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5 NOV 1958

Executive Reg 4.

MEMORANDUM FOR: Director of Central Intelligence

SUBJECT

: Proposed DCID to Establish a USIB Security Committee

- 1. This memorandum contains a recommendation submitted for DCI approval. Such recommendation is contained in paragraph (11).
- 2. The publication of the 15 September 1958 revision of NSCID No. 1 (New Series) places certain responsibilities in the security field upon the DCI and the USIB. Since there is neither a committee within USIB nor a regularly constituted inter-Agency medium through which actions might be initiated, it appears necessary that a mechanism be established for this purpose.
- 3. In view of the increased emphasis upon the protection of intelligence and intelligence sources and methods from unauthorized disclosure, it must be assumed that both the DCI and the USIB will review
 present directives and may initiate action for the further development
 of policies, procedures, and practices to provide the necessary safeguards for the protection of community intelligence.
 - 4. The security responsibilities under NSCID No. 1 are as follows:

FOR THE USIB

a. In Section 2 paragraph a (5) the USIB shall "Develop and review security standards and practices as they relate to the protection of intelligence and of intelligence sources and methods from unauthorized disclosure."

b. FOR THE MEMBER DEPARTMENTS
AND AGENCIES

In Section (5), "Each department and agency, however, shall remain responsible for the

MORI/CDF Pages 1-8, 10-18, 19-27, 30-37, 38-45.

Pages 1-8, 10-18,

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protection of intelligence and of intelligence sources and methods within its own organization. Each shall also establish appropriate internal policies and procedures to prevent the unauthorized disclosure from within that agency of intelligence information or activity".

FOR THE DIRECTOR OF CENTRAL INTELLIGENCE

In Section (5) "The Director of Central Intelligence, with the assistance and support of the members of the U.S. Intelligence Board, shall ensure the development of policies and procedures for the protection of intelligence and of intelligence sources and methods from unauthorized disclosure".

In addition to the above the Director has been given a special responsibility as follows: "The Director of Central Intelligence shall call upon the departments and agencies, as appropriate, to investigate within their department or agency any unauthorized disclosure of intelligence or of intelligence sources or methods. A report of these investigations, including corrective measures taken or recommended within the departments and agencies involved, shall be transmitted to the Director of Central Intelligence for review and such further action as may be appropriate, including reports to the National Security Council or the President".

5. These responsibilities will require a continuing review of security practices and procedures by both the USIB and the member departments and agencies. In this regard Executive Order 10501, effective December 5, 1953, sets the minimum standards for the safeguarding of classified defense information and thus provides uniformity in the basic procedures among the departments and agencies of government. Most departments and agencies in the intelligence community have supplemented Executive Order 10501 with additional internal control procedures, particularly

where intelligence and special source material is involved. These supplemental controls have usually been instituted on the basis of security requirements peculiar to the department or agency concerned and not necessarily on the basis of a security problem common to the intelligence community.

6. There is no present authorized committee within the intelligence community to deal with security matters relating to the overall protection of intelligence and of intelligence sources and methods from unauthorized disclosure and the development of uniformity where appropriate in security procedures. The IAC did not have a committee for security matters of this nature. The USCIB did have a special committee on Comint Personnel Security Standards but this committee has been inoperative for the past two years. There was also an established USCIB Security Committee (USCIB SECCOM) largely concerned with procedural matters, however, this committee, since the formation of USIB, has been inoperative and there is no security committee in USIB to which its functions can logically be assigned. NSCID No. 6 provides in conformity with Section (2) NSCID No. 1 that the USIB shall study standards and practices of the departments and agencies in protecting Comint; and determine the degree and type of security protection to be given ELINT activities.

Security directives carried over from the IAC and the USCIB which are currently in effect are DCID No. 11/1, Control of Initial Information Regarding Foreign Nuclear Explosions, DCID No. 11/2 Control of Dissemination and Use of Intelligence and Intelligence Information, and USCIB No. 5 Standards and Practices for Clearance of Personnel for Comint.

The continuous review of security directives and concern with overall security matters affecting the intelligence community must necessarily be provided for by the USIB to carry out its responsibilities.

7. In the past several years there have been serious unauthorized disclosures of intelligence and intelligence sources and methods. The investigations of these unauthorized disclosures have been carried out under difficult circumstances by the informal cooperative efforts of the security officers in the affected agencies and departments through their

normal security channels. The informality of this system has retarded the investigative function in that there was no established central coordinating point to channel the investigative activities and exchange timely investigative leads and information. The results of these investigations revealed several violations of existing security regulations but more importantly, revealed certain weaknesses in the security systems of the intelligence community in the dissemination and the handling of intelligence information. Certain corrective recommendations resulted from these investigations but there was no single committee or mechanism by which action on these corrective measures could be taken on an over-

all community basis.

8. It is felt that there are more unauthorized disclosures of information than is apparent to the intelligence community and some of these are accordingly never reported and investigated. The intricacies of the intelligence community structure with its specialized committees and special channels of information have aggravated this problem. The discovery of a possible unauthorized disclosure is frequently discerned by those intelligence officers dealing with substantive intelligence information who recognize their information in unauthorized hands. Often these suspicions are not immediately forwarded to the professional security officers who must take investigative action. The wide spread and timely exchange of information in the intelligence community makes it impossible to readily identify, in situations involving an unauthorized disclosure, those departments and agencies involved, as all have been recipients of the identical piece of intelligence information. In the absence of a system for the reporting of suspected violations on a community basis, much valuable time is lost from the investigative standpoint in determining the principal agencies involved and organizing the informal liaison contacts in order to pursue a mutual investigative effort. Lacking a clearly defined procedure on a community level, there is certain resultant confusion and duplication of effort. circumstances where the violation is suspected but not evident and no department appears to have primary responsibility or interest, there is a natural hesitation in the intelligence community to suggest through liaison channels that the violation may have occurred in another department. Accordingly, inaction is likely to be the final result.

