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Draft Framework and Fields of Investigation for an
Over-All Production Plan of National Intelligence
on
International Communism

I. PRINCIPLES OF COMMUNISM

A continuing analysis of their development with particular respect to:

A. Theory

- (a) Communist doctrine
- (b) Communist organization
- (c) Communist strategy and tactics
- (d) Communism and the USSR

(To include the role of the USSR in the modification and interpretation of Marxist-Leninist principles and doctrines; the use of doctrine for Soviet political purposes; and the function of the Soviet State in the growing Communist movement as represented in Communist theory and documents.)

- (e) Non-orthodox theories; especially "Titoism"

B. The psychology and sociology of Communism and of Communist activities.

II. INTERNATIONAL COMMUNIST ORGANIZATION AND ACTIVITY

The nature, activities, and personalities of the various international organizations in which Communists are in total or partial control; USSR sponsorship and utilization of such organization.

- (a) Overt international Communist agencies; e.g., Cominform

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II. INTERNATIONAL COMMUNIST ORGANIZATION AND ACTIVITY (Con't)

(b) Clandestine international Communist organization and activity:

Control of national or regional CPs; espionage and sabotage, etc.

(c) International front organizations and Communist-infiltrated or controlled organizations (labor, women, youth, student, professional, ethnic, etc.)

(i) Communist penetration of strategic industries

(d) Communist operations in international non-Communist agencies

(e) International Communist propaganda; Organization, analysis and effects, etc.

(f) The over-all network and integration of (the above) international Communist organizations and activities; and the relative importance of their respective capabilities and vulnerabilities

(g) Leaders and personalities in international Communist organization

(h) Anti- and counter-Communist elements in international organizations and movements

III. NATIONAL COMMUNIST PARTIES, AND COUNTER ACTIVITY

Organization, activities, personnel, and relative importance in Soviet-Communist power politics

A. A series of country-by-country studies of individual national Communist parties each in its own setting

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III. NATIONAL COMMUNIST PARTIES, AND COUNTER ACTIVITY (Cont'd)

(From a planning viewpoint, it would seem advisable that the study of each national party be more or less comparable with the studies of the rest. This would permit, for instance, an analysis of the relative prevalence of fundamental features, and might give clues to the variations expectable under various emerging or prospective conditions. Because a number of individual party studies are concerned and no committee on a single party would be responsible for drawing an outline for possible common features of any study, it would seem wise for JIGSAW as a whole to pass upon an outline for national parties before recommending priority for any single party study. Such an outline which the Sub-Committee will submit at a later date may be accepted for both intelligence collection and production.)

B. Type studies and comparative summaries

- (a) The organization of national Communist parties -
a type study
- (b) Glandestine and underground organization and activity -
summary comparison
- (c) Capabilities and vulnerabilities of national parties in
relation to their respective national or area situations -
summary comparison, utilizing especially data on capabilities
and vulnerabilities in the national party studies
- (d) Inter-relations between national Communist parties
(within and outside of the framework of international organizations)

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IV. COMMUNISM AS AN INSTRUMENT OF SOVIET FOREIGN POLICY

Based on continuous coordination of relevant material from studies from I, II, and III above, of separate study of Soviet foreign policy, and of other special studies. To include for the time being, but not to be confined to:

- (a) USSR's promotion, direction and utilization of national and international Communist and non-Communist organizations and activities for the furtherance of its political and economic aims
- (b) The participation of Soviet embassies and missions in its promotion, direction, and utilization of Communism
- (c) Impairment to USSR foreign policy thru ill-advised Communist or thru anti-and counter-Communist activities
- (d) Communism in colonial and semi-colonial areas
- (e) Soviet-Communist sabotage of strategic industries, transportation and communication systems, and public utilities
- (f) The seizure of political and military power, and the Soviet's role therein.

Delineation of Projects to be Undertaken in Implementation of the Preceding Draft Framework

I. PRINCIPLES OF COMMUNISM

It is believed that with reference to this field of investigation certain special problems exist which must be studied before any plans

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for intelligence production can be made. Therefore consideration of plans for this field of investigation should be postponed at this time.

II. INTERNATIONAL COMMUNIST ORGANIZATION AND ACTIVITY

A. Proposals for Exploratory summaries:

1. The mechanism of International Communism for control of, and communication with, the national Communist parties (sources of directives, means of communication, use of Cominform and Soviet agencies, international liaison, methods of national Communist parties, couriers and other individual agents, etc.);
2. Finances in the World Communist Movement (known and overt sources of income within national Communist parties; evidence of direct Soviet assistance in money and materials; use of international and national front organizations for raising and transmitting funds; known expenditures in the national parties, etc.);
3. Communist operations in the military and para-military fields;
4. Facilities and methods for the training of non-Soviet Communists for leadership in the foreign Communist parties.
5. Intelligence operations and organizations of the World Communist Movement.

