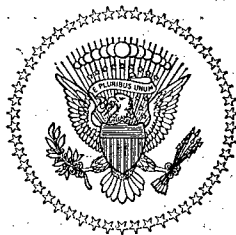


Weekly Compilation of
**PRESIDENTIAL
DOCUMENTS**

Monday, September 19, 1966



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Weekly Compilation of **PRESIDENTIAL DOCUMENTS**

Week Ending Friday, September 16, 1966

VISIT OF GENERAL NE WIN OF BURMA

*Joint Statement Following Discussions Between President Johnson and
General Ne Win. September 9, 1966*

At the invitation of President Johnson, His Excellency General Ne Win, Chairman of the Revolutionary Council of the Union of Burma, has paid a state visit to the United States of America. During his visit, the Chairman met with the President and leading members of the United States Government.

The Chairman and Madame Ne Win and the members of their party were accorded a warm welcome and were extended cordial hospitality by the government and the people of the United States. The Chairman expressed his sincere thanks to the government and the people of the United States for their welcome and hospitality.

During the visit the President and the Chairman discussed the further development of the friendly relations existing between the United States and the Union of Burma and exchanged views on international questions of common interest. These discussions were held in an atmosphere of cordiality and mutual understanding.

The President expressed his understanding of the policy of peace and nonalignment pursued by the Union of Burma and his respect for its sovereignty and independence. The Chairman expressed his understanding of the policy of the United States towards Burma and appreciation for the friendly attitude of the American people. The two leaders affirmed their determination to strengthen the friendly relations between their two countries in the mutual interest of their two peoples and in the service of the cause of peace and international understanding.

During their discussions, the President and the Chairman reviewed recent developments in South and Southeast Asia in the context of the universal desire of people everywhere to achieve peace and a better life. The President expressed his deep and abiding interest in the achievement of peace and stability in Southeast Asia which would permit the countries of the area in friendly cooperation with each other to devote their energies to economic development and the enrichment of the lives of their peoples. In this connection, he explained the policies the United States is pursuing

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to help the people of the Republic of Vietnam to defend their freedom and to reconstruct their war-torn society and his efforts, which he is determined to pursue with the greatest vigor, in behalf of an early settlement for peace with justice. The Chairman expressed Burma's desire for a political settlement of the Vietnam question on the basis of respect for her sovereignty, independence, unity and territorial integrity.

The two leaders reaffirmed their earnest desire for an early and peaceful settlement in Vietnam.

The President and the Chairman reaffirmed their belief that mutual respect, non-interference, and equality among all states are the basic principles underlying the creation of a stable, peaceful international order. The two leaders agreed that every nation should have the right to choose its own political, economic and social system and its own way of life free from any outside interference or pressure.

The President and the Chairman reiterated the support of their countries for the United Nations and emphasized the need for it to develop into an increasingly effective instrument not only for the maintenance of international peace and security but also for the promotion of friendly relations and cooperation among nations and peoples for their economic and social advancement.

The two leaders stressed the urgent need to secure general and complete disarmament under effective international control. They were deeply concerned over the serious dangers inherent in the spread of nuclear weapons and expressed the hope that the Nuclear Test Ban Treaty would be extended to cover underground tests as well and that the Eighteen Nation Disarmament Committee would devote itself with a sense of urgency and determination to the conclusion of a treaty to halt the proliferation of nuclear weapons.

The President and the Chairman expressed their satisfaction at having the opportunity to become personally acquainted. They were confident that the personal esteem that marked their frank and friendly talks would promote greater understanding between the United States and the Union of Burma and further strengthen the bonds of friendship and cooperation between them.

Mortgage Credit for Residential Construction

The President's Remarks Upon Signing Bill To Stimulate the Flow of Credit for FHA and VA Assisted Construction. September 10, 1966

Chairman Robertson, Chairman Patman, Secretary Weaver, distinguished Members of Congress, my friends, members of the FNMA Board, ladies and gentlemen:

History's verdict on any society will ultimately rest on how its people lived.

The verdict will measure the quality of life of all the people—the rich people, the poor people, the advantaged and the disadvantaged.

Today, the vast majority of our people are working steadily. And we are reaching for a new and a better standard of living for all of them.

However, the very prosperity that should really enable more people to have better housing has created a situation that denies some of them a chance for home ownership.

Many of our citizens who really want better housing have been thwarted, not by their inability to pay, but by the abnormally high cost of money.

Other demands on our credit markets have soaked up a very large portion of the funds that are usually available

for mortgages that go into building homes to house people. And, as a result, this demand for money, particularly in plant investment, has raised the cost of our money beyond all reasonable bounds.

Along with the home buyer, the homebuilder has now become the victim of the rapid growth of other elements in our economy.

So to help meet this problem, I am today signing S. 3688. This measure will increase the amount of money that is available for home mortgages. This measure will help to finance some new home construction.

In this legislation the Congress has provided a \$1 billion special assistance program. It has expanded the FNMA secondary market purchase authority by \$3.75 billion. Together, these funds could finance 300,000 homes for needy Americans.

Through this legislation, many families—many Americans of very modest means—will now be able to complete their home purchases. Again, we proudly say, our great homebuilding industry will benefit as well.

Let us be clear about one thing. This action that we are taking today alone does not go to the root of the problem. The basic difficulty that all of us really face is this—and the quicker we understand it the better we will be—that the demand for credit from all sources is too large relative to the supply. If all demands for credit were met, the resulting spending would place too much pressure on our economy.

We cannot accept a solution to this problem that squeezes out one single segment of credit-financed purchases—that single segment being mainly the purchase of homes.

That is why the steps I announced earlier this week, and the proposals that I made to the Congress, I think will go straight to the fundamental problem that faces us.

That will reduce two other types of credit-financed spending: by the Federal Government—and the Secretary of the Treasury is having a press conference today at 12 o'clock that will outline in some specific detail the reservations that we are making concerning the sale of Federal securities in other fields for the balance of this year, or at least until the demand lessens and the market improves—and, second, by the free enterprise system, by business itself, for the investment that they are making in new machinery, in new equipment, and in new buildings.

I asked the leading investors in plant equipment and machinery to come to the White House last March. I pointed out to them then that their rough figures, the rough survey, showed that their demands for investment in the plant field for this year indicated a very, very substantial increase over the last year, from \$48 billion to \$61 billion.

