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A. OPERATIONAL INTELLIGENCE

I. EXCLUSIVELY DEPARTMENTAL

It is considered that all operational or combat intelligence and its dissemination is so exclusively departmental as not to be susceptible of joint effort. This requires methods for rapid handling and dissemination which includes the quickest transmission possible.

B. ASSOCIATED ACTIVITIES (ADMINISTRATIVE, TRAINING, TRANSLATIONS, ETC.)

I. EXCLUSIVELY DEPARTMENTAL

1. Personnel

The administration of Naval Personnel must, according to law, be performed by the Navy and therefore this adjunct of ONI is considered to be exclusively departmental.

2. Supplies and Accounts, etc.

The activities in this field are in accordance with the directives of the Bureau of Supplies and Accounts as well as CNI and are considered to be exclusively departmental.

3. Mail, Files, etc.

Even if the Army, Navy and State adopted the same filing system, there would still be much mail of interest only to ONI and it is therefore not considered practicable to eliminate the ONI Mail Room and files.

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4. Naval Records and Library

This activity is a purely Naval library and includes historical Naval records. It is not an intelligence library. This activity is considered exclusively departmental, because convenient access to Naval personnel is necessary.

5. Top Secret control and Dissemination of High Level Material.

This activity controls the dissemination of top secret and high level material within the Navy Department and therefore is considered to be exclusively departmental.

II. MERGER UNDER JOINT DIRECTION

1. Psychological Warfare

MIS
ONI

Susceptible of
CIG effort.

Separate location
satisfactory.

State, War and Navy are all interested in psychological warfare and it is considered that it lends itself to joint effort.

2. Economic Warfare

MIS
ONI

Susceptible of
CIG effort.

Separate location
satisfactory.

State, War and Navy are all interested in economic warfare and it is considered that this activity is susceptible of joint effort.

3. Special Publications

MIS
A-2
ONI

Not susceptible of
CIG effort.

Should have central
location but could
operate in separate
location.

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This activity produces Naval Intelligence Publications. While it may be that an exclusively Naval Intelligence publication, as well as an exclusively Army Intelligence publication, may be desirable; still, this activity lends itself to joint effort for purposes of coordination and the pooling of talents of writers and clerical help and the production of possible joint publications.

4. Reproduction

MIS	Not susceptible	Should have central
A-2	of CIQ effort.	location.
ONI		

It is considered that reproduction can be more economically accomplished by joint effort.

5. Training

MIS	Not susceptible	Should have central
A-2	of CIQ effort.	location, but could
ONI		operate in separate
		location.

Some benefit in better training and some economy can be secured by operating training as a joint venture.

6. Translating

MIS	Not susceptible	Should have central
A-2	of CIQ effort.	location, but could
ONI		operate in separate
		location.

Common pool of translators would seem to be more economical as it would avoid overhead and insure more beneficial employment of the entire group.

7. Photographic Intelligence Center (PIC)

MIS	Not susceptible of	Separate location
A-2	CIQ effort.	satisfactory.
ONI		

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- (a) Photographic Interpretation Training.
- (b) Photogrammetry and Cartography Training.
- (c) Terrain model production.
- (d) Terrain Model Making Training.
- (e) Photo Intelligence Operations in Washington for JCS
- (f) Photo Intelligence Operations in the field.
- (g) Photographic Intelligence Research.

While the methods of training and employing photographic intelligence teams now differ in the Army and Navy, still it is believed that it is adaptable to standardization and joint effort.

C. FOREIGN INTELLIGENCE

I. ALLOCATION (NO PARTICIPATION)

1. Army Section of BID

MIS	Not susceptible of CIG effort.	Should have central location.
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The field of intelligence covered by the Military Section of the BID (0100-1200) plus Army Communications and the details of all installations (government owned or leased), such as Posts, Stations, Arsenals, Proving Grounds, etc., that are operated exclusively or primarily for the use of the Army.

