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SURVEY OF SOME COMMUNIST TACTICS AT INTE RNATIONAL CONFERENCES

A. Tactics Preceeding International Conferences

B. Tactics Within the Conference Halls

C. Tactics Outiside the Conference Halls

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d For Felease 2000/05/23 : CIA-RDP78-02771B000300030013-9 SOME COMMUNIST TACTICS AT INTERNATIONAL CONFERENCES

A. Tactics Preceeding International Conferences.

The Communists arrive at international conferences with their objectives clearlay defined. Their preparation of a program goes as far as arranging a set sequence of speeches to be used at a tactical moment.

Eaxample. At the Geneva Conference, particularly during the Korean sessions, the various Communist delegations apparently participated in a planned sequence of speeches. All Communist delegates appeared to have advance while of their colleagues peeches.

The Communist-controlled front groups and press are supplied in advance with the approved propaganda line. Thexe Communist themes are continually emphasized during the pre-conference publicity.

The Communists also contact various diplomatic personnel of other countries scheduled to participate in the conferences, and attempt to influence their attitude. <u>Example.</u> Prior to the Berlin Conference, Soviet diplomats talked with

> British and other Western dipomats, emphasizing the line to the effect that the U.S. was the only obstacle to European settlemnt and that Russia had no aggressive intentions. They also stressed that the Conference would be doomed to failure if the West were to insist that all-German elections must preceede Germah unification and peace treaty.

Example. It is widely claimed that, prior to the Geneva Conference, the Communists used the leftist French press as a fifth columns and that the influence of that press had produced in France a discouragement which doomed the Conference from the start.

The Communist delegates and star staff are very well size selcted and are fully adeguate for conference purposes.

Example. At the Geneva Conference,

German; a lesser number could speak French.

ommunist

B. Tactics Within the Conference Halls.

Once the Communist plan conference plan is **rby** set, any change in the negotiations has to be reffered back to headquartres, upless the highest-ranking Communists are present at the conference. When new directions arrive, they have to be obeyed to the letter.

> Examples. The 1944 negotiations in London for the establishment of an emergency European Inland Transport Organization, which inlvolved nothing detrimental to Soviet interests, dfagged along until the Potsdam Conference in 1945, when Stalin personally approved the Soviet participation.

The Communist line is likely to begin as a hard, rigin position and gradually soften up as it develops a more conciliatory tone. Each point, however, regardless of how insignificant it may be, must be thrashed out in detail, apparently to provide the Communist delegate with proof that he has really "beat his head against a stone wall", before it is conceded.

> At the London conference of the Council of Foreign Ministers in September 1945, the phrase "in the main" was contained in brief instructions. Weeks of daily **xyrmaxt** argument **teackylment** on this phrase took place in successive conferences concerning the Yugoslav-Italian boundary. Eventually, the negotiators were forced to suspend their meetings without agreement on the terms of reference. Only them, did the Soviet Government permit its delegation to approve the inclusion of the controversial phrase.

In the absence of **xk** new instructions, Communist delegates reiterate their original positions even when confronted with new pointsx of view on the part **ss** of other members of the conferencex. At times, reiteration constitutes a **xsfxfx xefauge** refuge for the Communsist delegate when he is unable to answer the opposition or **musk** desires to stall for time.

> Example: At the Berlin Conference, after the Western delegates had agreed to the almost impossible terms which the Soviets demanded for an Austrian peace treaty, Nolotov, taken by surprise, could only fall back on reiterating report familiar Communist arguments, since he had no expectation or intention of coming to an agreement over the treaty.

The various Communist delegations participating **x** in a conference **parate** operate jointly in accordance with a prearranged and well-understood plan.

Examples: At Geneva, the various delegations made a series of speeches evidently planned ahead as to exact sequence. They likewise exhibited **x** fairly osientatious respect for each other in matters of decorum and protocol.

> At various ECAFE conferences, it has been the practice for various Communist delegates to propound their presumably separate views, to be followed at the end by "generous support" from the Soviet Big Brother.

