

<b>DISPATCH</b>		CLASSIFICATION SECRET	DISPATCH SYMBOL AND NO. EGNA-25406
TO INFO	Chief, EE Chief of Station, Germany		HEADQUARTERS FILE NO. 32W 5 13/6 BfV PBPRIME Visits
FROM	Chief of Base, Bonn	DATE	18 March 1963
SUBJECT	OPERATIONAL CART LIAISON Visit of BfV Staffers MEIER and WENGER to PBPRIME	RE: "43-3" - (CHECK "X" ONE)	
ACTION REQUIRED	See Paragraph 10	MARKED FOR INDEXING	
REFERENCE(S)	REF: BONN-	NO INDEXING REQUIRED	
		INDEXING CAN BE JUDGED BY QUALIFIED HQ. DESK ONLY	
<p>1. We offer herewith our recommendations for the itinerary and briefings for the visit of MEIER and WENGER to PBPRIME. It will be noted that this proposal contains many similarities to schedules followed on previous visits of BfV staffers, but also deviates in a few respects from previous patterns. Subject to COS and Headquarters approval [ ] will escort the visitors.</p> <p>2. We propose the following tentative itinerary, subject to possible changes as indicated in Paragraph 8 below:</p> <ul style="list-style-type: none"> <li>a. Depart Germany by air (PAA) 3 May 1963 - Arrive in Washington same day.</li> <li>b. Sightseeing in Washington and surrounding area 4 and 5 May.</li> <li>c. Briefings by KUBARK and other services 6 to 10 May inclusive.</li> <li>d. Short weekend sightseeing trip 11 and 12 May.</li> <li>e. Briefings by KUBARK and other services 13 to 15 May inclusive.</li> <li>f. Depart Washington for New York or other city 15 May <del>arriving at destination</del> same day.</li> <li>g. Sightseeing New York and other city 16 to 19 or 20 May inclusive.</li> <li>h. Depart New York 19 or 20 May - Arrive in Germany following day.</li> </ul> <p>3. On the basis of detailed discussions with MEIER and WENGER we recommend that the KUBARK briefings include the following topics:</p> <ul style="list-style-type: none"> <li>a. <u>Briefing on the Intelligence Community and KUBARK Organization, Functions and Responsibilities.</u></li> <li>b. <u>Briefing on the RIS.</u> The visitors will be particularly interested in the following: <ul style="list-style-type: none"> <li>(1) Organizational structure of the Soviet services, the mechanism for party control of the services and the machinery for coordination of operations and intelligence information between the KGB and the GRU.</li> <li>(2) Soviet Legal <u>Residentura</u>. Maximum attention should be accorded this topic. Among others the visitors will be particularly interested in answers to the following questions: <ul style="list-style-type: none"> <li>(a) How is a Legal <u>Residentura</u> organized?</li> <li>(b) Is more than one Legal <u>Residentura</u> of the same Soviet service likely to exist in a given country when there are several Soviet cover establishments?</li> <li>(c) To what extent do the KGB and the GRU Legal <u>Residentura</u> in a given country coordinate their activities?</li> <li>(d) Does the Soviet Legal <u>Residentura</u> normally maintain contact with Satellite Legal <u>Residentura</u> in the same country?</li> </ul> </li> </ul> </li> </ul>			
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FORM 10-57 (40) 53b	USE PREVIOUS EDITION. REPLACES FORMS 51-28, 51-28A AND 51-29 WHICH ARE OBSOLETE.	CLASSIFICATION SECRET	PAGE NO. 1
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- (e) What is the relationship between the Soviet Ambassador and the Chief of the Legal Residentura?
- (3) Soviet Illegal Residentura. Among other things, of special interest to the visitors on this topic are cover, documentation, communications M/O and the question of contact, or complete lack thereof, with the Legal Residentura in the same country or neighboring countries.
- (4) Any special current trends in operational activity reflecting priority interests or targets.
- (5) Vulnerabilities of the Soviet Services. Their interview with AELADLE has stimulated considerable interest on the part of the BfV in this topic. They have a keen interest in such questions as: What principal motivating factors play a role in defections of Soviet IS personnel? To what extent can such motivations be induced or nurtured through intelligence operations? To what extent is blackmail an effective means for inducing defection or recruitment in place? It is realized that some of these questions might reach into sensitive areas and we will have complete understanding for any reluctance which Headquarters might have to delve deeply into this topic.
- c. Briefing on Polish IS. The points of special interest outlined above with respect to the RIS apply equally to the Polish IS. In addition the visitors will also be particularly interested in the relationship with the Soviet IS and the degree of control, or lack thereof, which the latter exercises over the Polish IS. The mechanism through which these services cooperate will be of considerable interest. For example, the visitors are aware that Soviet advisors or liaison officers are accredited to the Satellite services but they lack details on the nature of the relationship. They are also interested in learning whether any of the Satellite services have representatives accredited to the Soviet services in Moscow. Also related to this point is the question of direct liaison between Satellite services. Finally the visitors are interested in the geographical scope of the operations of the Polish IS.
- d. Briefing on the Czech IS. The special points of interest mentioned with respect to the RIS and the Polish IS apply equally to the Czech IS.
- e. Briefing on EGIS. This is the service of greatest concern to the BfV; however, our exchange with them in this field has been so extensive that there is little we can tell them which will be new to them. For example, a detailed briefing on the organizational structure of this service would have little purpose. On the other hand it is believed that a discussion of cases of special interest or significance from the standpoint of M/O would be useful. The visitors should be able to contribute considerably themselves on this topic. Although MEIER and WENGER are not informed in depth on records mechanization problems they are, nevertheless, vitally interested in the BfV records mechanization program. A discussion of this program as it pertains to the EGIS is clearly a matter to be covered. Finally, the visitors will have a very great interest in all information pertaining to EGIS operations outside of Germany to include evidence that the EGIS is attempting to expand into a global service.
- f. Briefing on the Red Chinese IS. The visitors have expressed a specific interest in learning something about this service. Although there are no official Red Chinese installations in the GFR, delegations occasionally travel here and official delegations exist in neighboring countries. The BfV occasionally receives indications from the Swiss and Dutch services that the Red Chinese appear to be active in Western Europe and the BfV is particularly interested in obtaining KUBARK's expert opinion as to how much attention the BfV should devote to the countless Chinese restaurant keepers, tailors and other business men located in the GFR.