I asked them to try to exercise caution, prudence, and restraint.

I received many commitments from many large investors. I am confident that a good many of those commitments were kept.

But, again this week, before we sent the message to Congress, we checked on that \$60.8 billion figure. Instead of it being reduced in accordance with our request, with our plea, with our urging, it had actually held its own if not really—the estimate indicated it increased by \$100 million.

That is why it is necessary for us to take some of the actions that we are taking now.

Those people that are making those investments are now getting a 7 percent bonus for doing it. And we don't want to pay them 7 percent to do something that is causing us trouble, that we don't want.

Those people have a backlog of machine tools, in some instances a 15-month backlog. The average is 10 months. So they can't get deliveries here.

The increase in importations of those tools, coming in from foreign countries, is up 46 percent.

We find ourselves in a rather ludicrous position this morning of paying one of our good, patriotic citizens 7 percent to import machinery from abroad, to send our dollars and our gold out of the country, giving him a bonus to do so, a premium, a salute, and almost a certificate.

Now we asked the Congress sometime ago to take action on a bill that the House passed this week in connection with our monetary system.

The Senate is going to consider that bill next Tuesday. I hope they will act promptly.

One of the problems of our democracy sometimes is that we take adequate time, and plenty of delay. By the time we finally get around to acting, the problem that we had a solution for has grown until we have to take some other action.

I am pleading with the Senate to act as promptly as it can on that legislation. I am very hopeful that next week we can have hearings on the most recent recommendations on accelerated depreciation and investment credit that will permit us to make some real dents in the problem that confronts us.

When and if these recommendations are acted upon, the pressures on interest rates I think should decline. More money should be available for mortgage credit.

This will bring new opportunities for home ownership to thousands of Americans. I think it will stem the decline that is taking place in housing starts. I think it will really make great strides toward reducing the pressures on the homebuilding industry.

Owning a home is one of the basic strengths of this country. And because this bill can help many Americans to attain this goal, I am pleased to sign it into law.

We find ourselves in the very unusual position this morning of having achieved what we sought: fuller employment at a better wage, with a higher standard of living.

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But along with full employment, with high wages, with a higher standard of living, with a higher income for our farmers, for our service people in laundries and the lower paid positions where we have had great increases, transportation, hospital services, when we improve those we create a problem of prosperity.

That is what we have. We are trying to deal with that problem by asking people to be prudent and to be restrained.

I hope in the days ahead it will not be too long when I can call some of the same people back to this room, certainly some of the same committee chairmen, and we can be signing other bills that I think are badly needed in America, and which I think are really long overdue.

Thank you.

NOTE: The President spoke at 11:36 a.m. in the Cabinet Room at the White House.

As enacted, S. 3688 is Public Law 89-566.

Food Stamp Program

Announcement of Designations of New Areas

To Participate in the Program.

September 10, 1966

President Johnson announced today that 600,000 additional needy people in 402 newly designated areas in 36 States—including North Dakota for the first time—would benefit from the U.S. Department of Agriculture's Food Stamp Program during fiscal 1967.

The President said he was informed by Secretary of Agriculture Orville L. Freeman that, since 331 Food Stamp projects currently were active in 40 States and the District of Columbia with 1.2 million participants (see attachment), the addition of 402 areas will more than double the total, bringing it to 733. Two years ago there were only 43 areas in 22 States in the program, with some 344,000 participants.

When all these new projects are functioning, the President said, the Food Stamp Program will be bringing more and better food to about 1.8 million needy persons in 41 States and the District of Columbia.

Mr. Johnson said that a steady increase in available jobs in existing Food Stamp areas has enabled many persons to find work, and thus have no more need to participate. In this way, USDA, in cooperation with the States, has been able to plan the announced expansion to include a large number of less populous rural areas that have not enjoyed the continuing improvement in the national employment picture.

Secretary Freeman told Mr. Johnson that his department, in making the designations today, followed procedures that have proved effective in the past.

Following consultation between representatives of USDA's Consumer and Marketing Service and welfare officials in each of the 50 States, each requesting State indicated the areas within its borders that it wanted considered for Food Stamp programs in 1967. Each State also designated priorities in its selections.

"Therefore," said Secretary Freeman, "the designations are based upon State selections, priorities assigned, and USDA's evaluation of the State's readiness to undertake an orderly expansion of the program through June 30, 1967."

The Food Stamp Program enables eligible low-income families to increase their food-purchasing power by investing their own money in food coupons worth more than they paid. The coupons are spent like cash at retail food outlets authorized by USDA's Consumer and Marketing Service to accept them.

"The mounting requests for the Food Stamp Program can be attributed to several factors," the Secretary said. "First and most important, low-income families accept this food stamp method as a dignified, effective way of helping themselves to enjoy better diets. Its simplicity of operation wins the cooperation of retailers and the food industry, the banking interests, and local government officials. The added food purchasing power of low-income consumers benefits the economy of the community generally."

Following today's designations, Consumer and Marketing Service personnel will immediately begin working with State welfare officials to establish target dates for the start of food coupon sales in each of the areas. Before these areas can start actual operations, a number of steps need to be taken to assure effective and efficient programs. State and local welfare workers must be trained in program objectives and procedures. Provisions for selling food coupons to participants must be made—either through commercial banks or from an issuing office set up and staffed by State or county employees.

Eligible needy families must also be certified to be eligible for coupons, and retail grocers and food wholesalers must understand their part in the program to be authorized by C&MS to accept and redeem the Federal food coupons. Local news-media usually carry announcements of these activities and of the opening date.

USDA received many more requests for programs than could be honored at this time. The number of areas actually designated was based upon the funds available for program expansion in 1967. However, the Secretary announced that actual expenditures would be carefully watched in the months ahead. If available funds can support more designations later in the year, additional requests will be considered from any State whose plans for the actual opening of these newly designated areas are firmly established.

NOTE: The attachment referred to in the announcement consisted of a list of food stamp projects in operation as of September 1966 and additional areas designated for projects in September.