B. Proposals for comprehensive reports

(a. Operations and Tactics of the World Communist Movement and its Basic Organizations)

1. Detailed analysis of Communist objectives, strategy, and tactics in the Comintern (1919-1943);
2. Analysis of Communist objectives, strategy, and tactics of the World Communist Movement (1943-1950);

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3. Evaluation of Responsibilities and Methods of the Cominform;

4. Impact of Tito and other defections on the cohesiveness of the World Communist Movement;

5. Patterns of changing leadership at top and secondary levels of the World Communist Movement;

(b. Communist Operations Within and Through Political Front Organizations)

6. Communist control and utilization of the "Partisans of Peace" movement;

7. Communist operations in the World Federation of Trade Unions;

8. Communist operations in the World Federation of Democratic Youth;

9. Communist operations in the International Union of Students and with the student movements of important countries.

10. Communist operations in the Women's International Democratic Federation;

11. Communist operations in the secondary front organizations (International Organization of Journalists, International Federation of Democratic Lawyers, etc.):

12. The pattern of Communist operations and strategy in the front organizations.

(c. Communist Capabilities and Intentions for Sabotage of Facilities in Areas Vital to the U.S. Effort)

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13. Perspectives and present plans of the International Trade Federations of the World Federation of Trade Unions;

14. Communist potentials and capabilities in the maritime industry;

15. Communist potentials and capabilities in the land transportation industry;

16. The operational mechanisms of international Communism in the anti-MDAP strike movement;

17. Communist potentials and capabilities in the fuel industries;

18. Communist potentials and capabilities in the communications industry;

19. Communist infiltration into non-Communist governments;

20. Communist potentials and capabilities in the air transportation industry;

21. Communist operations and organizations among scientific workers outside the Soviet Union.

(d. Special Areas of Communist Activity)

22. International propaganda agencies and mechanisms of the World Communist movement (news agencies, special publications, dissemination of publishable materials, etc.)

23. Communist operational methods and tactics in the UN;

24. Communist policies and organizations in the Moslem world;

25. Communist policies and actions in the South Pacific and

Middle East, 1947-1950;

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26. Communist infiltration in the French military forces;
27. Communist para-military forces in Italy;
- (e. Anti-Stalinist Forces Competing with the World Communist Bodies for Support)
28. Anti-Stalinist international bodies competing with Communist political front organizations (International Confederation of Free Trade Unions, World Assembly of Youth, etc.);
29. The international movement of Trotskyite organizations;
30. Anti-Communist plans and actions of the international religious agencies;
31. Social democracy and its international organs (COMISCO).

III. ACTIVITIES OF NATIONAL AND REGIONAL COMMUNIST ORGANIZATIONS

A. Country Studies

There is a need for further consideration by the JIGSAW Committee of the basic standards which must govern any recommendations for studies of nationalist Communist parties. This segment of the program will therefore await adoption of such standards.

B. Type studies and comparative studies

(a. Studies of Organizational Setups and Special Activities)

1. Pattern of organization in underground and clandestine Communist parties.
2. Pattern of clandestine Communist activities, of legal or illegal parties, relating to:
 - a. insurrection and preparation for insurrection;
 - b. Communist party penetration of armed and security forces;
 - c. partisan and resistance operations;

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- d. espionage (Communist party or Soviet control);
- e. intra-party communications;
- f. intra-party finances.

3. Pattern of Communist activities in the propaganda and agitational fields.

4. The significance of the Communist party purges, methods for continuing them, and their results in the recent past.

5. The pattern of Communist activity in commercial enterprises used for espionage and for financing of Communist work.

6. The pattern of overt organization in the legal Communist party (including work of the branch, regional headquarters, national headquarters, personnel training and cadre management, etc.).

b. Penetration studies)

7. The comparative study of methods of penetration of governments, and of assumption of power-as revealed in the Czechoslovakian, Chinese, Russian and other experiences.

8. The pattern of Communist activity and penetration in labor unions.

9. The pattern of Communist activity and penetration in non-Communist governments.

10. The pattern of Communist activity and penetration in national and local youth organizations.

11. The pattern of Communist activity and penetration in national and local women's organizations.

12. The pattern of Communist activity and penetration in educational institutions.

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13. The pattern of Communist activity and penetration among professional and intellectual groups.

14. The pattern of Communist activity and penetration in non-Communist political parties.

15. The pattern of Communist activity and penetration in ethnic groups.

16. The pattern of Communist activity and penetration in non-governmental relief organizations.

17. The pattern of Communist activity and penetration among peasant groups.

(c. Leadership studies)

18. Present types, methods of selection, and changing characteristics in the leadership of the Communist parties of the advanced industrial countries of the West.

19. Present types, methods of selection, and changing characteristics in the leadership of the Communist parties of Eastern Europe.

20. Present types, methods of selection, and changing characteristics in the leadership of the Communist parties of Southeast Asia.

21. Present types, methods of selection, and changing characteristics in the leadership of the Communist parties of the Middle East.

22. Present types, methods of selection, and changing characteristics in the leadership of the Communist parties of the Near East.

23. Present types, methods of selection, and changing characteristics in the leadership of the Communist parties of Africa.

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2h. Present types, methods of selection, and changing characteristics in the leadership of the Communist parties of Latin America.

C. Regional studies

1. Communist utilization of nationalism and national movements in colonial and semi-colonial areas.
2. Communist use of united front tactics in (a) colonial areas, (b) industrial areas, since 1943.
3. Basic Communist strategy for the present period, as revealed in Communist tactics in the Middle East.
4. Basic Communist strategy for the present period, as revealed in Communist tactics in Southeast Asia.
5. Basic Communist strategy for the present period, as revealed in Communist tactics in Africa.
6. Basic Communist strategy for the present period, as revealed in Communist tactics in Latin America.
7. Basic Communist strategy for the present period, as revealed in Communist tactics in the North Atlantic Pact area.
8. Communist intentions and capabilities for sabotage in the MDAP countries.

IV. COMMUNISM AS AN INSTRUMENT OF SOVIET FOREIGN POLICY

1. Communist-related activities of Soviet embassies, missions, and other overt Soviet agencies abroad, with particular reference to (a) espionage, (b) political activities, and (c) subversive activities,
2. Soviet financing of Communist party activities outside the

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3. Nature and extent of relationship between overt Soviet policy statements and propaganda, on the one hand, and strategy and tactics of international and national Communist groupings, on the other hand.

4. The pattern of Communist activity in areas under Soviet military occupation, with particular reference to intelligence and security operations.