2. Navy Section of MIG (Including all Naval Collection and Dissemination)

ONI	Not susceptible of CIG effort.	Should have central location.
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The field of intelligence covered by the Navy Section of the MIG (900), plus Naval Communications and

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the details of all installations (government owned or leased) such as Navy Yards, Naval Bases, Gun Factories, Training Stations, etc., that are operated exclusively or primarily for the use of the Navy. Characteristics of naval ships, such as armor, armament propulsion, tactical features, etc., are handled by the Technical Intelligence Branch of ONI.

3. Agents (foreign)

SSU or CIG	Susceptible of CIG effort.	Should have central location.
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Allocated to Army or CIG with Naval liaison.

II. MERGER UNDER JOINT DIRECTION

1. Political - Sociological Section

MIS A-2 ONI	Susceptible of CIG effort.	Should have central location.
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Includes the Political (3000 Section), Sociological (5000 Section) and Who's Who (7000 Section) of the BID, and the Government, Foreign Relations, Political Forces (100 Section) and People and Social Forces (200 Section) of the MIG and the Case History Section (C242) of the Administrative Branch of ONI.

2. Economic Section

MIS A-2 ONI	Susceptible of CIG effort.	Should have central location.
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Includes the Economic (4000 Section) and Air-

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Civil (2900 Section) of the BID and the Financial Matters (300 Section), Industry and Industrial Resources (400 Section), Commerce, Shipbuilding, Non-Military Vessels and Vehicles (500 Section) and Commercial Air and Communications Subheads of Aviation and Message Communication (700 and 1000 Sections) of the MIG.

3. Geographic Section

MIS	Susceptible of	Should have central
A-2	CIG effort.	location.
ONI		

Includes the Topographic (6000 Section) of the BID and parts of the Physical Geography and Details of places (600 Section of the MIG) and intended to cover the following subjects:

- | | |
|-----------------|--|
| a. Topography | e. Location and external physical features of fixed installations, such as cities, airfields, factories, railroads, etc. |
| b. Meteorology | |
| c. Oceanography | |
| d. Hydrography | |

4. Graphic Section (Photos, Maps)

MIS	Susceptible of	Should have central
A-2	CIG effort.	location.
ONI		

This section contains all the photographic surveys and maps derived therefrom and is considered suitable for joint effort.

5. Intelligence Studies (JANIS)

MIS	Susceptible of CIG	Should have central
A-2	effort.	location, but could operate in separate location.

Intelligence studies are now being produced by

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a joint effort and should be so continued.

6. Situation Plot (for JCS)

MIS	Susceptible of	Should have central
A-2	CIG effort.	location.
ONI		

Order of Battle - Army and Air

Disposition of Naval Forces

Disposition of shipping and civil air

Such a joint situation plot would be of immense value in wartime.

7. Army-Navy Air Intelligence (JANAID)

A-2	Not susceptible	Should have central
ONI	of CIG effort.	location.

This activity is now being set up as a joint activity under a JCS charter to study alien air offensive and defensive capabilities to include target analysis. In addition to the functions presently set forth in its charter, it should cover the Air Military Section of BID (2100-2800) and the Aviation Section of the MIG (1000). This should not include Civil Air but should include military air communications systems and details of all installations (government owned or leased) such as airfields, aircraft factories, etc., that are operated exclusively or primarily for the use of military and naval aviation.

The Economic Section should be set up to provide JANAID requirements in connection with target studies.

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Unless this service is adequate JANAID may have to cover the following additional fields:

- (1) Civil aircraft.
- (2) All aircraft factories and subsidiary part factories.
- (3) The possible conversion of automotive and other factories to wartime production for aircraft.
- (4) All aircraft facilities including airfields, radio and light beacons, air navigation aids similar to the Loran system, airborne and ground radar aids as applied to aircraft, etc.