- 9. In view of the rapid developments in the intelligence complex and frequent adjustments in the organizational structure to meet these changes, the security practices and procedures to be effective must be kept under constant review. Weaknesses that are permitted to develop in the security system will sooner or later lead to unauthorized disclosures and the resultant investigations will generally reveal these weaknesses. Failure to eliminate the weaknesses on a community level will merely compound the security problems involved. The individual security officers of the member departments and agencies cannot solve these problems by unilateral action but should have a committee mechanism whereby the security officers can focalize their mutual problems and more effectively develop and coordinate corrective actions.
- 10. It is, therefore, proposed that a USIB committee composed of the responsible security officers of the member departments and agencies be established to act upon the security responsibilities established for USIB under NSCID No. 1 and to serve as a support mechanism when requested, to the Director of Central Intelligence in the exercise of his special responsibilities set forth in Section 5 of NSCID No. 1.
- 11. It is recommended that the attached proposed DCID be submitted to the USIB for approval.

Specijela Edwards	
Director of Security	

25X1

Distribution:

√Orig & 1 - DCI

1 - DDCI

1 - ER

1 - DDP

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3 - DDS

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Attachment:

Proposed DCID

CONCURRENCES:

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	Deputy Director(Plans)	Date	
	Deputy Director (Intelligence)	1 3 JAN 1959 Date	25X1
25X1	Deputy Director (Support)	7 hov 58	
25X1	Deputy Director(Coordination) OC 199 The recommendation contained in	Date Date paragraph 11 is approved.	
		Date	
	·	Director	
()	referred DCIDan rewritte 31 Jan 59 being circu	Lated for consideration	1.
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DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE NO. ///

Security Committee

Pursuant to Section 2, sub-paragraph a (5) and Section 50 NSCID

No. 1 (New Series revised 15 September 1958) and for the purpose of
preventing unauthorized disclosure of intelligence and of intelligence
sources and methods, a standing committee of the USIB is hereby
established.

1. Composition and Organization

The committee shall be known as the USIB Security Committee and shall include representatives of the USIB agencies. It is expected that the responsible security officers of the member departments and agencies of USIB will serve as the representatives on the committee. Other department agencies of the government may be invited by the committee to participate as appropriate. The CIA member will chair the committee.

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2. Mission

The mission of the committee shall be to promote means by which the intelligence community may prevent the unauthorized disclosure of intelligence and of intelligence sources and methods.

3. Functions

- a) To develop and review security standards, practices and procedures as they relate to the protection of intelligence and of intelligence sources and methods from unauthorized disclosure, and to make recommendations thereon to the Board. The Committee shall coordinate closely with other Committees of the Board with related security responsibilities.
- b) To assist, as requested, the Director of Central Intelligence in the exercise of his responsibilities pursuant to Section 5, NSCID No. 1.
- c) To recommend security policy to the USIB as it pertains to the intelligence community. Such policy recommendations shall be consonant, however, with the responsibility of each department and agency for the protection of intelligence and of intelligence sources and methods within its own organization and

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the establishment of appropriate internal policies and procedures to prevent the unauthorized disclosure from within that department and agency of intelligence information or activity.

d) The Committee shall make such other reports and recommendations to the Board as may be appropriate or requested.

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Executive Registry

28 January 1959

MEMORANDUM FOR: Executive Officer, O/DCI

SUBJECT : Proposed USIB Security Committee

- 1. Attached is the memorandum from General Truscott to the Director, dated 21 January, and the memorandum to the Director from the Director of Security, dated 5 November 1958, attaching the proposed DCID on a security committee. I take an exceedingly dim view of the fact that this memorandum and the proposed directive have been circulating approximately three months and were never called to the attention of this office. Not only is the subject a matter of interest to this office, but it directly relates to our work. I recognize of course that the original fault is with the Office of Security for having prepared a concurrence sheet which called for the signatures of the four deputies but not the Inspector General. It is my opinion, based upon what the Director has said both internally and externally, that matters of a general nature such as this affecting the over-all work of the agency are properly within the purview of this diffice. Consequently I think the Inspector General's name should be included for concurrence. Further, I would point out that there have been several instances lately where matters of direct interest to this staff have only inadvertently come to my attention, and I would assume that there are other matters of interest which have failed to come to our attention.
- 2. As far as the substance of the proposal is concerned, I concur in the proposed directive and believe that it will not conflict with other established committees dealing with security matters as long as its charter is specifically restricted to section 5, NSCID-1. I also reiterate my oral suggestion made at the deputies me eting on 27 January that in presenting this to USIB the Director call to the attention of the Board the memorandum from Gordon Gray on the subject, dated 26 September 1958.

DCI noted and appea	ved
submission to USIB	Inspector General
31 Jan. 1959.	25x1 .

