

[This is an unclassified version of the original memorandum. A minor deletion was necessary to permit the production of this unclassified version.]

MEMORANDUM

SUBJECT: CHAOS

CHAOS is restricted to the collection abroad of information on foreign activities related to domestic matters. CIA will focus clearly on the foreign organizations and individuals involved and only incidentally on their American contacts. As a consequence, CIA will not take on the primary responsibility for following Americans abroad, although CIA can accept a request by the FBI to be passed to an appropriate liaison service in a foreign country for the surveillance of such an American and the transmission of the results back to the FBI. It must be plainly demonstrated in each such transmission that the CIA is merely a channel of communication between the FBI and the appropriate foreign service and is not to be directly engaged in the surveillance or other action against the American involved.

With respect to Americans abroad who become suspect for security or counterintelligence reasons, any official U.S. personnel will be reported to their parent agency's security authorities, CIA will merely serve as a transmission belt for the information concerned. Specific CIA operations will not be mounted against such individuals, but they will be reported when their

ANNEX H

[This is a cable of 5 March 1974 from CIA Headquarters to CIA addressees abroad. Certain deletions were necessary to permit the production of this unclassified version.]

CHAOS

FROM COLBY

SUBJECT: TERMINATION OF CHAOS PROGRAM

1. THIS MESSAGE IS TO NOTIFY YOU OF THE TERMINATION OF THE CHAOS PROGRAM AND TO PROVIDE GUIDELINES UNDER WHICH HQS HAS BEEN OPERATING FOR SOME TIME ON CERTAIN ACTIVITIES FORMERLY INCLUDED IN CHAOS.

2. GUIDELINES

ALL COLLECTION TAKES PLACE ABROAD. COLLECTION IS RESTRICTED TO INFORMATION ON FOREIGN ACTIVITIES RELATED TO DOMESTIC MATTERS. CIA WILL FOCUS CLEARLY ON THE FOREIGN ORGANIZATIONS AND INDIVIDUALS INVOLVED AND ONLY INCIDENTALLY ON THEIR AMERICAN CONTACTS. IN DOING THIS, FOLLOWING WILL APPLY:

A. WHENEVER INFORMATION IS UNCOVERED AS A BYPRODUCT RESULT OF CIA FOREIGN-TARGETED INTELLIGENCE OR COUNTER-INTELLIGENCE OPERATIONS ABROAD WHICH MAKES AMERICANS ABROAD SUSPECT FOR SECURITY OR COUNTERINTELLIGENCE REASONS, THE INFORMATION WILL BE REPORTED BY CIA IN THE FOLLOWING MANNER.

(1) WITH RESPECT TO PRIVATE AMERICAN CITIZENS ABROAD, SUCH INFORMATION WILL BE REPORTED TO THE FBI.

FOREIGN TERRORIST OR COUNTERINTELLIGENCE MATTERS INVOLVING PRIVATE AMERICAN CITIZENS. SUCH COLLECTION ACTIVITY MAY INVOLVE BOTH LIAISON SERVICES AND UNILATERAL OPERATIONS. IN THE CASE OF LIAISON SERVICES, WHENEVER FEASIBLE IT SHOULD BE PLAINLY DEMONSTRATED IN THE TRANSMISSION OF THE REQUEST TO SUCH LIAISON SERVICES THAT CIA IS ACTING AS A CHANNEL OF COMMUNICATION BETWEEN THE FBI AND THE APPROPRIATE FOREIGN SERVICE. ANY UNILATERAL OPERATIONAL ACTIVITY WILL REQUIRE SPECIFIC PRIOR APPROVAL OF THE DDO, AND THE DCI WILL BE ADVISED THEREOF. PERTINENT INFORMATION OBTAINED WILL BE PROVIDED BY CIA TO THE FBI.

3. THE ACTIVITIES DESCRIBED IN PARAGRAPH 2 ABOVE WILL BEAR THE CRYPTONYM []. TRAFFIC WILL BE IN [CRYPTONYM] STAFF CHANNELS SLUGGED [CRYPTONYM, CRYPTONYM]. DISPATCH TRAFFIC SHOULD BE ADDRESSED TO CHIEF, OPS/ITG (2 COPIES) WITH ONE INFO COPY FOR THE CHIEF OF THE AREA DIVISION (EYES ONLY).

ANNEX I

NOTE: A selected group of attachments to this memorandum is attached. The selection includes all those which might be related to the allegations in The New York Times article of December 22nd.

W. E. Colby

Similarly, each activity is placed on a separate page so that the Deputy Director concerned may most easily forward it to the office or offices directly concerned without distributing it more broadly.

3. In the event that these instructions raise substantial difficulties of implementation or compliance, I would appreciate your raising such cases with me directly, with whatever recommendations you may have for modification to carry out the spirit of the action undertaken here but to avoid undue disruption of legitimate activities. In the absence of such notice, I will expect full compliance with the instructions outlined herein.

4. Each addressee Deputy Director is instructed to recommend to the DDM&S modification or addition to Agency regulations of appropriate language to reflect the direction included in this memorandum and attachments addressed to him. DDM&S will be responsible for consolidating such recommendations and making an overall report to the Director through the IG, coordinating with General Counsel.

signed/

W. E. Colby

Attachments

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MEMORANDUM

SUBJECT: Audio Surveillance

CIA will not operate audio equipment or otherwise actively assist other agencies in such operations against domestic targets. Equipment may be made available in such cases if:

1. There is full disclosure of the operation and there is no legal inhibition against it when carried out by the other agency.
2. No CIA participation is involved.