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USIB-A-129
7 March 1961

UNITED STATES INTELLIGENCE BOARD

A G E N D A

One-hundred-forty-fourth Meeting
United States Intelligence Board
USIB Conference Room
Administration Building, CIA
On Tuesday, 7 March 1961, at 1030 hours

1. Approval of Minutes

- a. 28 February Meeting
(USIB-M-142, including Annex
distributed through special
channels)
- b. 1 March Meeting
(USIB-M-143)

*see full
Joint Study
Group*

(a)

2. Situation Review

- a. Watch Committee Report Mr. Sheldon
No. 552
- b. Review of Sensitive Situations

3. Oral Report by Chairman, Special Mr. Janney
Committee on Berlin Situation
(USIB-M-136, item 3)

4. Draft Revision of DCID No. 1/5 General Cabell
(Watch Committee Terms of
Reference)
(27 February 1961 draft; available
through Watch Committee repre-
sentatives)

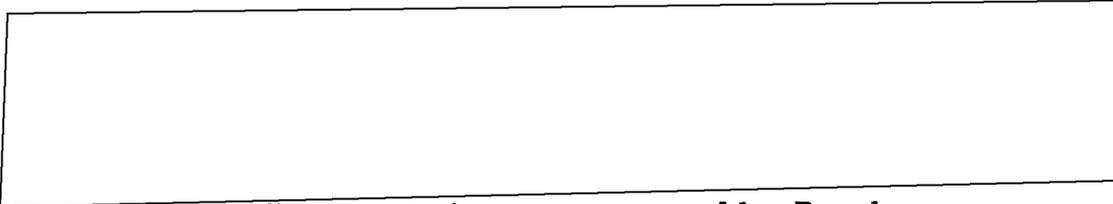
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USIB-A-129
7 March 1961

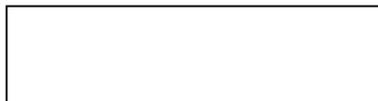
5.



6. Committee on Documentation Mr. Borel
"Progress Report"
(USIB-D-39.5/5, 1 March;
USIB-M-115, item 5)

7. Release of NIE 34-61 Mr. Kent
Prospects for Iran
(Memorandum to USIB, 1 March)

8. SNIE 55-61 Mr. Kent
Outlook in Indonesia with Special
Reference to West New Guinea



Executive Secretary

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USIB-D-39.5/5
1 March 1961

UNITED STATES INTELLIGENCE BOARD

MEMORANDUM FOR THE UNITED STATES INTELLIGENCE BOARD

SUBJECT : CODIB Progress Report

REFERENCE: USIB-M-115, Item 5, 6 September 1960

The attached progress report will be placed on the agenda of an early USIB meeting for discussion and appropriate action on the recommendations of CODIB.

[Redacted Signature]

Executive Secretary

Attachment

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CODIB-D-73/2
28 February 1961

UNITED STATES INTELLIGENCE BOARD
COMMITTEE ON DOCUMENTATION

MEMORANDUM FOR: The United States Intelligence Board

SUBJECT: CODIB Progress Report

1. This memorandum is submitted pursuant to USIB direction that a report of progress in areas of concern to the Committee on Documentation be made by mid-February (USIB-M-115, para. 5.d.).

Review of State Reporting Format and Procedures

2. The State Department has under consideration a proposed augmentation of its Automatic Data Processing Staff to permit a systems study of Departmental operations relative to information retrieval and analysis functions. While such a study would be Departmental-wide, initial emphasis would be placed on the Intelligence Research and the Records Management areas.

Adopting of Common Format for Information Report

3. All three CIA reporting media (Clandestine Services; Office of Operations; and Office of Central Reference) are using the common information reports format. ACSI converted to this format in early 1960. AFCIN has adopted the format and plans to use it on 1 July. Navy has also agreed to use the common format; present plans call for a conversion about August of this year.

