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98TH CONGRESS H.R. 4836

To establish a system to promote the use of land remote-sensing satellite data, and for other purposes.

IN THE HOUSE OF REPRESENTATIVES

FEBRUARY 9, 1984

Mr. Fuqua (for himself, Mr. Winn, Mr. Scheuer, Mr. Volkmer, Mr. Lujan, Mr. McGrath, Mr. Nelson of Florida, Mr. Walker, Mr. Ralph M. Hall, Mr. Carney, Mr. Dymally, Mr. Chandler, Mr. Andrews of Texas, Mr. Bateman, Mr. MacKay, Mr. Lewis of Florida, and Mr. Gregg) introduced the following bill; which was referred to the Committee on Science and Technology

A BILL

To establish a system to promote the use of land remote-sensing satellite data, and for other purposes.

- 1 Be it enacted by the Senate and House of Representa-
- 2 tives of the United States of America in Congress assembled,
- 3 That this Act may be cited as the "Land Remote-Sensing
- 4 Commercialization Act of 1984".
- 5 TITLE I—DECLARATION OF FINDINGS,
- 6 PURPOSES, AND POLICIES
- 7 FINDINGS
- 8 SEC. 101. The Congress finds and declares that—

| 1 | (1) the continuous civilian collection and utiliza- |
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| 2 | tion of land remote-sensing data from space is of major |
| 3 | benefit in managing the Earth's natural resources and |
| 4 | in planning or conducting many other activities of eco- |
| 5 | nomic importance; |
| 6 | (2) the national interest of the United States lies |
| 7 | in maintaining international leadership in civil remote- |
| 8 | sensing and in broadly promoting the beneficial use of |
| 9 | remote-sensing data; |
| 10 | (3) land remote-sensing by the Government or pri- |
| 11 | vate parties of the United States affects international |
| 12 | commitments and policies and national security con- |
| 13 | cerns of the United States; |
| 14 | (4) the broadest and most beneficial use of land |
| 15 | remote-sensing data is likely to result from maintaining |
| 16 | a policy of nondiscriminatory access to data; |
| 17 | (5) use of land remote-sensing data has been in- |
| 18 | hibited by slow market development and by the lack of |
| 19 | assurance of data continuity; |
| 20 | (6) the private sector, and in particular the |
| 21 | "value-added" industry, is best suited to develop land |
| 22 | remote-sensing data markets; |
| 23 | (7) vigorous, competitive, market-driven private |
| 24 | sector involvement in land remote-sensing can lead to |

| 1 | rapid realization of the potential benefits of that tech |
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| 2 | nology; |
| 3 | (8) to utilize fully the strengths of the private |
| 4 | sector, any process of commercialization of land |
| 5 | remote-sensing should involve the maximum practica |
| 6 | ble competition and the minimum (both in duration and |
| 7 | amount) practicable government subsidy; |
| 8 | (9) at the present time, it is unclear that the pri- |
| 9 | vate sector alone will develop a total land remote-sens- |
| 10 | ing system because of the high risk and large capital |
| 11 | expenditures involved; |
| 12 | (10) cooperation between the Federal Government |
| 13 | and the private sector can help assure both data con- |
| 14 | tinuity and United States leadership; |
| 15 | (11) the time is now appropriate to initiate such |
| 16 | cooperation with phased transition to a fully commer- |
| 17 | cial system; |
| 18 | (12) cooperation between Government and the |
| 19 | private sector in civil land remote-sensing should be |
| 20 | structured so as to minimize Government direction and |
| 21 | regulation and maximize private sector involvement; |
| 22 | (13) nevertheless, certain Government oversight |
| 23 | must be maintained to assure that private sector activi- |
| 24 | ties are in the national interest and that the interes |

| 1 | tional commitments and policies of the United States |
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| 2 | are honored; and |
| 3 | (14) there is no compelling reason to commercial- |
| 4 | ize meteorological satellites at this time. |
| 5 | PURPOSES |
| 6 | SEC. 102. It is therefore the purpose of this Act— |
| 7 | (1) to guide the United States Government in pro- |
| 8 | moting full, prompt, and proper involvement of the pri- |
| 9 | vate sector in civil land remote-sensing from space; |
| 10 | (2) to maintain the United States leading position |
| 11 | in civil remote-sensing, preserve its national security, |
| 12 | and fulfill its international obligations; |
| 13 | (3) to prescribe conditions for assuring continuity |
| 14 | of remote-sensing data while protecting public and pri- |
| 15 | vate non-discriminatory access to these data; |
| 16 | (4) to minimize the duration and amount of any |
| 17 | further Federal investment that might be necessary to |
| 18 | achieve full commercialization of civil land remote- |
| 19 | sensing; and |
| 20 | (5) to prohibit commercialization of meteorological |
| 21 | satellites at this time. |
| 22 | POLICIES |
| 23 | SEC. 103. (a) It shall be the policy of the United States |
| 24 | to preserve its right to acquire and disseminate digital |
| 25 | remote-sensing data. |

| 1 | (b) It shall be the policy of the United States that civil- |
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| 2 | ian digital remote-sensing data be made available to all po- |
| | tential users on a nondiscriminatory basis. |
| 4 | (c) It shall be the policy of the United States both to |
| 5 | commercialize those areas many |

5 commercialize those space remote-sensing functions that
6 properly lend themselves to private sector operation and to
7 avoid competition by the Government with such commercial
8 operations, while continuing to preserve our national secu9 rity, to honor our international obligations, and to retain in
10 the Government those remote-sensing functions that are es11 sentially of a public service nature.