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- g. Briefing on the Yugoslav IS. The visitors expressed a specific interest in exchanging views with KUBARK on this service. They are particularly interested in KUBARK's opinion as to whether this service is as deserving of attention as other Soviet Bloc services. Also of special interest to them are KUBARK's views on the degree to which the Yugoslav service might be penetrated or controlled by the Soviet IS through elements which have remained loyal to the latter.
- h. Briefing on International Communism. Although the visitors are not directly involved in this field professionally it is nevertheless a topic in which they have a vital interest. Accordingly we strongly recommend a general briefing designed for the specific interest of CE officers.
- i. Briefing on Records Mechanization. Again this is an area of activity in which MEIER and WENGER are not directly employed at the BfV, but their interests are directly affected by it. Therefore we consider a general briefing demonstrating the potential value of a records mechanization program for supporting the CE mission a must.
- j. Briefing on audio surveillance devices and techniques. NOLLAU and BESSEL-LORCK found this briefing most interesting and useful and MEIER and WENGER have expressed a strong interest in a similar briefing. Our plans for an expanded joint effort with the BfV in the REDCAP field to include audio operations further enhances the interest in this topic.
- k. Briefing on Interrogation Techniques and Psychology of Interrogation to include Truth Serum, LCFUTTER and Graphology. It is difficult for us to judge accurately from here the feasibility of arranging such a briefing. However, we have included it because it is a subject of great interest to the visitors. Of course we defer to Headquarters on the question of how it should be presented or whether it should be included on the schedule at all.
- l. Briefing on Personnel Recruitment, Training, JOT Program etc. This is a field in which the BfV is vitally in need of improvement. Their greatest problem lies in the fact that their salary scales are restricted by general civil service standards, and they find it extremely difficult to compete with German industry in attracting competent young personnel. We hope that KUBARK will be able to give the visitors some useful ideas or advice in this field.
- m. Briefing on KUBARK Personnel Security Procedures. This topic is of great interest to the BfV particularly in view of the vulnerability of the German Services to hostile penetration.

4. Major emphasis should clearly be placed on the various CE subjects and we recommend a particularly comprehensive briefing on the RIS. We leave to Headquarters' discretion whether or not any Satellite services in addition to those listed above should also be covered. The visitors have also expressed a strong interest in KUBARK's views with respect to a comparative evaluation of all of the Communist Bloc Services. We are not certain whether this can be worked into the individual briefings; perhaps a panel discussion in which all experts on the various services participate would be the best means for covering this topic. It will be noted that the Red Chinese and Yugoslav services were not covered in previous briefings of BfV visitors. It is realized that time and other factors may make it difficult to cover all of the opposition services recommended. If this becomes a problem we would prefer shorter briefings on such services as the Red Chinese and Yugoslavs to having them eliminated altogether. If any of the above subjects must be eliminated because of shortage of time or for other reasons, we suggest that either or both of the last two listed under paragraph 3 would be the most appropriate to eliminate. We hasten to emphasize, however, that we definitely consider these useful topics and hope that they will be included. We are, of course, also most amenable to any suggestions which Headquarters may have for additions to the agenda. In the event Headquarters feels that the visit should be extended in order to accommodate all of the topics on the agenda, this would not present a problem for the visitors.