From the Communist point of view, international conferences constitute

sounding boards for propaganda themes to be played throughout the world. They exploi

such opportunities to the fullest. Approved For RETERE 2000/05/23 CA.RDE 8 12777 RODG300 300 the Geneve Conferen Were drowned by Well-planned repetition of Communist themes by the Soviets, the Chicoms, the North Koreans, and the Viet

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Communsit delegates delay ed infinitum agreement on procedural matters in order to avoid m including in (or excluding from) the agenda matters of strong importance to the Communist cause. Also, they attempt to gain acceptance of an agenda which is, in effect, a statement of their solutions to the various problems, items.

> Examples. An indication of Soviet dependance on the technique of delaying an agreement on the agenda was the surprise that was engandered at the Berlin Conference, when Secretary Dulles immediately accepted the Soviet agenda and thus eliminated the necessity for a proceedural debate which had characterized all previous conferences.

> > During the Korean peace talks, The Communists submitted the following item for inclusion in the agendam, which item , if accepted, would have obviated the need for substantive debate discussion: "To establish the 38th parallel as a military demarcation line, the armed forces of both sides to withdraw 10 kilometers from the 33th parallel and simultaneously complete the withdrawal from Korea within a definitize time limit, leaving than demilitarization and the evaluated areas demilitarized, and the civil authority would be restored by 25 June 1950".

The opposition frequently attempts to introduce irrelevant material in the conference. It insists on attempting to include matters exbraneous to what the Masterna other delegations consider to be the agenda. This is done usufally for political reasons or for the effect on the world opinion.

> Examples: The Soviets repeatedly attempted to have the Ohinese Communists included in the Berlin Conference, the agenda of which dealt with German and Austrian problems only. The Sovietsargument argued that Chinese Communist participation would help world peace. Actually, a dozen Chicoms were present at the Conference as observers.

> > At the Geneva Conference, there was a considtent Communist attempt to force the consideration of political matters prior to the military matters on the agenda. Thankxwasxalagxinsidianer The Communists also insisted insisted that on discussing laos and Cambodia, although Vietnam was the only subject of discussion.

Communist delegates frequently accuse other conference members of crimes

with which they themselves are about to be confronted. They make a special attempt to

bring up their own grievances, real or immginary, before any other delegation proceeds opportunity to do so, his an

texate place.

At the Potsdam Conference, the Soviets made bitter and prolonged attacks on the presence of British troops in Greece, the Nadaranas Example: Dodecanese, Sycia and Lebahon. After the Westerners had been worn down by these wrangles, the Soviets could more easily face the Western protests egainst brutal Soviet tactics in the Satellites. The Soviets thus encouraged their supporters in Greece, upheld their reputation for hostility to colonialism in the Middle East, and weakened any coordinated Western effort to loosen the Soviet crip on the Satellites.

The Communists frequently attempt to influence negotiations by conducting military activities concurrently with the conference.

Example: The assault on Dienbienphu was arranged engineered on the eve of the Geneva Conference. Viet Minh delegates arrived ab Geneva in trimph triumph and some delegates who had prieviously been thought Approved For Release 2000005/23 CTA RDP78-027/7 Roomstant the very time when very Bidault was attempting to arrange a battlefield truce for the Bienbieohn wounded

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Communists delegations can be expected, particularly when an impasse at the conference is reached, to make sepasate appeals to various conference delegations, playing upn their special interests, hopes, or fears. One aim of this tactic is to divide the opposition.

Examples: During the Geneva Conference, as the position of the French in Indochina grew progressively worse, the Viet Minh delegates made a separate approach to Mendes France knowing that he was hard pressed by French opinion.

> At the Berlin Conference, the Soviets and the Chicoms held out attractive trade possibilities to the British and prospects for an easy Indochina settlement to the French, for the purpose gaining agreement for the proposed Geneva Conference.

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Soviet Bloc'delegates also play upon personality traits of other conference members when they have sufficient maxis knowledge to slant their approach. They exploit them knowledge of opposition personalities to the fullest.