12 DEFINITIONS

SEC. 104. For purposes of this Act—

(1) The term "digital remote-sensing data" means the unprocessed and minimally processed signals collected from civil remote-sensing space systems or original film products collected from such systems. Such minimal processing shall be limited to rectification of instrumental distortions, registration with respect to features on the Earth, and calibration of spectral response. Such term does not include conclusions, manipulations, or calculations derived from such signals or combination of the signals with other data or information. Unless otherwise limited, digital remote-sensing data includes land and ocean sensed data.

| 1 | (2) The term "Secretary" means the Secretary of |
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| 2 | Commerce. |
| 3 | (3)(A) The term "on a nondiscriminatory basis" |
| 4 | means without preference, bias, or any other special |
| 5 | arrangement regarding delivery, format, financing, or |
| 6 | technical considerations which would favor one buyer |
| 7 | or class of buyers over another. |
| 8 | (B) The sale of data is made on a nondiscrimina- |
| 9 | tory basis only if (i) any offer to sell or deliver data is |
| 10 | advertised in advance and is equally available to all |
| 11 | prospective buyers; (ii) the system operator has not es- |
| 12 | tablished or changed any price, policy, procedure, or |
| 13 | other term or condition in a manner which gives one |
| 14 | buyer or class of buyer de facto favored access to data; |
| 15 | and (iii) in a case where a system operator offers |
| 16 | volume discounts, such discounts are no greater than |
| 17 | the demonstrable reductions in the cost of such sales. |
| 18 | The sale of data on a nondiscriminatory basis does not |
| 19 | preclude the system operator offering discounts other |
| 20 | than volume discounts to the extent that such discounts |
| 21 | are not inconsistent with any other provision of this |
| 22 | paragraph. |
| 23 | (C) The sale of data on a nondiscriminatory basis |
| 24 | does not require (i) that a system operator disclose |
| 25 | names of buyers or information concerning their pur- |

| 1 | chases; (ii) that a system operator maintain all, or any |
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| 2 | particular subset of, data in a working inventory; or |
| 3 | (iii) that a system operator expend equal effort in de- |
| 4 | veloping all segments of a market. |
| 5 | (4) The term "Landsat system" means Landsat 1, |
| 6 | 2, 3, 4, and 5, and related ground equipment, systems, |
| 7 | and facilities, and any successor civil land remote-sens- |
| 8 | ing satellites launched by the United States Govern- |
| 9 | ment prior to the commencement of the six-year period |
| 10 | described in section 302(b)(2). |
| 11 | (5) The term "system operator" means a contrac- |
| 12 | tor under title Π or a license holder under title Π . |
| 13 | TITLE II—CONTRACT FOR EXISTING LAND |
| 14 | REMOTE-SENSING SATELLITE SYSTEM |
| 15 | CONTRACT REQUIREMENTS |
| 16 | SEC. 201. (a) In accordance with the requirements of |
| 17 | this Act, the Secretary shall, subject to the availability of |
| 18 | appropriations therefor, contract with a United States private |
| 19 | sector party (as defined by the Secretary) to market digital |
| 20 | remote-sensing data generated by the Landsat system. If the |
| 21 | Secretary determines that competition for such contract will |
| 22 | be improved and that it will promote the policies and pur- |
| 23 | poses of this Act, the Secretary may accept proposals for |
| 24 | such contract which include the operation by the private |
| 25 | sector party of (1) the space component of the Landsat |

- 1 system, (2) the related ground equipment, systems, and facil-
- 2 ities, or (3) both such space component and such related
- 3 equipment, systems, and facilities.

- 4 (b) A contract awarded under subsection (a) shall be
- 5 awarded, after competition, in accordance with the conditions
- 6 of section 203. Such contract may be reawarded competitive-
- 7 ly after the practical demise of the space segment of the
- 8 Landsat system, as determined by the Secretary.
 - (c) Any contract authorized by subsection (a)—
- 10 (1) shall not permit the transfer to any contractor
- of title to any part or all of the Landsat system; and
- 12 (2) may specify that the contractor use, and, at
- his own expense, maintain, repair, modify, or replace
- elements of the Landsat system as the contractor finds
- necessary for commercial operations.
- 16 (d) If, as a result of the competitive process required by
- 17 subsection (b), the Secretary receives no proposal which he
- 18 finds acceptable under the conditions of this Act, the Secre-
- 19 tary shall so certify and fully report his findings to the Con-
- 20 gress. Thirty days after so certifying and reporting, the Sec-
- 21 retary may reopen the competition. If no acceptable propos-
- 22 als are received after such subsequent competition, or if the
- 23 Secretary decides not to reopen the competition, the Secre-
- 24 tary shall so certify and fully report his findings to the Con-
- 25 gress. In the event that no acceptable proposal is received,