Approved For Release 2006/10/03 : CIA-RDP80B01676R004300170055-9

21 January 1959

MEMORANDUM FOR: Director of Central Intelligence

SUBJECT : Proposed USIB Security Committee

- 1. This memorandum contains a suggested course of action with respect to tabling a proposed DCID at a future USIB meeting. This suggestion is contained in paragraph 2.
- 2. A succession of recent disclosures jeopardizing sources and methods clearly indicates a need for a security committee such as Edwards recommends in his memorandum attached hereto. Since there is no such committee in existence to propose such Terms of Reference, I suggest that the best procedure would be for you to table the proposed DCID at an early USIB meeting with an oral statement
 - (a) pointing out the lack of such a committee at the present time and emphasizing the important assistance such a committee might render;
 - (b) suggesting that the Board members and their staffs study the draft proposal;
 - (c) invite suggestions and indicate the availability of Shef Edwards and his staff and other CIA offices for consultation; and
 - (d) consideration for approval at a meeting about two weeks hence.

L. K. TRUSCOTT, JR.

General, USA (Ret.)
Deputy Director (Coordination)

cc: Deputy Director of Central Intelligence

Attachment

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10-9016

MEMORANDUM FOR: Director of Central Intelligence

SUBJECT

75.1

: Proposed DCID to Establish a **USIB** Security Committee

- 1. This memorandum contains a recommendation submitted for DCI approval. Such recommendation is contained in paragraph (11).
- The publication of the 15 September 1958 revision of NSCID. No. 1 (New Series) places certain responsibilities in the security field upon the DCI and the USIB. Since there is neither a committee within USIB nor a regularly constituted inter-Agency medium through which actions might be initiated, it appears necessary that a mechanism be established for this purpose.
- 3. In view of the increased emphasis upon the protection of intelligence and intelligence sources and methods from unauthorized disclosure, it must be assumed that both the DCI and the USIB will review present directives and may initiate action for the further development of policies, procedures, and practices to provide the necessary safeguards for the protection of community intelligence.
 - The security responsibilities under NSCID No. 1 are as follows:

FOR THE USIB

- a. In Section 2 paragraph a (5) the USIB shall "Develop and review security standards and practices as they relate to the protection of intelligence and of intelligence sources and methods from unauthorized disclosure."
- FOR THE MEMBER DEPARTMENTS AND AGENCIES

In Section (5), "Each department and agency, however, shall remain responsible for the

protection of intelligence and of intelligence sources and methods within its own organization. Each shall also establish appropriate internal policies and procedures to prevent the unauthorized disclosure from within that agency of intelligence information or activity".

FOR THE DIRECTOR OF CENTRAL INTELLIGENCE

c. In Section (5) "The Director of Central Intelligence, with the assistance and support of the members of the U.S. Intelligence Board, shall ensure the development of policies and procedures for the protection of intelligence and of intelligence sources and methods from unauthorized disclosure".

In addition to the above the Director has been given a special responsibility as follows: "The Director of Central Intelligence shall call upon the departments and agencies, as appropriate, to investigate within their department or agency any unauthorized disclosure of intelligence or of intelligence sources or methods. A report of these investigations, including corrective measures taken or recommended within the departments and agencies involved, shall be transmitted to the Director of Central Intelligence for review and such further action as may beappropriate, including reports to the National Security Council or the President".

5. These responsibilities will require a continuing review of security practices and procedures by both the USIB and the member departments and agencies. In this regard Executive Order 10501, effective December 5, 1953, sets the minimum standards for the safeguarding of classified defense information and thus provides uniformity in the basic procedures among the departments and agencies of government. Most departments and agencies in the intelligence community have supplemented Executive Order 10501 with additional internal control procedures, particularly

where intelligence and special source material is involved. These supplemental controls have usually been instituted on the basis of security requirements peculiar to the department or agency concerned and not necessarily on the basis of a security problem common to the intelligence community.

6. There is no present authorized committee within the intelligence community to deal with security matters relating to the overall protection of intelligence and of intelligence sources and methods from unauthorized disclosure and the development of uniformity where appropriate in security procedures. The IAC did not have a committee for security matters of this nature. The USCIB did have a special committee on Comint Personnel Security Standards but this committee has been inoperative for the past two years. There was also an established USCIB Security Committee (USCIB SECCOM) largely concerned with procedural matters, however, this committee, since the formation of USIB, has been inoperative and there is no security committee in USIB to which its functions can logically be assigned. NSCID No. 6 provides in conformity with Section (2) NSCID No. 1 that the USIB shall study standards and practices of the departments and agencies in protecting Comint; and determine the degree and type of security protection to be given ELINT activities.

Security directives carried over from the IAC and the USCIB which are currently in effect are DCID No. 11/1, Control of Initial Information Regarding Foreign Nuclear Explosions, DCID No. 11/2 Control of Dissemination and Use of Intelligence and Intelligence Information, and USCIB No. 5 Standards and Practices for Clearance of Personnel for Comint.

The continuous review of security directives and concern with overall security matters affecting the intelligence community must necessarily be provided for by the USIB to carry out its responsibilities.

7. In the past several years there have been serious unauthorized disclosures of intelligence and intelligence sources and methods. The investigations of these unauthorized disclosures have been carried out under difficult circumstances by the informal cooperative efforts of the security officers in the affected agencies and departments through their

normal security channels. The informality of this system has retarded the investigative function in that there was no established central coordinating point to channel the investigative activities and exchange timely investigative leads and information. The results of these investigations revealed several violations of existing security regulations but more importantly, revealed certain weaknesses in the security systems of the intelligence community in the dissemination and the handling of intelligence information. Gertain corrective recommendations resulted from these investigations but there was no single committee or mechanism by which action on these corrective measures could be taken on an overall community basis.

