

UNITED STATES INTELLIGENCE BOARD
SECURITY COMMITTEE

SECOM-D-122
7 November 1975

MEMORANDUM FOR: Deputy to the DCI for the Intelligence Community
SUBJECT : DCID 1/7, ORCON Control Marking

1. Attached is a memorandum for your signature to USIB Principals concerning the extensive use of the ORCON control marking and requesting an early review of the current uses of ORCON.

2. At a meeting of community representatives on 5 November 1975, possible courses of action to ease the handling and dissemination problems in DIA caused by the extensive use of ORCON were discussed. It was agreed that a memorandum to the community urging strict compliance with the DCID would be a first step toward solving these problems.

3. The Security Committee will continue to explore other possible solutions to this and other problems experienced by the community as a result of the DCID. We are currently proceeding along the following lines:

- (a) Consideration is being given to paragraph markings;
- (b) Examining the mechanics for clearing ORCON materials for release to named overseas commanders;
- (c) Monitoring the use of ORCON to determine if reduction occurs during next 30 working days;
- (d) Considering possible modifications of the DCID and/or the need for other USIB guidance.

**DIA review(s)
completed.**

4. It is recommended that you indicate your approval by signing the attached memorandum to USIB Principals.



125X1

Chairman

Attachment

THE DIRECTOR OF CENTRAL INTELLIGENCE

WASHINGTON, D. C. 20505

Intelligence Community Staff

MEMORANDUM FOR: USIB Principals


SUBJECT : DCID 1/7, ORCON Control Marking

1. Since the implementation of DCID 1/7 on 5 October 1975, the use of the control marking "Dissemination and Extraction of Information Controlled by Originator (ORCON)" has been of special concern. Although the language of the DCID was carefully considered, the current wide use of ORCON was not anticipated. It was intended to be a very restrictive marking, though currently developing practices are causing handling and dissemination problems in the intelligence community.

2. I feel it is important for all USIB departments and agencies to make a critical review of their current uses of ORCON. It is requested that this review be made at an early date to ensure that its use in future reports is in strict compliance with the DCID. I believe the judicious use of ORCON would resolve a major portion of the problems currently encountered and could avoid the requirement to amend the subject DCID.

3. The USIB Security Committee will monitor the use of ORCON until 15 December 1975 and make an additional review at that time. If a need for further action is indicated, appropriate recommendations will be made to the Board.

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Samuel V. Wilson
Lieutenant General, USA
Deputy to the DCI for the
Intelligence Community

DATE 31 October 1975

Approved For Release 2004/04/15 : CIA-RDP82M00591R000300120014-2

INTELLIGENCE COMMUNITY STAFF SUMMARY

INTERNAL COORDINATION			Action Officer: Title and Signature
Officer	Action	Initials	<div style="border: 1px solid black; width: 150px; height: 40px; margin: 0 auto;"></div> <p style="text-align: right;">25X1</p>
			Phone Number 5383
			Subject:
			ORCON Control Marking

Summary

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PURPOSE: This summary sheet forwards for your signature a proposed response to DIA's cable requesting relief from the ORCON Control Marking.

DISCUSSION: I have been in touch with [redacted] DDI/OCI and [redacted] [redacted] and their comments are attached as Tab A and B, respectively. They have coordinated in draft on this response, as did Ray Haddock, State/INR/DDC.

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It is my understanding that Gen. Faurer is responsible for the dispatch of this cable. His concern was prompted by complaints that CINCEUR and CINNAVEUR are not getting the type of intelligence information they need because of the ORCON restrictions. Gen. Graham is also aware of this problem.

I believe that their basic complaint is not with DCID 1/7 but with what they think is an over-use of the ORCON marking by middle management. They would like to discourage its use on general distribution documents. The DDO probably would not agree with this.

SECOM will continue to monitor this problem and is reconvening the working group which drafted the DCID. Hopefully, through this mechanism and the one suggested in the cable, a solution to this problem can be reached.

RECOMMENDED ACTION: That you sign the attached cable to DIA.

Attachment: Cable to DIA

REFERENCES:

- Tab A - OCI Comments
- Tab B - DDO Comments
- Tab C - DIA incoming cable.



October 31, 1975

25X1 TO: USIB Security Committee

We recommend that you consider the attached memo as part of the answer to DIA.

Naturally the principal problem is one between DIA and DDO, and DDO's contribution will presumably be the principal one.

OCI/FLCO

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Attachments (3)

Distribution:

- 1 - D/OCI
- 1 - O-DDI
- 1 - CD/PROD/OCI
- 1 - DCD/PROD/OCI
- 1 - A-CD/PROD/OCI
- 1 - CB/Proc/PROD/OCI
- 1 -

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October 31, 1975

Dissemination of ORCON Material

1. We are reviewing your most recent proposal regarding the new ORCON control. We have already taken several steps to alleviate some of the problems mentioned by DIA in connection with the new ORCON control.

