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**SECRET**STRENGTH FACTORSE. PsychologicalAxis

Both Germany and Japan have adequate control of the home populations and even severe reverses, at first, will not threaten the security of control.

Japanese role as the savior of Asia and the colored races has been effective in areas where British, and to a lesser extent Dutch rule, did not establish loyalty.

Japanese and German victories thus far have prepared subject areas and neutrals for resignation to Axis domination. While the European sabotage rate is rising, many people are becoming more resigned to cooperation with the Axis. This sentiment varies, however, with conviction of Axis victory or defeat.

The German will to fight has been greatly strengthened by threats of what will happen to them after the war is over.

A long period of governmental indoctrination has created a unified public opinion at home which is faithfully promoted by government spokesmen and leaders. This is particularly true of the younger generation doing the fighting.

PsychologicalUnited Nations

Popular will to win is slowly growing in the United States, England, Canada and Australia. Reverses will not diminish this but will lead to demands for changes in government and elimination of "defense" leadership and substitution of determined, non-political, "win the war" government.

Russian control of home population gives no sign of breaking. Defense spirit will not admit capitulation even if retreat to Urals occurs.

Chinese resistance to Japan will continue. As United Nations' assistance increases, China's morale should improve.

Good American performance in other war theaters support American operations in North and South Africa. Both French, and to a lesser extent Arab opinions holds the United States to be without imperial ambitions in the Mediterranean area.

The United Nations' cause, when given effective formulas and clearly stated, will strengthen United Nations' propaganda if accompanied by military successes.

United Nations' operations in the Philippines will find support from the native population -- enough to assist intelligence and agents and to provide some manpower.

The conviction of United States' potential strength remain well established even in Germany. This will make more prompt the development of defeatism in Germany and of resistance in the invaded areas once the military development begins to go against the Axis.

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# WEAKNESS FACTORS

## E. Psychological

### Axis

Germany and Italy have now been making maximum war effort for two and one half years longer than the United States. Apathy toward the war and defeatism may be expected sooner than in the United States and Great Britain.

German policy in the invaded or dominated areas has provoked strong anti-German feeling. The sabotage rate is about double that of November 1941.

Manpower is short in Germany and replacements from other countries (1,140,000 acknowledged in May) are not efficient in production.

There is no actual agreement in Japan and Germany war aims. The eventual aim of Germany is Japan will bring the two countries into conflict, the aim is on German dislike of Japan and disdain of Italy.

## Psychological

### United Nations.

British policy has developed in British colonies, particularly India and Egypt, strong anti-British nationalist movements which are open to Axis propaganda and promises, and which threaten internal sabotage.

The failure of mutual understanding between Russia and the other members of the United Nations and the existence of strong anti-Russian leanings in the population and leadership of Great Britain and the United States will operate to make a Russo-German armistice a possibility. Only effective military aid, not sentiment or promises will keep Russia actively fighting Germany.

Program of the Atlantic Charter has little appeal in Europe or anywhere else and failed to touch on the status of India and the colored races.

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J.P.W.G. 23

COPY NO. \_\_\_\_\_

July 18, 1942

CLASSIFICATION OF AREAS FOR TYPES  
OF PSYCHOLOGICAL WARFARE

Note by the Secretary

The J.P.W. Sub-committee transmits for consideration the enclosure which is intended to be informative in types of psychological warfare which may be applied to any theater of operations, or particular part thereof.

A. H. Onthank,  
Secretary.

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DRAFTSECRETENCLOSURE1. CLASSIFICATION OF AREAS FOR TYPES OF PSYCHOLOGICAL WARFARE.

