

AIR

[]

Chief, WHD

Chief of Station, Guatemala

Activities

Operations Under []

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- References: 1) WAT 914
 2) WH Field Memorandum No. 119-53
 3) []
 4) []

1. Enclosed in outline form is a summary of proposed operations to be undertaken by [] in order to fulfill the objectives of project []

2. As stated in reference 1) it is believed that the proposed operations constitute a continuation of and not a deviation from the original objectives of project [] as outlined in reference 3), and a formal project outline is therefore not deemed necessary. [] is merely replacing [] as the vehicle for the fulfillment of the original project objectives.

3. The [] group referred to in paragraph 6 a) of the enclosed operational outline is []

[] claims to have established [] a dominant role in an association which now includes the []

4. Other groups are to become associated with [] through infiltration by [] sub-agents. These probably will include []

[] will be able to exert a unifying influence on these various groups simply by demonstrating, without support and guidance, that it has a plan, leadership, funds, sources of materials, etc. Those who fail to cooperate will simply be

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ignored and allowed to follow their present ineffective course or die out completely due to lack of support.

- 5. Attachment A, reference 2), stated that \$6,000.00 had been established as the field ceiling for FY 1954 for project [] To date approximately \$3,350.00 of that amount has been expended in support of [] developmental activity and test operations leaving a balance of \$2,650.00. As shown in the attached outline, it is expected that [] operations under project [] will cost \$32,025.00 during the period 1 December 1953 to 30 May 1954. If possible, \$32,025.00 should be authorized for expenditure from the total of \$60,000.00 "authorized program budget" listed in reference 2). As already indicated in reference 1), this is an urgent matter since planned operations for the remainder of November and December 1953 will exhaust the balance (\$2,650.00) of the \$6,000 originally established as the field ceiling for FY 1954.
- 6. The costs relating to the equipment and supplies listed in Annex B of enclosure are very roughly estimated since we do not have the necessary cost reference materials available. Also, except for items 2 and 3 of Annex B, the nomenclature used is necessarily minimal due to lack of references. (A sample of item 3 was previously sent to Headquarters as an enclosure to []).
- 7. Additional operational data relating to [] activities is being compiled and will be pouched to Headquarters as soon as possible.

Enclosure:
Operational plan

Distribution:
3-Wash w/att (in trip)
1-Files w/att

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PART I

1. AREA OF OPERATIONS:

- a. Republic of Guatemala
- b. Support and coordination activities in []

2. REFERENCES:

- a. There is no direct relationship to other projects or plans, but there is a similarity in objectives between this project and operations in other area countries which are designed to combat Communism in Guatemala.
- b. Background data concerning development activities in connection with this project may be found [] and []

3. OBJECTIVES:

- a. To create and thereafter render financial and material support and guidance to an indigenous psychological and political warfare mechanism which will endeavor, through overt and covert action, to carry out the objectives of [] (NOTE: The previous mechanism established for this purpose was suppressed by the Guatemalan government following the abortive Salama revolt in March 1953).

4. TARGETS:

- a. The Partido Guatemalteco del Trabajo (PGT), the communist party of Guatemala; Communist front groups and sympathizers; the Communist-dominated labor movement, particularly the Communist-dominated Confederación General de Trabajadores de Guatemala; Communists and pro-Communists within the government and in government sponsored institutions; foreign Communists residing in Guatemala; and the pro-Communist government of Guatemala.
- b. Organized and un-organized anti-Communist groups and individuals dissident factions within the government or pro-government political parties; neutral or indifferent groups and individuals.
- c. Any other targets of opportunity whose exploitation will serve to fulfill the objectives of []

5. TASKS:

- a. In order to carry out the objectives cited in paragraph 3, above, [] will, with the support and guidance of Headquarters and the Field Station, take the following steps:

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Attachment to []

- 1) Reorganize and/or reactivate, and utilize, through sub-agents, existing anti-Communist groups for the purpose of disseminating "white" anti-Communist anti-government propaganda, employing newspapers, leaflets, handbills, posters, radio, demonstrations, rumors, and any other available or feasible methods and media;
- 2) Organize through sub-agents a covert anti-Communist anti-government group for the dissemination of "black" propaganda;
- 3) Organize through sub-agents a covert direct action group which will engage in harassment activities, undertake sabotage operations against Communist installations and communications, disrupt Communist meetings and/or demonstrations, and any other direct action of a violent/illegal nature that may be necessary;
- 4) Establish a secure courier system between Guatemala and anti-Communist exiled groups in []
 in order to facilitate coordination and mutual support in the fulfillment of stated OBJECTIVES.
- 5) Establish a controlled anti-Communist, anti-government news bulletin which will ostensibly be the official organ of a militant university student group with an established record of anti-Communist activity;
- 6) Organize a daily half-hour radio program for the dissemination of anti-Communist propaganda;
- 7) Cooperate with and support, using [] as a front, anti-Communist candidates for municipal and national offices;
- 8) Provide temporary financial support to assist the planned establishment of a local newspaper which will be openly and frankly anti-government.