8. Technical Intelligence Section

MIS	Not susceptible of	Should have central
A-2	CIG effort.	location.
ONI		

The Technical Intelligence activities of the War and Navy Departments complement each other. Much duplication may be eliminated and the overall efficiency increased if a JOINT TECHNICAL INTELLIGENCE CENTER be provided in which the Technical Intelligence Activities of the Army and the Navy and the Scientific Branch of MIS will participate under the coordination and supervision of G-2 and ONI. This center should provide common facilities such as reception and filing of information, a Panel, and a means of easily undertaking joint studies and other activities of common interest.

9. Military Intelligence Library

MIS	Not susceptible	Should have central
A-2	of CIG effort.	location. May be problems
ONI		of accessibility to uses.

A joint military intelligence library should be

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established as a reference library. It would be of tremendous help in making intelligence studies by joint effort.

10. Military Statistical Section

MIS	Not susceptible	Should have central
A-2	of CIG effort.	location.
ONI		

It is believed that statistical studies can be improved and completed more economically as a joint effort. ✓

11. Sabotage, espionage and counter-intelligence (foreign)

MIS	Not susceptible	Should have central
ONI	of CIG effort. (Questionable)	location, but could operate in separate location.

It is believed that this field can be better and more economically covered as a joint effort.

12. Special Military Collection and Dissemination (wartime)

MIS	Not susceptible	Should have central
A-2	of CIG effort.	location.

a. Intelligence teams in theaters of operations for the purpose of collecting and disposing of:

- (1) Captured enemy documents
- (2) Captured enemy equipment

- b. Intelligence personnel for POW interrogation.
- c. Courier and shipping service.
- d. Processing and Disseminating Center in Washington.

While this is primarily a wartime mission, still, it lends itself to joint effort. ✓

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D. DOMESTIC INTELLIGENCE

I. EXCLUSIVELY DEPARTMENTAL

1. Investigations

Navy personnel to Navy

Located in Navy Department.

Army personnel to Army

Investigations of personnel and of cases involving matters and individuals solely within one service should, it is believed, continue to be under the cognizance and control of that service.

2. Security

Naval Information and Establishments to Navy.

Located in Navy Department.

Army Information and Establishments to Army.

It is believed that responsibility for the security of classified information and establishments in one service cannot be delegated without a change in basic law. While there is and must be coordination in these portions of this field, still, it is believed that they do not lend themselves to joint effort.

II. ALLOCATION (NO PARTICIPATION)

1. Security (Private Plants, Waterfronts, etc.)

Private Plants to Army

Waterfront and Merchant Seamen to Navy

Located in Navy Department.

It is believed that the security of private plants is logically an Army function while the security of water-

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fronts and the merchant marine is logically a Navy function.

There should be coordination.

2. Sabotage, espionage and counter-intelligence (domestic)

Naval establishments
to Navy

Located in Navy
Department.

Army establishments
to Army

The field of counter-intelligence would seem to adapt itself to joint effort. However, there are major differences in organization for this purpose within the Army and Navy that would render any such joint operations extremely difficult. The Army does not have a central control for this activity similar to that of the Navy. G-2, Army Ground Forces, Army Air Forces, and the Army Service Forces, are all operating in this field. In addition, the Army Service Command areas and the Navy Districts differ. Radical readjustment in organization and geographical boundaries would be necessary in order to obtain smooth joint operation in this field.

3. Commerce and Travel (wartime)

By ships to Navy

Located in Navy
Department.

By air and rail to Army

During the past war, the field of commerce and travel by ships was assigned to the Navy and that by air and rail to the Army. It lends itself to coordination but is not particularly susceptible to joint effort.

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The Coast Guard, FBI, Customs, Immigration and Naturalization, and the State Department are all interested in this field. Believe that little can be accomplished by merely joining the efforts of the War and Navy Departments in this activity.

4. Censorship (wartime)

Navy Personnel to Navy	Located in Navy Department.
Army Personnel to Army	

The War Department to censor the mail of Army personnel and the Navy Department to censor the mail of Naval personnel in conformity with National Censorship Policy. While it is believed that uniform rules and procedures would be beneficial, still, it is believed that the end result can be better accomplished by coordination rather than by joint effort.