In order to establish a list of priorities in areas for which Psychological Warfare plans are to be drawn these areas shall be classified in the following manner:

a. Areas of Resistance. In these areas the objective of psychological warfare shall be to maintain the status quo by impeding enemy military or political infiltration. All propaganda and other psychological activities in these areas aimed at impeding enemy infiltration shall be limited by the necessity of maintaining diplomatic and political status quo.

b. Areas of Strategic Preparation. These are areas of intensive psychological and physical infiltration in view of active operations aimed either at assisting a military offensive of our own or in repelling an enemy offensive. Since the task in these areas is to prepare for the operations all propaganda and other psychological warfare activities during the preparatory period shall be of such a nature as not to compromise the major operation.

c. Allied Nations. Only territories where organized military resistance still prevails shall be included in this category. The objective of

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psychological warfare in these areas is to sustain morale and increase when possible participation in the war effort of the United Nations.

d. Areas of Harassment. Regions which are not considered promising as bases for offensive operations and where no strategic disadvantage can result from the change in the diplomatic or political status quo shall be considered Areas of Harassment. In these areas psychological warfare shall attempt by every means to create difficulties for the enemy, stimulate rebellion, sabotage, guerilla warfare and all forms of active or passive resistance as well as create doubt, fear, and social disorder among the elements of the population supporting the enemy.

e. It is recognized that any one theater of operations, or particular part thereof, may from time to time change from one classification to another classification of areas of psychological warfare. Such changes can be met by close liaison with the strategic planners who are preparing general military plans to meet changing conditions and objectives.

RECOMMENDATION:

That a request be made to the Joint Staff Planners to designate the areas falling within these several classifications, and to inform the Joint Psychological Warfare Committee as need arises in the reclassification of given areas necessitated by new plans or strategic developments.

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psychological warfare in these areas is to sustain morale and increase when possible participation in the war effort of the United Nations.

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RECOMMENDATION:

That a request be made to the Joint Staff Planners to designate the areas falling within these several classifications, and to inform the Joint Psychological Warfare Committee as need arises in the reclassification of given areas necessitated by new plans or strategic developments.

**SECRET****SUBCOMMITTEE OF****JOINT PSYCHOLOGICAL WARFARE COMMITTEE**Minutes of Meeting, July 17, 1942 at 1100**PRESENT:**

Colonel O. N. Solbert

Captain H. J. Redfield, USM

Lt. Col. V. H. Connor

Mr. Edmund Taylor

1. GENERAL PLAN FOR PSYCHOLOGICAL WARFARE.  
(Reference - J.P.W.C. 20; 20/2d Draft)

CAPTAIN REDFIELD expressed objections to the 2nd draft of this paper on the following bases:

- a. It does not provide a "general plan" for psychological warfare, but is a series of informative statements;
- b. The purpose of the paper is not clear;
- c. It omits any background discussion or reference to the present set-up;
- d. Reasons for revising the definition are not stated;
- e. "Liaison" with theater commanders is objectionable, as their requests should be met by Operations Division, W.D.G.S. or by War Plans Division, Office of COMINCH;
- f. The paper indicates that the Subcommittee recommends the agencies listed, whereas it should show that these are the agencies that are now operating.

He believed that the paper should be redrafted to take care of these points and to accord with the principles laid down in J.C.S. 12, and the Senior Committee be so advised.

He requested that the Committee have 24 hours prior to a meeting for examination of papers, and that it see all final drafts of papers before they are submitted to the J.P.W.C.

LT. COL. CONNOR stated that the Theater Group of the OPD is in effect a Washington command-post for each theater, and that every project for a theater must go through the proper section of that Group. He thought that any General Plan should be in the form of a directive to a theater commander.

General discussion took place regarding the control of propaganda activities in a theater of operations, and as to the place of O.W.I. in relation to the J.C.S., to O.S.S. and to other groups. MR. TAYLOR emphasized that the O.S.S. must have liaison with the O.W.I. in order to provide the detailed information which the O.W.I. will need.



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CAPTAIN REDFIELD stated his belief that the J.P.W.C. should first produce a general, broad plan of psychological warfare objectives and means, and then make plans for individual areas which are related specifically to the larger plan. The JPS expect this.

## THE SUBCOMMITTEE:-

- a. Accepted CAPTAIN REDFIELD'S offer to produce an outline of a General Plan for Psychological Warfare;
- b. Directed the Secretary to redraft J.P.W.C. 20 to include the points agreed upon today, making the section on "Classification of Areas" a separate paper, and to submit these in time for consideration in the meeting next Monday.

