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Office Memorandum • UNITED STATES GOVERNMENT

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TO : Chief, ICAPS

DATE: 2 March 1949

FROM :

SUBJECT: Jigsaw Project

1. Who is already doing what, and getting the dope from whom, and how much is it?
2. Judging from past experience, I firmly concur with the laying out on paper for all concerned to see, concrete delineation of areas of responsibility for the various participating agencies. For instance, the Army, Navy, and Air Force should be limited to areas and personnel over whom they have direct jurisdiction. The FBI should be charged with primary responsibility within the United States in this matter, and the Department of State outside the United States. Such a charter should not deter frequent meetings, consultations, and discussions on the part of the individuals within the agencies on the working level.
3. In June of 1939 Mr. Roosevelt designated the FBI, G-2 of the Army, and ONI as the responsible agencies making counterintelligence, and counter-subversive plans, and taking such actions as were necessary. (See Page 30 of NSC 17/3). Subsequent to that time a "Delimitations Agreement" was written outlining the areas of responsibility of each. Since the approval of the National Security Act of 1947, discussions have been going on amongst FBI, Army, Navy and Air Force which have finally resulted, I understand, in a new "Delimitations Agreement," which will be ^{published} proposed in the very near future, charging the FBI, Army Intelligence, Navy Intelligence, and the Office of Special Investigation, Air Inspector General, with areas of responsibility.
4. In the report of the ad hoc committee on Project Jigsaw there is no consideration given to participation by the FBI in any of this field. This is in error and must be corrected in whatever action may be taken. If an "International Communism Committee" is to be set up, I see no reason why OSO should participate in the deliberations. OSO should be a using agency of the intelligence produced by the proper production agencies; that is, FBI, OIR, etc. OSO, in my opinion, should request such information as they need in their business, limiting their "production" to that for which their shop has specific use.
5. Under the proposed plan (TabB) I see very little indication of Empire Building. The proposed Groups and Desks include a maximum of 10 people.

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