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NATIONAL SECURITY COUNCIL

WASHINGTON, D.C. 20506

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Summary of Conclusions for
Meeting of the NSC Deputies Committee

DATE: April 27, 1995

LOCATION: White House Situation Room

TIME: 3:30 - 4:30 p.m.

SUBJECT: Summary of Conclusions of Deputies Committee Meeting on
 Bosnia ~~(S)~~

PARTICIPANTS:

Chair:

Samuel R. Berger

OMB:Gordon Adams
Keith BeckellOVP:Leon Fuerth
Rick SaundersUSUN:David Scheffer
James O'BrienState:Peter Tarnoff
Richard Holbrooke
Robert FrasureCIA:Douglas MacEachin
Ray ConverseTreasury:

J. Benjamin Nye

JCS:LTG Wesley Clark
RADM Charles MooreDOD:Walter Slocombe
Joseph KruzalNSC:Alexander Vershbow
BG Donald L. KerrickSummary of Conclusions

1. Deputies met to discuss next steps in the Contact Group, including what sanctions relief package we would be willing to offer Milosevic in return for genuine recognition of Bosnia, and the accompanying strategy for Ambassador Frasure to pursue in the next Contact Group meeting and in a follow-on private meeting with Milosevic. Deputies agreed that we should continue to pursue a strategy to isolate Karadzic and the Pale Serbs by further tightening the inter-Serb border and by moving to close the "back door" so that prohibited goods do not reach the Bosnian Serbs through Croatia. ~~(S)~~

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Declassify on: OADR

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2. Deputies agreed that any further suspension of sanctions will require genuine recognition by Milosevic of Bosnia's internationally-recognized borders and a real sealing of the Bosnian Serbs' border. Deputies agreed that no lifting of any sanctions would be appropriate at this time and that suspension of certain sanctions for finite periods of time was the most we could accept. They authorized Ambassador Frasure to propose option "a" from the OVP's sanctions relief chart (Tab A). Noting that other Contact Group partners would likely seek broader sanctions relief, Deputies agreed that Ambassador Frasure could inform Contact Group partners that he would need to seek Washington's approval to move even part of the way toward option "b" from the OVP sanctions chart. (Action: State) ~~(S)~~

3. Deputies approved measures to close the "back door" as outlined in the OVP memorandum previously circulated to Deputies. They directed OVP and Treasury to work together to resolve the issue concerning the use of U.S. Customs Agents as sanctions monitors. (Action: OVP) ~~(S)~~

4. Deputies discussed the situation in Sarajevo, where the Bosnian Serbs have reneged on the 1992 agreement regarding the unrestricted use of Sarajevo airport. They agreed that we should continue efforts to strengthen UNPROFOR to make it more effective when dealing with the Bosnian Serbs. Deputies asked that the Bosnian Government be contacted to learn more about their proposal to create a demilitarized zone in and around Sarajevo which would be one means of restoring full UN control over the airport. (Action: State) Deputies deferred further discussion on measures to strengthen UNPROFOR pending a report from the CJCS on his meetings with counterparts in Brussels. (Action: JCS) ~~(S)~~

5. Deputies discussed the status of efforts to develop answers to the policy questions concerning OPLAN 40104 for a NATO-led withdrawal of UNPROFOR from Bosnia. They agreed to defer further discussion until the Principals receive the JCS briefing on the OPLAN on April 28. At that time, the NSC will determine the process that will be used to finalize answers to the questions as a basis for review by Deputies and Principals. (Action: NSC) ~~(S)~~

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Sanctions Relief in Return for Tighter Border Closure and Bosnian Recognition

Desired FRY Actions
Continued support for Contact Group plan
<p>Support complete isolation of Pale:</p> <ul style="list-style-type: none"> • Tighten closure of "Inter-Serb" border • Cut military links (including C&C, training and personnel) • Sever telecommunications links • Full enforcement of all UN resolutions with respect to Pale (targeted sanctions, end financial support, end FRY-sponsored "humanitarian" shipments, etc.) • Close border with Sector East • Discontinue support for Knin so long as Knin and Pale are cooperating politically and militarily
FRY recognition of Bosnia-Herzegovina in manner acceptable to GOBH and CG
Continued support for the principles of the Z-4 plan
Recognition of the Republic of Croatia
FRY recognition of Slovenia and FYROM
Full implementation of a Bosnia settlement
Full implementation of a Krajina settlement
Progress towards settlement of other regional security issues, including Kosovo, cooperation with War Crimes Tribunal, regional arms control, etc.

Sanctions Levers
Extend Phase 1 sanctions suspension
Suspend ¹ sanctions against scientific and technical cooperation
Suspend sanctions against trade and transshipment of non-strategic goods and commodities ²
Release FRY vessels and conveyances
Suspend sanctions against financial transactions and services
Release all blocked financial and real assets
Suspend sanctions against trade and transshipment of strategic goods
Lift all UNSCR sanctions; disband enforcement structures
Lift objections to IFI loans, full participation in international organizations, trade preferences, etc.

Alternatives

a

b

¹ All suspensions are for successive, limited periods. UNSC action required to extend suspensions. Continuation of suspensions to depend on continued progress toward negotiated settlement of the conflicts.
² Strategic goods include crude oil, petroleum products, coal, energy-related equipment, iron, steel, other metals, chemicals, rubber, tires, vehicles, aircraft, and motors of all types.