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(Reference)
CIG 22

(Date)
10 December

OVERALL POLICIES AND OBJECTIVES FOR THE COORDINATION OF INTELLIGENCE RELATING TO FOREIGN INDUSTRIAL ESTABLISHMENTS. This paper has been circulated for comment by voting slips to the members of the IAB and also to the Departments of the Interior and Commerce and the U. S. Tariff Commission, who have been invited to sit as additional members of the IAB for consideration of this paper.

CIG 23
Minutes of the
11th IAB Meeting

3 January
26 November

COORDINATION OF INTELLIGENCE PRODUCTION. The IAB agreed at its 11th meeting that:
a. CIG would prepare a draft of the overall policies and objectives for the coordination of the production of intelligence; and
b. the above-mentioned paper would be submitted to an ad hoc committee for consideration. NOTE: As a result of the above action CIG 23 has been circulated to the IAB requesting that their ad hoc committee members advise the Secretary, NIA, as to when they would be prepared to discuss this paper.

J. S. EARMAN
Assistant Secretary, N.I.A.

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1. I was "authorized and directed" by paragraph 3 of NIA Directive No. 5 "to act for this Authority in coordinating all Federal foreign intelligence agencies relating to the national security to insure that the overall policies and objectives established by this Authority are properly implemented and executed."

2. My interpretation of the several NIA Directives and of the discussions which have taken place at NIA meetings has been that the Authority desires a complete and thorough coordination of the intelligence activities of the four intelligence agencies of the Government (State, G-2, A-2, and ONI). I believe that the objectives are to insure complete coverage in the intelligence field, to eliminate duplication (by which I do not mean an elimination of a beneficial overlap), and to bring about integration of effort which will result in the production of "strategic and national policy intelligence" of the highest possible caliber.

3. In our attempt to implement these "policies and objectives," the Central Intelligence Group has held innumerable meetings with representatives of the four intelligence agencies, both at the policy and working level.

4. I regret that I now find it necessary to report to you that we are not meeting with that cooperative spirit without which, in my opinion, we cannot accomplish the President's desire "that all Federal foreign intelligence activities be planned, developed, and coordinated so as to assure the most effective accomplishment of the intelligence mission related to the national security." In the belief that this may be the result of a lack of clearly defined policy, I am preparing for submission to you through the IAB proposed specific policies and objectives which you must formally and specifically establish before further constructive progress can be made.

5. It appears that certain of the agencies are interpreting too broadly, perhaps with selfish motives and most certainly not with constructive ideas of coordination or economy, the President's statement that "the existing intelligence agencies of your departments will continue to collect, evaluate, correlate, and disseminate departmental intelligence."

6. I will propose that each of the four intelligence agencies have delineated for them by the National Intelligence Authority their particular "departmental intelligence" and primary responsibilities, and that they be directed to discontinue those activities which are thus allocated to another agency and can best be performed, in the national interest, by that other agency on its behalf. This would not preclude the analysis by any agency of another agency's intelligence reports in the preparation of its own estimates. Nor would this prevent the collection by any agency of material not in its field since I am of the belief that all foreign representatives, whether they be from State, War or Navy, should not only feel free, but even be urged, to keep their eyes and ears open at all times for all information affecting the national security. However, they should have specific directives telling them of those fields on which they will concentrate and the manner in which they will integrate their activities with other field representatives.

7. Those activities which the four agencies are now carrying on not in their field of primary responsibility should be transferred to the agency having primary responsibility so that the work there may be strengthened and made so complete as to meet not only the operational requirements of the

agency of primary interest but the information requirements of all other agencies having a secondary interest. An integrated program for interagency dissemination of this material must be developed concurrently.

8. In addition, there is an important area in the intelligence field which cannot be considered as being primary to any one intelligence agency but is of equal importance to all agencies. That, I believe, the National Intelligence Authority desires be centralized in CIG or otherwise allocated in the interests of economy and efficiency. Without specific NIA directives stating what will be expected of CIG, it cannot complete its organization to accept centralized responsibilities. And it does not desire to accept any responsibility until it can render the service required. A specific proposal for centralization was first made by ONI in what is known as CIG No. 13, but when an attempt was made by representatives at an interagency meeting to arrive at a definition of matters of common concern and of matters of primary interest to each agency there was so complete a disagreement that I am having to report to the next IAB meeting that no agreement could be reached.

9. In my opinion, this agency attitude is unwise at this time when budgetary restrictions are necessitating a retrenchment. With the inevitable result, that agencies having ⁱⁿ only a secondary interest can only give the most shallow treatment to matters which could better be handled for them by the agency having primary interest, or by the CIG in matters of common concern.

10. I will request of the NIA through the IAB a specific directive: (1) setting forth in some detail the areas of primary responsibility of each of the four intelligence agencies of the government and their responsibilities to each other; (2) setting forth in equal detail those intelligence activities which can and will be centralized in the interests of economy and efficiency; (3) setting forth a detailed plan for coordination of dissemination to insure that the results of the re-allocated activities will still be available to all agencies for analysis and integration into their "departmental intelligence"; and (4) setting forth a plan for application abroad to integrate the activities of collection personnel to insure the best possible collection and reporting programs.

~~TOP SECRET~~

2 April 1946

MEMORANDUM FOR RECORD

At the conference this morning Admiral Sovers indicated that he attached high priority to the following:

Coordination of Intelligence Research.

Development of Intelligence on USSR.

The Essential Elements of Information

Coordination of Scientific Intelligence

Survey of Facilities for Collecting Foreign Intelligence Information by Overt Methods.

Interior Survey of the Collection of Intelligence Information in China.