5. The visitors have expressed some concern as to whether or not briefings will

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be expected of them. They recall that GERKEN gave a briefing on Soviet Bloc Espionage in the GFR on the occasion of his visit in September 1961. For that reason, and also because it is a topic which has been reported upon voluminously, they feel it would be presumptuous to suppose that they would be able to tell a KUBARK audience anything new. Accordingly they suggest that in the event KUBARK Headquarters desires a briefing on any particular topic on which either or both of the visitors are qualified they would be glad to accommodate. Otherwise, they suggest that they make their contributions during the discussion phases of the KUBARK briefings. Headquarters' comments on this matter would be appreciated as soon as possible.

6. We are now embarking upon an era of intensified cooperation with the BfV in the REDCAP field. One of the areas in which we hope to mount an extensive joint effort is audio surveillance. Closely related to this is CALLIKAK coverage of the target. In the past these techniques have, for the most part, been sadly neglected by the BfV. The reasons for this have perhaps been threefold:

- a. UPHILL's past pre-emption of the CALLIKAK operation.
- b. A certain skepticism on the part of some BfV staffers, particularly on the higher levels, concerning the value of the product when weighed against the cost and effort required to obtain and process it.
- c. Difficulty on the part of the BfV to find personnel qualified to process the tapes who are willing to work for the wages prescribed by the German civil service scale for this type of employee. (Note: This is not a problem of lack of funds as such but one of wage scale restrictions.)

When this phase of the REDCAP program gets under way we hope that the BfV will contribute its share to the processing. This will be particularly important in the event UPHILL fails to live up to its commitment on the CALLIKAK operation. We have exerted considerable effort to convince BfV staffers on all levels of the importance of the product of both audio and CALLIKAK operations. While we anticipate no problem with respect to BfV assistance in the mounting of audio operations, the processing problem - at least the question of BfV contribution - will not be an easy one to surmount. Accordingly, we would appreciate Headquarters' assistance on the occasion of the visit in emphasizing to MEIER and WENGER the value of this type of coverage. MEIER and WENGER, and particularly the latter, are, in fact, already convinced, but we hope that stressing the matter to them in KUBARK Headquarters will indirectly assist us in our efforts to convince their superiors in Cologne.

7. The usual visits to ODIBEX, KMJUNKMAN and ODENVY should, of course, be scheduled. The visitors have expressed a strong interest in detailed discussions with ODENVY on the problems connected with operating against a Soviet Legal Residentura. Among other things, for example, they are interested in ODENVY's views on the extent to which Legal Residentura operations utilize emigre elements. It will be recalled that previous BfV visitors, were disappointed in the ODENVY visit because they were not offered an opportunity for substantive discussions on matters of mutual professional interest. When NOLLAU and BESSEL-LORCK expressed disappointment to the ODENVY representatives at not being able to engage in such discussions the latter complained that KUBARK had allotted only one-half day to ODENVY. Accordingly, it is urged that Headquarters emphasize to ODENVY the nature of the visitors' interest and offer to make an entire day available for the ODENVY phase of the agenda. We will brief the local ODENVY representative along similar lines (as we have also done on previous visits), and have also urged MEIER and WENGER to discuss their interests with him directly.

8. The visitors will, of course, wish to spend some time in New York. We request that arrangements be made for a visit to the U.N. and that tickets be obtained for a Broadway musical and for a baseball game in the event one is scheduled at that time. We have given some thought to the desirability of visiting at least one other city in order to permit the visitors to experience something of American in addition to Washington and New York. Accordingly, subject to Headquarters approval, we would like to propose a side trip by air of approximately two days duration to New Orleans upon conclusion of the briefings in Washington,

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to be followed by a direct flight from New Orleans to New York. This might entail concluding the briefings a day earlier or delaying the return flight from New York to Germany one day. Headquarters concurrence in this proposed deviation from past schedule patterns would be appreciated.

9. Our expectations for this visit in terms of net benefit to KUBARK are high. When we initiated this program several years ago one of our primary objectives was eventually to work down to the MEIER/WENGER level where the bulk of our substantive liaison is conducted. We regard previous visits of BfV staffers as having been highly successful and rewarding. Indeed this is evidenced repeatedly in our day-to-day relationship with the BfV. However, we expect the benefits resulting from this trip to be even greater. Both MEIER and WENGER, and particularly the latter, are among our closest contacts at the BfV. When MEIER succeeds GERKEN as Chief of Department IV, as is expected, his influence in the BfV will be enhanced considerably. Both still have a goodly number of years to serve before retirement which makes the trip a particularly attractive long range investment. Therefore we feel that the briefing schedule and travel itinerary recommended are fully justified in terms of the anticipated dividends.

10. Headquarters comment and/or concurrence particularly with respect to Paragraphs 2, 3, 5 and 8 is requested.

11. Attachments A and B to this dispatch contain the information on MEIER and WENGER required under CSFI 60-3.

Attachments: A and B as in para 11

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