President's Committee on Employment of the Handicapped

Announcement of Appointment of Mrs. Jayne Baker Spain as a Vice Chairman of the Committee. September 12, 1966

President Johnson today announced the appointment of Mrs. Jayne Baker Spain, Cincinnati, Ohio, manufacturer who has traveled around the world demonstrating the abilities of the handicapped, as a Vice Chairman of the President's Committee on Employment of the Handicapped. She replaces Kenneth N. Watson, investment banker from Washington, D.C., who has resigned.

Mrs. Spain, president of the Alvey-Ferguson Company, conveyor equipment manufacturing concern, has been devoting much of her time to setting up demonstrations in all parts of the world of the handicapped at work. Operating through the Departments of State and Commerce, she has organized exhibits at international trade fairs in which blind workers are shown assembling complicated conveyors entirely by sense of touch.

Born in Cincinnati, Mrs. Spain attended the University of California and the University of Cincinnati. She has been president of the Alvey-Ferguson Company since 1950, after the death of her husband. She remarried in 1952 and has two sons, Jeffrey, 12, and Kimberly, 10.

The President's Committee, composed of leading citizens in all walks of life, was created shortly after World War II for the purpose of developing a climate of opinion in America conducive to equal employment opportunities for the physically and mentally handicapped. Its Chairman is Harold Russell.

National Advisory Commission on Food and Fiber

Announcement of Appointment of Dr. Jimmie S. Hillman as Executive Director. September 12, 1966

President Johnson today named Dr. Jimmie S. Hillman, head of the Department of Agricultural Economics at the University of Arizona, as Executive Director of the National Advisory Commission on Food and Fiber. Dr. Hillman succeeds Harlow W. Halvorson, who died of cancer on August 20.

The Food and Fiber Commission was appointed by the President last November to evaluate U.S. agricultural and related foreign trade policies, and recommend long-range policy goals for the future.

Dr. Hillman is known for his work on domestic and international trade relationships, and the economics of

production. He has been serving as a consultant to the Food and Fiber Commission since last January.

Dr. Hillman is a graduate of Mississippi State College, with a master's degree in economics and rural sociology from Texas A & M College, and his Ph.D. in agricultural economics from the University of California at Berkeley. He earned his Ph.D. while studying on a Rockefeller Scholarship, won in 1948. Dr. Hillman taught at Mississippi State before joining the faculty at Arizona in 1950, and has been professor and head of the department since 1961.

Dr. Hillman spent 2 years working in Brazil for the International Cooperation Administration (1955-57), and has also served as a consultant to the U.S. Department of Agriculture, the Agency for International Development, and the Organization of American States.

He is a member of the American Farm Economics Association, the American Economic Association, and is currently president of the Western Farm Economics Association.

National Mediation Board

Announcement of Intention To Nominate Howard G. Gamser for Reappointment to the Board. September 12, 1966

President Johnson announced today his intention to nominate Mr. Howard G. Gamser for reappointment to the National Mediation Board. The National Mediation Board is responsible for mediating labor disputes within the railroad and airlines industries. Mr. Gamser's term expired July 1, 1966, but he has continued to serve as provided by law. His new term would expire on July 1, 1969.

Mr. Gamser was born September 24, 1919, in New York City. He received his B.S. in 1940 from City College of New York, where he was elected to Phi Beta Kappa. He received his M.A. in 1941 from Columbia and his LL.B. in 1952 from New York University.

From 1941 to 1946 Mr. Gamser served as a captain in the U.S. Army and was on active duty during World War II.

Mr. Gamser has had extensive Federal and State career government service. He previously worked with the National Labor Relations Board from 1946 until 1952, with the Wage Stabilization Board from 1952 until 1953, and with the New York State Board of Mediation from 1957 until 1961.

From 1953 to 1954 he was on leave from the Federal Government to teach as a Fulbright Lecturer in labor law at the London School of Economics. He has also taught labor law at Columbia University from 1958 through 1960, and for many years for the New York State School of Industrial and Labor Relations at Cornell University.

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Mr. Gamser is admitted to the bar of New York, the District of Columbia, and the U.S. Supreme Court. From 1952 until coming to Washington in 1961, Mr. Gamser was also a member of a New York law firm, where he had an extensive arbitration practice.

From 1961 to 1963 Mr. Gamser served as chief counsel to the Committee on Education and Labor of the House of Representatives. Since March of 1963 he has been serving as a member of the National Mediation Board. Mr. Gamser was elected Chairman of the Board for the fiscal year 1964-65.

Mr. Gamser is married to the former Doris Gold of New York. The Gamsers and their two children, Matthew and Diana, reside at 3236 Prospect Street NW., Washington, D.C.

United States-Canadian Agreement To Remove Duties on Automobiles and Automotive Products

*Proclamation 3743 Further Implementing the
Agreement. Dated September 8, 1966.
Released September 12, 1966*

*By the President of the United States of America
a Proclamation*

WHEREAS the United States and Canada on January 16, 1965, entered into an Agreement Concerning Automotive Products, which provides that Canada shall accord duty-free treatment to imports of certain automotive products of the United States and that, after enactment of implementing legislation, the United States shall accord duty-free treatment to certain automotive products of Canada retroactively to the earliest date administratively possible following the date on which the agreement has been implemented by Canada (art. II, 89th Cong., 1st sess., H. Rep. 537, 38);

WHEREAS the agreement of January 16, 1965, was implemented by Canada through the granting of the requisite duty-free treatment to United States products on January 18, 1965;

WHEREAS titles II and IV of the Automotive Products Trade Act of 1965 have been enacted to provide for modifications of the Tariff Schedules of the United States (19 U.S.C. 1202) to implement the agreement of January 16, 1965, such modifications to enter into force in the manner proclaimed by the President (79 Stat. 1016);

WHEREAS sections 201 and 203 of the Automotive Products Trade Act of 1965 authorize the President to proclaim such modifications of the Tariff Schedules of the United States as will provide for the duty-free treatment of Canadian articles which are original motor-

vehicle equipment either if the modifications of such articles are set forth in title IV of that Act or if the President subsequently determines that the importation of the articles is actually or potentially of commercial significance and that such duty-free treatment is required by the agreement, such proclamation to provide for retroactive effect for such duty-free treatment as of the earliest date after January 17, 1965, which the President determines to be practicable;