8. It is felt that there are more unauthorized disclosures of information than is apparent to the intelligence community and some of these are accordingly never reported and investigated. The intricacies of the intelligence community structure with its specialized committees and special channels of information have aggravated this problem. The discovery of a possible unauthorized disclosure is frequently discerned by those intelligence officers dealing with substantive intelligence information who recognize their information in unauthorized hands. Often these suspicions are not immediately forwarded to the professional security officers who must take investigative action. The wide spread and timely exchange of information in the intelligence community makes it impossible to readily identify, in situations involving an unauthorized disclosure, those departments and agencies involved, as all have been recipients of the identical piece of intelligence information. In the absence of a system for the reporting of suspected violations on a community basis, much valuable time is lost from the investigative standpoint in determining the principal agencies involved and organizing the informal liaison contacts in order to pursue a mutual investigative effort. Lacking a clearly defined procedure on a community level, there is certain resultant confusion and duplication of effort. In circumstances where the violation is suspected but not evident and no department appears to have primary responsibility or interest, there is a natural hesitation in the intelligence community to suggest through liaison channels that the violation may have occurred in another department. Accordingly, inaction is likely to be the final result.

- 9. In view of the rapid developments in the intelligence complex and frequent adjustments in the organizational structure to meet these changes, the security practices and procedures to be effective must be kept under constant review. Weaknesses that are permitted to develop in the security system will somer or later lead to unauthorized disclosures and the resultant investigations will generally reveal these weaknesses. Failure to eliminate the weaknesses on a community level will merely compound the security problems involved. The individual security officers of the member departments and agencies cannot solve these problems by unilateral action but should have a committee mechanism whereby the security officers can focalize their mutual problems and more effectively develop and coordinate corrective actions.
- 10. It is, therefore, proposed that a USIB committee composed of the responsible security officers of the member departments and agencies be established to act upon the security responsibilities established for USIB under NSCID No. 1 and to serve as a support mechanism when requested, to the Director of Central Intelligence in the exercise of his special responsibilities set forth in Section 5 of NSCID No. 1.
- 11. It is recommended that the attached proposed DCID be submitted to the USIB for approval.

Sheffield Edwards Director of Security

Distribution:

Orig & 1 - DCI

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Attachment:

Proposed DCID

CONCURRENCES:

1	(Signed) Nichard Helms	19 NOV 1958
Dej	suty Director (Plans)	Date
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Dej	outy Director (Intelligence)	Date
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The	recommendation contained in paragr	eanh 11 ta anneossad
	Total and the second se	Date
		Director
being de	ed DCID as rewritten, on foulated you consideration	Lapproved by DCI on 31 Jan 59 Emembers of 4 SIB by

DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE NO.

Security Committee

Pursuant to Section 2, sub-paragraph a (5) and Section 5, NSCID No. 1 (New Series) revised 15 September 1958 and for the purpose of preventing unauthorized disclosure of intelligence and of intelligence sources and methods, a standing committee of the USIB is hereby established.

1. Composition and Organization

The committee shall be known as the USIB Security Committee and shall include representatives of the USIB agencies. It is expected that the responsible security officers of the member departments and agencies of USIB will serve as the representatives on the committee. Other agencies of the government may be invited by the committee to participate as appropriate. The CIA member will chair the committee.

2. Mission

The mission of the committee shall be to promote means by which the intelligence community may prevent the unauthorized disclosure of intelligence and of intelligence sources and methods.

3. Functions

- a) To develop and review security standards, practices and procedures as they relate to the protection of intelligence and of intelligence sources and methods from unauthorized disclosure, and to make recommendations thereon to the Board. The Committee shall coordinate closely with other Committees of the Board with related security responsibilities.
- b) To assist, as requested, the Director of Central Intelligence in the exercise of his responsibilities pursuant to Section 5, NSCID No. 1.
- c) To recommend security policy to the USIB as it pertains to the intelligence community. Such policy recommendations shall be consonant, however, with the responsibility of each department and agency for the protection of intelligence and of intelligence sources and methods within its own organization and

the establishment of appropriate internal policies and procedures to prevent the unauthorized disclosure from within that department and agency of intelligence information or activity.

d) The Committee shall make such other reports and recommendations to the Board as may be appropriate or requested.

Approved For Release 2006/10/03: CIA-RDP80B01676R004300170055-9

21 January 1959 11-915/L

MENORATION FOR: Director of Central Intelligence

SUBJECT.

: Fromomed USIB Security Committee

1. This memoreadum contains a <u>sugmested</u> course of action with respect to tabling a proposed ECID at a future USIB meeting. This suggestion is contained in paragraph 2.

