

92^d CONGRESS } HOUSE OF REPRESENTATIVES { REPORT
2^d Session } { No. 92-1225

FURTHER AMENDING THE U.S. INFORMATION AND
EDUCATIONAL EXCHANGE ACT OF 1948

JULY 19, 1972.—Committed to the Committee of the Whole House on the State
of the Union and ordered to be printed

Mr. MORGAN, from the Committee on Foreign Affairs, submitted the
following

REPORT

[To accompany S. 3645]

The Committee on Foreign Affairs, to whom was referred the bill (S. 3645) to further amend the U.S. Information and Education Exchange Act of 1948, having considered the same, report favorably thereon without amendment and recommend that the bill do pass.

PURPOSE OF THE BILL

The purpose of S. 3645 is to authorize an appropriation of \$38,520,000 for fiscal year 1973 to the Secretary of State to provide grants, under such terms and conditions as he considers appropriate, to Radio Free Europe and Radio Liberty.

The bill also provides that except for funds appropriated pursuant to the authorization contained therein, no funds appropriated after the date of this act may be made available to, or for the use of Radio Free Europe or Radio Liberty in fiscal year 1973.

In effect, the bill merely reaffirms the action of the House on November 19, 1971, when, by a vote of 271 to 12, it approved a 2-year authorization for Radio Free Europe and Radio Liberty. The amount approved at that time for fiscal year 1973 was identical to the amount proposed in S. 3645. In the conference earlier this year, however, the fiscal year 1973 authorization was eliminated, necessitating the enactment of a separate authorization for the year beginning July 1, 1972.

COST ESTIMATES

Pursuant to clause 7 of rule XIII of the House rules, the committee has examined the Executive request for \$38,520,000 to finance the

two broadcasting activities in fiscal year 1973 and recommend that the full amount be authorized. Inasmuch as President Nixon announced on May 10 that he plans to appoint a Presidential Study Commission to study and make recommendations with respect to future funding of Radio Free Europe and Radio Liberty, and since such Commission's findings and the executive branch recommendations will be subject to further consideration by the Congress, it is not possible at this time to make any projection beyond fiscal year 1973.

COMMITTEE ACTION

On May 10, 1972, the Executive forwarded to the Speaker of the House Executive Communication 1965 which was subsequently referred to the Committee on Foreign Affairs. The Executive Communication reads as follows:

HON. CARL ALBERT,
Speaker of the House of Representatives,
Washington, D.C.

DEAR MR. SPEAKER: There is transmitted herewith for the consideration of the House of Representatives, a proposed bill for the authorization of U.S. Government grants to Radio Free Europe and Radio Liberty for fiscal year 1973. It may be noted that this proposed bill is, in effect, an extension of Public Law 92-264 which was signed by President Nixon on March 30, 1972.

We propose the extension of this legislation because we believe the broadcasting activities of these two organizations should be continued and that it is in the interest of the U.S. Government to support them. The bill is proposed in this form because it would appear from the legislative history of Public Law 92-264, that it is the form which most nearly meets the wishes of the Congress.

The bill is submitted at this time in order that the Congress may carry out its intention, expressed in the report of the Joint Conference Committee, to give consideration to this legislation prior to the end of the current fiscal year.

The Department has been advised by the Office of Management and Budget that this bill is in accord with the President's program.

Sincerely yours,

DAVID M. ABSHIRE,
Assistant Secretary for Congressional Relations.

Enclosure: 1. Draft bill.

A BILL To further amend the United States Information and Educational Exchange Act of 1948

Be it enacted by the Senate and House of Representatives of the United States of America in Congress Assembled, That Section 703 of the United States Information and Educational Exchange Act of 1948 is hereby amended to read as follows:

SEC. 703. There are authorized to be appropriated to the Secretary of State \$38,520,000 for fiscal year 1973 to provide grants, under such terms and conditions as the Secretary considers appropriate, to Radio Free Europe and Radio Liberty. Except for funds appropriated pursuant to this

section, no funds appropriated after the date of this Act may be made available to or for the use of Radio Free Europe or Radio Liberty in fiscal year 1973.