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4. The most serious, and only major, remaining problem concerning standardization of formats for field reporting is with the Department of State. The prospective efforts outlined in paragraph 2 above will in time indicate the extent to which progress can be expected. The Joint Study Group has succinctly identified the basic difficulty:

The Department of State's "information gathering is enhanced by the fact that its collection goes hand in hand with diplomatic negotiation and representation.. This same fact, however, complicates the situation in that embassy political and economic activity, being in part policy operation, cannot be wholly within the cover of intelligence coordination, nor can it be easily separated into the two categories of intelligence and policy." (Page 16)

This situation adversely affects Community efforts to standardize the format of field reports. The Department recognizes that mission reports which contain intelligence information are a legitimate concern of the USIB. However, jurisdictional control of these reports lies with the Foreign Service and not with the Bureau of Intelligence and Research. This restricts the influence which USIB can routinely bring to bear to effect changes desirable from an intelligence viewpoint. Inasmuch as Foreign Service despatches provide an appreciable portion of the classified information of interest to the Community

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this continues to be a matter of considerable importance. In recognition of this the State Department has initiated a study of means to resolve this common format problem.

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Guidelines for Developing Community Information Processing Facilities

10. Since USIB action on our annual report the Joint Study Group began and completed its work. The Committee on Documentation has noted the Group's report, noting in particular recommendation #40:

The United States Intelligence Board should monitor efforts to develop automatic systems to store and retrieve intelligence information and the extent to which compatibility of systems is assured. (Pages 128 and 140.)

11. We have also noted the Board's action of 28 February to implement the recommendations of the Joint Study Group (USIB-D-1.5/4 of 21 Feb.; USIB-M-142 of 28 Feb.), including a directive to CODIB to develop and present a program

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covering recommendation #40 for USIB consideration. In substance this is a confirmation of CODIB's terms of reference (DCID 1/4).

12. The current organizational changes in the Department of Defense are bound to affect present information processing operations and procedures. It would not be productive for CODIB to develop a program for USIB consideration when actions are pending which might result in significant change. Nevertheless, preliminary steps can be and already have been taken.

13. The Committee has concluded that a general systems study of the Community would be useful and should be undertaken. Past experience indicates that this could best be done by a relatively small group of knowledgeable people drawn from within the Community itself. It may be, however, that some outside help would be required, either to supplement inside talent or to provide needed expertise not otherwise made available. In anticipation of this latter possibility several outside organizations have been contacted to ascertain their competence to assist in the conduct of such a survey, as well as their interest in so doing. Among those contacted who would be in a position to help, if this should be found necessary, are Stanford Research Institute, Systems Development Corporation, Planning Research Corporation, and the management consultant firm of Booz, Allen & Hamilton.

14. Recommendations

- A. That the USIB endorse and support any constructive steps planned by the Department of State to bring

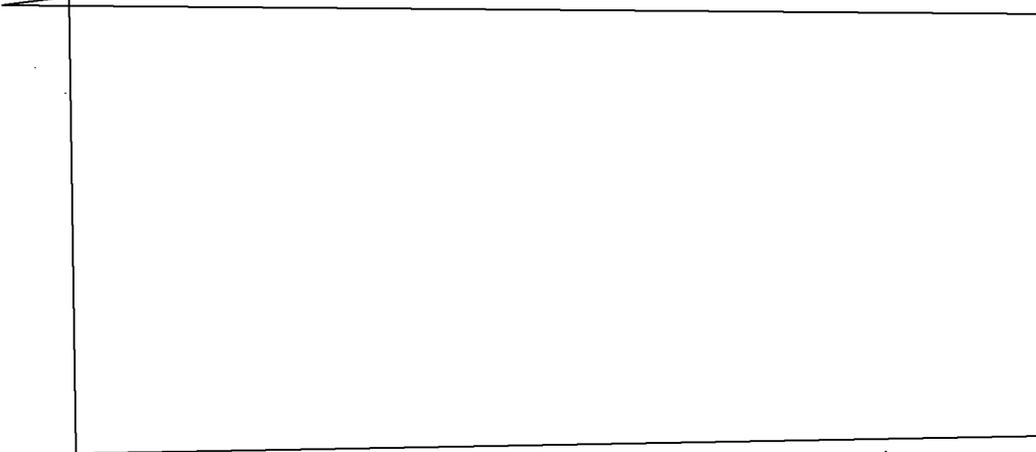
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its information reporting practices into closer harmony
with those of the other intelligence components.