WHEREAS, by Proclamation No. 3682 of October 21, 1965 (30 F.R. 13683), the President pursuant to sections 201 and 203 proclaimed the modifications of the Tariff Schedules of the United States provided for in title IV of the Automotive Products Trade Act of 1965; and

WHEREAS I determine (a) under subsection (b) of section 201 that the importation of the Canadian articles which are original motor-vehicle equipment and which are dutiable under TSUS items 688.04, 688.06, and 688.15 is actually or potentially of commercial significance and that duty-free treatment of such Canadian articles is required to carry out the agreement of January 16, 1965, and (b) under section 203 that the earliest date, after January 17, 1965, as of which it is practicable to give retroactive effect to this proclamation is January 18, 1965:

NOW, THEREFORE, I, LYNDON B. JOHNSON, under the authority vested in me by the Constitution and the statutes, particularly sections 201 (b) and 203 of the Automotive Products Trade Act of 1965, do proclaim that the Tariff Schedules of the United States are modified by inserting in proper numerical sequence new items 688.05, 688.07, and 688.16, each such item having the article description "If Canadian article and original motor-vehicle equipment (see headnote 2, part 6B, schedule 6)" subordinate to the immediately preceding article description and having "Free" in rate of duty column numbered 1. Such modifications shall enter into force on the day following the date of this proclamation and shall be effective with respect to articles which are or have been entered for consumption, or for warehouse, on or after January 18, 1965.

IN WITNESS WHEREOF, I have hereunto set my hand and caused the Seal of the United States of America to be affixed.

DONE at the City of Washington this eighth day of September in the year of our Lord nineteen [SEAL] hundred and sixty-six, and of the Independence of the United States of America the one hundred and ninety-first.

LYNDON B. JOHNSON

By the President:

GEORGE W. BALL

Acting Secretary of State

[Filed with the Office of the Federal Register, 2:13 p.m.,
September 12, 1966]

NOTE: Proclamation 3743 was not made public in the form of a White House press release.

Transfer of Personnel to Certain Public International Organizations

Executive Order 11303. September 12, 1966

MODIFYING EXECUTIVE ORDER NO. 9721, AS AMENDED BY EXECUTIVE ORDER NO. 10103, PROVIDING FOR THE TRANSFER OF PERSONNEL TO CERTAIN PUBLIC INTERNATIONAL ORGANIZATIONS

By virtue of the authority vested in me by the Civil Service Act (22 Stat. 403) and Section 1753 of the Revised Statutes, and as President of the United States, it is ordered that Executive Order No. 9721 of May 10, 1946, as amended by Executive Order No. 10103 of February 1, 1950, providing for the transfer of personnel to public international organizations in which the United States Government participates be, and it is hereby, modified as follows:

The limitation in Section 1 relating to the period during which an employee shall be considered as on leave of absence from his employment with the Federal Government is waived with respect to Reginald C. Price, and he shall be considered to have been on leave of absence for the period March 9, 1954, through September 12, 1957, for the purpose of all rights and benefits provided by Executive Order No. 9721, as amended.

LYNDON B. JOHNSON

The White House

September 12, 1966

[Filed with the Office of the Federal Register, 12:25 p.m., September 12, 1966]

NOTE: Executive Order 11303 was not made public in the form of a White House press release.

Interest Equalization Tax

Executive Order 11304 Relating to the Exclusion for Original or New Canadian Issues Where Required for International Monetary Stability.
September 12, 1966

AMENDING EXECUTIVE ORDER NO. 11175 RELATING TO THE EXCLUSION FOR ORIGINAL OR NEW CANADIAN ISSUES WHERE REQUIRED FOR INTERNATIONAL MONETARY STABILITY

WHEREAS I have determined that the exclusion from the interest equalization tax, to the extent provided in this order, is necessary to avoid such consequences for Canada as to imperil or threaten to imperil the stability of the international monetary system;

NOW, THEREFORE, by virtue of the authority vested in me by section 4917(a) of the Internal Revenue Code of 1954, as added by section 2 of the Interest Equalization Tax Act, approved September 2, 1964 (Public Law 88-563), by section 301 of title 3 of the United States Code, and as President of the United States, it is ordered that Executive Order No. 11175, dated September 2, 1964, be, and it is hereby, amended to read as follows:

SECTION 1. Except as provided in section 2, the tax imposed by section 4911 of the Internal Revenue Code of 1954 shall not apply to the acquisition by a United States person of stock or a debt obligation of Canada or a political subdivision thereof, any agency or instrumentality of Canada, any corporation, partnership, or trust organized under the laws of Canada or a political subdivision thereof, or any individual resident in Canada, if such stock or debt obligation is acquired as all or part of an original or new issue as to which there is filed the notice of acquisition prescribed by the Secretary of the Treasury or his delegate.

SEC. 2. The exclusion from tax provided in section 1 shall not apply to the following:

(a) Any acquisition of stock or a debt obligation of a company registered under the Investment Company Act of 1940 (54 Stat. 847; 15 U.S.C. 80a-1 to 80a-52); and

(b) Any acquisition of stock or a debt obligation of a Canadian corporation, partnership, or trust formed or availed of for the principal purpose of acquiring stock or debt obligations of a Canadian or other foreign issuer or obligor, other than stock or debt obligations described in section 1 or in section 4916(a) of the Internal Revenue Code of 1954.

SEC. 3. The provisions of sections 1 and 2 shall be applicable to any acquisition by a commercial bank of a debt obligation described in such sections, and section 3 of Executive Order No. 11198, dated February 10, 1965, is hereby superseded.

SEC. 4. The Secretary of the Treasury or his delegate is authorized to prescribe from time to time regulations, rulings, directions, and instructions to carry out the purpose of this order.

SEC. 5. This order shall be effective upon its filing for publication in the Federal Register and shall apply to all acquisitions made during the period this order is in effect.

LYNDON B. JOHNSON

The White House

September 12, 1966

[Filed with the Office of the Federal Register, 1:45 p.m., September 12, 1966]

NOTE: Executive Order 11304 was not made public in the form of a White House press release.

