

Captain Gilbert

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CENTRAL INTELLIGENCE AGENCY ER-O-6222
WASHINGTON 25, D. C.

1 September 1949

MEMORANDUM FOR: STANDING COMMITTEE MEMBERS OF THE IAC

SUBJECT: Mr. Armstrong's Four Problems

1. We should like to have the next meeting, to continue discussions on the above subject, on Thursday, 8 September 1949, at 1:00 o'clock in the same conference room.

2. In the meantime will you look over the enclosed draft of a report to the IAC to see if it reflects the position of all Standing Committee Members on Problem Number 1, Coordination. Any corrections in this draft can be made at the next meeting.

PRESCOTT CHILDS
Chief, ICAPS

Enclosure
Draft

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SUBJECT: Proposed Draft of Memorandum for IAC

The Standing Committee of the IAC met on August 30th to give consideration to the four problems presented in Mr. Armstrong's letter of August 2nd and reached agreement on the following recommendations therein as listed below:

"I - 1. That ICAPS serve as a joint staff under the direction of, and responsible to, the DCI, be composed of members contributed by the several agencies on a fulltime basis, but not 'representing' the agency, and be headed by a chief who will also be the Executive Secretary of the IAC."

The Standing Committee recommends approval because this confirms in writing the existing situation which has been in practice during the past two years. The Chief of ICAPS, rather than the ICAPS group, should act as Secretary of the IAC.

"I - 2. That matters of coordination be referred to ICAPS for study and recommendation by the DCI, or through the DCI by the IAC, but that ICAPS itself may submit to the DCI, or through the DCI to the IAC, recommendations which it considers appropriate for consideration."

The Standing Committee recommends approval.

"I - 3. That the representation on the Standing Committee be the same as that of the IAC, and that the Standing Committee serve as a subordinate or staff committee to the IAC to consider on an interagency basis, problems referred to it by the IAC."

The Standing Committee recommends approval because this confirms in writing the existing situation. State, however, desires to have formal procedures and only one individual representing CIA instead of the ICAPS group.

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"I - 4. That CIA fulfill its coordinating responsibility on research programs primarily through the Estimates Division, whose primary function should be such coordination, in accordance with the following principles:"

The Standing Committee agrees that CIA should fulfill its coordinating responsibility "in accordance with the following principles" in respect to intelligence production rather than just on research programs. The State Department, alone, wishes to have formed an "Estimates Division" with a prime function of carrying out this coordination.

"I - 4a. CIA will constitute itself the center of information on all U.S. foreign intelligence activities, including current research intelligence projects;"

The Standing Committee recommends approval.

"I - 4b. CIA will have free access to the plans and programs of the several intelligence agencies, subject to overall departmental regulations;"

The Standing Committee recommends approval in so far as the "Plans and Programs" apply only to intelligence production, and in so far as they are subject to statutory requirements as well as departmental regulation.

"I - 4c. CIA will recognize that it should have active liaison responsibility to other agencies as well as receiving liaison from those agencies;"

The Standing Committee recommends approval.

"I - 4d. CIA will effect coordination as much by positive action in stimulating appropriate intelligence effort as by negative action in preventing undesirable duplications;"

The Standing Committee recommends approval.

"I - 4e. CIA will recognize that requests for intelligence other than national intelligence, as defined, shall be forwarded for action to the agencies in accordance with established allocations and existing programs;"

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The State Department desires to have referred to it, for action and reply, requests received by CIA for intelligence of a political nature, as requests for intelligence on military matters are referred to the military departments. The Standing Committee is in agreement on such a policy. The Standing Committee members from the other agencies were advised by CIA that demands were made upon the Director of Central Intelligence which he must meet, so he cannot always fit them in with their "existing programs" and refer them to the other departments unless there should be an adequate deadline.

"I - 4f. CIA will recognize that coordination also implies assistance to the agencies in meeting their responsibilities, including in some cases the temporary assignments of personnel to the agencies."

The State Department desires to receive assistance of CIA through the temporary assignment of personnel to carry out certain projects, but no other department requests this type of assistance as a matter of principle in the production of intelligence. With the exception of State, the Standing Committee disapproves of this recommendation and of this concept of coordination.

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