- C. That USIB direct the Committee on Documentation to prepare a plan for conducting a general systems study of the Intelligence Community to be submitted for approval after the impact of current organizational changes in the Department of Defense is ascertainable in the intelligence area.

Paul A. Borel

Paul A. Borel
Chairman

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USIB-D-16.2/43
1 March 1961

UNITED STATES INTELLIGENCE BOARD

Validity Study on NIE 34-60

The Outlook for Iran

dated 16 February 1960

On 28 February 1961 the Intelligence Board noted the Validity Study of NIE 34-60 as set forth below (USIB-M-142, item 9. c.):

"In all important respects, the estimates in NIE 34-60 were borne out by events of the past year."



Executive Secretary

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USIB-D-15.2/68
1 March 1961

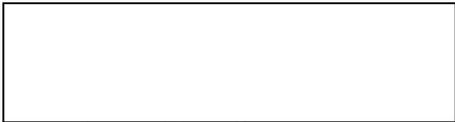
UNITED STATES INTELLIGENCE BOARD

Post-Mortem on NIE 34-61

Prospects for Iran

dated 28 February 1961

1. On 28 February 1961 the Intelligence Board noted the attached findings and approved the action set forth in Section II.
2. The USIB agencies are therefore requested to take appropriate steps to comply.


Executive Secretary

Attachment

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Attachment
USIB-D-15.2/68
1 March 1961

Post-Mortem on NIE 34-61

Prospects for Iran

dated 28 February 1961

I. Findings

II. Action

USIB agencies are requested to take such measures as they feel appropriate to deal with this deficiency.

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USIB-D-21.2/11
2 March 1961

UNITED STATES INTELLIGENCE BOARD

MEMORANDUM FOR THE UNITED STATES INTELLIGENCE BOARD

SUBJECT : Standing Group Intelligence Estimate for NATO
Planning (SG 161/14)

The attached memorandum which was approved by the Board on 1 March (USIB-M-143) is furnished for information and record purposes in the form in which it was forwarded to the Chairman, JCS.



Executive Secretary

Attachment

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Attachment
USIB-D-21.2/11
2 March 1961

UNITED STATES INTELLIGENCE BOARD

Office of the Chairman

MEMORANDUM FOR : The Chairman, The Joint Chiefs of Staff

SUBJECT : Draft U. S. Position Paper: "Standing Group Intelligence Estimate for NATO Planning" (SG 161/14)

1. The draft U. S. Position Paper: "Standing Group Intelligence Estimate for NATO Planning" (SG 161/14) has been reviewed by the United States Intelligence Board (USIB) in accordance with "Agreed Procedures for U. S. Participation in NATO Standing Group Intelligence Estimate" (IAC-D-130, 28 August 1958).

2. The United States Intelligence Board accepted this estimate on 1 March 1961 and concurred in its use for NATO military planning. It is recommended that the U. S. Representative, Standing Group, NATO, be instructed accordingly.

3. In accepting this Position Paper the USIB determined that all matters of substance are releasable to NATO. USIB also concurred in the release [redacted] of those sections of Parts I and III which pertain to Political and Economic matters.

4. It is our understanding that the Director for Intelligence, The Joint Staff, will provide you with a copy of this Position Paper in the form in which it was accepted by USIB.

1 March 1961

(Signed)
ALLEN W. DULLES
Chairman

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USIB-M-142
28 February 1961

UNITED STATES INTELLIGENCE BOARD

MEMORANDUM FOR THE UNITED STATES INTELLIGENCE BOARD

SUBJECT: Draft Minutes of 28 February USIB Meeting

The attached draft minutes of the 28 February Intelligence Board meeting will be considered at the 7 March Board meeting. A Special Annex to these draft minutes is being circulated through special channels.