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1 April 1946

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CENTRAL INTELLIGENCE GROUP

STATUS OF PROJECTS AS OF MONDAY, 1 APRIL, AT 1200

Note by the Secretary

The enclosed status of Central Intelligence Group projects is circulated for the information of the National Intelligence Authority, the Intelligence Advisory Board, and Assistant Directors of the C.I.G.

JAMES S. LAY, JR.,

Secretary, N.I.A.

Distribution:

National Intelligence Authority
Intelligence Advisory Board
Assistant Directors, C.I.G.

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C.I.G. Status of Projects

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E N C L O S U R E

STATUS OF PROJECTS AS OF MONDAY, 1 APRIL, AT 1200

1. PROJECTS COMPLETED SINCE 25 MARCH

(Reference)	(Date)	
CIG 2	13 Mar	<u>NIA Views on Proposed Executive Order "Directing the Cooperation of Government Agencies in the Coordination of Foreign Intelligence Activities of the United States."</u> CIG 2 approved by informal action of NIA, subject to agreed amendments, 29 March (Resulting directive to DCI circulated as NIA Directive #3, and letter to Bureau of Budget dispatched, same date).
CIG 4	19 Mar	(Directive for a) <u>Survey of Coverage of the Foreign Language Press in the United States.</u> CIG 4 approved by informal action of IAB, 28 March (CIG Directive #4 accordingly issued, same date. For present status, see Section 4, below).
CIG 5	23 Mar	(Directive for an) <u>Interim Survey of the Collection of Intelligence Information in China.</u> CIG 5 approved by IAB, 29 March (CIG Directive #5 issued, same date. For present status, see Section 4).

2. PROJECTS AWAITING N.I.A. ACTION

NIA 3	27 Mar	<u>Policy on Liquidation of the Strategic Services Unit.</u> Report by Director CIG, based on recommendations of interdepartmental committee and with unanimous concurrence of IAB, submitted for consideration of NIA in next meeting.
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3. PROJECTS AWAITING I.A.B. ACTION

None.

4. PROJECTS IN PREPARATION

(Cognizance)	(Initiation)	
Central Planning Staff (CPS)	12 Feb	<u>ing Press and Propaganda Broadcasts of Foreign Powers.</u> Survey and recommendations of Ad Hoc Committee referred to CPS, 29 March, for review and draft of report to NIA.

~~TOP SECRET~~

CIG Status of Projects

~~TOP SECRET~~

CPS	14 Feb	<u>Coordination of Intelligence Research.</u> Recommendations from ONI (Capt Gregory) referred to CPS. Assigned to Intelligence Branch as a matter of priority. ✓
CPS	20 Feb	<u>Census Bureau; Offer of Studies.</u> CPS to explore services offered by the Bureau. Information Branch arranging for initial interdepartmental conference.
CPS	26 Feb	<u>Disposition of Files of United States Strategic Bombing Survey (USSBS).</u> Request from USSBS for CIG views. Referred to CPS. Assigned to Intelligence Branch.
CPS	4 Mar	<u>Development of Intelligence on USSR.</u> Plan initiated by MIS. Formal CIG action to be drafted by CPS. Assigned to Intelligence Branch. ✓
CPS	4 Mar	<u>Proposed Permanent Interdepartmental Committee for Acquisition of Foreign Publications.</u> Memo from State (Mr. McCormack) referred to CPS. Assigned to Information Branch.
CPS	4 Mar	<u>Liquidation of Security Advisory Board, OWI.</u> CPS studying SWNCC 252/1, which contains proposal that new board contemplated in SWNCC 252 be placed under NIA. Assigned to Security Branch.
CPS	7 Mar	<u>Censorship Planning.</u> Study being undertaken by CPS in anticipation of formal request. Assigned to Security Branch.
CPS	12 Mar	<u>Joint Intelligence Study Publishing Board (JANIS).</u> Recommendations from State (Mr. McCormack) referred to CPS. Assigned to Intelligence Branch.
CPS	15 Mar	<u>The Essential Elements of Information.</u> CPS initiating a plan of development. Assigned to Policy & Review Branch. ✓
CPS	18 Mar	<u>Resources Potential Program.</u> Under study in CPS on own initiative. Assigned to Intelligence Branch with support from Information Branch.
CPS	18 Mar	<u>Coordination of Scientific Intelligence.</u> Preliminary exchange of views between Director CIG and Director OSRD (Dr. Bush), initiated by Admiral Souers, occurred 28 March. Results under CPS study. ✓
CPS	21 Mar	<u>Survey of Facilities for Collecting Foreign Intelligence Information by Clandestine Methods.</u> Survey in preparation by CPS pursuant CIG Directive #3. ✓

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CIG Status of Projects

- 2 -

Enclosure

~~TOP SECRET~~

CPS	22 Mar	<u>Intelligence on Foreign Industrial Establishments.</u> Memorandum of recommendation from State (Mr. McCormack). Referred to CPS.
CPS	28 Mar	<u>Survey of Coverage of the Foreign Language Press in the United States.</u> Survey in preparation by CPS pursuant CIG Directive #4.
CPS	29 Mar	<u>Interim Survey of the Collection of Intelligence Information in China.</u> Survey in preparation by CPS pursuant CIG Directive #5. Assigned to Information Branch. ✓

5. PROJECTS IN DEFERRED STATUS

CPS	6 Mar	<u>Interior Department; Services of Proposed Minerals Attaches.</u> CPS to undertake report and recommendations when-and-as Departmental program receives Congressional approval.
CPS	8 Mar	<u>Intelligence Terminology.</u> CPS initiating survey of usages, with recommendations. Further action awaiting activation of Support Branch.

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CIG Status of Projects

- 3 -

Enclosure