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- 1 the Secretary shall continue to operate the Landsat system
- 2 and to market data from such system.
- 3 (e) In defining "United States private sector party" for
- 4 purposes of subsection (a), the Secretary may take into ac-
- 5 count key personnel, location of assets, foreign ownership,
- 6 control, and influence, and other such factors.
- 7 SALE OF DATA
- 8 SEC. 202. (a) The United States Government shall
- 9 retain title to any and all data generated by the Landsat
- 10 system. However, after the date of the commencement of the
- 11 contract described in section 201(a), the contractor shall be
- 12 entitled to the revenues from sales of copies of data from the
- 13 Landsat system, subject to the conditions specified in sections
- 14 601 and 602 of this Act.
- 15 (b) The contractor may continue to sell data previously
- 16 generated by the Landsat system after the demise of the
- 17 space segment of that system.
- 18 CONDITIONS OF COMPETITION FOR CONTRACT
- 19 Sec. 203. (a) The Secretary of Commerce shall, as part
- 20 of his advertisement for the competition for the contract au-
- 21 thorized by section 201, identify and publish the international
- 22 obligations, national security concerns (with appropriate pro-
- 23 tection of sensitive information), domestic legal consider-
- 24 ations, and any other standards or conditions which a private
- 25 contractor shall be required to meet.

| 1 | (b) In selecting a contractor under this title, the Secre- |
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| 2 | tary shall consider— |
| 3 | (1) ability to market aggressively digital remote- |
| 4 | sensing data; |
| 5 | (2) the best financial return to the Government, |
| 6 | including payment of royalties on data sales and the |
| 7 | ability to operate the system at a saving to the Gov- |
| 8 | ernment; |
| 9 | (3) ability to meet the obligations, concerns, |
| 10 | standards, and conditions identified under subsection |
| 11 | (a); |
| 12 | (4) technical competence, including the ability to |
| 13 | assure continuity and timeliness of data from the Land- |
| 14 | sat system; |
| 15 | (5) absence of any conflicts of interest which could |
| 16 | inhibit nondiscriminatory access to such data; |
| 17 | (6) ability to effect a smooth transition with the |
| 18 | contractor selected under title III of this Act; and |
| 19 | (7) such other factors as he deems appropriate. |
| 20 | FOREIGN GROUND STATIONS |
| 21 | SEC. 204. (a) The contract under this title shall provide |
| 22 | that the contractor shall act as the agent of the Secretary by |
| 23 | continuing to supply digital remote-sensing data to foreign |
| 24 | ground stations for the life, and according to their terms, of |
| 25 | those agreements between the United States Government |

| 1 | and such foreign ground stations that are in force on the date |
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| 2 | of the commencement of the contract. |
| 3 | (b) Upon the expiration of such agreements, or in the |
| 4 | case of foreign ground stations that have no agreement with |
| 5 | the United States on the date of commencement of the con- |
| 6 | tract, the contract shall provide— |
| 7 | (1) that digital remote-sensing data from the |
| 8 | Landsat system shall be made available to foreign |
| 9 | ground stations only by the contractor; and |
| 10 | (2) that such data shall be made available on a |
| 11 | nondiscriminatory basis. |
| 12 | (c) The Secretary of State may take steps to ensure |
| 13 | such nondiscriminatory availability of data. |
| 14 | TITLE III—PROVISION OF DATA CONTINUITY |
| 15 | DURING TRANSITION PERIOD |
| 16 | PURPOSES AND DEFINITIONS |
| 17 | SEC. 301. (a) It is the purpose of this title— |
| 18 | (1) to provide, in an orderly manner and with |
| 19 | minimal risk, for a transition between Government op- |
| 20 | eration and private, commercial operation of civil land |
| 21 | remote-sensing space systems; and |
| 22 | (2) to provide for the continuity of MSS data for |
| 23 | six years after the practical demise of the space seg- |
| 24 | ment of the Landsat system. |
| 25 | (b) For purposes of this title— |

| 1 | (1) the term "Multi-Spectral Scanner" means the |
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| 2 | instrument referred to by that name and carried on the |
| 3 | Landsat 4 and Landsat 5 satellites; and |
| 4 | (2) the term "MSS data" means digital remote- |
| 5 | sensing data which, from the point of view of a data |
| 6 | user, are— |
| 7 | (A) functionally equivalent to data from the |
| 8 | Multi-Spectral Scanner; and |
| 9 | (B) compatible with data and with equipment |
| 10 | used to receive and process data from such Scan- |
| 11 | ner. |
| 12 | CONTRACT FOR DATA AVAILABILITY AND CONTINUITY |
| 13 | Sec. 302. (a) Subject to the availability of appropri- |
| 14 | ations therefor and to the licensing conditions established |
| 15 | under title IV, the Secretary shall, after competition, con- |
| 16 | tract with a United States private sector party (as defined by |
| 17 | the Secretary pursuant to section 201) for the provision by |
| 18 | such party of the capability of generating data of a quality at |
| 19 | least equal to the quality of MSS data and of selling and |
| 20 | delivering such data to the Federal Government. The capa- |
| 21 | bility shall include, at a minimum, the capability to generate |
| 22 | and deliver MSS data at the annual volume of Federal usage |
| 23 | during fiscal year 1983, as determined by the Secretary. The |
| 24 | capability may be provided by the contractor using whatever |
| 25 | technologies the contractor may select. In addition, the con- |