6. OPERATIONAL DATA:

- a. The principal controlled group for the dissemination of anti-Communist propaganda (paragraph 5 1), above) will be known as [] (identity and background contained in [] Control will be exercised by [] through two sub-agents, [] and [] [] will be the dominant and controlling member organization of an association to be tentatively known as [] [] himself will not be openly associated with any of these overt organizations. He will serve as principal agent and cut-out between the case officer and the various units.
- b. The "black" propaganda group [] will be comprised of approximately six persons including [] and [] who will be directed by [] The remaining members of [] will not be in contact with or operationally aware of [] or []
- c. The direction action group will be known as [] and will be headed by [] who will be the only member of this group in contact with or operationally aware of []

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- d. The courier group responsible for clandestine communications with exiled groups will be known as [] []. Couriers will be trusted members of [] [] under the control of [] and [] [].
- e. The anti-Communist news bulletin [] [] will appear to be the official organ of [] []. Control will be exercised by [] [] through sub-agent [] [].
- f. The daily half-hour radio program [] [] will be ostensibly independent and self-sustaining (by means of advertising solicited from local businessmen). [] [] will exercise control through sub-agent [] [].
- g. All units comprising the operational net will cooperate with and support anti-Communist candidates for public office. All units will be similarly coordinated to attack targets of opportunity and exploit local situations with a view toward fulfillment of OBJECTIV 3.
- h. To the extent possible the various units will be organized on a cellular basis and will be carefully compartmented for security purposes. [] [], for example, will not be operationally knowledgeable of the other units. [] [] will only have contact with the sub-agents in charge of the various units and not with other members.
- i. A by product of the proposed net will be intelligence information regarding Communist, revolutionary and government activities and related matters. No attempt will be made to organize the net for acquisition of intelligence information.
- j. The anti-government newspaper will be independent and unrelated to any [] [] activities. Opposition leaders, including [] [], believe that a purely anti-government paper will attract dissident members of pro-government political parties and indifferent or inactive elements who cannot be reached through a purely anti-Communist approach. [] [] will be able to establish a sub-agent in a key position in this proposed paper and through that sub-agent it will be possible to exert limited control and use the paper as an outlet for anti-government propaganda as distinguished from the purely anti-Communist material that will be released through other outlets.

7. PERSONNEL:

- a. [] [] (principal agent)
 [] [] sub-agent in [] [] [] []
 [] [] sub-agent in [] [] [] []
 [] [] sub-agent in [] [] [] []
 [] [] sub-agent in [] [] [] []
 [] [] sub-agent in [] [] [] []
 [] [] sub-agent in [] [] [] []
- b. Personal data on [] [] previously submitted to Headquarters [] [] and [] [] Available data on sub-agents will be submitted as obtained. It is impracticable to obtain [] [] for project sub-agents.

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8. COVER:

- a. The case officer is known to Headquarters. Meetings with the principal agent are clandestine, but if detected the case officer can plausibly explain that he is maintaining a casual friendship which he established while residing in the area of operations. When the present case officer is replaced it will be necessary to for his successor.
- b. The principal agent has his own business and is associated with his father in a legitimate business . He was formerly active in political affairs. His contacts with sub-agents are ostensibly made for business reasons or to maintain friendships and acquaintances .

9. CONTACT AND COMMUNICATIONS:

- a. Regular contacts are made at the apartment of the case officer who resides in a large building containing approximately apartments, business offices, and shops. The building may be approached from four different directions and there are four entrances. Once inside the building the agent can easily detect or evade surveillance before approaching or entering the case officer's apartment. Alternate contacts are made in a moving vehicle. Meetings are set up by phone (using innocuous phrases which in reality establish a time and place for the meetings) or are arranged at the next previous meeting. Station files contain a pre-planned system for contacting the agent if and when a new case officer is assigned to this operation.
- b. Regular meetings between the principal agent and the sub-agents are usually conducted under the guise of social and professional contacts. Meetings are pre-arranged at various sites, including public places and private homes. Vehicular contacts are also employed. Phone calls, when placed, are seemingly innocuous but actually establish the time and place for alternate meetings.