2. MEASURES IN EVENT OF RUSSIAN COLLAPSE.  
(Reference - J.P.W.C. 17)

COLONEL SOLBERT submitted a draft of psychological objectives to accompany the military objectives previously distributed.

## THE SUBCOMMITTEE:-

- a. Took note that the O.S.S. will send its comments direct to the J.U.S.S.C.
- b. Agreed to consider this report at its next meeting.

3. JAPAN - PROPAGANDA PLAN.  
(Reference - J.P.W.C. 15; Plan, 2d Draft; O.S.S. Plan)

MR. TAYLOR stated that the O.S.S. had submitted some suggestions for amalgamating the two plans.

## THE SUBCOMMITTEE:-

Agreed to consider this subject at its next meeting.

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SUBCOMMITTEE OF  
JOINT PSYCHOLOGICAL WARFARE COMMITTEE

AGENDA

For Meeting on Friday, July 17, 1942 at 1100  
Room 228, The Combined Chiefs of Staff Building.

1. FUNCTIONS OF OFFICE OF STRATEGIC SERVICES.  
(Ref. - J.P.W.C. 21/D)
2. MEASURES IN EVENT OF RUSSIAN COLLAPSE.  
(Ref. - J.P.W.C. 17)  
Report by COLONEL SOLBERT
3. JAPAN - PROPAGANDA PLAN.  
(Ref. - J.P.W.C. 15; Plan, 2d Draft; O.S.S. Plan)  
Discussion for combining various plans.

Lt. Col. A. H. Onthank,  
Secretary.

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SUBCOMMITTEE OF  
JOINT PSYCHOLOGICAL WARFARE COMMITTEE

AGENDA

For Meeting on July 14, 1942 at 1100

1. GENERAL PLAN FOR PSYCHOLOGICAL WARFARE  
(Directive of J.P.W.C. 17th Meeting)
  - a. Definition of Psychological Warfare,
  - b. Statement of means to be employed,
  - c. Classification of areas for various types of psychological warfare,
  - d. Recommendation of agencies which should prepare psychological warfare plans.

Lt. Col. A. H. Onthank,  
Secretary.

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**SUBCOMMITTEE OF**  
**JOINT PSYCHOLOGICAL WARFARE COMMITTEE**

**Minutes of Meeting, July 13, 1942 at 1430**

**PRESENT**

Hon. W. J. Donovan

Colonel O. N. Solbert	Captain H. J. Redfield, USN
Mr. Edmund Taylor	Lt. Cdr. F. J. Courtney

**ALSO PRESENT FOR ITEM #1**

Lt. Col. W. C. Bentley, Military Attache at TANGIER

Mr. Cass Canfield, B.E.W.

Mr. H. S. Villard, State Dept.

1. **ECONOMIC PLAN FOR FRENCH NORTH AFRICA.**

MR. VILLARD explained the proposed resumption of the economic plan for French North Africa as a means for carrying on psychological warfare there. Objections to it are now found in the Navy, B.E.W. and British. The first of two ships from U.S. has been cleared by all parties to sail on July 15.

COLONEL BENTLEY strongly recommended that the economic plan proceed because (1) it would tend to keep the Arabs from revolt, (2) it permits U.S. control officers to move freely in that area. Previous shipments have had an excellent psychological effect on the Arabs and have reduced German prestige. Leakage to the Germans appears to be so small as to be negligible, and most of the goods are of a character that would not be of military value. Payment is by the French and the goods are transported in French ships.

COLONEL BENTLEY also recommended that the B.E.W. establish a full-time representative in Tangier

2. **JAPAN PLAN.**

COLONEL DONOVAN introduced a plan for psychological warfare against the Japanese throughout the Far East, and the Committee discussed various parts of it.

CAPTAIN REDFIELD was requested to report on the priority of areas in which psychological warfare should be initiated. This report could then be used as a basis for asking the Joint Staff Planners for either strategical plans or assumptions on which this Committee could formulate detailed plans integrated with military operations plans.

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It was agreed that another result of Captain Redfield's report would be the ability of this Committee to recommend the classes of psychological warfare to be carried out in various areas, under direction of theater commanders.