This draft was introduced as H.R. 15002 by Hon. Thomas E. Morgan, chairman of the committee, on May 16, 1972.

Before the committee could act on this measure, the Senate passed a companion bill, S. 3645.

The committee considered both bills in an executive session on July 19, 1972 and, by a voice vote, ordered S. 3645 reported to the House with the recommendation that it do pass.

BACKGROUND

Radio Free Europe (RFE) and Radio Liberty (RL) have operated since the early post-World War II period, the former broadcasting to Eastern Europe, the latter to the Soviet Union. Until fiscal year 1972, the funding of these operations came primarily from the Central Intelligence Agency, although Radio Free Europe received some support from private sources. Continued funding from CIA sources was denied both organizations by the Congress in fiscal year 1972.

On May 19, 1971, the Executive forwarded to the Speaker of the House, Executive Communication 740, together with a draft bill which provided for the establishment of an American Council for Private International Communications, Incorporated, to grant support to the activities of private American organizations engaged in the field of communication with foreign peoples—including Radio Free Europe and Radio Liberty. The draft was introduced as H.R. 9637 by Hon. Thomas E. Morgan, chairman of the committee, on July 7, 1971.

On August 2, 1971, the Senate approved a bill, S. 18, which authorized an appropriation of \$35 million for fiscal year 1972 to the Secretary of State for grants to Radio Free Europe and Radio Liberty.

On September 14 and 21, 1971, the Committee on Foreign Affairs held hearings on the several legislative proposals relating to the funding of Radio Free Europe and Radio Liberty. On September 30, 1971, by a vote of 23 to 1, the committee ordered reported S. 18 with an amendment in the nature of a substitute for the Senate language. As amended, S. 18 provided for the establishment of a Commission to review and evaluate the activities of Radio Free Europe and Radio Liberty, and authorized appropriations of \$36 million for fiscal year 1972 and \$38.5 million for fiscal year 1973 to the Chairman of the Commission for grants to the two radio stations.

On November 19, 1971, by a vote of 271 to 12, the House approved S. 18, as amended.

After a prolonged deadlock, the conferees agreed to the Senate version of S. 18 which became Public Law 92-264.

On May 10, 1972, President Nixon issued the following statement:

THE WHITE HOUSE

STATEMENT BY THE PRESIDENT

Under Public Law 92-264, which I signed on March 30, 1972, grants in support of Radio Free Europe and Radio Liberty were authorized through the end of fiscal year 1972.

The decision to continue Government support for these radios was approved by large majorities in Congress and reflects the judgment that has been expressed overwhelmingly by newspapers throughout this country and by leading citizens in all walks of life that Radio Free Europe and Radio Liberty continue to perform a unique and valuable service. As I stated in a recent letter to the Chairman of the Radio Free Europe Fund, "* * * we have followed closely the work of RFE and are satisfied that it continues to serve a fundamental national interest." I also said that "* * * the free flow of information and ideas among nations is indispensable to more normal relations between East and West and to better prospects for an enduring peace."

I have therefore asked the Secretary of State to submit today a bill which would continue Government support to the radios through fiscal year 1973. As with the fiscal year 1972 authorization, this bill would make the grants to the radios through the Secretary of State under such terms and conditions he deems appropriate.

A number of different views have been expressed in Congress as to how the radios might best be funded for the future. No consensus on this important matter has emerged. The House version of the fiscal year 1972 authorization and Senate Resolution 272 make clear that majorities in both Houses believe this should be given further study before a definitive solution is adopted.

To this end, I plan to appoint a Presidential Study Commission with instructions to render its report and recommendations by February 28, 1973, so that the administration and Congress can take them into consideration in formulating authorizing legislation for fiscal year 1974. In making its study, the Commission will be particularly concerned to consult exhaustively with Members of Congress.

