

**SECRET**

15 May 1947

MEMORANDUM FOR THE DIRECTOR, CIG

Subject: Background Papers on Development of CIG

1. It is not commonly recognized that the conception of a centralized intelligence service for the United States Government has a relatively long history. The establishment of the National Intelligence Authority in January 1946 was the culmination of discussions and studies which had been going on for nearly two years.

2. It has seemed to me that a certain amount of value might be derived from collecting in one place a selection of the most pertinent background papers. They will at least demonstrate that the idea of centralized intelligence is not novel, that the existing system is the outgrowth of searching studies on the part of exceedingly diverse participants possessing widely divergent motivations, and that therefore further new investigations might be expected to be entirely superfluous.

3. The papers in this collection are selected from more voluminous files which, although they have some bearing on the subject, provide either unnecessary duplications or make no real contribution to the development of the idea. Actually many of these are interesting for the sidelights they throw on the difficulties which had to be overcome in moving the plans along at all, but they would be apt to detract attention from the central idea had they been included.

4. There are two papers which have been omitted because they were not available in the files at my disposal. These two papers are JIC 239/5 and the amended JCS 1181/5 dated 19 September 1945. Presumably these can be obtained from the JCS. They should be included here because they present in almost final form the outline of the National Intelligence Authority and the CIG.

5. Mr. Houston has looked over this collection, and suggests that in the event of detailed legislative discussion of CIA the answers to many questions may be found here.

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25X1

marked CIA SSU 5743-Top Secret

and entitled "Department of Central Intelligence Theory"

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25X1 forwarded to Mr [redacted] on 12 October 1965.

This reference sheet should be placed in the box of material being held for Mr. Miller. This folder also had been marked by one of the lawyers w/a white tab and the figure 2 on it.

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<input type="checkbox"/>	UNCLASSIFIED	<input type="checkbox"/>	CONFIDENTIAL
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<b>CENTRAL INTELLIGENCE AGENCY OFFICIAL ROUTING SLIP</b>			
TO	NAME AND ADDRESS	DATE	INITIALS
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		<input type="checkbox"/>	RETURN
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Remarks: 25X1 Attached are the [redacted] papers we discussed today. <u>Please return to my office when you have finished with them.</u>  <p style="text-align: center;">LRHouston</p>			
FOLD HERE TO RETURN TO SENDER			
FROM: NAME, ADDRESS AND PHONE NO.			
General Counsel			10/12/65

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## TABLE OF CONTENTS

- ✓ 1. "The Basis for a Permanent United States Foreign Intelligence Service." Memo by <sup>Gen</sup>Donovan dated 10 October 1944, with chart.
- missing 2. The Donovan Plan, comprising Memo for the President dated 18 November 1944 and a draft directive entitled "Substantive Authority Necessary etc."
- ✓ 3. Donovan Memorandum to the President dated 26 December 1944.
- missing 4. JIC 239/5 (Not included)
- \* ✓ 5. Report by the Joint Strategic Survey Committee to the JCS. Includes the Report, a draft letter to the President, and a draft directive. Dated 24 January 1945
- ✓ 6. Donovan letter to the Director of the Budget, dated 25 August 1945. Includes attachment "Principles --- which should Govern the Establishment of a Centralized US Foreign Intelligence System."
- missing 7. JCS 1181/5 amended as of 19 September 1945. (Not included.)
- ✓ 8. Letter from President Truman to Gen. Donovan on dissolution of OSS. Dated 20 September 1945.
- ✓ 9. Excerpt of letter from Secretary Forrestal to Secretary Patterson. Dated 13 October 1945
- ✓ 10. Memorandum from Col. Cutter to Gen. Magruder. Dated 18 October.
- ✓ 11. Memorandum from Magruder to Assistant Secretary of War. Title "National Foreign Intelligence Agency." Dated 20 October.
- ✓ 12. Memo from Assistant Secretary Lovett establishing War Dep't Committee to study and report on Intelligence matters. Dated 23 October 1945.
- (incomplete) 13. Report to the Lovett Committee from SSU. Dated 26 October.
- ✓ 14. Report of the Lovett Committee. Dated 6<sup>(3)</sup> November 1945.
- ✓ 15. State Department Plan for NIA. Includes Memo from Secretary Byrnes dated 10 December 1945, Plan and Chart.
- ✓ 16. Criticism of State Department Plan, undated.
- ✓ 17. Amendments to State Dep't Plan. Includes Memo from Alfred McCormack to War and Navy, and "Suggested Modifications." Dated 15 December 1945.
- ✓ 18. Memorandum reconvening the War Department Committee. Dated 17 December 1945.
- ✓ 19. Draft of War Dep't Committee's comments on State Plan. Dated 21 December 1945.
- (incomplete) 20. Joint Proposal of the Secretaries of State, War and Navy for a CIA. Includes covering memo, McCormack to Magruder, dated 8 January 1946, joint memo dated 7 January, and Draft Directive.
- ✓ 21. Presidential Directive of January 22, 1946.