| 1 | tractor may make available data of a higher quality or of a |
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| 2 | different type than MSS data. |
| 3 | (b) The contract authorized by subsection (a)— |
| 4 | (1) shall be entered into as soon as practicable, al- |
| 5 | lowing for the competitive procurement process; |
| 6 | (2) shall, in accordance with criteria determined |
| 7 | and published by the Secretary, reasonably assure the |
| 8 | provision of the capability described in subsection (a) |
| 9 | for a period of six years, beginning as soon as practica- |
| 10 | ble in order to minimize any interruption of data avail- |
| 11 | ability; |
| 12 | (3) shall terminate one year after the expiration of |
| 13 | the six-year period described in paragraph (2); |
| 14 | (4) may, subject to section 305 of the Federal |
| 15 | Property and Administrative Services Act of 1949 (41 |
| 16 | U.S.C. 255), provide for a payment by the Secretary |
| 17 | to cover a portion of the capital cost of providing such |
| 18 | capability, which may be paid in installments (A) based |
| 19 | on progress prior to the beginning of the six-year |
| 20 | period described in paragraph (2), and (B) the sum of |
| 21 | which shall be less than the total cost of procuring the |
| 22 | system required to assure the capability for six years; |
| 23 | (5) shall provide that sale of digital remote-sens- |
| 24 | ing data shall be in accordance with the provisions of |
| 25 | section 303 of this title; |

| 1 | (6) shall not provide for any guaranteed data pur- |
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| 2 | chases by the Federal Government; and |
| 3 | (7) may provide that the contractor utilize, on a |
| 4 | space-available basis, civilian Government satellites as |
| 5 | platforms for a civil remote-sensing satellite system, |
| 6 | if— |
| 7 | (A) the contractor immediately reimburses |
| 8 | the Government for all related costs incurred with |
| 9 | respect to such utilization, including a reasonable |
| 10 | and proportionate share of fixed, spacecraft, data |
| 11 | transmission, and launch costs; and |
| 12 | (B) such utilization would not interfere with |
| 13 | or otherwise in any way compromise the intended |
| 14 | civilian Government missions, as determined by |
| 15 | the agency responsible for the civilian satellite. |
| 16 | (c) The contract authorized by subsection (a) shall be |
| 17 | awarded on the basis of- |
| 18 | (1) the one-time cost to the Government of pro- |
| 19 | viding the capability; |
| 20 | (2) the reliability, technical competence, and fi- |
| 21 | nancial condition of the contractor; |
| 22 | (3) the contractor's ability to develop the remote- |
| 23 | sensing data market; |
| 24 | (4) the contractor's ability to supplement basic ca- |
| 25 | pabilities specified in section 302(a) by adding remote- |

| 1 | sensing capabilities (at the contractor's expense and |
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| 2 | consistent with national security concerns) which main- |
| 3 | tain United States leadership in remote-sensing; |
| 4 | (5) the contractor's ability to meet the conditions |
| 5 | |
| 6 | (6) the contractor's ability to provide digital |
| 7 | remote-sensing data on a timely and reliable basis; |
| 8 | (7) the contractor's ability to effect a smooth tran- |
| 9 | sition with any contractor selected under title II; |
| 10 | (8) the royalty or profit- or revenue-sharing ar- |
| 11 | rangement, or other such rebate offered to the Federal |
| 12 | Government; and |
| 13 | (9) such other factors as the Secretary deems ap- |
| 14 | propriate. |
| 15 | (d) If, as a result of the competitive process required by |
| 16 | subsection (a), the Secretary receives no proposal which he |
| 17 | finds acceptable under the conditions of this Act, the Secre- |
| 18 | tary shall so certify and fully report his findings to the Con- |
| 19 | gress. Thirty days after so certifying and reporting, the Sec- |
| 20 | retary may reopen the competition. If no acceptable propos- |
| 21 | als are received after such subsequent competition, or if the |
| 22 | Secretary decides not to reopen the competition, the Secre- |
| 2 3 | tary shall so certify and fully report his findings to the Con- |
| 24 | gress. Ninety days after so certifying and reporting, the Sec- |
| 25 | retary is authorized to assure MSS data continuity by pro- |

- 1 curement and operation by the Federal Government of the
- 2 necessary systems, subject to the availability of appropri-
- 3 ations therefor. Such procurement and operation may include
- 4 generation of data of a higher quality than MSS data.
- 5 SALE OF DATA
- 6 SEC. 303. (a) The contractor selected under section 302
- 7 shall sell data in accordance with the provisions of sections
- 8 601 and 602 of this Act.
- 9 (b) Any sale of digital remote-sensing data by the con-
- 10 tractor to Federal agencies shall be on a nondiscriminatory
- 11 basis, with the additional condition that at least 5 per centum
- 12 of the price of each such sale shall be rebated to the Govern-
- 13 ment (and thereby reduce the total net cost to the Govern-
- 14 ment) as a royalty payment to the United States Treasury.
- 15 Such royalty payments shall be required during the life of the
- 16 contract authorized in section 302, or until such time as the
- 17 cumulative total of such royalty payments equals the value of
- 18 any payment made to the contractor by the Government
- 19 under section 302(b)(4), whichever first occurs. Data sales to
- 20 non-Federal buyers shall not be subject to such a rebate.
- 21 (c) After the six-year period described in section
- 22 302(b)(2), the contractor may continue to sell data and, if
- 23 licensed under title IV of this Act, to operate a civil remote-
- 24 sensing space system.