In undertaking this task, the Commission will have the benefit and will take full account of the in-depth studies of each radio that were prepared by the Congressional Research Service at the request of the Senate Foreign Relations Committee together with companion studies recently completed by the General Accounting Office. Two subsequent studies by the Congressional Research Service—one a survey and analysis of the available options with respect to future funding methods and the other an examination of the foreign policy aspects of these broadcasting operations—will also materially assist the Commission.

It is evident that the choice of the method or mechanism for future funding of the radios must depend upon a proper perception of the relationship of those operations to the national interest and specifically to this nation's foreign policy objectives. In my view, that relationship exists for one fundamental reason, but one reason only: namely, that it has always been and must always be part of our national purpose to promote free, responsible communication among nations, not just at the governmental level, but at all levels. Thus, these radios are not spokesmen for American official policy—that role belongs in broadcasting to the Voice of America. Rather, they are expressions of our profound conviction that a responsible, independent and free press plays an indispensable part in the social and political processes that look to better understanding and more effective cooperation, not only within a nation, but also among nations.

It is this conception, I believe, that lies at the base of the article of the Universal Declaration of Human Rights which declares it to be the right of everyone "to seek, receive, and impart information and ideas through any media and regardless of frontiers." International broadcasting is of course only a part of that process; our international exchange programs are another important part.

The Commission will render a great service by undertaking a critical examination of this subject and by providing the best possible basis for determining the methods by which support for these valuable organizations can be maintained without impairment to the professional independence upon which their present effectiveness depends.

While this Commission produces its recommendations, it is essential that the authorization providing support to Radio Free Europe and Radio Liberty be extended for fiscal year 1973. While I continue to believe that the Department of State is not the appropriate channel for grants to the two radios, I believe that discussion of the alternatives should be deferred until we have the benefit of the recommendations of the Commission. I therefore strongly recommend that the bill which we are submitting to Congress for a 1973 authorization be given favorable consideration before the beginning of the new fiscal year.

The President's statement was followed by the submission to the Congress of Executive Communication 1965, described earlier in this report.

COMMITTEE COMMENTS

S. 3645 is a stop-gap measure requested by the Executive. It provides funding for Radio Free Europe and Radio Liberty in the same amount which the House approved for these operations for fiscal year 1973 on November 19, 1971. This interim authorization is necessary to allow these activities to continue while the Commission proposed by the President studies their relevance to the current objectives of U.S. foreign policy and submits its recommendations regarding the method of future funding.

During the past 20 years, the United States has committed several hundred million dollars to the support of Radio Free Europe and Radio Liberty. However, since most of those funds came from covert sources, the purposes of these two radio stations and the manner in which they have used public moneys have not been subject to normal congressional oversight.

The information which will be developed by the Presidential Study Commission, together with studies already made by the General Accounting Office and the Congressional Research Service of the Library of Congress, should provide the Congress with the necessary data for reaching an informed decision about the future of these operations.

In the meantime, funding recommended in S. 3645 will permit Radio Free Europe and Radio Liberty to maintain their program activities at the fiscal year 1971 level. The proposed authorization takes into consideration the rise in some costs resulting from the recent devaluation of the dollar. As in fiscal year 1972, however, it will not allow the stations sufficient resources to pay for—

- (a) Any general wage and salary increases.
- (b) Contractual cost-of-living allowance increases.

- (c) Increases in housing allowance scales.
 (d) Pension payments to the American pension plan.
 (e) Most American home leaves.
 (f) Technical modernization projects.
- The committee urges that S. 3645 be approved.

BUDGET DOCUMENTS

Tables showing distribution of Radio Free Europe and Radio Liberty costs by type of expense, which were submitted by the Executive together with detailed justification of fiscal year 1973 authorization and appropriation requests, follow:

RADIO FREE EUROPE—DISTRIBUTION OF COSTS BY TYPE OF EXPENSE
 [Dollar amounts in thousands]