2. At the meeting with DIA representatives [redacted] on 12 October, we suggested that DIA use the sanitized version of the NIB to meet some of its distribution requirements. As we mentioned at the meeting, we prepare a daily NIB cable for our own overseas recipients and USIB community customers, including DIA. This NIB cable version has all ORCON material deleted from it, and is sent nightly to SSO DIA, at a Sigint NOFORN classification.

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3. At DIA's request, we also worked out an arrangement with DIA whereby OCI authorizes DIA to disseminate the OCI Weekly Review controlled ORCON to the current DIA list of recipients. (See attached memo from OCI dated 24 October 1975.)

4. We are willing to work out with DIA an agreement for the NIB, as soon as DIA provides the current full dissemination list.

5. We agree with DIA that these publications should be given full dissemination to those with a real need-to-know. They nevertheless do contain much sensitive intelligence, and there is also a risk of too wide dissemination, particularly overseas. The controls prescribed in DCID 1/7 therefore are an aid to keeping dissemination to mutually agreed levels.

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October 24, 1975

MEMORANDUM FOR: Chief, Requirements and Validation Branch,
Defense Intelligence Agency


SUBJECT : Grant of Permission to Disseminate the
Weekly Review to Certain DoD Elements.

1. DIA/DS-4C is hereby authorized to disseminate the Weekly Review to elements on the DoD Distribution List for the Weekly Review, dated 9 September, 1975.

2. This grant of authority is in accord with the provisions of Paragraph 5a(1) of DCID No. 1/7, effective 5 October 1975, and will continue in effect until rescinded.

3. The Weekly Review may not be disseminated beyond the Headquarters elements of the DoD to any element not on the list mentioned in paragraph 1, above, without separate approval by the Office of Current Intelligence, CIA.

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Acting Director
Current Intelligence
Central Intelligence Agency

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RUEHC/STATE DEPT WASH DC

RUEOIAA/DIRNSA FORT GEORGE G MEADE MD

BT

C O N F I D E N T I A L 1044

~~DCI FOR D/DCI/IC~~

FROM CS

~~SUBJECT: USE OF DISSEMINATION AND EXTRACTION OF INFORMATION
CONTROLLED BY ORIGINATOR (ORCON) MARKING (U)~~

1. (C) WHILE ANTICIPATING LONG-TERM USIB RESOLUTION OF THE HANDLING AND DISTRIBUTION PROBLEMS CAUSED BY THE NEW ORCON CONTROL MARKING, DIA PRODUCTION ELEMENTS HAVE AN IMMEDIATE NEED OF SOME INTERIM RELIEF TO INSURE PROVISION OF TIMELY INTELLIGENCE TO JOINT STAFF AND OSD OFFICES, THE SERVICE COMMANDS, AND CONUS AND OVERSEAS CINCS.

2. (C) SPECIFICALLY REQUEST AUTHORITY TO DISSEMINATE INTELLIGENCE BASED PRIMARILY ON ORCON SOURCE MATERIAL TO THE FOLLOWING LEVELS WITHIN DEFENSE DEPARTMENT WITHOUT RECOURSE TO ORIGINATOR FOR INDIVIDUAL RELEASE TO:

- A. SECDEF AND CJCS AND THEIR IMMEDIATE "HEADQUARTERS ELEMENTS"
- B. THE SERVICE SECRETARIES AND CHIEFS
- C. THE MAJOR USD STAFF OFFICES
- D. CONUS-BASED CINCS (E.G., CINCLANT, SAC)
- E. OVERSEAS CINCS (E.G., CINCEUR)

3. (C) FURTHER, WILL THIS AUTHORITY PERTAIN NO MATTER THE GEOGRAPHIC LOCATION OF THE INDIVIDUAL (E.G., IF CJCS IS IN EUCOM AREA).

4. (C) IF ANSWERS TO PARA 2 ABOVE ARE NEGATIVE, COMMUNITY NEEDS TO TAKE RAPID ACTION TO ESTABLISH MACHINERY TO CENTRALIZE AND FACILITATE RELEASE. WOULD APPRECIATE RESPONSE SOONEST, GDS 31 DEC 81

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C O N F I D E N T I A L 1044

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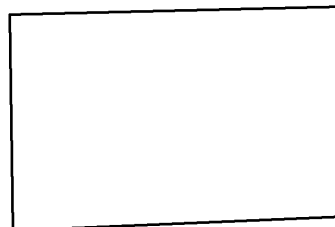
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*Ray Madlock
State INR/DDE/OIL*

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