10. CONTROL:

- a. Because of the principal agent's long record of opposition to the present and previous administration it is unlikely that he would betray the trust placed in him. Furthermore, the threat of exposure (and ample information on his activities is available for that purpose), if ever required, probably would control him for operational purposes. Exposure probably would subject him to imprisonment, exile, loss of properties, or death.
- b. is believed to be a patriotic, moderately conservative Guatemalan who is sincerely convinced that Communism and the present government represent a grave danger to the welfare

of the country. He is also motivated by a desire to protect his business interests which have suffered due to economic unrest and which he believes will suffer more if Communist power is permitted to grow. [] is also a Catholic and he is opposed to the anti-religious dogmas of Communism.

12. SPECIAL EQUIPMENT:

a. See Annex B.

13. COORDINATION:

a. Coordination with field stations engaged in support activities will be handled by Headquarters and/or the Guatemalan station.

14. TIMETABLE:

a. Development activity and trial operations were begun in March 1953 [] and []. Intensification of overt activities by [] and initiation of covert activities will be undertaken immediately after the project is approved. Radio broadcasts probably will not begin before January 1954. Activation will depend upon receipt of support from Headquarters and the station. The first edition of the [] bulletin is expected to be printed on or about 20 November 1953 and funds for partial subsidation are urgently needed. The independent newspaper is in the planning stage and a firm estimate regarding initial edition cannot be made. Limited direct action activities have been started (a report on such activities to follow under separate cover).

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PART II

15. ESTIMATED COST:

a. The estimated cost for this project for the period 1 December 1953 to 30 June 1954 is outlined in Annex A.

16. SPECIAL PROBLEMS AND COMMITMENTS:

a. No special problems exist at this time. No commitments have been made to the principal agent or the sub-agents. However, it is anticipated that the members of [] and possibly [] may by reason of the illegal nature of their activities be apprehended by local authorities and subjected to fines and/or imprisonment. It is also possible that legal propaganda activities by [] members may have similar consequences. It is in our interest to provide assistance to project persons in such cases (i.e., payment of fines, partial reimbursement for loss of income from regular jobs, legal fees, injuries, etc.). It is also in our interest to provide escape funds for any agents who are forced to flee Guatemala because of their activities in our behalf. Accordingly, it is recommended that emergency funds be available to cover such contingencies. An estimate of the amount that might be required for this purpose is contained in Annex A.

17. HEADQUARTERS SUPPORT:

- a. Financial (see Annex A).
- b. Special Equipment and Supplies (see Annex B).
- c. Material and financial support and guidance as outlined in WH Field Memorandum No. 138-53 dated 13 October 1953.

ANNEX A

1. Personnel (salaries are included in the separate unit estimates below)	None
2. Printing and distribution of "white" propaganda and salaries of four "pegadores" (propaganda posters and distributors)	6400.00
3. Financial support of news bulletin	3000.00
4. Emergency funds (fines, loss of income, legal fees, etc.)	1800.00
5. Radio program (salaries, radio time, equipment and supplies)	2630.00
6. Printing and distribution of "black" propaganda	2700.00
7. Direction action group (travel costs, subsistence, salaries, miscellaneous supplies)	5400.00
8. Miscellaneous operating costs (travel for <input type="checkbox"/> sub-agents; entertainment; bribes; spot purchase of intelligence and operational data; escape funds)	2800.00
9. Newspaper subsidy	2000.00
10. Courier group (travel and subsistence, bribes, purchase of travel documents, etc.)	2400.00
11. Special equipment and supplies from Headquarters (See Annex B)	2895.00
	<hr/>
	32025.00

12. FUNDING REQUIREMENTS

- All funds listed in paragraphs 1 through 10 will be required in local currency and should be available to the case officer through the station.
- Funds listed in paragraph 11 should be available for expenditure at Headquarters.
- All funds will be disbursed by Case Officer to the principal agent who will account for them by signed itemized receipt and supported by local commercial receipts when possible.

ANNEX B

1. Recording tapes (blank, emergency supply) \$250.00
 2. Two DITTO D-10 (liquid) Duplicators (see enclosure) and emergency supply of stencils, inks 500.00
 3. Paper, slick, pre-gummed sheets (see [] paragraph 3) 500.00
 4. Special equipment for [] in performance of its functions. 1145.00
 5. Miscellaneous (recorded scripts, sound effects records, music (records), mats (for cartoons, photos, etc.) 500.00.
-
- \$2895.00

(Enclosure: descriptive literature regarding item 2, above)