- 2. A succession of recent dischosures jeopardising sources and methods clearly indicates a need for a security committee such as Edwards recommends in his memorandum attached hereto. Since there is no such committee in existence to propose such Terms of Reference, I suggest that the best procedure would be for you to table the proposed DCID at an early USIB meeting with an oral statement
 - (a) pointing out the lack of such a committee at the present time and emphasizing the important essistance such a committee might render;
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 - (c) invite augmentions and indicate the evailability of Shof Bewards and his staff and other CIA offices for consultation; and
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L. K. THURCOTT, JR. General, USA (Ret.) Deputy Director (Coordination)

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ce: Deputy Director of Central Intelligence

Attachment

Distribution:

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5 NOV 195:

MEMORANDUM FOR: Director of Central Intelligence

10.9016

SUBJECT

: Prepead DGID to Establish a USIB Security Committee

- This memorandum contains a recommendation submitted for DCI approval. Such recommendation is contained in paragraph (11).
- 2. The publication of the 15 September 1958 revision of NSCID No. 1 (New Series) places certain responsibilities in the security field upon the DCI and the USIB. Since there is neither a committee within USIB nor a regularly constituted inter-Agency medium through which actions might be initiated, it appears necessary that a mechanism be established for this purpose.
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- FOR THE MEMBER DEPARTMENTS
 AND AGENCIES

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- 11. It is recommended that the ettached proposed DCID be submitted to the USIB for approval.

SIGNED

Sheffield Edwards Director of Security

Distribution:

Orig & 1 - DCI

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Attachment: Proposed DCID

CONCURRENCES:

	(Signed) Richard Helms	3.9 NOV 1958
ILLEGIB	Deputy Director(Plans)	Dete
		para
	Deputy Director (Intelligence)	Date
25X1	/3	1 nov. 58
	Deputy Director (Support)	Date
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	Deputy Director(Coordination)	Date
	200I 21 Jan 1959	
	The recommendation contained in p	aragraph II is approved.
	editor-in Salab red	Director
	roposed DCID as rewrit	then and approved by DCI on
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DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE NO.

Security Committee

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The committee shall be known as the USIB Security Committee and shall include representatives of the USIB agencies. It is expected that the responsible security officers of the member departments and agencies of USIB will serve as the representatives on the committee. Other agencies of the government may be invited by the committee to participate as appropriate. The CIA member will chair the committee.

2. Mission

The mission of the committee shall be to promote means by which the intelligence community may prevent the unauthorized disclosure of intelligence and of intelligence sources and methods.

3. Functions

- a) To develop and review security standards, practices and procedures as they relate to the protection of intelligence and of intelligence sources and methods from unauthorized disclosure, and to make recommendations thereon to the Board. The Committee shall coordinate closely with other Committees of the Board with related security responsibilities.
- b) To assist, as requested, the Director of Central Intelligence in the exercise of his responsibilities pursuant to Section 5, NSCID No. 1.
- c) To recommend security policy to the USIB as it pertains to the intelligence community. Such policy recommendations shall be consonant, however, with the responsibility of each department and agency for the protection of intelligence and of intelligence sources and methods within its own organization and

the establishment of appropriate internal policies and procedures to prevent the unauthorized disclosure from within that department and agency of intelligence information or activity.

d) The Committee shall make such other reports and recommendations to the Board as may be appropriate or requested.

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MEMORANDUM FOR: Director of Central Intelligence

SUBJECT:

Proposal by Director of Security, CIA, to Establish a USIB Security Committee

1. It is recommended that the proposed DCID be amended as follows:

Par. 2, Mission: Reword to read:

"The mission of the committee shall be to formulate and recommend to USIB measures for the prevention of the unauthorized disclosure of intelligence and of intelligence sources and methods. Excepted, however, are the fields of Atomic Energy Restricted Data and Communications Intelligence."

2. The reasons for the proposed change are:

a. The Atomic Energy Commission is by law responsible for the control and dissemination of Restricted Data under appropriate safeguards established by that Commission.

b. USIB has preperly assigned COMINT Security under NSCID 6 to the COMINT Committee.

HUNTINGTON D. SHELDON
Acting Deputy Director, Intelligence

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17 December 1958

MEMORANDUM FOR: Chief, Special Intelligence Staff

SUBJECT

: Proposal by Director of Security, CIA to Establish a USIB Security Committee

- 1. Reference is made to your note of 11 December 1958 concerning the rewording of Paragraph 2, (Mission) of the proposed DCID. In light of the exception that you wish to place on the Committee mission and responsibilities, it is felt that your ideas could be put in other words and provide, at the same time, for the USIB, in its discretion, to assign security problems in the future as may be appropriate.
- 2. Accordingly, it is proposed that under Paragraph 3, Functions, that a new sub-paragraph (d) be added to read as follows:

"The Committee will not concern itself with those matters of a security nature assigned to other committees of the USIB, except as may be directed from time to time by the USIB."

Sub-paragraph (d) of Paragraph 3, Functions, as presently written would consequently become subparagraph (e).

3. This office proposes to request a meeting of the DDI and DDC in the next few days for the consideration of this problem with a viewpoint of presenting a proposal agreed upon by all components of the Agency.

