

7/31/73

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 TAGS: MASS, XX
 SUBJECT: FOREIGN ASSISTANCE LEGISLATION

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1. HOUSE PASSED FOREIGN AID BILL 188-183. DURING TWELVE-HOUR DEBATE ON FOREIGN ASSISTANCE ACT, RENAMED THE MUTUAL DEVELOPMENT AND COOPERATION ACT, THE HOUSE TOOK FOLLOWING ACTIONS WHICH RELATE DIRECTLY TO SECURITY PROVISIONS OR MAY SIGNIFICANTLY AFFECT SECURITY PROGRAMS.

A. LEVELS - ALL ATTEMPTS TO INCREASE OR REDUCE THE LEVELS OF THE SECURITY ASSISTANCE PROGRAMS FAILED, THEY REMAIN AS PROPOSED BY THE FOREIGN AFFAIRS COMMITTEE (ADMINISTRATION REQUEST IN PARENTHESIS):

- MAP -- DOLS 550 MILLION -- (DOLS 650 MILLION)
- SA -- DOLS 125 MILLION, DOLS 50 MILLION - ISRAEL --
- (DOLS 100 MILLION)
- FMS -- DOLS 450 MILLION -- (DOLS 525 MILLION)

FOR EXAMPLE, AN ABZUG AMENDMENT CUTTING OFF FUNDS FOR CAMBODIA FAILED 26-105, AND A BROOMFIELD AMENDMENT TO INCREASE MAP BY DOLS 50 MILLION FAILED 21-49.

B. LOCAL CURRENCY DEPOSITS - HFAC ACTION REPEALING SECTION 514 REQUIRING LOCAL CURRENCY DEPOSITS WAS SUSTAINED BY HOUSE.

C. PENALTY PROVISION REINSTATED - HFAC HAD RECOMMENDED DELETION OF THREE PENALTY PROVISIONS PROVIDING FOR A TERMINATION OF ASSISTANCE TO COUNTRIES SEIZING U.S. FISHING VESSELS AND THE DELETION OF ONE PROVISION RELATING TO THE EXPROPRIATION OF AMERICAN PROPERTY. THE THREE FISHING PROVISIONS IN THE FOREIGN AID, FOREIGN MILITARY SALES, AND THE FISHERMAN'S PROTECTIVE ACTS WERE SUSTAINED BY THE HOUSE, 98 TO 29 ON THE FIRST AMENDMENT, SO THE PROVISIONS TO REPEAL WERE DELETED. IN PLACE OF THE HICKENLOPER PROVISION RELATING TO EXPROPRIATIONS, THE HOUSE ADOPTED THE GONZALEZ LANGUAGE WHICH IS CONTAINED IN ACTS AUTHORIZING FUNDS FOR INTERNATIONAL LENDING INSTITUTIONS.

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D. RECONSTRUCTION - A BINGHAM PROVISION TO REDUCE THE FUNDS FOR INDOCHINA RECONSTRUCTION BY ONE-THIRD FROM DOLS 632 MILLION TO DOLS 441 MILLION WAS DEFEATED BY A VOTE 10-79.

E. PUBLIC SAFETY - A HARRINGTON AMENDMENT WHICH WOULD HAVE PROVIDED A MORE ABSOLUTE AND INCLUSIVE PROHIBITION AGAINST FUNDING PUBLIC SAFETY PROGRAMS THAN RECOMMENDED BY THE COMMITTEE FAILED. COMMITTEE HAD PREVIOUSLY APPROVED AMENDMENT PROVIDING THAT NO SECURITY SUPPORTING ASSISTANCE OR LOCAL COUNTERPART FUNDS WOULD BE USED FOR THE SUPPORT OF POLICE OR FOR PRISON CONSTRUCTION AND ADMINISTRATION WITHIN SOUTH VIETNAM.

F. SURPLUS NAVAL VESSELS - AN ATTEMPT TO INCORPORATE THE BYRD LANGUAGE FROM THE SENATE BILL RELATING TO THE SALE AND TRANSFER OF NAVAL VESSELS WAS DEFEATED BY A VOICE VOTE.