III. MERGER UNDER JOINT DIRECTION

1. Contact Register

MIS	Not susceptible	Separate location
ONI	of CIG effort.	satisfactory.

The collection of foreign intelligence from sources within the country would seem to lend itself to joint effort in order to avoid duplication and to have all the information in one pool available to both.

2. Censorship (wartime) (Cable, Radio, Telephone, Telegraph and Civilian Mail.)

MIS	Not susceptible	Separate location
ONI	of CIG effort.	satisfactory.

It appears that this portion of the censorship

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field could be operated more efficiently and more economically as a joint effort. It will no doubt be transferred to National Censorship in wartime.

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ENCLOSURE (B) TO
JOINT ARMY-NAVY INTELLIGENCE MEMORANDUM

Estimated Naval Personnel and Civilian Employees Including Space
Requirements for Same

<u>ACTIVITY</u>	<u>PERSONNEL</u>		<u>SPACE</u>
	<u>OFF.</u>	<u>CIV.</u>	<u>(in sq ft)</u>
<u>A Group - Operational Intelligence</u>			(No Estimate)
<u>B Group - Intelligence Associated Activities</u>			
I. <u>Exclusively Departmental</u>			
1. Personnel	3	17	1,500
2. Supplies and Accounts	1	3	400
3. Mail, Files, etc.	2	62	21,000
4. Naval Records and Library	6	30	19,000
5. Top Secret Control and Dissemination	3	2	750
II. <u>Merger Under Joint Direction</u>			
1. Psychological Warfare			
2. Economic Warfare			
3. Special Publications	1	3	500
4. Reproduction		4	500
5. Training	1	4	2,000
6. Translating	1	7	1,000
7. Photo Intelligence Center	4	62*	19,000
<u>C Group - Foreign Intelligence</u>			
I. <u>Allocation (No Participation)</u>			
1. Army Section to Army			
2. Navy Section to Navy	40	51	10,000
3. Agents (Foreign) to SSU or CIG	1		100
II. <u>Merger Under Joint Direction</u>			
1. Political, Sociological	{		
2. Economic			
3. Geographic		6	31
4. Graphic		1	39
5. Intelligence Studies		2	6
6. Situation Plot		1	1
7. Army-Navy Air Intelligence Division (JANAID), Including Military Air	32	46	7,800
8. Technical Intelligence	16	36	15,000
9. Military Intelligence Library		1	10,000
10. Military Statistics	1	3	3,000
11. Sabotage, Espionage and Counter Intelligence (Foreign)	4	1	500
12. Dissemination (Wartime)	1	1	600

ENCLOSURE (B)

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<u>ACTIVITY</u>	<u>PERSONNEL</u>		<u>SPACE</u> (in sq ft)
	<u>OFF.</u>	<u>CIV.</u>	
D Group - Domestic Intelligence			
I. Exclusively Departmental			
1. Investigations			
Navy Personnel to Navy	2	17	2,400
Army Personnel to Army			
2. Security			
Naval Information and Establishments to Navy	8	27**	4,000
Army Information and Establishments to Army			
II. Allocation			
1. Security (Private Plants, Waterfronts, etc.)			
Private Plants to Army			
Waterfronts, Merchant Seamen to Navy			(Inactive)
2. Sabotage, Espionage & Counter Intelligence (Domestic)			
Navy Establishments to Navy	2	10	1,200
Army Establishments to Army			
3. Commerce and Travel (Wartime)			
By ships to Navy			(Inactive)
By air and rail to Army			
4. Censorship (Wartime)			
Navy Personnel to Navy			(Inactive)
Army Personnel to Army			
III. Merger Under Joint Direction			
1. Contact Register	6	10	1,200
2. Censorship (Wartime), Cable, Radio, Telephone, Telegraph and Civilian Mail			(Inactive)
GRAND TOTALS	145	474	154,450

* 10 of these enlisted men
 ** includes one (1) enlisted man

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