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Panama Canal and Canal Zone

Executive Order 11305 Making Certain Delegations to the Secretary of the Army and to the Governor of the Canal Zone. September 12, 1966

AUTHORIZING THE SECRETARY OF ARMY AND THE GOVERNOR OF THE CANAL ZONE, RESPECTIVELY, TO PERFORM CERTAIN FUNCTIONS RELATING TO THE PANAMA CANAL AND THE CANAL ZONE

By virtue of the authority vested in me by Section 301 of Title 3 of the United States Code and by the Canal Zone Code (76A Stat.), and as President of the United States, it is hereby ordered as follows:

SECTION 1. The following provisions of this section shall constitute Subpart A of Part 3 of Title 35 (Panama Canal) of the Code of Federal Regulations—

§ 3.1 *Delegations to Secretary of the Army.*

(a) The Secretary of the Army shall exercise the powers vested in the President of the United States by the following provisions of the Canal Zone Code:

(1) 2 C.Z.C. 1331(1), (2), and (3) (76A Stat. 46), relative to prescribing and amending regulations governing (i) the navigation of the harbors and other waters of the Canal Zone, (ii) the passage and control of vessels through the Canal or any part thereof, including the locks and approaches thereto, and (iii) pilotage in the Canal or the approaches thereto through the adjacent waters.

(2) 2 C.Z.C. 701 (76A Stat. 29), relative to prescribing and amending regulations governing aircraft, air navigation, air-navigation facilities, and aeronautical activities within the Canal Zone.

(3) 2 C.Z.C. 911 (76A Stat. 36), relative to prescribing and amending regulations governing matters of health, sanitation, and quarantine for the Canal Zone.

(4) 2 C.Z.C. 1191 (76A Stat. 41), relative to prescribing and amending regulations governing the issuance and revocation of licenses to practice the healing art.

(5) 2 C.Z.C. 1441 (76A Stat. 49), relative to prescribing and amending regulations for levying, assessing, and collecting of ad valorem, excise, license, and franchise taxes in the Canal Zone.

(6) 2 C.Z.C. 731 (76A Stat. 29), relative to prescribing and amending regulations relating to (i) the manufacture and sale of alcoholic beverages in the Canal Zone, and licenses and fees therefor, and (ii) the importation of alcoholic beverages into, and exportation thereof from, the Canal Zone.

(b) The Secretary of the Army, after consultation with the Secretary of State, shall exercise the powers vested in the President of the United States by 2 C.Z.C. 841 (76A Stat. 32), relative to making and amending

regulations governing (1) the rights of persons to enter, remain upon or pass over any part of the Canal Zone, and (2) the detention of persons entering the Canal Zone in violation of the regulations, and their return to the countries whence they came.

(c) The Secretary of the Army may redelegate to the Governor of the Canal Zone (hereafter in this subpart referred to as "the Governor") all or any designated portion of the powers delegated to the Secretary of the Army by § 3.1(a).

§ 3.2 *Secretary of the Army as representative of President.*

(a) Pursuant to 2 C.Z.C. 31 and 62(b), respectively (76A Stat. 7 and 9), the Secretary of the Army is designated as the officer of the United States to supervise the administration of the Canal Zone Government by the Governor, and to act as "stockholder" of the Panama Canal Company.

(b) In performing his functions under § 3.2(a), the Secretary of the Army shall act as the direct representative of the President of the United States, and not in his capacity as the head of the Department of the Army.

§ 3.3 *Delegations to Governor.*

(a) The Governor shall exercise the powers vested in the President of the United States by the following provisions of the Canal Zone Code:

(1) 2 C.Z.C. 1001 (76A Stat. 37), relative to making, publishing, enforcing, and amending rules and regulations for the use of public highways and roads in the Canal Zone, for the regulation, licensing, and taxing of the use and operation of all self-propelled vehicles using the public highways and roads, and for the other matters referred to in 2 C.Z.C. 1001.

(2) 2 C.Z.C. 1002 (76A Stat. 37), relative to making mutual agreements with the Republic of Panama concerning (i) the reciprocal use of the public highways and roads of the Canal Zone and the Republic of Panama by self-propelled vehicles, (ii) taxes and license fees, and (iii) other matters of regulation to establish comity for the convenience of the residents of the two jurisdictions.

(3) 2 C.Z.C. 1134 (76A Stat. 39), relative to establishing the rate of interest borne by postal savings certificates.

(4) 2 C.Z.C. 1331(4) (76A Stat. 46), relative to prescribing and amending regulations governing the licensing of officers or other operators of vessels (including pilots of vessels and operators of motorboats) navigating the waters of the Canal Zone.

(5) 3 C.Z.C. 82 (76A Stat. 54), relative to (i) the appointment and removal of magistrates, and (ii) the appointment of relief magistrates and the assignment of a magistrate to another magistrate's court in the circumstances specified in 3 C.Z.C. 82.

(6) 3 C.Z.C. 86 (76A Stat. 55), relative to prescribing regulations governing the administration of magistrates' courts and prescribing (i) the duties of magistrates and constables, (ii) oaths and bonds, (iii) the times and places of holding magistrates' courts, and (iv) the disposition of fines, costs, and forfeitures.

(7) 6 C.Z.C. 1281 (76A Stat. 455), relative to prescribing and amending rules and regulations to assert and exercise the police power in the Canal Zone, or for any portion or division thereof, for the purpose of enforcing 6 C.Z.C. 1281(a) declaring unlawful the engaging in or permitting any indecent or immoral conduct.

(b) The Governor's authority to exercise the powers enumerated in § 3.3(a) is subject to (1) the provisions of 2 C.Z.C. 34 (76A Stat. 8), (2) the supervision of the Secretary of the Army, and (3), in the case of § 3.3(a)(2), consultation with the ranking diplomatic officer of the United States accredited to the Republic of Panama.

(c) His authority under 2 C.Z.C. 31 and 33 (76A Stat. 7) to establish, alter, or discontinue military and naval reservations shall be exercised by the Governor (1) only with the approval of the Secretary of the Army in all cases, and (2) also only after consultation with (i) the Secretary of the Navy in the case of Naval reservations and in the case of other reservations and bases concerning which the Department of the Navy may express an interest, (ii) the Secretary of the Air Force in the case of air-force bases and in the case of other reservations and bases concerning which the Department of the Air Force may express an interest, and (iii) both the Secretary of the Navy and the Secretary of the Air Force when they both have an interest.

§ 3.4 Scope of delegated powers; duty of Government personnel; construction.