Deputy Director of Security

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Security

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5 NOV 1958

MEMORANDUM FOR: Director of Central Intelligence

SUBJECT

: Proposed DCID to Establish a USIB Security Committee

- 1. This memorandum contains a recommendation submitted for DCI approval. Such recommendation is contained in paragraph (11).
- 2. The publication of the 15 September 1958 revision of NSCHE No. 1 (New Series) places certain responsibilities in the security field upon the DCI and the USIB. Mace there is neither a committee within USIB nor a regularly constituted inter-Agency medium through which actions might be initiated, it appears necessary that a mechanism be established for this purpose.
- 3. In view of the increased eraphasis upon the protection of intelligence and intelligence sources and methods from unauthorized disclosure, it must be assumed that both the DCI and the USIB will review present directives and may initiate action for the further development of policies, precedures, and practices to provide the necessary safeguards for the pretection of community intelligence.
 - 4. The security responsibilities under NSCID No. 1 are as follows:

FOR THE USIB

- In Section 2 paragraph a (5) the USIB shall "Develop and review security standards and practices as they relate to the protection of intelligence and of intelligence sources and methods from unauthorised disclosure."
- FOR THE MEMBER DEPARTMENTS b. AND AGINCIES

In Section (5), Such department and agency,

however, shall remain responsible for the

protection of intelligence and of intelligence sources and methods within its own organisation. Each shall also establish appropriate internal policies and procedures to provest the unauthorised disclosure from within that agency of intelligence information or activity".

FOR THE DIRECTOR OF CENTRAL INTELLIGENCE

e. In Section (5) "The Director of Central intelligence, with the assistance and support of the members of the U.S. intelligence Board, shall ensure the development of policies and procedures for the protection of intelligence and of intelligence sources and matheds from unauthorised disclosure".

in addition to the above the Director has been given a special responsibility as follows: "The Director of Central Intelligence shall call upon the departments and agencies, as appropriate, to investigate within their department or agency any unauthorized disclosure of intelligence or of intelligence sources or methods. A report of those investigations, including corrective measures taken or recommended within the departments and agencies involved, shall be transmitted to the Director of Central Intelligence for review and such further action as may be appropriate, including reports to the National Security Council or the President".

5. These responsibilities will require a continuing review of socurity practices and procedures by both the USIS and the member departments and agencies. In this regard Executive Order 10501, effective December 5, 1953, note the minimum standards for the safeguarding of classified defense information and thus provides uniformity in the basic procedures among the departments and agencies of governments. Most departments and agencies in the intelligence community have supplemented Executive Order 10501 with additional internal control procedures, particularly

where intelligence and special source material is involved. These supplemental controls have usually been instituted on the basis of security requirements peculiar to the depastment or agency concerned and not necessarily on the basis of a security problem common to the intelligence community.

6. There is no present authorized committee within the intelligence community to deal with security matters relating to the overall protection of intelligence and of intelligence sources and methods from unauthorized disciosure and the development of uniformity where appropriate in security precedures. The IAC did not have a committee for security matters of this nature. The USCIB did have a special committee on Comint Personnel Security Standards but this committee has been inoperative for the past two years. There was also an established USGIB Security Committee (USCIB SECCOM) largely concerned with procedural matters, however, this committee, since the formation of USIB, has been ineperative and there is no security committee in USIB to which its functions can legically be assigned. NSCID No. 6 provides in conformity with Section (2) NSCID No. 1 that the USIB shall study standards and practices of the departments and agencies in protecting Comint; and determine the degree and type of security protection to be given ELDIT activities.

Security directives carried over from the IAC and the USCID which are currently in effect are DCID No. 11/1, Centrel of Initial Information Regarding Foreign Nuclear Explosions, DCID No. 11/2 Control of Discemination and Use of Intelligence and Intelligence Information, and USCIB No. 5 Standards and Practices for Clearance of Fersonnel for Condut.

The continuous review of security directives and concern with overall security matters affecting the intelligence community must necessarily be provided for by the USIB to energ out its responsibilities.

7. In the past several years there have been serious unauthorized disclosures of intelligence and intelligence sources and methods. The investigations of these unauthorized disclosures have been carried out under difficult circumstances by the informal cooperative efforts of the security officers in the affected agencies and departments through their

normal occarity channels. The informality of this system has retarded the investigative fanction in that there was no satabilished central coordinating point to channel the investigative activities and exchange timely investigative backs and information. The results of these investigations revealed several visitations of existing security regulations but more importantly, revealed centain weaknesses in the security systems of the intelligence community in the dissemination and the handling of intelligence information. Cortain corrective recommendations resulted from these breatignitions but there was no single committee or mechanism by which action on these corrective measures could be taken on an overall consequity basis.

6. It is felt that there are more unauthorised disclosures of informatter than is apparent to the intelligence community and some of these are accordingly mover reported and investigated. The intricacion of the intelligence community structure with its epoclatized committees and exected channels of heformation have aggreeated this problem. The discovery of a possible unsutherized disclosure is from eathy discorned by these intelligence afficers dealing with substantive intelligence information who recognize their infermation in moutherized hands. Aterthese respicions are not impodiately forwarded to the professional security officers who must take investigative action. The wide spread and timely exchange of information in the intelligence community makes It impossible to readily identify, in situations involving an unauthorized discioure, those departments and agencies involved, as all have been recipients of the identical piece of intelligence information. In the absumes of a system for the reporting of suspected violations on a commandly basis, much valuable time in lost from the investigative standpoint in determining the principal agencies invelved and organizing the informal Maloon contacts in order to pursue a muhani investigative effort. Lacking a clearly defined procedure on a community level. there is certain remitmet confusion and deplication of effort. In electrostances where the violeties is suspected but not evident and no department appears to have primary responsibility or interest, there is a meteral hesitation to the intelligence community to suggest through Maison channels that the violation may have occurred in another department. Accordingly, inaction is likely to be the final result.