	1971 actual ¹		1972 estimate		1973 estimate		Increase or decrease	
	Num-ber	Amount	Num-ber	Amount	Num-ber	Amount	Num-ber	Amount
OPERATING EXPENSES								
Personnel compensation:								
Permanent positions and annual rate.....	1,647	\$10,917	1,640	\$11,743	1,635	\$12,292	-5	+\$549
Deduct lapse.....	-19	-171	-16	-176	-16	-200		-24
Total, permanent positions and annual rate.....	1,628	10,746	1,624	11,567	1,619	12,092	-5	+525
Miscellaneous salaries:								
Temporary and part-time employment.....	9	46	9	49	9	51		+2
Overtime, premium and other pay.....		642		634		712		+78
Total, miscellaneous salaries.....	9	688	9	683	9	763		+80
Severance payments.....		107		93		113		+20
Employee benefits:								
Taxes.....		996		1,080		1,145		-65
Pension and insurance.....		1,484		643		1,646		+1,003
Benefits for foreign service.....		2,415		2,546		2,797		-251
Other benefits.....		176		199		226		+27
Total, employee benefits.....		5,071		4,468		5,814		+1,346
Benefits to former personnel.....		73		138		153		+15
Freelance fees for programing.....		508		497		500		+3
Total, personnel compensation and benefits.....	1,637	17,193	1,633	17,446	1,628	19,435	-5	+1,989
Administrative costs:								
Travel.....		167		130		138		+8
Rents.....		344		370		386		+16
Contractual services and other expenses.....		436		475		503		+28
Licenses, royalties, and copy-rights.....		212		251		285		+34
Technical.....		1,070		1,084		1,146		+62
News and information.....		282		300		300		
Entertainment.....		33		22		23		+1
Conferences.....		39		37		41		+4
General and administrative.....		1,173		1,167		1,214		+47
Total administrative costs.....		3,756		3,836		4,036		+200
Capital expenses.....		260		84		329		+245
Total operating expenses.....	1,637	21,209	1,633	21,366	1,628	23,800	-5	+2,434

See footnotes at end of table, p. 000.

RADIO FREE EUROPE—DISTRIBUTION OF COSTS BY TYPE OF EXPENSE—Continued

[Dollar amounts in thousands]

	1971 actual ¹		1972 estimate		1973 estimate		Increase or decrease	
	Num-ber	Amount	Num-ber	Amount	Num-ber	Amount	Num-ber	Amount
FINANCING								
Reduction of net assets.....		-\$187		-\$702				+\$702
Fundraising.....		-1,271		-884				+884
Interest and other income.....		-218		-100		-\$100		
Subtotal.....		-1,676		-1,686		-100		+1,586
Appropriation.....		19,533		19,680		23,700		+4,020

¹ Fiscal year 1971 data shown for comparative purposes. Radio Free Europe funds were provided through another Government agency in fiscal year 1971.

RADIO LIBERTY—DISTRIBUTION OF COSTS BY TYPE OF EXPENSES

[Dollar amounts in thousands]

	1971 actual ¹		1972 estimate		1973 estimate		Increase or decrease	
	Num-ber	Amount	Num-ber	Amount	Num-ber	Amount	Num-ber	Amount
OPERATING EXPENSES:								
Personnel compensation:								
Permanent positions and annual rate.....	1,004	\$7,984	891	\$7,960	891	\$8,595		-\$635
Deduct lapse.....	-63	-471	-27	-232	-27	-250		-18
Total permanent positions and annual rate.....	941	7,513	864	7,728	864	8,345		+617
Miscellaneous salaries: Temporary and part-time employment.....	16	84	12	70	8	45	-4	-25
Employee benefits:								
Taxes.....		625		712		757		+45
Pension program.....		766		788		845		+57
Housing and other fringe benefits.....		1,070		1,901		1,178		-723
Total employee benefits.....	16	2,461	12	3,401	8	2,780	-4	-621
Miscellaneous fees and professional services.....		595		451		614		+163
Total personnel compensation and benefits.....	957	10,653	876	11,650	872	11,784	-4	+134
Administrative costs:								
Travel.....		67		52		52		+
Rents and utilities.....		549		643		691		+48
Production.....		117		154		36		-118
Licenses.....		236		445		445		
Technical.....		793		832		910		+78
News and information.....		102		88		102		+14
Entertainment.....		26		20		19		-1
General and administrative.....		609		563		600		+37
Total administrative costs.....		2,499		2,797		2,855		+58
Capital expenses.....		121		31		181		+150
Total operating expenses.....	957	13,273	876	14,478	872	14,820	-4	+342
FINANCING								
Reduction of net assets.....		-1,141		-1,258				+1,258
Liquidation reserve applied to termination costs.....				-900				+900
Subtotal.....		-1,141		-2,158				+2,158
Appropriation.....		12,132		12,320		14,820		+2,500