(a) The Secretary of the Army may exercise the powers delegated or otherwise assigned to him by this subpart without approval, ratification, or other action by the President.

(b) The Governor may exercise the powers delegated to him by § 3.3(a), and any powers redelegated to him under § 3.1(c), (i) without approval, ratification, or other action by the President, and (ii), except to the extent inconsistent with § 3.3(b)(2) and except as the Secretary of the Army may otherwise provide in pursuance of § 3.1(c), without approval, ratification, or other action by the Secretary of the Army.

(c) All officers, officials, and employees of the United States, including disbursing, accounting, and auditing officers, shall give the same effect to any acts of those authorized under this subpart to exercise powers as if exercised by the President.

(d) This subpart does not limit or restrict the right of the President to exercise any power specified in this subpart.

(e) Unless inappropriate, references in this subpart to any statute or to any provision of any statute shall be deemed to include references thereto as amended from time to time.

SEC. 2. All actions heretofore taken by the President or by his delegates in respect of the matters affected by this order and in force at the time of the issuance of this order, including any regulations prescribed or approved by the President or by his delegates in respect of such matters, shall, except as they may be inconsistent with the provisions of this order, remain in effect until amended, modified, or revoked pursuant to the authority conferred by this order unless sooner terminated by operation of law.

SEC. 3. (a) The following are hereby superseded:

(1) Sections 9, 10, 11, 12, and 12a of Executive Order No. 7676 of July 26, 1937.

(2) Executive Order No. 8962 of December 6, 1941.

(3) Executive Order No. 9746 of July 1, 1946.

(4) Executive Order No. 10595 of February 7, 1955.

(b) All other Executive orders and proclamations issued prior to the date of this order which are inconsistent with this order, or any regulations issued pursuant thereto, are hereby superseded to the extent of such inconsistency.

SEC. 4. This order shall take effect on the 90th day after its publication in the *Federal Register*.

LYNDON B. JOHNSON

The White House

September 12, 1966

[Filed with the Office of the Federal Register, 3:24 p.m.,
September 12, 1966]

NOTE: Executive Order 11305 was not made public in the form of a White House press release.

Military Construction Authorization Bill, Fiscal Year 1967

*Statement by the President Upon Signing the Bill
But Expressing Objections to Certain of Its
Provisions. September 12, 1966*

I have today signed into law S. 3105, the military construction authorization bill for fiscal year 1967.

In approving this authorization for essential military construction for this fiscal year, I wish to make my position on two of its provisions clear. One of these provisions involves proposed base closing actions, the other relates to the future use of the Bolling Air Force Base and the Anacostia Naval Air Station.

When it reenacted last year's military construction bill, the Congress replaced an unconstitutional reporting requirement on base closings with one providing for a reasonable 30-day period of notification to the Armed

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- 185 were hired by their Work Release employers to continue in their positions.
- Nine were hired by their Work Release employers in other capacities.
- 46 were hired by others for work similar to that performed under Work Release.

More than 95 percent of the 1,400 participants have either successfully completed the experience or are continuing to participate at the close of the first year of Work Release activity. That is, less than 5 percent have been removed for any reason.

A survey of the 27 institutions which have participated in the Work Release Program shows that the inmates earned \$762,260.

They have paid \$79,656 in Federal, state and local taxes, and have paid \$28,650 into the social security trust fund.

In addition, they have forwarded \$137,797 to dependent family members, enabling some dependents to leave the public welfare rolls.

These work releases also have contributed \$186,400 to the economies of the communities in which they work, with the majority of expenditures going for transportation, food, work clothing and similar needs.

Since June 1, 1966, they have also reimbursed the government at the rate of \$2 per day for their food and quarters within the institution, and \$12,793 has been returned to the treasury as miscellaneous receipts. This amount will be substantially larger in the future as the number of inmates on work release expands.

Finally, these inmates have accumulated in their personal savings accounts \$272,140 which will be available to them upon release from confinement.

In summary, the work release program is making a substantial impact on the effort of the Bureau of Prisons to insure that its programs for reclaiming offenders will meet with unprecedented success.

Cost Reduction in Procurement, Supply, and Property Management

*Statement by the President and Memorandum to
Heads of Departments and Agencies.
September 16, 1966*

In my message of September 8 to the Congress and the American people on steps we consider necessary to assure the continuing health and strength of our economy, I stated: "I am going to cut all Federal expenditures to the fullest extent consistent with the well-being of our people." I meant just that.

As another step in meeting this objective, I have just issued a directive to heads of departments and agencies to further reduce costs by improvement of procurement and supply management systems.

I am directing all departments and agencies to:

- hold down and reduce supply inventories
- increase utilization of excess property and redistribute other stocks in lieu of new procurement
- reduce the number of items in the various supply systems
- review and revise equipment replacement standards
- establish tighter controls on proposed procurement actions
- review the procurement and property management programs of Government contractors.

I have asked that the Secretary of Defense and the Administrator of General Services report the results of this effort to me on February 1, 1967.

Cost control, avoidance, and reduction is one of the basic policies of this Administration. This has always been the case. However, this policy is now more important than ever before in terms of relieving inflationary pressures in the economy. I expect each Federal employee to do everything within his power both to take actions which reduce Federal costs and to avoid actions which place unneeded demands upon the private economy.

MEMORANDUM TO THE HEADS OF DEPARTMENTS AND AGENCIES

The Federal Government spends more than \$40 billion per year for procurement of supplies, materials, and equipment. More than three-fourths of this property is used by the Department of Defense, most of which is military equipment and supplies. In addition, the Government spends more than \$25 billion for procurement of services and there are substantial expenditures for purposes directly related to procurement, such as for transportation, warehousing, and distribution of property.

I know that progress is being made in your efforts to reduce costs in this area as in others. But we can do better.

For example, last year the Government declared excess property which cost \$4.6 billion. The average volume of excess property generated during the last five years was \$4.4 billion per year. Some of this property was redistributed for further use within the Government but most of it was sold and the average selling price was slightly more than 6 percent of the amount we paid for it. Much of this property had never been used. Costs can be reduced by eliminating unnecessary purchases which cause these excesses. When excesses cannot be avoided, costs can be reduced by redistributing them to avoid procurement.

