

CIA HISTORICAL REVIEW PROGRAM  
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13 MAY 1954

PBSUCCESS, Headquarters

LINCOLN

Operational  
Letter of Instructions

Two copies of "Letter of Instructions - Deception "Q" Program"  
are enclosed for your information and retention.

WILLIAM.D. PLAYDON

Attachments: 2

Distribution:

2 - HQ(w/1 att ea)  
3 - Files

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LETTER OF INSTRUCTIONS

10 May 1954

SUBJECT: General - Deception "Q" Program  
Specific - Assignment of Allan N. REELFOOT

1. Definition for purposes of PBSUCCESS: "deception" hereinafter will be interpreted to imply all operational activity of whatever significance which serves to or contributes towards one of the following objectives:

A. Protection of United States participation in PBSUCCESS.

A basic tenet of this operation has always been that of conducting same in such a manner that plausible denial of any or all activity may be present. This responsibility requires constant study and application of judgment and clandestine tradecraft to avoid disclosures which deny or limit the application of plausible denial. In addition to this pre throughout all operations, it is important that PBSUCCESS endeavor to broaden the support of SYNCARP to include the involvement of other countries, overtly or covertly, thereby providing a basis for sharing responsibility as well as applying plausible denial to United States activity in order to avoid or minimize charges of intervention.

B. To deceive or confuse the enemy as to the true intentions, capabilities and/or plans of SYNCARP.

This distinct type of deception requires constant review of all operational activities in order to prevent the disclosure of such information and immediate preparation of plans to distort or confuse the enemy to deny him every opportunity of obtaining complete assurance of PBSUCCESS plans and intentions. The successful application of this form of deception requires not only careful planning and guidance to operational details but to the preparation of major plans and specific operations in order to achieve any degree of success.

D. To deceive and confuse the enemy regarding the loyalty and unity of his own forces.

For practical purposes this category is included under the general deception program owing to its close relationship with the above activities. The accomplishment of the objectives of confusing the enemy regarding the loyalty of his own personnel should have as an end objective that of creating dissension, disloyalty and divisionary activity within his ranks. This requires a series of minor operational actions as well as a major operational effort utilizing all assets and facilities of PBSUCCESS.

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2. Responsibility.

Upon examination of the above definition of the deception program, PBSUCCESS, it is apparent that the fulfillment of these objectives requires maximum exploitation of all assets at Headquarters and in the field, whether KUFIRE, KUHOOK or KUGOWN. Accordingly, Allan N. REELFOOT, a Senior KUFIRE officer assigned to LINCOLN, is hereby designated as the responsible officer for the review of PBSUCCESS assets, past deception activities, present and foreseeable capabilities for the accomplishment of the objectives of this deception program.

3. The deception officer, Allan N. REELFOOT, will be expected to work closely with all senior staff officers and to have full access to their operational information and assets in order to fulfill his responsibility. Allan N. REELFOOT will be expected to present all suggestions, proposals or plans to the Chief of Operations for approval prior to implementation. It is contemplated that actual deception activities will be planned and supervised by Allan N. REELFOOT through the existing staff operational officers of LINCOLN who will be responsible for the implementation of any plans of this nature once approved by the Chief of Operations.

Jerome C. DUNBAR

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