| 1 | REPORT |
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| 2 | SEC. 304. Two years after the date of the commence- |
| 3 | ment of the six-year period described in section 302(b)(2) the |
| 4 | Secretary shall report to the President and to the Congress |
| 5 | on the progress of the transition to fully private financing, |
| 6 | ownership, and operation of remote-sensing space systems, |
| 7 | together with any recommendations for actions, including ac- |
| 8 | tions necessary to ensure United States leadership in civilian |
| 9 | land remote-sensing from space. |
| 10 | TITLE IV—LICENSING OF PRIVATE REMOTE- |
| 11 | SENSING SPACE SYSTEMS |
| 12 | GENERAL AUTHORITY |
| 13 | SEC. 401. The Secretary is authorized, after consulta- |
| 14 | tion with other appropriate Federal agencies, to grant, sus- |
| 15 | pend, modify, or revoke licenses under this title, and to take |
| 16 | any other such actions as he deems necessary in order to |
| 17 | carry out the provisions of this title. |
| 18 | CONDITIONS FOR OPERATION |
| 19 | Sec. 402. (a) No party or consortium may operate any |
| 20 | remote-sensing space system which is subject to the jurisdic- |
| 21 | tion or control of the United States (as determined by the |
| 22 | Secretary) without a license pursuant to section 403. |
| 23 | (b) A consortium or private sector party may only be |
| 24 | licensed to operate a remote-sensing space system subject to |
| 25 | the following conditions: |

| 1 | (1) The system shall be operated in such manner |
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| 2 | as to preserve and promote the national security of the |
| 3 | United States and to observe and implement the inter- |
| 4 | national obligations of the United States. |
| 5 | (2) Digital remote-sensing data shall be made |
| 6 | available to all potential users on a nondiscriminatory |
| 7 | basis. |
| 8 | (3) In the case of a consortium, the system shall |
| 9 | be administered by a central, responsible entity estab- |
| 10 | lished by the consortium for that purpose. |
| 11 | (4) No license issued under this title shall protect |
| 12 | the license holder from fair competition from other li- |
| 13 | cense holders. |
| 14 | (5) Before any consortium or private sector party |
| 15 | terminates its operations under the license, it shall |
| 16 | make disposition of any orbiting satellites in a manner |
| 17 | satisfactory to the President. |
| 18 | (6) Any consortium or private sector party propos- |
| 19 | ing to be licensed under section 403 shall agree, as a |
| 20 | condition for the receipt of such license, to provide to |
| 21 | the Secretary any data generated under such license |
| 22 | which the Secretary may request for the purpose of ar- |
| 23 | chiving pursuant to section 602. |
| 24 | (7) For the purposes of ensuring compliance with |
| 25 | the provisions of this Act concerning nondiscriminatory |

| 1 | access to data, any consortium or private sector party |
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| 2 | proposing to be licensed under section 403 shall agree, |
| 3 | |
| 4 | (A) to notify the Secretary of any "value- |
| 5 | added" activities (as defined by the Secretary by |
| 6 | regulation) that will be conducted by the licensee |
| 7 | or by a subsidiary or affiliate of the licensee; and |
| 8 | (B) to provide the Secretary with a plan for |
| 9 | the conduct of such activities which will ensure |
| 10 | compliance with such provisions concerning non- |
| 11 | discriminatory access. |
| 12 | AUTHORITY OF THE SECRETARY |
| 13 | Sec. 403. (a) The Secretary is authorized to license |
| 14 | qualified private sector parties, consortia of private sector |
| 15 | parties, or consortia of private sector parties and Government |
| 16 | agencies to operate civil remote-sensing space systems in ac- |
| 17 | cordance with the provisions of this Act. |
| 18 | (b) Any license issued under subsection (a) shall be in |
| 19 | effect for such period as the Secretary may specify. |
| 20 | (c) Any person may apply to the Secretary for issuance, |
| 21 | transfer, or termination of a license under this title in a form |
| 22 | and manner prescribed by the Secretary. Each application |
| 23 | under this section shall set forth the activities proposed to be |
| 24 | carried out under the license, including measures taken to |

- 1 comply with those operating requirements specified in section
- 2 402 of this Act.
- 3 (d) No license shall be granted by the Secretary unless
- 4 he determines in writing that the applicant will comply with
- 5 the requirements of this Act, the regulations issued pursuant
- 6 to this Act, and the international obligations and national se-
- 7 curity concerns of the United States. The Secretary shall
- 8 review any application and make a determination thereon
- 9 within one hundred and twenty days of the receipt of an ap-
- 10 plication. If final action has not occurred within such time,
- 11 the Secretary shall inform the applicant of any pending issues
- 12 and of actions required to resolve them.
- 13 (e) The Secretary may revoke, suspend, or modify a li-
- 14 cense issued under this title if the Secretary determines and
- 15 notifies the licensee in writing that the licensee has substan-
- 16 tially failed to comply with any provision of this Act, with
- 17 any regulation issued under this Act, with any terms, condi-
- 18 tions, or restrictions of such license, or with any international
- 19 obligation or national security concern of the United States.
- 20 (f) Any applicant or licensee who makes a timely re-
- 21 quest for review of a denial of issuance, transfer, revocation,
- 22 suspension, conditioning, or modification of a license shall be
- 23 entitled to adjudication by the Secretary on the record after
- 24 an opportunity for an agency hearing with respect to such
- 25 denial. Any final action by the Secretary under this subsec-