- 9. In view of the rapid developments in the intelligence complex and frequent adjustments in the organisational structure to meet these changes, the security practices and procedures to be effective must be kept under constant review. Weaknesses that are permitted to develop in the security system will sooner or later lead to unsatherized disclosures and the resultant investigations will generally reveal these weaknesses. Failure to eliminate the weaknesses on a community level will merely compound the security problems involved. The individual security efficers of the member departments and agencies cannot solve these problems by unilateral action but should have a committee mechanism whereby the security efficers can focalize their methal problems and more effectively develop and coordinate corrective actions.
- 10. It is, therefore, proposed that a USIB committee composed of the responsible security efficers of the member departments and agencies be established to act upon the security responsibilities established for USIB under NSCID No. 1 and to serve as a support mechanism when requested, to the Director of Central Intelligence in the exercise of his special responsibilities set forth in Section 5 of NSCID No. 1.
- 1). It is recommended that the attached proposed DCID be submitted to the USIB for approval.

SIGNED

Shelfield Edwards Director of Security

Distribution:

Orig & 1 - DCI

1 - DDCI

1 - ER

1 - DDP

I - DDI

3 - DDs

1 - DDC

Attachment:

Proposed DCID

Approved For Release 2006/10/03 : CIA-RDP80B01676R004300170055-9

CONCURRENCES:		
Deputy Director(Plans)		
Deputy Director (Intelligence)	Date	 -
Deguty Director (Support)	Dete	
Deputy Director(Coordination)	Date	·
The recommendation contained	in paragraph II is approved.	Date
-	Director	

DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE NO.

Security Committee

Parament to Section 2, sub-paragraph a (5) and Section 5, NSCID No. 1 (New Series) revised 15 September 1956 and for the purpose of preventing unauthorized disclosure of intelligence and of intelligence sources and methods, a standing committee of the USER is hereby established.

1. Composition and Organization

The committee shall be known as the USIB Security Committee and shall include representatives of the USIB agencies. It is expected that the responsible security officers of the member departments and agencies of USIB will serve as the representatives on the committee. Other agencies of the government may be invited by the committee to participate as appropriate. The GIA member will chair the committee.

2. Mieston

The mission of the committee shall be to promote means by which the intelligence community may prevent the unauthorized disclosure of intelligence and of intelligence sources and methods.

3. Punctions

- a) To develop and review accurity standards, practices and procedures as they reinte to the protection of intelligence and of intelligence sources and methods from unauthorised disciosure.
- b) To assist, as requested, the Director of Control Intelligence in the exercise of his responsibilities pursuant to Section 5, NECLE No. 1.
- e) To recommend necurity policy to the USES as it pertains to the intelligence community, Such policy recommendations shall be consensed, however, with the responsibility of each department and agency for the pretection of intelligence and of intelligence courses and methods within its own organization and

the establishment of appropriate internal policies and procedures to prevent the unsutherized disclosure from within that department and agency of intelligence information or activity.

d) The committee shall make reports to the USIS as may be appropriate or requested.

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MEMORANDUM FOR: Director of Central Intelligence

SUBJECT

: Proposed DCID to Establish a **USIB** Security Committee

- 1. This memorandum contains a recommendation submitted for DCI approval. Such recommendation is contained in paragraph (11).
- 2. The publication of the 15 September 1958 revision of NSCID No. 1 (New Series) places certain responsibilities in the security field upon the DCI and the USIB. Since there is neither a committee within USIB nor a regularly constituted inter-Agency medium through which actions might be initiated, it appears necessary that a mechanism be established for this purpose.
- 3. In view of the increased emphasis upon the protection of intelligence and intelligence sources and methods from unauthorized disclosure, it must be assumed that both the DCI and the USIB will review present directives and may initiate action for the further development of policies, procedures, and practices to provide the necessary safeguards for the protection of community intelligence.
 - 4. The security responsibilities under NSCID No. 1 are as follows:

FOR THE USIB

- a. In Section 2 paragraph a (5) the USIB shall "Develop and review security standards and practices as they relate to the protection of intelligence and of intelligence sources and methods from unauthorized disclosure."
- FOR THE MEMBER DEPARTMENTS ь. AND AGENCIES

In Section (5), "Each department and agency, however, shall remain responsible for the

during

protection of intelligence and of intelligence sources and methods within its own organization. Each shall also establish appropriate internal policies and procedures to prevent the unauthorized disclosure from within that agency of intelligence information or activity".

FOR THE DIRECTOR OF CENTRAL INTELLIGENCE

c. In Section (5) "The Director of Central Intelligence, with the assistance and support of the members of the U.S. Intelligence Board, shall ensure the development of policies and procedures for the protection of intelligence and of intelligence sources and methods from unauthorized disclosure".

In addition to the above the Director has been given a special responsibility as fellows: "The Director of Central Intelligence small call upon the departments and agencies, as appropriate, to investigate within their department or agency any unauthorized disclosure of intelligence or of intelligence sources or methods. A report of these investigations, including corrective measures taken or recommended within the departments and agencies involved, shall be transmitted to the Director of Central Intelligence for review and such further action as may beappropriate, including reports to the National Security Council or the President".

5. These responsibilities will require a continuing review of security practices and procedures by both the USIB and the member departments and agencies. In this regard Executive Order 10501, effective December 5, 1953, sets the minimum standards for the safeguarding of classified defense information and thus provides uniformity in the basic procedures among the departments and agencies of government. Most departments and agencies in the intelligence community have supplemented Executive Order 10501 with additional internal control procedures, particularly

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where intelligence and special source material is involved. These supplemental controls have usually been instituted on the basis of security requirements peculiar to the department or agency concerned and not necessarily on the basis of a security problem common to the intelligence community.