G. PORTUGAL - BY A VOTE OF 69-57 THE HOUSE ADOPTED A YOUNG AMENDMENT REQUIRING THE PRESIDENT TO INSTITUTE A CLOSE WATCH ON MILITARY ASSISTANCE TO PORTUGAL TO ASSURE THAT NONE OF IT IS USED IN PORTUGAL'S COLONIAL CONFLICTS.

H. HOUSE BILL ALSO TRANSFERS MILITARY ASSISTANCE PROGRAMS FOR LAOS AND VIETNAM FROM MASF TO MAP AND FMS ON JUNE 30, 1974.

2. A PASSMAN AMENDMENT DELETING THE EXPORT DEVELOPMENT CREDIT PROGRAM FROM THE NEWLY CAST ECONOMIC AID SECTOR OF THE BILL CARRIED BY A VOTE OF 240-137. A SUCCESSFUL MOTION TO CUT DOLS 68 MILLION FROM THE ECONOMIC SECTOR PASSED, BUT ALL OTHER PROPOSED CUTS WERE DEFEATED.

3. SENATE. THE SENATE FOREIGN RELATIONS COMMITTEE HAS ADDED THE ACCESS TO INFORMATION PROVISION FROM THE STATE DEPARTMENT AUTHORIZATION BILL TO THE FOREIGN ECONOMIC ASSISTANCE BILL WHICH WILL PROBABLY BE REPORTED OUT NEXT WEEK. THE COMMITTEE TOOK THIS ACTION IN ANTICIPATION OF A VETO OF THE STATE DEPARTMENT AUTHORIZATION BILL CONTAINING

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THIS PROVISION AND THE CASE PROVISION REQUIRING THE ADVICE AND CONSENT OF THE SENATE TO ALL AGREEMENTS RELATING TO FOREIGN BASES AT WHICH U.S. FORCES ARE STATIONED. THE ACCESS TO INFORMATION PROVISION WOULD TERMINATE THE AUTHORIZATION OF FUNDS TO STATE, AID, USIA, ACDA, ACTION, AND OPIC AFTER 35 DAYS IF WITHIN THAT TIME THESE AGENCIES FAILED TO PROVIDE THE FOREIGN RELATIONS OR FOREIGN AFFAIRS COMMITTEES WITH PAPERS, REPORTS, ETC. REQUESTED BY THOSE COMMITTEES AND EXCLUDES FROM THIS PROVISION ONLY COMMUNICATIONS FROM THE PRESIDENT OR DIRECTED TO HIM.

4. THE FOREIGN RELATIONS COMMITTEE AT THE SAME TIME AGREED TO REFER THE ECONOMIC AID BILL TO THE FINANCE COMMITTEE FOR CONSIDERATION OF THE IMPACT OF THE EXPORT DEVELOPMENT CREDIT PROGRAM ON THE NATIONAL DEBT AND FOR A REPORT BY SEPTEMBER 17.

5. THE CONJUNCTION OF THESE TWO ACTIONS MAKES IT INEVITABLE THAT FOREIGN ASSISTANCE WILL REQUIRE ANOTHER CONTINUING RESOLUTION AFTER SEPTEMBER 30. ALSO, THERE WILL VERY LIKELY BE STRONG OPPOSITION TO A CONTINUING RESOLUTION FOR SECURITY ASSISTANCE. ROGERS

TRANSMITTAL SLIP

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re CR
7/26/73
and 6/26/73

TO: Mr. Warner

ROOM NO. BUILDING

REMARKS:

Attached are excerpts from the Congressional Record noting a Senate and House consideration of the Foreign Military Sales and Assistance Act (S. 1443 and H. R. 9360). Both versions order restrictions on U. S. funding of foreign police organizations. See brackets on page H6753 and page S11915.
H. R. 9360 passed the House on 26 July. S. 1443 passed the Senate on 26 June and passed the House, amended, on 26 July.

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