| 1 | tion shall be subject to judicial review under chapter 7 of titl |
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| 3 | REGULATORY AUTHORITY OF THE SECRETARY |
| 4 | |
| 5 | |
| 6 | (b) Regulations issued by the Secretary under this title |
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| 8 | |
| 9 | be carried out only after public notice and hearings in accord- |
| 10 | ance with the provisions of title 5, United States Code. |
| 11 | ENFORCEMENT AUTHORITY OF THE SECRETARY |
| 12 | Sec. 405. (a) Each license issued by the Secretary may |
| 13 | require the licensee— |
| 14 | (1) to allow the Secretary or his designated offi- |
| 15 | cers to inspect any financial or business records associ- |
| 16 | ated with remote-sensing or "value-added" activities, |
| 17 | or |
| 18 | (2) to allow the Secretary or his designated offi- |
| 19 | cers to inspect any space-related or ground segment |
| 20 | hardware or software to be utilized by the licensee in |
| 21 | remote-sensing activities. |
| 22 | (b) It is unlawful for any person to violate any regula- |
| 23 | tion or provision of any license issued under this Act, to vio- |
| 24 | late any space treaty or law implementing any space treaty |

25 or to prevent or inhibit the monitoring of remote-sensing ac-

| 1 | tivities or "value-added" activities by the Secretary or his |
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| 2 | designated officers. |
| 3 | (e) Any person who after notice and opportunity to be |
| 4 | heard in accordance with title 5, United States Code, is found |
| 5 | by the Secretary to have committed any act prohibited by |
| 6 | subsection (b) shall be liable for a civil penalty of not more |
| 7 | than \$10,000 for each violation. Each day of continuing op- |
| 8 | eration in violation shall constitute a separate penalty. The |
| 9 | Secretary may compromise, modify, or remit any such civil |
| 10 | penalty. |
| 11 | (d) For the purpose of conducting any hearing under this |
| 12 | section, the Secretary may issue subpenas for any materials, |
| 13 | documents, or records, or for the attendance and testimony of |
| 14 | witnesses. |
| 15 | (e) In carrying out his enforcement responsibilities, the |
| 16 | Secretary may— |
| 17 | (1) seize any object, record, or report where it |
| 18 | reasonably appears that such was used, is being used, |
| 19 | or is likely to be used in violation of this Act; or |
| 20 | (2) make investigations and inquiries and adminis- |
| 21 | ter to or take from any person an oath affirmation or |
| 22 | affidavit concerning any matter relating to the enforce- |
| 23 | ment of this Act. |
| 24 | (f) The Secretary is authorized to terminate any licensed |
| 25 | operations on an immediate basis when it reasonably appears |

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| 1 | that continued operation in violation of any provision of this |
| 2 | Act, or any provision of a license issued under this Act, or of |
| 3 | any obligation of the United States under a space treaty, |
| 4 | would be detrimental to the national interest. |
| 5 | AGENCY ROLES |
| 6 | Sec. 406. (a) The Secretary shall offer his offices for |
| 7 | assistance in the formation of consortia under this title. |
| 8 | (b) Federal agencies are authorized and encouraged to |
| 9 | conduct joint ventures in remote-sensing space systems by |
| 10 | forming consortia with private firms (which consortia will not |
| 11 | compete with other United States private sector activities) in |
| 12 a | accordance with the provisions of sections 402 and 403 of |
| | this Act, if— |
| 14 | (1) such activities are appropriate to the agencies' |
| 15 | mission; and |
| 16 | (2) appropriated funds are available for that pur- |
| 17 | pose. |
| 18 | TERMINATION |
| 19 | SEC. 407. If, five years after the expiration of the six- |
| 20 v | ear named days 1 1 1 |

year period described in section 302(b)(2), no firm or consor-

21 tium has been licensed and continued in operation under the

22 provisions of this title, the authority of this title shall termi-

23 nate.

| 1 | TITLE V—RESEARCH AND DEVELOPMENT |
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| 2 | PURPOSE AND POLICY |
| 3 | SEC. 501. It is the purpose of this title to provide for a |
| 4 | comprehensive program of research, technology, and moni- |
| 5 | toring of the phenomena of the atmosphere, oceans, and land |
| 6 | surfaces using the capabilities of remote-sensing from space. |
| 7 | CONTINUED FEDERAL RESEARCH AND DEVELOPMENT |
| 8 | Sec. 502. (a) The Administrator of the National Aero- |
| 9 | nautics and Space Administration, the Administrator of the |
| 10 | National Oceanic and Atmospheric Administration, and the |
| 11 | heads of other appropriate Federal agencies are directed to |
| 12 | conduct programs of remote-sensing research and develop- |
| 13 | ment and are encouraged to conduct experimental space |
| 14 | remote-sensing programs (including applications demonstra- |
| 15 | tion programs and basic research at universities) and to de- |
| 16 | velop remote-sensing technologies and techniques in support |
| 17 | of their authorized missions, using funds appropriated for |
| 18 | those purposes. In carrying out such programs Federal agen- |
| 19 | cies are authorized and encouraged to cooperate with private |
| 20 | industry, universities, State and local governments, foreign |
| 21 | governments, and international organizations. |
| 22 | (b) The Administrator of the National Oceanic and At- |
| 23 | mospheric Administration shall establish a continuing pro- |
| 24 | gram of applications research and monitoring of the atmos- |
| 25 | phere, oceans, and land surfaces. |
| | |