I want a special sustained Government-wide effort started immediately to improve the procurement and management of property. Each of you is requested to—

- Establish effective controls over proposed procurement actions to prevent purchases of items that are not actually required. Eliminate procurement of excessive quantities or of items being requested only to satisfy a desire for latest styles or designs. The entire organization must be instilled with a “make do” attitude.
- Review pending procurement orders which have not been delivered. If delivery will result in inventory levels higher than necessary, take action to cancel orders or reduce quantities where this can be done without incurring penalty charges.
- Review inventory levels of all supplies and equipment on hand in your agency. Whenever the quantity of an item is larger than necessary, take action to correct the condition by (1) stopping procurement until inventories are brought down to the proper level, or (2) transferring a portion of the inventory to an office or agency which needs it and can use it effectively, or (3) returning a portion to the wholesale manager, or (4) reporting it excess.
- Eliminate slow-moving items from your supply inventories which can be obtained readily when needed from the wholesale supply activities of the Department of Defense or the General Services Administration, or from commercial sources.
- Initiate a review of equipment which has been assigned to individuals or to organizations within your agency. If any items are not being used effectively, require that they be returned to stock or placed in pools from which they can be assigned as needed. If this “house-cleaning” effort results in an accumulation of items which are not needed, transfer them to a place in your organization where they will be used effectively or report them excess.
- Review the handling of excess property lists in your agency to assure that (1) such lists are carefully examined and excess or rehabilitated property is used in lieu of new procurement whenever possible, and (2) property is not claimed from excess lists unless it actually is needed for known programs.
- Review the procurement and property management programs of your contractors which purchase supplies and equipment for which the Government must pay or which have Government-owned supplies and equipment in their custody. Such contractors should observe the same policies prescribed for Government agencies for avoiding unnecessary procurement, eliminating frills, curtailing inventories, using excess property, and insisting upon full utilization of assigned equipment.

In furtherance of this effort, the Secretary of Defense and the Administrator of General Services will—

- Develop an effective system for redistributing Government property to the places where it is needed most. I am aware of the excellent work along this line which has been accomplished through use of electronic data processing systems at the Defense Logistics Supply Center in Battle Creek, Michigan. This work should be accelerated and should provide a means not only for redistributing excess property but also for improved utilization of inventories which have not been reported excess and which should not be disposed of as surplus.
- Accelerate actions which are currently underway to eliminate avoidable duplication and overlapping in management of supplies among inventory managers.
- Initiate effective procurement and inventory reporting systems which will enable the military services and civilian agencies to identify problems and to take corrective actions more promptly. Unneeded or unduly burdensome reporting requirements should be avoided but it is necessary to have reliable information concerning inventories, procurement volume, usage rates and expected requirements if property is to be managed economically.
- Accelerate efforts to reduce the number of items in the Government's supply systems by (1) establishing effective controls to prevent new items from entering the supply system unless they are essential, and (2) by developing standards and requiring that standard items be used and that items which have unnecessary nonstandard features are eliminated from the system.
- Develop a system which will assure that components and spare parts are adequately identified to assure maximum competition on subsequent replacement procurements and that such components and spare parts are provided to prime end item contractors when available from inventory.
- Reexamine existing replacement standards for equipment and make any necessary adjustments to avoid procurement of replacements unless they are necessary to avoid safety hazards or avoid excessive maintenance and operating costs.
- Report results of these efforts to me on February 1, 1967, and from time to time thereafter, as appropriate. The reports should cover procurement and supply management in the Department of Defense and the civilian agencies and should include facts concerning progress in (1) reduction of inventories, (2) utilization of excess property and redistribution of other stocks in lieu of new procurement, (3) reduction in the number of items in supply systems, (4) changes in equipment replacement standards,

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(5) recovery or pooling of any assigned equipment found to be inadequately utilized, (6) improvement in property management by Government contractors, and (7) any other pertinent information.

LYNDON B. JOHNSON

Environmental Science Services Administration

Announcement of Intention To Nominate Dr. Werner A. Baum as Deputy Administrator. September 16, 1966

President Johnson today announced his intention to nominate Dr. Werner A. Baum as Deputy Administrator of the Environmental Science Services Administration to succeed Vice Admiral H. Arnold Karo who shall retire next January 1.

Dr. Baum is Vice President for Scientific Affairs of New York University, and is widely known in the field of meteorology and as an administrator of scientific affairs.

Dr. Baum was born April 10, 1923, in Germany. He was naturalized a U.S. citizen in 1934. He graduated from the University of Chicago with a B.S. in mathematics in 1943. He received an M.S. in meteorology in 1944, and a Ph. D. in meteorology in 1948, both also from the University of Chicago.

His professional career began at the University of Chicago's Department of Meteorology as a graduate assistant in 1943. In 1947 he joined the University of

Maryland as a research associate and assistant professor in the Department of Geography. Dr. Baum went to Florida State University in 1949 as associate professor and head of the department of meteorology. He became a full professor in 1951 and served in that capacity until 1958. He was named Director of University Research in 1957 and Dean of the Graduate School and Director of Research in 1958. He was appointed Dean of the Faculties in 1960 and Vice President for Academic Affairs in July 1963.

In September 1963, he was appointed Vice President for Academic Affairs, Dean of the Faculties, and Professor of Meteorology at the University of Miami. He went to New York University in August 1965.

Among the honors received by Dr. Baum has been a Special Citation of the American Meteorological Society in 1962 for "successful leadership in developing the *Journal of Meteorology* into a large publication of high international stature over a decade of very demanding editorial effort." He is an honorary member of Phi Kappa Phi (University of Miami Chapter) and Phi Beta Kappa (Florida State University Chapter).

Admiral Karo will have completed more than 43 years continuous active duty in ESSA and its predecessor, the Coast and Geodetic Survey, on January 1.

Environmental Science Services Administration, a bureau of the Department of Commerce, was formed by Presidential order on July 13, 1965, by consolidating the Weather Bureau, the Coast and Geodetic Survey, and the Central Radio Propagation Laboratory of the National Bureau of Standards, to provide a single national focus to describe, understand, and predict the state of the oceans, the state of the upper and lower atmosphere, and the size and shape of the earth. Dr. Robert M. White is the Administrator of ESSA.

NOMINATIONS SUBMITTED TO THE SENATE¹

Submitted September 12, 1966

WILLIAM HADDON, JR., of New York, to be Traffic Safety Administrator (new position).

