

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Essentials of National Intelligence. These objectives are to be regarded as the basis upon which all phases of intelligence production can be fully coordinated among the appropriate offices of C.I.G. and the intelligence agencies. The specific formulations in this section are designed to elicit intelligence which will aid in judging the success of or threats to U.S. - China policy in respect to the goals of Chinese peace, unity, democracy and rehabilitation, non-intervention, and foreign trade.

a. Trends in policy of the National Government with respect to:

(1) Coalition, the Constitution, structure of government and locus of power, civil liberties, education and labor.

(2) Industrialization including the integration into China proper of Manchurian industry, state control and private enterprise, government finance, agrarian reform, foreign business in China, and Chinese foreign trade.

b. Trends in policy of the Chinese Communist Party (CCP) with respect to terms for participation in coalition government, reorganization of their armies and control by the National Government, relinquishment to a coalition government of centralized controls over the administration of Communist-dominated areas.

c. Relations between the Chinese Communists and the USSR, with special emphasis on high-level liaison, or on signs of cleavage between the CCP and USSR in policy toward the National Government, contiguous territories, the U. S., and domestic Chinese issues.

d. Soviet military strength and disposition in China, including Manchuria, and in North Korea,

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Mongolia and Soviet Siberia, including details of air, ground and naval forces; evidences of stockpiling; construction or improvement in air facilities and construction or improvement in all communications networks.

e. Soviet military aid to Chinese Communists with details, and evidences of any increase or decrease; information on traffic of military significance between Communist-controlled Shantung, Manchuria, and North Korea, or trans-Mongolian traffic.

f. Activities of Soviet agencies in Kuomintang and Communist China, and effectiveness of Soviet propaganda in China and classes which are influenced or reached by it.

g. Current political conditions in Manchuria, with special emphasis on the attitudes of the local peoples toward the Chinese Communists, National Government, other political groups, USSR, and USA.

h. Strength, composition, organization and leadership of Chinese minority parties; attitude toward National Government, Communists, USSR, USA; freedom of function under National Government.

i. The development of Chinese industry, particularly iron and steel, shipping, electric power, textiles, petroleum, and light metals.

j. Crop conditions and food reserves in the areas controlled by the National Government and the Chinese Communists.

k. Communist military potential, in comparison with that of the National Government, including reserves, equipment, capabilities of both air and ground forces, and ability to provide logistic support.

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l. Nationalist military potential, status and efficiency of air, ground and sea forces; ability of industry and arsenals to provide replacements of equipment; and actual progress of military reorganization.

m. Current political developments in Inner Mongolia, Outer Mongolia, and Sinkiang, with special reference to the USSR and Chinese Communists.

n. Governmental regulations and policies affecting the re-establishment of American business and foreign trade.

o. Information on Hongkong regarding (1) nature of the new constitution and when it will come into effect; (2) British plans for development of the naval base and the strategic plan it is designed to implement; (3) actual position of the Chinese Government regarding the return of Hongkong to China.

p. The whereabouts and employment of approximately 780,000 Japanese troops of the old Japanese Kwangtung Army formerly in Northern Manchuria.

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COPY NO. 15

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18 April 1947

NATIONAL INTELLIGENCE AUTHORITY

N.I.A. DIRECTIVE NO. 9

COORDINATION OF INTELLIGENCE ACTIVITIES  
RELATED TO FOREIGN ATOMIC ENERGY DEVELOPMENTS AND POTENTIALITIES

1. Pursuant to the President's letter of 22 January 1946, designating this Authority as responsible for planning, developing and coordinating all Federal foreign intelligence activities so as to assure the most effective accomplishment of the intelligence mission related to the national security, the following policies and procedures relating to Federal intelligence activities in the field of foreign atomic energy developments and potentialities affecting the national security are announced:

a. The Director of Central Intelligence, subject to the direction and control of this Authority, is hereby authorized and directed to coordinate the collection by agencies subject to N.I.A. coordination of all intelligence information related to foreign atomic energy developments and potentialities affecting the national security, and to accomplish the correlation, evaluation, and appropriate dissemination within the Government of the resulting intelligence. The Director of Central Intelligence is further authorized to arrange with other intelligence agencies of the Government to utilize their collection facilities in this field.