Executive Secretary

Attachment

(This cover memorandum may be
downgraded to CONFIDENTIAL
when separated from the attachment.)

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USIB-M-142
28 February 1961

UNITED STATES INTELLIGENCE BOARD

Minutes of
One-hundred-forty-second Meeting
United States Intelligence Board
USIB Conference Room, Administration Building
Central Intelligence Agency, at 1030, 28 February 1961

Director of Central Intelligence
Allen W. Dulles
Presiding*

Deputy Director of Central Intelligence
General Charles P. Cabell
Presiding*

MEMBERS PRESENT

Mr. Roger Hilsman, Director of Intelligence and Research, Department
of State
General Graves B. Erskine, Assistant for Special Operations to the
Secretary of Defense
Brigadier General John J. Davis, acting for Assistant Chief of Staff for
Intelligence, Department of the Army
Rear Admiral Vernon L. Lowrance, Assistant Chief of Naval Operations
(Intelligence), Department of the Navy
Colonel Linscott A. Hall, acting for Assistant Chief of Staff, Intelligence,
United States Air Force
Vice Admiral Lawrence H. Frost, Director, National Security Agency
Major General Robert A. Breitweiser, Director for Intelligence, Joint Staff
Mr. Harry S. Traynor, Atomic Energy Commission representative
to the USIB
Mr. Alan H. Belmont, Federal Bureau of Investigation representative
to the USIB

*Part of meeting

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USIB-M-142
28 February 1961

1. Approval of Minutes
21 February Meeting
(USIB-M-141, including Annex
distributed through special
channels)

Approved as circulated, including the Special Annex.

2. Watch Committee Report
No. 551

Noted.

3. USIB-C-10./10
20 February 1961
(Limited distribution through
special channels)

(This item is carried in a Special Annex to these minutes.)

4. Introduction of Lt. Colonel
Harry J. Thompson, USAF

General Cabell advised that Lieutenant Colonel Thompson had been designated Deputy Executive Secretary of the Intelligence Board and Executive Secretary of the COMINT and ELINT Committees and introduced him to the Board members. In this connection, the Board noted that Colonel Thompson would also serve as Executive Secretary of the U. S. Communications Security Board.

5. Implementation of Approved
Recommendations re "Foreign
Intelligence Activities"
(USIB-D-1.5/4, 21 February)

Concurred in Mr. Dulles' proposal regarding the implementation of certain approved Joint Study Group recommendations as set forth in his 21 February memorandum (USIB-D-1.5/4) and agreed that recommendations 10, 14, 15, 18, 38, 40, and 42 should be referred to

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USIB-M-142
28 February 1961

appropriate USIB committees for the action indicated in the attachment to that memorandum, subject to modifications of No. 14 and certain understandings as to the interpretation of Nos. 18 and 42.

In this connection, the Board agreed that the Committee on Documentation (CODIB) and the Committee on Overhead Reconnaissance (COMOR) should be added to those committees with which the Security Committee should coordinate in developing its recommendations regarding No. 14.* With respect to recommendation 18 it was recognized that certain problems might arise due to operational security considerations and that any Board member having such problems would work out internally with his Security Committee representative and other appropriate personnel a method of handling the matter within his agency. It also was understood that the Security Committee, in taking the required action regarding recommendation 42, would consult CODIB, as appropriate, with respect to any considerations pertinent to CODIB's activities.

6. Draft U. S. Position Paper:
NATO Standing Group
Intelligence Estimate
(Distributed by Joint Staff)

Approved this draft estimate, subject to (a) further coordination by the USIB representatives of certain portions of the paper, particularly paras. 35 (Part I, Section III) and 41 (Part I, Section V), and (b) approval by Board principals of any textual changes worked out by the representatives. It was agreed that the Board would meet in special session on 1 March to complete action on this paper, if necessary.**

7. Review of Sensitive Situations

Congo. Mr. Dulles, who was then presiding, commented on late reports of developments in the Congo, and the members exchanged

* Accordingly, holders of USIB-D-1.5/4 are requested to incorporate this Board-approved change in that document.