¹ Fiscal year 1971 data shown for comparative purposes. Radio Liberty funds were provided through another Government agency in fiscal year 1971.

CHANGES IN EXISTING LAW MADE BY THE BILL, AS REPORTED

In compliance with clause 3 of rule XIII of the Rules of the House of Representatives, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

United States Information and Educational Exchange Act of 1948

* * * * *

TITLE VII—APPROPRIATIONS

* * * * *

AUTHORIZATION FOR GRANTS TO RADIO FREE EUROPE AND RADIO LIBERTY

[SEC. 703. There are authorized to be appropriated to the Department \$36,000,000 for fiscal year 1972 to provide grants, under such terms and conditions as the Secretary considers appropriate, to Radio Free Europe and Radio Liberty. Except for funds appropriated under this section, no funds appropriated after the date of enactment of this section for any fiscal year, under this or any other provision of law, may be made available to or for the use of Radio Free Europe or Radio Liberty.**]**

SEC. 703. There are authorized to be appropriated to the Secretary of State \$38,520,000 for fiscal year 1973 to provide grants, under such terms and conditions as the Secretary considers appropriate, to Radio Free Europe and Radio Liberty. Except for funds appropriated pursuant to this section, no funds appropriated after the date of this Act may be made available to or for the use of Radio Free Europe or Radio Liberty in fiscal year 1973.

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Calendar No. 814

92D CONGRESS }
2d Session }

SENATE

REPORT
No. 92-851

RADIO FREE EUROPE AND RADIO LIBERTY

JUNE 12, 1972.—Ordered to be printed

Mr. SPARKMAN, from the Committee on Foreign Relations,
submitted the following

REPORT

[To accompany S. 3645]

The Committee on Foreign Relations, to which was referred the bill (S. 3645) to amend the U.S. Information and Educational Exchange Act of 1948 to provide assistance to Radio Free Europe and Radio Liberty having considered the same, reports favorably thereon without amendment and recommends that the bill do pass.

PURPOSE OF THE BILL

The purpose of S. 3645 is to amend section 703 of the U.S. Information and Educational Exchange Act of 1948 to authorize an appropriation of \$38,520,000 in fiscal year 1973 for continued Government funding of Radio Free Europe and Radio Liberty.

The following tables, submitted by the executive branch, provide a breakdown of the cost for the Radios:

RADIO FREE EUROPE—DISTRIBUTION OF COSTS BY TYPE OF EXPENSE
 [Dollar amounts in thousands]