COLONEL SOLENT and LT. COMMANDER COURTNEY presented statements of the M.I.S. and O.N.I. opinions regarding the "Dragon Plan". COLONEL DONOVAN said that General Magruder had approved the plan with certain changes. The operation would be under the control and direction of General Stilwell, but information would come to Washington as well.

THE COMMITTEE agreed to study further the Japan Plan presented by O.S.S. with the object of knitting this together with the plan previously considered by the J.F.W.G.

3. **DEFINITION OF PSYCHOLOGICAL WARFARE.**

COLONEL DONOVAN distributed drafts of a revised definition which he requested be studied for discussion at a meeting tomorrow, July 14, at 1100.

Lt. Col. A. H. Onthank,  
Secretary.

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**SUBCOMMITTEE OF**  
**JOINT PSYCHOLOGICAL WARFARE COMMITTEE**

**Minutes of Meeting, July 9, 1942 at 1500**

**PRESENT**

Hon. W. J. Donovan

Colonel O. N. Solbert

Captain H. J. Redfield, USN

Lt. Col. V. H. Connor

Lt. Cdr. F. J. Courtney

Mr. Edmond Taylor

1. **PSYCHOLOGICAL WARFARE DEFINITION AND PLANS.**

CAPTAIN REDFIELD submitted a draft definition of psychological warfare.

COLONEL DONOVAN agreed to submit at the next meeting of the Subcommittee a new proposed definition of psychological warfare embodying the principal elements in the previously submitted drafts.

2. **JAPAN PROPAGANDA PLAN.**

MR. TAYLOR submitted on behalf of the O.S.S. comments upon the Japan Propaganda Plan.

COLONEL DONOVAN requested COLONEL SOLBERT and MR. TAYLOR to submit revised and condensed drafts of a Japan Plan for the next meeting of the Subcommittee. COLONEL DONOVAN proposed that the Subcommittee consider these two drafts when presented and decide upon the form in which the plan should be submitted to the Joint Psychological Warfare Committee.

3. COLONEL DONOVAN circulated copies of a project entitled "Dragon Project" for the organization of intelligence sources in Japanese-occupied territory, which has been submitted to the Joint Chiefs of Staff.

4. **MEETINGS.**

The next meeting will be on Monday, July 13, at 1100.

Lt. Col. A. H. Onthank  
Secretary.

July 9, 1942

MEMORANDUM FOR COLONEL DONOVAN

FROM: E. L. Taylor

Colonel Onthank requested me  
by telephone to draw up for him the minutes  
of this morning's meeting to the best of  
my memory. Would you please look these  
over to see whether they are satisfactory.

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SUBCOMMITTEE OF  
JOINT PSYCHOLOGICAL WARFARE COMMITTEE  
Minutes of Meeting, July 9, 1942 at 1500

PRESENT

Hon. W. J. Donovan

Colonel O. N. Solbert	Captain H. J. Redfield, USN
Lt. Col. V. H. Connor	Lt. Cdr. F. J. Courtney
Mr. Edmond Taylor	

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4. MEETINGS

The next meeting will be on Monday, July 13,  
at 1100.

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SUBCOMMITTEE OF  
JOINT PSYCHOLOGICAL WARFARE COMMITTEE

Minutes of Meeting, July 8, 1948, at 1500

PRESENT

Hon. W. J. Donovan

Colonel O. H. Solbert

Captain M. J. Redfield, USN

Lt. Col. W. H. Connor

Lt. Col. F. J. Courtney

Mr. Edmund Taylor

1. PSYCHOLOGICAL WARFARE DEFINITION AND PLANS.

COLONEL DONOVAN reported that the Joint Psychological Warfare Committee at its meeting this morning had directed the Subcommittee to submit for its next meeting:

- (a) A definition of psychological warfare with a statement of means to be employed to accomplish it;
- (b) A classification of areas for various types of psychological warfare;
- (c) A recommendation of the agencies which should prepare psychological warfare plans.

He distributed drafts of subjects (a) and (b) and requested members to study them and to prepare their own definitions and classifications for discussion and synthesis.