FOR THE NATIONAL INTELLIGENCE AUTHORITY:

*J. S. FARMAN*  
J. S. FARMAN

Acting Secretary, N.I.A.

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NIA Directive #9

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30 July 1947

COPY NO. 21NATIONAL INTELLIGENCE AUTHORITYN.I.A. DIRECTIVE NO. 10EMPLOYMENT OF RESERVE OFFICERS AS AGENTS

The following overall policies and objectives are established by the National Intelligence Authority for the employment of reserve officers of the military services as agents abroad:

a. Members in the reserve of one military service shall ordinarily not be employed as agents by, and then only after informing, the other service.

b. When reserve personnel are employed as agents, procedures requiring them to report to local State, War and Navy representatives shall be eliminated.

c. When casual agents are employed by one department their activities shall be coordinated with all other such activities by the Director of Central Intelligence.

FOR THE NATIONAL INTELLIGENCE AUTHORITY:

*J. S. FARMAN*  
J. S. FARMAN

(2006)

Secretary, N.I.A.

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**CONFIDENTIAL**16 September 1947

COPY NO. \_\_\_\_\_

NATIONAL INTELLIGENCE AUTHORITYN.I.A. DIRECTIVE NO. 11ACTION BY THE INTELLIGENCE ADVISORY BOARD ON MATTERS SUBMITTED TO THE NATIONAL INTELLIGENCE AUTHORITY

The following policies and objectives are established by the National Intelligence Authority governing action by the Intelligence Advisory Board on matters submitted to that Authority:

1) All recommendations envisaged by paragraph 3 of the President's letter of 22 January 1946 (Section 102 d of the National Security Act of 1947) will be submitted by the Director of Central Intelligence to the Intelligence Advisory Board in writing, accompanied by copies of such papers or statements as the Director of Central Intelligence may contemplate accompanying the recommendations upon presentation to the National Intelligence Authority (NSC). These recommendations will have attached a voting slip providing opportunity for:

- a. Concurrence or non-concurrence;
- b. Comment;
- c. Request for an IAB meeting.

Voting slips will be acted upon and returned to the Secretary, NIA, within seven working days after receipt. Substance of the Statement of the non-concurrence shall accompany the statement to the NIA (NSC). If any Intelligence Advisory Board member so requests, an Intelligence Advisory Board meeting shall be called by the Director of Central Intelligence. If the IAB proposes to refer any such recommendation to a special study group or otherwise to delay the presentation of

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the recommendation to the NIA (NSC), but the Director of Central Intelligence considers such delay inadvisable, the IAB members shall have seven working days, after receipt of the views of the Director of Central Intelligence regarding such delay, for the submission of any desired statement of non-concurrence, the basis of which will accompany the recommendation to the NIA (NSC).

2) The Secretary, NIA, shall circulate to the IAB members any recommendations, proposed directives, papers, etc., which an IAB member may originate for consideration by the Director of Central Intelligence and the Intelligence Advisory Board. Each shall be accompanied by a voting slip providing opportunity for:

- a. Concurrence or non-concurrence;
- b. Comment;
- c. Request for an IAB meeting.

3) Any recommendation two or more IAB members believe should be submitted to the NIA (NSC) will be submitted by the Director of Central Intelligence in such form as to set forth his recommendation and the comments of the IAB members.

4) Unless otherwise directed by the NIA, the Secretary, NIA, shall circulate to the IAB copies of all agendas, minutes, decisions, and directives approved or issued by, or in the name of, the NIA.

FOR THE NATIONAL INTELLIGENCE AUTHORITY:

*J. S. EARMAN*  
J. S. EARMAN  
Secretary, N.I.A.

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N.I.A. DIRECTIVES