	1971 ¹ actual		1972 estimate		1973 estimate		Increase or decrease	
	Number	Amount	Number	Amount	Number	Amount	Number	Amount
Operating expenses:								
Personnel compensation:								
Permanent positions and annual rate.....	1,647	\$10,917	1,640	\$11,743	1,635	\$12,292	-5	+\$549
Deduct lapse.....	-19	-171	-16	-176	-16	-200		-24
Total, permanent positions and annual rate.....	1,628	10,746	1,624	11,567	1,619	12,092	-5	+525
Miscellaneous salaries:								
Temporary and part-time employment.....	9	46	9	49	9	51		+2
Overtime, premium, and other pay.....		642		634		712		+78
Total, miscellaneous salaries.....	9	688	9	683	9	763		+80
Severance payments.....		107		93		113		+20
Employee benefits:								
Taxes.....		996		1,080		1,145		+65
Pension and insurance.....		1,484		643		1,646		+1,003
Benefits for foreign service.....		2,415		2,546		2,797		+251
Other benefits.....		176		199		226		+27
Total, employee benefits.....		5,071		4,468		5,814		+1,346
Benefits to Former Personnel.....		73		138		153		+15
Free Lance fees for programing.....		508		497		500		+3
Total, personnel compensation and benefits.....	1,637	17,193	1,633	17,446	1,628	19,435	-5	+1,989
Administrative Costs:								
Travel.....		167		130		138		+8
Rents.....		344		370		386		+16
Contractual services and other expenses.....		436		475		503		+28
Licenses, royalties, and copyrights.....		212		251		285		+34
Technical.....	1,070			1,084		1,146		+62
News and Information.....		282		300		300		
Entertainment.....		33		22		23		-1
Conferences.....		39		37		41		+4
General and administrative.....	1,173			1,167		1,214		+47
Total Administrative Costs.....		3,756		3,836		4,036		+200
Capital expenses.....		260		84		329		+245
Total, operating expenses.....	1,637	21,209	1,633	21,366	1,628	23,800	-5	+2,434

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Financing:				
Reduction of net assets	-187	-702		+702
Fund raising	-1,271	-884		+884
Interest and other income	-218	-100	-100	
Subtotal	-1,676	-1,686	-100	+1,586
Appropriation	19,533	19,680	23,700	+4,020

Fiscal year 1971 data shown for comparative purposes. Radio Free Europe funds were provided through another Government Agency in fiscal year 1971.

RADIO LIBERTY—DISTRIBUTION OF COSTS BY TYPE OF EXPENSES
 [Dollar amounts in thousands]

	1971 ¹ actual		1972 estimate		1973 estimate		Increase or decrease	
	Number	Amount	Number	Amount	Number	Amount	Number	Amount
Operating expenses:								
Personnel compensation:								
Permanent positions and annual rate	1,004	\$7,984	891	\$7,960	891	\$8,595		+\$635
Deduct: Lapse	-63	-471	-27	-232	-27	-250		-18
Total permanent positions and annual rate	941	7,513	864	7,728	864	8,345		+617
Miscellaneous salaries: Temporary and part-time employment	16	84	12	70	8	45	-4	-25
Employee benefits:								
Taxes		625		712		757		+45
Pension program		766		783		843		+57
Housing and other fringe benefits		1,070		1,901		1,178		-723
Total employee benefits	16	2,461	12	3,401	8	2,780	-4	-621
Miscellaneous fees and professional services		595		451		614		+163
Total personnel compensation and benefits	957	10,653	876	11,650	872	11,784	-4	+134
Administrative costs:								
Travel		67		52		52		+48
Rents and utilities		549		643		691		-118
Production		117		154		36		
Licenses		236		445		445		+78
Technical		793		832		910		+14
News and information		102		88		102		-1
Entertainment		26		20		19		+37
General and administrative		609		563		600		
Total Administrative Costs		2,499		2,797		2,855		+150
Capital expenses		121		31		181		+342
Total operating expenses	957	13,273	876	14,478	872	14,820	4	
Financing:								
Reduction of net assets		-1,141		-1,258				1,258
Liquidation Reserve Applied to Termination Costs				-900				+900
Subtotal		-1,141		2,158				+2,158
Appropriation		12,131		12,320		14,820		+2,500

¹ Fiscal year 1971 data shown for comparative purposes. Radio Liberty funds were provided through another Government agency in fiscal year 1971.

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COMMITTEE ACTION

Senator Fulbright introduced S. 3645 by request on May 25, 1972. It was referred to the Committee on Foreign Relations and public hearings were held June 6 and 7 at which time the committee heard from Dr. Dirk Stikker, chairman of the Western European Advisory Committee for Radio Free Europe and from the Honorable U. Alexis Johnson, Under Secretary for Political Affairs. Following the hearing on June 7, the committee met in executive session and ordered the bill favorably reported by a vote of 10 to 3. Those who voted to report the bill were: Senators Sparkman, Church, McGee, Muskie, Spong, Aiken, Cooper, Javits, Scott and Percy. Those who voted against were: Senators Fulbright, Mansfield, and Symington.

