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DCI/RMS 78-1215  
31 October 1978

MEMORANDUM FOR:   
Director, Information Resources Office

FROM:   
Acting Director, Policy Guidance Office

SUBJECT: Input to the DCI's Annual Report

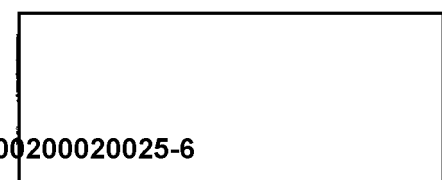
1.  Preparation of the DCI's Annual Report for calendar year 1978, due to the President and the Congress by 25 January 1979, is now under way. The DCI has approved a concept for this year's Annual Report which is more selective than last year's, both because this seems more appropriate to a 1978 characterized by attention to key intelligence issues rather than the comprehensive report approach used for 1977 as a year of extensive community restructuring, and also to limit length for a busy reader to a manageable 30-40 pages (last year's ran 80 plus). The DCI has also approved an outline for this year's report (Attachment 1). Part I is designed to allow the DCI to highlight the particular characteristics and emphases of 1978 in intelligence; Part II is intended to air several issues of great importance to him, his key Executive users, and the Congress. The Annual Report will carry a high classification and receive extremely limited distribution.

2.  We request your help on community ADP which is among the Part II issues of special concern. What are the most significant strides in community ADP in 1978? How would you roughly class and prioritize projects now engaging your attention, and why?

3.  On a more generalized plane, we would like the DCI to be able in this year's Annual Report to speak to community ADP in the context of OMB and Congressional concerns about manpower and commonality of intelligence support functions generally (plus their ceilings on annual ADP growth), with some perspective on how far intelligence use of ADP has come, and the kinds of tasks yet ahead of us. Specifically:

-- Where are we in the process of formulating policy for and implementing intelligence communitywide networks and ADP resource sharing? Which major tasks are getting or need early major attention in this arena? What are the important limitations on this process (requirements better served by dedicated internal networks, fiscal, political, ADP security, etc.)?

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-- What is your overall perspective on community data base management? To what degree can/should we use general purpose commercial products for data base management; to what degree do we need to build and maintain special purpose data base management systems? What general comments can you make about development and maintenance cost/performance trade-offs?

-- Beyond more efficient and comprehensive data base maintenance and manipulation, does data yet exist on the utility of ADP to improving the core analytical aspects of analysts' productivity (e.g., as an aid in scenario analysis, as a tip-off to the onset of a threshold of warning activity or events, etc.)? Are some community production components experimenting with or actually using ADP in core analytical functions beyond a data manipulation stage?

-- What general criteria have you developed for evaluating cost/performance trade-offs in tailored software development vs. use of hardware/firmware and other off-the-shelf commercial capabilities?

-- What general comments can you make about criteria that should govern the mix of central ADP service centers vs. small distributed system service centers?

25X1 4. ☐ Although we recognize that the following two issues have probably not been widely addressed in the intelligence community, is there any serious work ongoing on them:

-- What experience has the community developed in measuring software productivity (e.g., via instructions per time segment, higher order of language use, programmer teams, etc)? What general lessons have been learned about how to evaluate and control programmer utilization?

-- How widespread in the intelligence community is the charge-back of ADP to users for whom services are provided? What utility and drawbacks does this approach have as a management tool?

25X1 5. ☐ You are of course welcome to provide input or comment on any of the outline topics. ☐ is responsible for producing this year's DCI Annual Report. Please identify a principal point of contact for her to work with. We shall need your comments by COB

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Subject: Input to the DCI's Annual Report 

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15 November, in order to accomplish integrated drafting of the entire Annual Report in November, review in December, and DCI clearance and production in January.

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Attachments:

1. DCI Revised Outline - AR for 1978
2. DCI letter to NFIB principals requesting help on Annual Report

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Distribution: DCI/RMS 78-1215

Original & 1 - D/IR0 w/atts

1 - ER w/atts

1 - EO w/atts

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1 - PBO w/atts

1 - PAO w/atts

1 - RMS Registry w/atts

1 - PGO Subject (78 Production/Tasking) w/atts

1 - PGO Chrono w/atts

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DCI/RMS/PGO [ ] 31 Oct 78)

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6 October 1978

DCI REVISED OUTLINE - ANNUAL REPORT FOR 1978

I. 1978 in Intelligence

A. Execution of the E.O. and Other Organizational Questions

1. evolution of the PRC(I); work on user priorities
2. resources: experience in use of DCI's budget authority
3. production
  - a. NFAC's first full year
  - b. DIA
  - c. INR
  - d. DCI substantive committees (EIC, JAEIC, STIC, WSSIC)
4. collection
  - a. status of NITC
  - b. 3 DCI collection committees
5. other management
  - a. DDCI
  - b. NFIB: shifting membership/concerns
6. I&W

B. New or Altered Emphases in Analysis

1. strategic balance: new developments & experience in communicating them
2. proliferating support for arms limitation talks
3. emergence of China as an active world player
4. world petroleum supply

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5. substantive support for crises--e.g., Ogaden, Shaba II  
(Afghanistan?)
- C. Intelligence and the Congress
  1. activities in support of both oversight committees
  2. activities in support of other committees
  3. charter legislation
- D. Legal and Propriety Issues
- E. Security and Counterintelligence Issues
  1. Espionage
    - a. Kampiles
    - b. "moles," etc.
    - c. counterintelligence initiatives
  2. Leaks
    - a. Authors
    - b. Others
    - c. Remedies?
  3. Other security measures; e.g., implementation of new industrial security measures
  4. New directions in foreign counterintelligence program
    1. role of new DCI CI coordinator
    2. PRC (CI)
- F. Covert Action - emphasis on mission and programs
- G. Intelligence and the public - new emphases

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H. Major Accomplishments 1978

- a.
- b.
- c.
- d.

II. KEY ISSUES (lead into with NFIP graphics)

The early 1980s budget bow wave and trade-off issues on technical sensors



issues, outcome, 25X1

rationale;

COMINT/ELINT upgrade needs, appropriate packages

HF modernization

Quality of Analysis and Policy Support

including progress on improving interdisciplinary analysis

collection/production: an appropriate budget balance?

Community ADP

National/Tactical Interface Issues

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NATIONAL FOREIGN INTELLIGENCE BOARD

NFIB-6.1/10  
2 October 1978

MEMORANDUM FOR THE NATIONAL FOREIGN INTELLIGENCE BOARD

SUBJECT: My Annual Report

I very much appreciated the help that you and your organizations provided a year ago in the preparation of my first report as DCI on the Intelligence Community to the President and the Congress. Preparation of this year's Annual Report is now underway, and I would be grateful if you and your organizations would assist with input and/or review as requested. The staff of my Deputy for Resource Management will be in touch with you shortly on specific needs.

  
STANSFIELD TURNER  
Chairman

(29 September 1978)

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