| 1 | (c) The National Aeronautics and Space Administration |
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| 2 | shall, pursuant to its authority under title IV of the National |
| 3 | Aeronautics and Space Act of 1958, continue programs of |
| 4 | research, technology, and monitoring of the atmosphere, |
| 5 | oceans, and land surfaces. |
| 6 | (d) The Administrators of the National Oceanic and At- |
| 7 | mospheric Administration and the National Aeronautics and |
| 8 | Space Administration shall, within one year after the date of |
| 9 | enactment of this Act and biennially thereafter, jointly devel- |
| 10 | op and transmit to the Congress a report which includes (1) a |
| 11 | unified national plan for remote-sensing research and devel- |
| 12 | opment applied to the Earth and its atmosphere; (2) a compi- |
| 13 | lation of progress in the relevant ongoing research and devel- |
| 14 | opment activities of the Federal agencies; and (3) an assess- |
| 15 | ment of the state of our knowledge of the Earth and its at- |
| 16 | mosphere, the needs for additional research (including re- |
| 17 | search related to operational Federal remote-sensing space |
| 18 | programs), and opportunities available for further progress. |
| 19 | USE OF EXPERIMENTAL DATA |
| 20 | Sec. 503. Data gathered in Federal experimental space |
| 21 | remote-sensing programs may be used in related research |
| 22 | and development programs funded by the Federal Govern- |
| 23 | ment (including applications programs) and cooperative re- |
| 24 | search programs, but not for commercial uses or in competi- |

| 1 | tion with private sector activities, except as permitted by sec- |
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| 2 | tion 504. |
| 3 | SALE OF EXPERIMENTAL DATA |
| 4 | Sec. 504. Data gathered in Federal experimental space |
| 5 | remote-sensing programs may be competitively sold en bloc |
| 6 | (consistent with national security interests and international |
| 7 | obligations of the United States) to any United States entity |
| 8 | which will market the data on a nondiscriminatory basis. |
| 9 | TITLE VI—GENERAL PROVISIONS |
| 10 | NONDISCRIMINATORY DATA AVAILABILITY |
| 11 | Sec. 601. (a) Any digital remote-sensing data generated |
| 12 | by any system operator under the provisions of this Act shall |
| 13 | be made available to all users on a nondiscriminatory basis in |
| 14 | accordance with the requirements of this Act. |
| 15 | (b) Any system operator shall make publicly available |
| 16 | the prices, policies, procedures, and other terms and condi- |
| 17 | tions upon which the operator will sell such data. |
| 18 | ARCHIVING OF DATA |
| 19 | SEC. 602. (a) It is in the public interest for the United |
| 20 | States Government— |
| 21 | (1) to maintain an archive of land remote-sensing |
| 22 | satellite data for historical, scientific, and technical |
| 28 | purposes, including long-term global environmental |
| 24 | monitoring; |

| 1 | (2) to control the content and scope of the ar- |
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| 2 | chive; and |
| 3 | (3) to assure the quality, integrity, and continuity |
| 4 | of the archive. |
| 5 | (b) The Secretary shall provide for long-term storage, |
| 6 | maintenance, and upgrading of a basic land remote-sensing |
| 7 | data set (hereafter referred to as the "basic data set") and |
| 8 | shall follow reasonable archival practices to assure proper |
| 9 | storage and preservation of the basic data set and timely |
| 10 | access for parties requesting data. The basic data set which |
| 11 | the Secretary assembles in the Government archive shall |
| 12 | remain distinct from any inventory of data which a system |
| 13 | operator may maintain for sales and for other purposes. |
| 14 | (c) In determining the initial content of, or in upgrading, |
| 15 | the basic data set, the Secretary shall— |
| 16 | (1) use as a baseline the MSS data currently ar- |
| 17 | chived; |
| 18 | (2) take into account future technical and scientif- |
| 19 | ic developments and needs; |
| 20 | (3) consult with and seek the advice of users and |
| 21 | producers of remote-sensing data and data products, |
| 22 | keeping the Congress advised of such contacts; |
| 23 | (4) consider the public's need for data which may |
| 24 | be duplicative in terms of geographical coverage but |

| 1 | which differ in terms of season, spectral bands, resolu- |
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| 2 | tion, or other relevant factors; and |
| 3 | (5) include, as the Secretary deems appropriate, |
| 4 | digital remote-sensing data generated either by the |
| 5 | Landsat system, pursuant to title III, or by license |
| 6 | holders under title IV. |
| 7 | (d) All original data (or copies thereof) shall, on request, |
| 8 | be made promptly available to the Secretary by any system |
| 9 | operator in a form suitable for processing for data storage, |
| 10 | maintenance, and access. The Secretary is authorized (sub- |
| 11 | ject to the availability of appropriations) to pay to such |
| 12 | system operator reasonable costs for reproduction and trans- |
| 13 | mittal of any such data. |
| 14 | (e) Any system operator shall have the exclusive right |
| 15 | to sell all data that the operator provides to the United States |
| 16 | remote-sensing data archive for a period to be determined by |
| 17 | the Secretary but not to exceed ten years from the date the |
| 18 | data are sensed. In the case of data generated from the Land- |
| 19 | sat system prior to the implementation of the contract de- |
| 20 | scribed in section 201(a) of this Act, the system operator |
| 21 | shall have the exclusive right to sell such data for a period |
| 22 | determined by the Secretary but not to exceed ten years after |
| 23 | the implementation of such contract. A system operator may |
| 24 | relinquish his exclusive right and consent to distribution from |

