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30 June 1965

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MEMORANDUM FOR:

AD/Basic Intelligence AD/Central Reference AD/Current Intelligence AD/National Estimates AD/Domestic Contact Services

AD/Research and Reports Director, National Photographic Interpretation Center Chief, Collection Guidance Staff Chief, Research Staff Chief, Administrative Staff

SUBJECT:

Fifteen Year Intelligence Plan (1966-80)

1. The Director has requested a 15-year Intelligence Plan for the Agency and the Community. The Agency Plan is due 1 September 1965. It will provide the model and format for 15-year plans to be submitted by the other intelligence organizations.

2. The Directorates of CIA have appointed officers to a planning group, chaired by the Executive Director. The group is proceeding according to an outline and format prepared by the Executive Director in collaboration with the Deputy Directors.

3. The outline consists of these headings:

Assumptions (Substantive) (Attachment A) Intelligence Objectives (Substantive) (Attachment B) Planning Guides (Attachment C) (Note: The attachments are initial lists).

Forecast of long-range goals (sample, Appendix B) Forecast of programs and resources (sample, Appendix B)

Appendix A gives the organization of the Plan by categories of intelligence functions, each with its own subdivisions. Programs are to be categorized in accordance with Appendix A.

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4. This memorandum requests your contributions to the Plan. We must have them by 23 July in order to meet the Executive Director's deadlines for the Directorates.

5. The Board of National Estimates is responsible for the Plan's substantive assumptions. These will be sent to you as soon as possible - not later than 15 July. The assumptions may be too general to be of direct assistance in the statement of your substantive intelligence objectives. Hence there is no reason to wait for them. You may state your own assumptions before you state your objectives.

6. The essential elements of the Plan are the substantive intelligence objectives and the programs required to meet them. For the first 5-year period (1966-70) objectives and programs should be as specific for each of the years as we can realistically make them.

a. Identify specific programs required each year for the first five years.

b. Specify whether programs are existing or are proposed new programs.

c. Indicate resource requirements (e.g. people/money, R&D capital investment, etc.)

d. Indicate relative priorities of the programs.

7. For the period 1971-80, the Plan will consist of more general propositions expressing our anticipations of substantive problems and needs for each of the five year periods, 1971-75 and 1976-80. Insofar as you can do so indicate developments (e.g. in collection and processing) which would materially affect these problems and needs. Where possible and practicable give general levels of manpower and money required. 8. The intelligence Plan will be reviewed and revised annually.

9. As conceived the Plan depends heavily on the offices of production. To them the Director looks for substantive guidance for the Community as well as for the Agency. Bear in mind the statutory responsibility for national intelligence. Therefore let your statement of intelligence objectives reflect the nature of the foreign problem rather than the organization for production in Washington. Your office programs will reflect the organization according to function.

10. You will note that there is no provision in the outline and format, as attached, for a statement of non-substantive assumptions and objectives, except as implicit in planning guides and programs. This will be of particular concern to offices of collection and support, but may be of concern to production offices as well. Therefore, use the headings "Assumptions" and "Intelligence Objectives" for this purpose, distinguishing clearly between substantive and non-substantive. (Offices of collection and support are not estopped from stating substantive assumptions and objectives if they find it helpful to do so).

11. It is important that we have as clear a common understanding as possible before we begin our part in drafting the Plan. There are several things which call for discussion among ourselves in order to arrive at reasonably consistent interpretations (e.g. of what belongs under planning guides, what might be more suitably given as a non-substantive assumption or objective, etc.) Even more important for the Planning group is adherence to one format for goals and programs.

12. On receipt of this memo, please designate your representative to meet with the DD/I members of the Planning group. The first item on the agenda

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will be a simplified format. The DD/I members of the Planning group are:

PAUL A. BOREL Assistant Deputy Director for Intelligence

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ATTACHMENTS: As Stated Above

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Attachment A- Assumptions Attachment B- Intelligence Objectives Attachment C- Planning Guides Appendix A - Organization of Functional Categories Appendix B - Formats for Long-Range Goals and Program Forecasts

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