2. MEASURES IN EVENT OF RUSSIAN COLLAPSE.  
(Ref. - J.P.W.C. 17)

CAPTAIN REDFIELD explained that this committee's contribution can only start when the J.U.S.S.U. has outlined the military situations involved, which he thought might be completed in about another week.

COLONEL DONOVAN suggested that when the military plans are ready, both O.S.S. and M.I.S. (Psychological Warfare Branch) could bring in data to build up the psychological plans.

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3. **MEMORANDUM FOR CONSIDERATION IN EXECUTIVE.**  
 (Ref. - J.P.W.C. 10/24 Draft)

COLONEL BROWNE stated that new information will be available to this Committee from COLONEL BROWNE, which will entail reworking of the directive. He will submit a revised draft shortly.

4. **PLAN FOR STRATEGIC INVESTIGATION FROM JAPAN AND JAPANESE-OWNED ENTERPRISES.**  
 (Ref. - J.P.W.C. 64)

The Committee took note that this paper had been returned by the J.P.W.C. for reworking. COLONEL BROWNE said that, based on a discussion with GENERAL HARRIS, he would submit a revised proposal to this Committee.

5. **JAPAN - PROGRAMMING PLAN.**  
 (Ref. - J.P.W.C. 15; 24 Draft of Plan)

CAPTAIN NEWYARD noted some points of disagreement with the plan and stated that it is much too long. He suggested that it be revised as a short paper with an appendix containing details. COLONEL BROWNE pointed out that such had been the intention.

COLONEL BROWNE requested that the paper be reconsidered to give new members on the Committee an opportunity to contribute to it.

6. **MEETINGS.**

The next meeting will be on Thursday, July 9, 1948, at 1100.

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COPY NO. \_\_\_\_\_

**MEMORANDUM OF  
JOINT PSYCHOLOGICAL WARFARE COMMITTEE**

**MINUTES OF MEETING, JULY 5, 1952, at 1201**

**MEMBERS**

Hon. W. J. Donovan

Colonel G. W. Bollert

Captain M. J. Redfield, USA

Lt. Col. V. H. Gomer

Lt. Col. F. J. Courtney

Mr. Richard Taylor

**1. PSYCHOLOGICAL WARFARE DEFINITION AND PLANS.**

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He distributed drafts of subjects (a) and (b) and requested members to study them and to prepare their own definitions and classifications for discussion and synthesis.

**2. MEASURES IN EVENT OF RUSSIAN COLLAPSE.**  
(Ref. - J.P.W.C. 17)

CAPTAIN REDFIELD explained that this committee's contribution can only start when the J.U.S.S.C. has outlined the military situations involved, which he thought might be completed in about another week.

COLONEL DONOVAN suggested that when the military plans are ready, both U.S.S. and M.I.S. (Psychological Warfare Branch) could bring in data to build up the psychological plans.

SECRET3. DIRECTIVE FOR OPERATIONS IN NORTH AFRICA.  
(Ref. - J.P.W.O. 15; 2d Draft)

COLONEL DONOVAN stated that new information will be available to this Committee from COLONEL HENRY which will entail redrafting of the directive. He will submit a revised draft shortly.

4. PLAN FOR OBTAINING INTELLIGENCE FROM JAPAN AND JAPANESE-OCUPPED TERRITORY.  
(Ref. - J.O.S. 66)

The Committee took note that this paper had been returned by the J.O.S. for redrafting. COLONEL DONOVAN said that, based on a discussion with GENERAL MARSHALL, he would submit a revised proposal to this Committee.

5. JAPAN - PROPAGANDA PLAN.  
(Ref. - J.P.W.O. 15; 2d Draft of Plan)

CAPTAIN RHOEFIELD noted some points of disagreement with the plan and stated that it is much too long. He suggested that it be revised as a short paper with an appendix containing details. COLONEL DONOVAN pointed out that such had been the intention.

COLONEL DONOVAN requested that the paper be reconsidered to give new members on the Committee an opportunity to contribute to it.

6. MATTERS.

The next meeting will be on Thursday, July 9, 1942, at 1100.