- 1 the archive before the period of exclusive right has expired by
- 2 terminating his offer to sell particular data.
- 3 (f) After expiration of such exclusive right to sell, or
- 4 after relinquishment of such right, the data provided to the
- 5 United States remote-sensing data archive shall be in the
- 6 public domain and shall be made available to requesting par-
- 7 ties by the Secretary at prices reflecting reasonable costs of
- 8 reproduction and transmittal.
- 9 (g) In carrying out the functions of this section, the Sec-
- 10 retary may use existing facilities or may contract with a pri-
- 11 vate sector party or parties for the performance of such func-
- 12 tions, subject to the availability of appropriations therefor.
- 13 NONREPRODUCTION
- 14 Sec. 603. Digital remote-sensing data generated by any
- 15 system operator under the provisions of this Act may be sold
- 16 under the condition that such data will not be reproduced and
- 17 disseminated by the purchaser.
- 18 REIMBURSEMENT FOR ASSISTANCE; SALE OF EQUIPMENT
- 19 Sec. 604. (a) The Administrator of the National Aero-
- 20 nautics and Space Administration, the Secretary of Defense,
- 21 and the heads of other Federal agencies are authorized to
- 22 provide assistance to system operators under the provisions
- 23 of this Act. Substantial assistance, such as launch services,
- 24 shall be reimbursed by the system operator.

| 1 | (b) The Secretary may allow a licensee under section |
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| 2 | 403, or any other private sector party, to buy or otherwise |
| 3 | acquire the use of equipment from the Landsat system, when |
| 4 | such equipment is no longer needed for the operation of that |
| 5 | system or for the sale of data from that system. Officials of |
| 6 | other Federal civilian agencies are authorized and encour- |
| 7 | aged to cooperate with the Secretary in carrying out this |
| 8 | subsection. |
| 9 | RADIO FREQUENCY ALLOCATION |
| 10 | SEC. 605. The Federal Communications Commission |
| 11 | and the Secretary are encouraged to allocate to any license |
| 12 | holder under title IV of this Act access to Government radio |
| 13 | frequencies and other civil radio frequencies appropriate for |
| 14 | space remote-sensing systems in a timely manner consistent |
| 15 | with international obligations and with the national interest. |
| 16 | CONSULTATION |
| 17 | SEC. 606. (a) The Secretary shall consult with the Sec- |
| 18 | retary of Defense on all matters under this Act affecting na- |
| 19 | tional security. The Secretary of Defense shall be responsible |
| 20 | for identifying and notifying the Secretary of those national |
| 21 | security concerns of the United States which are relevant to |
| 22 | activities under this Act. |
| 23 | (b)(1) The Secretary shall consult with the Secretary of |
| 24 | State on all matters under this Act affecting international |
| 25 | obligations. The Secretary of State shall be responsible for |

- 1 identifying and notifying the Secretary of those international
- 2 obligations of the United States which are relevant to activi-
- 3 ties under this Act.
- 4 (2) The Secretary of State is authorized and encouraged
- 5 to provide land remote-sensing data, technology, and training
- 6 to developing nations as a component of programs of interna-
- 7 tional aid.
- 8 (c)(1) The Secretary is authorized to make determina-
- 9 tions as to the appropriateness and reasonableness of condi-
- 10 tions based on national security or international obligations
- 11 which Federal agencies may seek to impose on any system
- 12 operator.
- 13 (2) If, as a result of conditions imposed on a system
- 14 operator on the basis of national security or international ob-
- 15 ligations, the Secretary determines that additional costs will
- 16 be incurred by the system operator, or investments will be
- 17 lost to the system operator, the Secretary may require the
- 18 agency or agencies requesting such conditions to reimburse
- 19 the system operator for such additional costs or lost invest-
- 20 ments.
- 21 RELATION TO OTHER LAWS
- SEC. 607. The requirements of this Act are in addition
- 23 to, and not in lieu of, any other provision of law.

| 1 | AUTHURIZATION OF APPROPRIATIONS |
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| 2 | Sec. 608. (a) There are authorized to be appropriated to |
| 3 | the Secretary \$10,000,000 for fiscal year 1985 for the pur- |
| 4 | pose of carrying out the provisions of this Act. |
| 5 | (b) The authorization provided for under subsection (a) |
| 6 | shall be in addition to moneys authorized pursuant to title H |
| 7 | of the National Aeronautics and Space Administration Au- |
| 8 | thorization Act of 1983 (Public Law 97-324). |
| 9 | TITLE VII—PROHIBITION OF COMMERCIALIZA- |
| 10 | TION OF WEATHER SATELLITES |
| 11 | PROHIBITION |
| 12 | Sec. 701. Neither the President nor any other official of |
| 13 | the Government shall make any effort to lease, sell, or trans- |
| 14 | fer to the private sector, commercialize, or otherwise disman- |
| 15 | tle any portion of the weather satellite systems operated by |
| 16 | the Department of Commerce or any successor agency. |
| 17 | FUTURE CONSIDERATIONS |
| 18 | Sec. 702. Regardless of any change in circumstances |
| 19 | subsequent to the enactment of this Act, even if such change |
| 20 | makes it appear to be in the national interest to commercial- |
| 21 | ize weather satellites, neither the President nor any official |
| 22 | shall make any effort to commercialize weather satellites |
| 23 | unless this title has first been repealed. |