HOWARD G. GAMSER, of New York, to be a member of the National Mediation Board for the term expiring July 1, 1969 (re-appointment).

Submitted September 13, 1966

JOHN P. HYLAND, of California, to be United States Attorney for the Eastern District of California, for the term of 4 years, to fill a new position, to become effective September 18, 1966, created by Public Law 89-372, approved March 18, 1966.

WAYNE B. COLBURN, of California, to be United States Marshal for the Southern District of California, for the term of 4 years, to fill a new position, to become effective September 18, 1966, created by Public Law 89-372, approved March 18, 1966.

¹ Does not include promotions of members of the Uniformed Services, nominations to the Service Academies, or nominations of Foreign Service Officers.

NOMINATIONS SUBMITTED TO THE SENATE—Continued

Submitted September 13, 1966—Continued

The following-named persons to be Representatives of the United States of America to the 21st Session of the General Assembly of the United Nations:

ARTHUR J. GOLDBERG, of Illinois.

JAMES M. NABRIT, JR., of the District of Columbia.

WILLIAM C. FOSTER, of the District of Columbia.

CLIFFORD P. CASE, United States Senator from the State of New Jersey.

FRANK CHURCH, United States Senator from the State of Idaho.

The following-named persons to be Alternate Representatives of the United States of America to the 21st Session of the General Assembly of the United Nations:

JAMES ROOSEVELT, of California.

MRS. EUGENIE ANDERSON, of Minnesota.

MRS. PATRICIA ROBERTS HARRIS, of the District of Columbia.

GEORGE L. KILLION, of California.

HARDING F. BANCROFT, of New York.

NOMINATIONS SUBMITTED TO THE SENATE—Continued

Submitted September 15, 1966

ANTHONY R. MARASCO, of New York, to be United States Marshal for the Southern District of New York for the term of 4 years (reappointment).

Submitted September 16, 1966

HAROLD BAREFOOT SANDERS, JR., of Texas, to be Assistant Attorney General, vice John W. Douglas, resigned.

ACTS APPROVED BY THE PRESIDENT

Approved September 9, 1966

H.R. 2681----- Private Law 89-290

An Act for the relief of Sidney S. Shapiro and Shirley Shapiro.

Approved September 10, 1966

H.R. 1483----- Private Law 89-291

An Act for the relief of the John V. Boland Construction Company.

**ACTS APPROVED BY
THE PRESIDENT—Continued****Approved September 10, 1966—Continued**

- H.R. 13703..... Public Law 89-567
An Act to make technical amendments to titles 19 and 20 of the District of Columbia Code.
- S. 3688..... Public Law 89-566
An Act to stimulate the flow of mortgage credit for Federal Housing Administration and Veterans' Administration assisted residential construction.

Approved September 12, 1966

- H.R. 2270..... Private Law 89-292
An Act for the relief of the Moapa Valley Water Co., of Logandale, Nev.
- H.R. 3999..... Public Law 89-571
An Act to provide the same life tenure and retirement rights for judges hereafter appointed to the United States District Court for the District of Puerto Rico as the judges of all other United States district courts now have.
- H.R. 4665..... Public Law 89-570
An Act relating to the income tax treatment of exploration expenditures in the case of mining.
- H.R. 15858..... Public Law 89-569
An Act to amend section 6 of the District of Columbia Redevelopment Act of 1945, to authorize early land acquisition for the purpose of acquiring a site for a replacement of Shaw Junior High School.
- S. 3105..... Public Law 89-568
An Act to authorize certain construction at military installations, and for other purposes.

Approved September 13, 1966

- H.R. 12328..... Public Law 89-573
An Act to extend for three years the period during which certain extracts suitable for tanning may be imported free of duty.

**ACTS APPROVED BY
THE PRESIDENT—Continued****Approved September 13, 1966—Continued**

- H.R. 12461..... Public Law 89-575
An Act to continue for a temporary period the existing suspension of duty on certain istle.
- S. 3155..... Public Law 89-574
Federal-Aid Highway Act of 1966.
- S. 3418..... Public Law 89-572
An Act to amend the Peace Corps Act (75 Stat. 612), as amended, and for other purposes.

Approved September 14, 1966

- H.R. 3671..... Private Law 89-293
An Act for the relief of Josephine Ann Belizlia.
- H.R. 10656..... Private Law 89-294
An Act for the relief of Kimberly Ann Yang.
- H.R. 11347..... Private Law 89-295
An Act for the relief of Maria Anna Piotrowski, formerly Czeslawa Marek.
- H.R. 13284..... Public Law 89-576
An Act to redefine eligibility for membership in AMVETS (American Veterans of World War II).

Approved September 16, 1966

- H.R. 2349..... Private Law 89-296
An Act for the relief of Robert Dean Ward.
- H.R. 7671..... Private Law 89-297
An Act for the relief of Sophia Soliwoda.
- H.R. 8989..... Public Law 89-577
Federal Metal and Nonmetallic Mine Safety Act.
- H.R. 11038..... Private Law 89-298
An Act for the relief of Mrs. Edna S. Bettendorf.
- H.R. 12950..... Private Law 89-299
An Act for the relief of Kazimierz (Casimer) Krzykowski.

**ACTS APPROVED BY
THE PRESIDENT—Continued****Approved September 16, 1966—Continued**

- H.R. 13558..... Public Law 89-578
District of Columbia Certified Public Accountancy Act of 1966.

**CHECKLIST OF WHITE HOUSE
PRESS RELEASES**

The releases listed below, made public by the Office of the White House Press Secretary during the period covered by this issue, are not included in the issue.

Released September 10, 1966

The President's remarks upon signing the Federal National Mortgage Association bill (advance text).

Released September 13, 1966

Remarks of the President upon signing a bill to amend the Peace Corps Act (advance text).

Biography of Marvin Glen Shields (Medal of Honor winner).

Released September 14, 1966

The President's remarks upon the arrival of President Marcos of the Republic of the Philippines (advance text).

The President's toast at a dinner honoring President Ferdinand E. Marcos of the Republic of the Philippines (advance text).

Released September 16, 1966

Remarks of the President upon signing the Federal Metal and Nonmetallic Mine Safety Act (advance text).

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