

SECRETD R A F T

MATERIAL PROPOSED BY DIRECTOR OF CENTRAL INTELLIGENCE
FOR INCLUSION IN THE PRESIDENT'S "STATE OF THE UNION"
MESSAGE TO CONGRESS, JANUARY 1947.

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The vital and urgent need of this nation for effective foreign intelligence has been amply demonstrated both by our pre-war and war-time experiences. This need has been recognized in the Congress by a number of bipartisan committee recommendations. During this atomic age in which the United States has pledged its fullest energies to the establishment and maintenance of a just and lasting peace, our statesmen who are charged with this heavy responsibility must not be asked to steer the ship of state over an uncharted course. The difficult and far-reaching decisions they are called upon to make must be based upon a clear knowledge and understanding of present and probable future developments in other countries if we are to live with them in peace and security. We have also learned from bitter experience that responsibility must be placed on one agency to ensure that this essential information pertaining to our interests in foreign lands is collected, interpreted and distributed to appropriate officials in cooperation with existing facilities such as the Foreign Service. Therefore, in line with the apparent desires of the Congress and in view of the demonstrated urgency, I directed last January the establishment of a National Intelligence Authority composed of the Secretaries of State, War and the Navy and my personal representative, Fleet Admiral Leahy, to plan, develop and coordinate all Federal foreign intelligence activities. To assist this Authority, there was created a Central Intelligence Group under a Director of Central Intelligence who was charged with performing those intelligence services of common concern which could be more efficiently accomplished centrally, including coordination of departmental intelligence activities, and the production and dissemination to appropriate Government officials of strategic and national policy intelligence. This organization during its year of existence has clearly proved itself an effective and essential instrument of Government. To realize its full capabilities, however, this agency should have the benefit of permanent authorization from the Congress. I therefore urgently recommend that Congress give early consideration to the passage of enabling legislation for the National Intelligence Authority and a Central Intelligence Agency so that never in the future will our national interests or security be placed in jeopardy for lack of accurate and timely intelligence concerning foreign developments.

SECRET

2 December 46

MEMORANDUM FOR MR. CLARK M. CLIFFORD

Subject: Proposed enabling legislation for the establishment of a Central Intelligence Agency.

Transmitted herewith is a proposed draft of enabling legislation for the Central Intelligence Agency. It is somewhat more detailed and comprehensive than the draft submitted last July.

The current draft has been expanded in the light of the experiences of the last ten months and the administrative facilities available. However, it does not materially change the interdepartmental relationships conceived in the original Presidential letter of January 22, 1946.

Section 1 (a) of the current draft consists of Findings and Declaration.

Section 1 (b) consists of the Purpose of Act.

Section 2 consists of Definitions, as it was felt, in line with your Memorandum to General Vandenberg of July 12, 1946, that a definition of terms was desirable.

Section 3 (a) sets forth the Organization of the National Intelligence Authority, and delineates its powers. This is also in line with your Memorandum of July 12.

Section 3 (b) sets forth the Organization of the Central Intelligence Agency. The salaries have been set on a level established by the Atomic Energy Act of 1946. It was felt that this was necessary in order to attract the highest calibre of personnel to the Agency. In addition subsection (5) has been included in order to avail ourselves of experienced, retired personnel of the Armed Forces. The language is similar to that of Public Law 718 (79th Congress), which made similar provisions for the Veterans' Administration.

Section 3 (c) establishes the Intelligence Advisory Board.

Section 4 sets forth the Functions of the Central Intelligence Agency.

Section 5 has been omitted. It is thought to include, at a later date, a section on Control of Information, somewhat similar to Section 10 of the Atomic Energy Act of 1946. This has been delayed, pending receipt of information as to the position to be taken by the Department of Justice on

revisions to the Espionage Laws recommended by the War and Navy Departments and the Federal Bureau of Investigation.

Section 6 contains the General Authority, including a provision for termination of employment of personnel in the interests of the United States. This is similar to a provision in the Department of State Appropriation Act, 1947 (Public Law 470, 79th Congress, p. 14).

Section 7 is the section on Appropriations.

Section 8 is the section on Separability of Provisions.

Section 9 is the Short Title.

There is also included herewith a copy of your Memorandum for General Vandenberg, dated July 12, 1946, Subject: Proposed Bill for the establishment of a Central Intelligence Agency, and a Memorandum to the Director of Central Intelligence containing comments addressed to your Memorandum.

FOR THE DIRECTOR OF CENTRAL INTELLIGENCE:

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CENTRAL INTELLIGENCE GROUP
INTER-OFFICE ROUTING SLIP
 (Revised 10 Sept 1946)

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DIRECTOR OF CENTRAL INTELLIGENCE			
EXECUTIVE TO THE DIRECTOR			
SECRETARY TO THE DIRECTOR			
EXECUTIVE OFFICE: ASST. EXECUTIVE DIRECTOR			
ADVISORY COUNCIL			
EXECUTIVE FOR PERSONNEL & ADMINISTRATION <i>Att: Mr. Pforzheimer</i>			
CENTRAL RECORDS			
SECRETARY, NIA			
CHIEF, INTERDEPARTMENTAL STAFF			
ASST. DIRECTOR, SPECIAL OPERATIONS			
ASST. DIRECTOR, RESEARCH & EVALUATION			
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REMARKS: *As requested. This copy is for your information only. Wright*

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