6. There is no present authorized committee within the intelligence community to deal with security matters relating to the overall protection of intelligence and of intelligence sources and methods from unauthorized disclosure and the development of uniformity where appropriate in security procedures. The IAC did not have a committee for security matters of this nature. The U\$CIB did have a special committee on Comint Personnel Security Standards but this committee has been inoperative for the past two years. There was also an established USCIB Security Committee (USCIB SECCOM) largely concerned with procedural matters, however, this committee, since the formation of USIB, has been inoperative and there is no security committee in USIB to which its functions can logically be assigned. NSCID No. 6 provides in conformity with Section (2) NSCID No. 1 that the USIB shall study standards and practices of the departments and agencies in protecting Comint; and determine the degree and type of security protection to be given ELINT activities.

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The continuous review of security directives and concern with overall security matters affecting the intelligence community must necessarily be provided for by the USIB to carry out its responsibilities.

7. In the past several years there have been serious unauthorized disclosures of intelligence and intelligence sources and methods. The investigations of these unauthorized disclosures have been carried out under difficult circumstances by the informal cooperative efforts of the security officers in the affected agencies and departments through their

normal security channels. The informality of this system has retarded the investigative function in that there was no established central coordinating point to channel the investigative activities and exchange timely investigative leads and information. The results of these investigations revealed several violations of existing security regulations but more importantly, revealed certain weaknesses in the security systems of the intelligence community in the dissemination and the handling of intelligence information. Certain corrective recommendations resulted from these investigations but there was no single committee or mechanism by which action on these corrective measures could be taken on an overall community basis.

8. It is felt that there are more unauthorized disclosures of information than is apparent to the intelligence community and some of these are accordingly never reported and investigated. The intricacies of the intelligence community structure with its specialized committees and special channels of information have aggravated this problem. The discovery of a possible unauthorized disclosure is frequently discerned by those intelligence officers dealing with substantive intelligence information who recognize their information in unauthorized hands. Often these suspicions are not immediately forwarded to the professional security officers who must take investigative action. The wide spread and timely exchange of information in the intelligence community makes it impossible to readily identify, in situations involving an unauthorized disclosure, those departments and agencies involved, as all have been recipients of the identical piece of intelligence information. In the absence of a system for the reporting of suspected violations on a community basis, much valuable time is lost from the investigative standpoint in determining the principal agencies involved and organizing the informal liaison contacts in order to pursue a mutual investigative effort. Lacking a clearly defined procedure on a community level, there is certain resultant confusion and duplication of effort. In circumstances where the violation is suspected but not evident and no department appears to have primary responsibility or interest, there is a natural hesitation in the intelligence community to suggest through liaison channels that the violation may have occurred in another department. Accordingly, inaction is likely to be the final result.

- 9. In view of the rapid developments in the intelligence complex and frequent adjustments in the organizational structure to meet these changes, the security practices and procedures to be effective must be kept under constant review. Weaknesses that are permitted to develop in the security system will somer or later lead to unauthorized disclosures and the resultant investigations will generally reveal these weaknesses. Failure to eliminate the weaknesses on a community level will merely compound the security problems involved. The individual security officers of the member departments and agencies cannot solve these problems by unilateral action but should have a committee mechanism whereby the security officers can focalize their mutual problems and more effectively develop and coordinate corrective actions.
- 10. It is, therefore, proposed that a USIB committee composed of the responsible security officers of the member departments and agencies be established to act upon the security responsibilities established for USIB under NSCID No. 1 and to serve as a support mechanism when requested, to the Director of Central Intelligence in the exercise of his special responsibilities set forth in Section 5 of NSCID No. 1.
- il. It is recommended that the attached proposed DCID be submitted to the USIB for approval.

Sheffield Edwards Director of Security

Distribution:

Orig & 1 - DCI

1 - DDCI

1 - ER

1 - DDP

I - DDI

3 - DDS

1 - DDC

Attachment:

Proposed DCID

CONCURRENCES:

(Signed) Richard Helms	19 NOV 1958
Deputy Director (Plans)	Date ILLEGIB
Deputy Director (Intelligence)	Date
[5]	7 NOV 1958
Deputy Director (Support)	Date
Deputy Director (Coordination)	Date
The recommendation contained in paragrap	nh lije supraved
and a paragraph of the paragraph	Date
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DIRECTOR OF CENTRAL INTELLIGENCE DIRECTIVE NO.

Security Committee

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i. Composition and Organisation

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2. Mission

The mission of the committee shall be to promote means by which the intelligence community may prevent the unauthorized disclosure of intelligence and of intelligence sources and methods.

3. Functions

- a) To develop and review security standards, practices and procedures as they relate to the protection of intelligence and of intelligence sources and methods from unauthorized disclosure.
- b) To assist, as requested, the Director of Central Intelligence in the exercise of his responsibilities pursuant to Section 5, NSCID No. 1.
- c) To recommend security policy to the USIB as it pertains to the intelligence community. Such policy recommendations shall be consonant, however, with the responsibility of each department and agency for the protection of intelligence and of intelligence sources and methods within its own organization and

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the establishment of appropriate internal policies and procedures to prevent the unauthorized disclosure from within that department and agency of intelligence information or activity.

d) The committee shall make reports to the USIB as may be appropriate or requested.