** Board action was completed on this paper at a special USIB meeting on 1 March (USIB-M-143).

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USIB-M-142
28 February 1961

views on various aspects of this chaotic situation. In this connection, the Board also discussed a draft CIA paper regarding the prospects in that country which was tabled at the meeting.

Morocco. The Board discussed the situation in Morocco, particularly with respect to the possible implications of the death of Mohammed V and the succession to power of Hassan II.

Burma. Colonel Hall invited attention to a recent report bearing on the situation in Burma, and the members commented on this matter briefly.

8. Central Intelligence Bulletin

The Chairman referred to the interest in the Bulletin which had been expressed at the highest policy level, and indicated that any comments or suggestions for improving the Bulletin would be welcome.

9. NIE 34-61

Prospects for Iran

- a. Approved this estimate as amended.
- b. Noted the finding and approved the recommendation set forth in the post-mortem to this estimate.
- c. Noted the validity study on NIE 34-60, "The Outlook for Iran," dated 16 February 1960.
- d. No member raised objection to the release to USIA of NIE 34-61.

10. Executive Session

At 1240, Mr. Dulles requested an Executive Session.

Adjournment: 1300


Executive Secretary

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USIB-M-142
28 February 1961

SECRETARY'S NOTE

Copies of NIE 41-61, "Prospects for Japan,"

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USIB-M-143
1 March 1961

UNITED STATES INTELLIGENCE BOARD

MEMORANDUM FOR THE UNITED STATES INTELLIGENCE BOARD

SUBJECT: Draft Minutes of 1 March USIB Meeting

The attached draft minutes of the 1 March Intelligence Board meeting will be considered at the 7 February meeting.



Executive Secretary

Attachment

(This cover memorandum may be downgraded to CONFIDENTIAL when separated from the attachment.)

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USIB-M-143
1 March 1961

UNITED STATES INTELLIGENCE BOARD

Minutes of
One-hundred-forty-third Meeting
United States Intelligence Board
USIB Conference Room, Administration Building
Central Intelligence Agency, at 0900, 1 March 1961

Deputy Director of Central Intelligence
General Charles P. Cabell
Presiding

MEMBERS PRESENT

Mr. Roger Hilsman, Director of Intelligence and Research, Department
of State
General Graves B. Erskine, Assistant for Special Operations to the
Secretary of Defense
Brigadier General John J. Davis, acting for Assistant Chief of Staff for
Intelligence, Department of the Army
Rear Admiral Vernon L. Lowrance, Assistant Chief of Naval Operations
(Intelligence), Department of the Navy
Colonel Linscott A. Hall,* acting for Assistant Chief of Staff, Intelligence,
United States Air Force
Colonel Robert M. Lawson, * acting for Assistant Chief of Staff, Intelligence,
United States Air Force
Dr. Frederick H. Stires, acting for Director, National Security Agency
Major General Robert A. Breitweiser, Director for Intelligence, Joint Staff
Mr. Harry S. Traynor, * Atomic Energy Commission representative
to the USIB
Mr. Meffert Kuhrtz, acting for Federal Bureau of Investigation representative
to the USIB

*Part of meeting

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USIB-M-143
1 March 1961

1. Draft U. S. Position Paper:
"Standing Group Intelligence
Estimate for NATO Planning"
(SG 161/14)
(Distributed by The Joint Staff
as J-2 2305/292/1; USIB-M-142,
28 February, item 6)

a. After discussing proposed revisions of certain paragraphs developed pursuant to further consideration by the USIB representatives on 28 February, the Board took final action on the draft Position Paper, accepting it as amended, and concurring in its use for NATO military planning.

b. In accepting this Position Paper the Board determined that all matters of substance were releasable to NATO and concurred in the release through appropriate security channels of those sections of Parts I and III pertaining to Political and Economic matters.

c. Concurred in a draft memorandum* informing the Chairman, JCS, of Intelligence Board action on this estimate.

Adjournment: 1045

Executive Secretary

* Copies of this memorandum, as forwarded, will be circulated as
USIB-D-21. 2/11.

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