COMMITTEE COMMENTS

Since the disclosure last year of the Government's covert funding of Radio Free Europe and Radio Liberty, the committee has devoted much time and attention to this issue. From the information gathered and the testimony presented during that time, a majority of the committee believe that the broadcasting services performed by both Radios serve the foreign policy interests of the United States by providing the peoples of Eastern Europe and the Soviet Union with news and information that otherwise would not be available to them. Although by no means conclusive, the evidence presented to the committee suggests that both Radio Free Europe and Radio Liberty provided balanced news and political commentary on internal developments within Eastern Europe and the Soviet Union and that both maintain substantial listening audiences in their respective areas.

So long as the governments of the Soviet Union and the Eastern European countries feel compelled to restrict the flow of news and information, there is at least an apparent need to provide the peoples of these countries with "the other side of the story." Radio Free Europe and Radio Liberty seek to perform this function—an important function which the committee hopes will be supported in the near future by some, if not all, of the countries of Western Europe.

In their testimony before the committee, both Dr. Stikker and the Honorable U. Alexis Johnson agreed that others should contribute to the financial support of the radios. For example, Dr. Stikker told the committee on June 6:

Let me state most emphatically that I personally fully agree with your stated view that it is time for West Europeans to begin sharing the financial burden of these radio operations.

Similarly, the Under Secretary of State for Political Affairs informed the committee on June 7:

I fully share the view that, to the extent possible, funds other than U.S. Government funds should be solicited to support these programs.

The committee's swift and decisive action to approve continued Government funding for the Radios through fiscal 1973 should be more than sufficient to indicate the U.S. commitment to the Radios.

But this is not an open-ended commitment and the extent to which it continues in the future will be determined by the kind of financial support that can be generated during the coming year among the Western European nations.

COST ESTIMATE

Section 252(a)(1) of the Legislative Reorganization Act of 1972 requires that committee reports on bills and joint resolutions contain "(A) an estimate made by such committee, of the costs which would be incurred in carrying out such bill or joint resolution in the fiscal year in which it is reported and in each of the 5 fiscal years following such fiscal year * * *." The act also requires that the committee's cost estimate be compared with any estimate made by a Federal agency.

The committee estimates that the total cost in fiscal year 1973 for the Radio Free Europe and Radio Liberty programs will be \$38,520,000, the amount requested by the executive branch. Using a straight-line projection of this funding level, the costs for fiscal year 1974-78 will be \$192,600,000. If during this period the two Radios proceed to modernize their facilities in accordance with plans which already been prepared, there would be an additional cost ranging from \$22 million to \$43.5 million at current rates.

As noted earlier in this report, however, the committee expects that in the near future a substantial portion of these costs will be borne by other contributors.

For the 5-year period fiscal year 1974-78, the executive branch estimates the Radio Free Europe and Radio Liberty programs will cost \$244 million, assuming the current level of operations is maintained throughout the period.

CHANGES IN EXISTING LAW

In compliance with paragraph 4 of rule XXIX of the Standing Rules of the Senate, changes in existing law made by the bill, as reported, are shown as follows (existing law proposed to be omitted is enclosed in black brackets, new matter is printed in italic, existing law in which no change is proposed is shown in roman):

United States Information and Educational Exchange Act of 1948, as amended

* * * * *

"AUTHORIZATION FOR GRANTS TO RADIO FREE EUROPE AND RADIO LIBERTY

"Sec. 703. There are authorized to be appropriated to the [Department \$36,000,000 for fiscal year 1972] *Secretary of State \$38,520,000 for fiscal year 1973* to provide grants, under such terms and conditions as the Secretary considers appropriate, to Radio Free Europe and Radio Liberty. Except for funds appropriated [under] *pursuant to* this section, no funds appropriated after the date of [enactment of] this section for any fiscal year, under this or any other provision of

law, **1** *this Act* may be made available to or for the use of Radio Free
Europe or Radio Liberty *in fiscal year 1973.*"

* * * * *

