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28 September 1954

MEMORANDUM FOR: CHIEF, SE

SUBJECT : Conclusions Based upon Joint Review of
SE/1 PP Objectives and Projects,
8 September 1954.

Attached herewith is a brief review of SE/1 PP operations together with recommendations for Headquarters and field action. This summary has received the concurrence of Chief, SE/1 and may, if you think desirable, be forwarded to the field in its present sterilized form. I believe the exercise was useful and intend to repeat it in the spring.

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CENTRAL INTELLIGENCE AGENCY
SOURCE METHOD EXEMPTION 3628
NAZI WAR CRIMES DISCLOSURE ACT
DATE 2007

Attachment: as described above

[SE/AC/PP]

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- Orig & 1 - Addressee
- 1 - SE/1 (w/2 copies attachmt)
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1 detached for field LWB

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MEMORANDUM FOR: The Record

SUBJECT : Conclusions based upon Joint Review of SE/1 KUGOWN
Objectives and Projects 8 September 1954

PRESENT :

[J.C. J.C. J.C. J.C.] and
[J.C. J.C.]

On 8 September 1954 a review of SE/1 KUGOWN objectives and projects was conducted on a joint basis by SE/1 and the SE KUGOWN staff. The conclusions of this review are summarized below:

SE/1 KUGOWN PROGRAM

1. General Objectives:

The group reviewed the major objectives and obligations placed upon our Albanian operations by national policy directives.

2. Priorities:

It was generally agreed to be unnecessary to establish priorities among those objectives that are pursued via controlled propaganda media since our choice of subject matter is not limited by available assets.

3. Objectives being actively pursued:

These objectives were summarized as: the maintenance of hope for liberation; the establishment of HTNEIGH as the only refugee committee entitled to the allegiance of the enslaved Albanian people and to the support of the Free World; and the encouragement of selective defection and flight from Albania. It was recognized that certain of the objectives stressed in national directives were being neglected, particularly those of harassing the regime and of encouraging passive resistance of a type that would not invite retaliation or reprisals.

With respect to

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With respect to the objective of strengthening our assets within Albania and laying the groundwork for resistance to the Soviets ~~in the event of war~~, it was acknowledged that progress was slight owing to the lack of qualified agent personnel. The Branch's view that it is desirable to build internal assets for those purposes slowly and securely in order to avoid compromise was generally concurred in.

4. Accomplishments and Deficiencies:

It was agreed that WTNEIGH has been successfully established in the minds of the Albanian people as the only Albanian refugee organization entitled to their loyalty and one which has the backing of the Free World. (The most recent instance of this was ALPIGEBON's desire to know that his brother, ENDOLLAR, was working for the Committee when the latter approached him for assistance.) Among the deficiencies we recognized the lack of a sustained passive resistance program, inadequate harassment measures and only fair success with the defection campaign (a limited number of low-level refugees who recently escaped to Greece were aware of it). A major explanation for these deficiencies is the continuing lack of current intelligence on conditions within Albania, a lack which is probably more complete with respect to Albania than any other satellite. It was recognized that considerable attention has been devoted to these deficiencies, particularly that of encouraging selective defection which is now the subject of an intensive propaganda campaign by Athens. Harassment, and particularly passive resistance, on the other hand, have presented so many real problems along the lines of accomplishing something worth-while without endangering innocent anti-Communists that, despite continuing field and Headquarters interest in the problem, little has recently been done.

5. Future Plans:

Future plans which SE/1 will present for field implementation include an effort to remedy these deficiencies, as follows:

a. The Branch will investigate the possibility of distributing by air-drop or other means forged documents entitling the finder to special privileges usually accorded only CP members, such as special ration books, special passes to vacation resorts, etc.

b. The Branch will devote special attention to the harassment possibilities opened up by recently developed mailing channels to Albania from Iron Curtain countries. Other aspects of the mailing campaign will be reconsidered in an effort to make it more effective as a harassment instrument.

c. Other harassment

c. Other harassment measures will be presented for field review.

d. The Branch and Staff will review all passive resistance instructions available in Headquarters in an effort to identify those most appropriate for use in Albania. At the same time, the Branch will encourage the field to give additional attention to the problem of identifying suitable passive resistance opportunities and techniques, and of implementing a sustained program to encourage passive resistance without reprisals.

e. The field should continue the selective defection campaign.

f. The SE KUGOWN staff will pursue the possibilities of procuring surplus agricultural commodities for distribution under the name of HTNEIGH, both inside Albania and among needy Albanian refugees.

REVIEW OF SE/1 PROJECTS

1. OBLIVIOUS: It was agreed that control of and responsibility for the overt activities of the HTNEIGH should be returned to OKIVORY at the earliest opportunity.

2. OBTEST: Although after three years of broadcasting we have only scattered evidence that HTGRUBBY is being listened to in Albania, it was agreed that the project should be continued indefinitely. Reasons for this recommendation include the belief that jamming has recently diminished and the fact that a number of refugees from various parts of Albania have been familiar with the program. In addition, the cost of the project is small, since the KUGLUB facilities are in place and the propaganda personnel are used simultaneously on the leaflet program. Termination would indicate a lessening of official interest, at least to the authorities, if not to the Albanian people as a whole. Finally, it is believed that OBTEST has had some measure of success in building the reputation of HTNEIGH, which is believed to be our major KUGOWN accomplishment in Albania.

3. OBTOSE: In reviewing our leaflet program, it was agreed that this effort was largely responsible for our accepted success in establishing the reputation of HTNEIGH within Albania. The OBKEEK was felt to be a suitable vehicle for sustaining this success over an indefinite period of time. Among the problems discussed were the development of alternate delivery channels, such as balloons, current deficiencies in the capabilities of the print shop, and recent reports that the leaflets have not been sufficiently concentrated on populated areas. None of these drawbacks was considered insuperable. The Field's inability to fill the indigenous

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agent slots of Projects OBTUSE and OBTEST was mentioned. The hard goods drops were reviewed with generally negative conclusions. Attaway, who had personally interviewed some of the refugees familiar with the old BQBEGOOD program, described their reaction as one of resentment against the Committee for, in effect, delivering the goods to the Communists. Since this evaluation conflicted with our previous belief that any such resentment would be directed against the Communists who confiscated packages from the people, and since no reactions have been observed to the recent drops since their reinstatement last year, it was decided that the whole hard goods drop program would be critically reviewed when stocks on hand in Athens are exhausted. In this connection, SE/1 will undertake to get from the field, possibly in the OBTUSE Monthly Reports, current statements on leaflet and hard goods supplies on hand.

In conclusion, the question of advance planning on a yearly basis for our leaflet program was discussed. The Branch agreed that a yearly program based upon field recommendations could be prepared for 1955.

SUMMARY OF RECOMMENDATIONS

1. Efforts should be continued to develop multi-purpose intelligence assets within Albania, one of whose functions will be to provide current information for use in our KUGOWN program.
2. The possibility of distributing forged documents by air drop for the primary purpose of harassing the regime should be investigated.
3. The mailing campaign should be refined to develop additional harassment opportunities.
4. The Branch should review the problem of passive resistance instructions with a view to making new, useful suggestions for field implementation.
5. The defection campaign should be continued in an effort to secure more positive results.
6. Responsibility for the overt activities of HTWEIGH should be turned over to QKIVORY as soon as possible.
7. Clandestine broadcasts to Albania from PYREX should be continued.
8. The hard article drop program to Albania will be reviewed when stocks on hand in Athens have been exhausted.
9. The Branch will request from the Field and submit for approval a yearly program of leaflet and ORKBEK overflights to begin January 1955.

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