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Summary of  
FSB D-45

June 24, 1953

PSYCHOLOGICAL STRATEGY BOARD  
WASHINGTON, D. C.

Summary of FSB D-45, June 22, 1953, "Interim U. S.  
Psychological Plan for Exploitation of Unrest in  
Satellite Europe"

*Interim U.S. Objectives and  
Actions to Exploit the Unrest in  
the Satellite States.*

1. Psychological Objectives

- (a) To nourish resistance to communist oppression throughout satellite Europe, short of mass rebellion in areas under Soviet military control and without compromising its spontaneous nature.
- (b) To undermine satellite puppet authority.
- (c) To exploit satellite unrest as demonstrable proof that the Soviet Empire is beginning to crumble.
- (d) To convince the free world, particularly Western Europe, that love of liberty and hatred of alien oppression are stronger behind the Iron Curtain than it has been dared to believe and that resistance to totalitarianism is less hopeless than has been imagined.

2. Courses of Action - Phase I (Requiring less than 60 days to initiate)

- (a) In East Germany and other satellite areas, where feasible, covertly stimulate acts and attitudes of resistance short of mass rebellion aimed at putting pressure on communist authority for specific reforms, discrediting such authority and provoking open Soviet intervention.
- (b) Establish, where feasible, secure resistance nuclei capable of further large-scale expansion.

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- (c) Intensify defection programs, aimed at satellite police leaders and military personnel (especially pilots) and Soviet military personnel.
- (d) Stimulate free world governmental, religious, and trade union activities capable of psychological effect behind the Iron Curtain, such as:
  - (1) International campaign to honor martyrs of the East German revolt.
  - (2) Free trade union denunciation of Soviet repression and demand for investigation of basic economic and labor conditions.
- (e) Reemphasize U. S. support for German unity based on free elections followed by a Peace Treaty.
- (f) Implement NSC 143/<sup>12</sup> *Volunteer Freedom Corps* completing discussions as soon as possible with Allied governments.
- (g) Consider bringing Soviet repression of East German revolt before the UN.
- (h) Launch black radio intruder operations to encourage defection.
- (i) Encourage elimination of key puppet officials.

3. Courses of Action - Phase II (Requiring lengthy preparation contingent upon developments)

- (a) Organize, train and equip underground organizations capable of launching large-scale raids or sustained guerrilla warfare when directed.
- (b) Consider U. S. advocacy of <sup>② Subsequent</sup> ~~all foreign troop~~ withdrawal from <sup>of all foreign troops</sup> Germany, Austria, <sup>4 the</sup> satellites, <sup>①</sup> free election in the satellites and association with Western European community, with emphasis on economic cooperation and rehabilitation.

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- (c) Consider new forms of covert organizations based on concepts of:
- (1) Simulating Soviet officer conspiracy to establish honorable peace with the West.
  - (2) Cooperation between satellite resistance elements and nationalists in non-Russian Soviet Republics.
  - (3) Cultural appeals to Soviet intellectuals.
- (d) Consider inclusion of USSR nationals in Phase II of VFC project.
- (e) Consider large-scale systematic balloon propaganda operations to the satellites.

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