> Examples: At the London conferences of the Council of Foreign Ministers in 1945, Molotov tried with great pertinacity to trip up Secretary Byrnes when the latter indulged in his proclivity for off-the-cuff remarks. He baited England's Bevin by making him angry, and then taking advantage of Bevin's trait of being apologetic for his magner. Molotov also used petty machines tactics to slight Bidault's pride, at a time when the French felt sensitive, by neglecting to inform him of manness schedule changes which he had arranged with the other manness conference.

C. Tactics Outside the Conference Halls

The Communist delegations exhibit mutual solidarity. There is little or no mingling with foreign groups beyond official intercourse.

Example: At the Geneva Conference, the Communist delegations stayed close together. In the halls, they marched together in the approximate order of rank. Outside the halls, they nearly never maynetxarannics: appeared singly but stayed in groups of four or five.

Them delegations include a sizable number of guards and the leaders are alawys under the protection of their security men.

Example: At Geneva, [Communist delegates were extremely security maximum conscious. They employed body guards who, at appropriate times, surrounded the delegates in an established pattern of movement, resembling blocking in a football game.) hatantia] -**3**6delegates, abour metr. As far as the maintenance the thing veren se a sem Ly the flucoms were the delegations over in dividuals control concerned <u>s</u> Conscious Consumist Chou En-lai, particularly, has been described 44 Promier as an extraordinarily harsh bargainer. Master of repetitive argument, possesses infinite patience. At the conference table, he is crafty, deft, and quick to spot holes in his opponents' arguments he is the Approved Fore Releases 2000 95/23 a GLA RDP78-02771R000300030013-9

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The relations between Communist delegations and the press are

marked by cordiality to selected press and news outlets only. Press and other channels propaganda matrixis are well arranged in advance of the conference. During the conferences, Communist delegations entertain leftist and neutral press and supply them with special releases.

> Examples: At the armistice talks in Panmunjon, Communist press outlets were purise with a state organic elements of the delagtions. This arrangement enabled the Communists to manipulate the necessary publicatty, so that press statements often appeared simultaneously with the actual occurrence of an event. Proceedings at closed sessions were at times leaked by the press outlets of the Communist delegations.

> > Soon after the spart of the Geneva Conference, the Chicom delegation hald a cocktail party for neutral and Communist press representatives. This was followd by various small dinners and movie presentations. Chicom information officers handed out large quantities of free propaganda material designed to enhance the prestige of new China.

Communist propaganda activities extend to other participating

delegations, as well as the press.



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Example: At the Geeneva Conference, the Chicom delegation presented to the chiefs of other delegations handsomely bound collections of Chinese art. sent copies of a somewhat less fancy brochure with flattering photographs of Communist China, emphasizing cultural achievemnts and economic and industrial activities.

Chineme Communist delegates exhibit unusual pride and arrogance at

Exxing international conferences, particularly when their delegation chief deremesentatives usually livers an address. The Soviet dalage his distinguishing the last ground, allowing the spotlight to fall on their proper protagonists, but there are strong indications that the Satallits delegations of the Asian Satellites take their intructions not from Communist China, but from the Soviets.

Examples: At the Geneva Conference, / showed a desire to "be equal" to the Russians. Same They made bigger demands on the Swiss for hotel rooms, once they detrmined the number requested by the Russians. Also, when they discovered that the Russians brought some their food from the USSR, they had their own food transported from China. There was no doubt, hoever, that Molotov was the real master. His headquarters were visited by the Viet Minh and North Korean delegates much more often than Chou's. Molotof apparently passed instructions to these delegations directly rather than through from Chou. Korean speeches bore more evidence of having been originally written in Russian.

the Chicoms

The participation of Communist delegations at international conferences and is usually accompanied by "side shows", such as demonstrations, parades,/mass meetings, conducted by Communist front organizations. The embassies of the Communist countries represented are **likely** likely to remain in the background. The degree of activities by local leftist organizations usually indicates the extent of their

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Example: The actions of the Indonesian Ministry of Education during the fro-Asian Conference will rev likely reveal the degree to which it is penetrated by the Communists.

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