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IN THE SENATE OF THE UNITED STATES

APRIL 10 (legislative day, MARCH 26), 1984
Received; read twice and referred to the Committee on Commerce, Science, and
Transportation

MAY 17 (legislative day, MAY 14), 1984

Reported by Mr. PACKWOOD, with an amendment

[Strike out all after the enacting clause and insert the part printed in italic]

AN ACT

To establish a system to promote the use of land remote-sensing satellite data, and for other purposes.

Be it enacted by the Senate and House of Representatives of the United States of America in Congress assembled,
That this Act may be cited as the "Land Remote-Sensing"
Commercialization Act of 1984".

TITLE I—DECLARATION OF FINDINGS,
PURPOSES, AND POLICIES

FINDINGS

SEC. 101. The Congress finds and declares that—

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1	(1) the continuous civilian collection and utiliza-
2	tion of land remote-sensing data from space is of major
3	benefit in managing the Earth's natural resources and
4	in planning or conducting many other activities of eco-
5	nomie importance;
6	(2) the national interest of the United States lies
7	in maintaining international leadership in civil remote-
8	sensing and in broadly promoting the beneficial use of
9	remote-sensing data;
10	(3) land remote-sensing by the Government or pri-
11	vate parties of the United States affects international
12	commitments and policies and national security con-
13	cerns of the United States;
14	(4) the broadest and most beneficial use of land
15	remote-sensing data is likely to result from maintaining
16	a policy of nondiscriminatory access to data;
17	(5) use of land remote-sensing data has been in-
18	hibited by slow market development and by the lack of
19	assurance of data continuity;
20	(6) the private sector, and in particular the
21	"value-added" industry, is best suited to develop land
22	remote-sensing data markets;
23	(7) vigorous, competitive, market-driven private
24	sector involvement in land remote-sensing can lead to

1	rapid realization of the potential benefits of that tech-
2	nology;
3	(8) to utilize fully the strengths of the private
4	sector, any process of commercialization of land
5	remote-sensing should involve the maximum practica-
6	ble competition and the minimum (both in duration and
7	amount) practicable Government subsidy;
8	(9) at the present time, it is unclear that the pri-
9	vate sector alone will develop a total land remote-sens-
10	ing system because of the high risk and large capital
11	expenditures involved;
12	(10) cooperation between the Federal Government
13	and the private sector can help assure both data conti-
14	nuity and United States leadership;
15	(11) the time is now appropriate to initiate such
16	cooperation with phased transition to a fully commer-
17	cial system;
18	(12) cooperation between Government and the
19	private sector in civil land remote-sensing should be
20	structured so as to minimize Government direction and
21	regulation and maximize private sector involvement;
22	(13) nevertheless, certain Government oversight
23	must be maintained to assure that private sector activi-
24	ties are in the national interest and that the interna-

1	tional commitments and policies of the United States
2	are honored; and
3	(14) there is no compelling reason to commercial-
4	ize meteorological satellites at this time.
5	PURPOSES
6	SEC. 102. It is therefore the purpose of this Act—
7	(1) to guide the United States Government in pro-
8	moting full, prompt, and proper involvement of the pri-
9	vate sector in civil land remote-sensing from space;
10	(2) to maintain the United States leading position
11	in civil remote-sensing, preserve its national security,
12	and fulfill its international obligations;
13	(3) to prescribe conditions for assuring continuity
14	of civil land remote-sensing data while protecting
15	public and private nondiscriminatory access to these
16	data;
17	(4) to minimize the duration and amount of any
18	further Federal investment that might be necessary to
19	achieve full commercialization of civil land remote-
20	sensing; and
21	(5) to prohibit commercialization of meteorological
22	setallites at this time

1	POLICIES
2	SEC. 103. (a) It shall be the policy of the United States
3	to preserve its right to acquire and disseminate digital
4	remote-sensing data.
5	(b) It shall be the policy of the United States that eivil-
6	ian digital remote-sensing data be made available to all po-
7	tential users on a nondiscriminatory basis.
8	(e) It shall be the policy of the United States both to
9	commercialize those space remote-sensing functions that
10	properly lend themselves to private sector operation and to
11	avoid competition by the Government with such commercial
12	operations, while continuing to preserve our national securi-
13	ty, to honor our international obligations, and to retain in the
14	Government those remote-sensing functions that are essen-
15	tially of a public service nature.
16	DEFINITIONS
17	SEC. 104. For purposes of this Act:
18	(1) The term "digital remote-sensing data" means
19	the unprocessed and minimally processed signals col-
20	leeted from civil remote-sensing space systems or origi-
21	nal film products collected from such systems. Such
22	minimal processing shall be limited to rectification of
23	instrumental distortions, registration with respect to
24	features on the Earth, and calibration of spectral re-
25	sponse. Such term does not include conclusions, manip-

ulations, or calculations	derived from such signals or
combination of the signa	ls with other data or informa-
tion. Unless otherwise l	imited, digital remote-sensing
data includes land and oc	ean sensed data.

(2) The term "Secretary" means the Secretary of Commerce.

(8)(A) The term "on a nondiscriminatory basis" means without preference, bias, or any other special arrangement regarding delivery, format, financing, or technical considerations which would favor one buyer or class of buyers over another.

(B) The sale of data is made on a nondiscriminatory basis only if (i) any offer to sell or deliver data is published in advance in such manner as will ensure that the offer is equally available to all prospective buyers; (ii) the system operator has not established or changed any price, policy, procedure, or other term or condition in a manner which gives one buyer or class of buyer de facto favored access to data; and (iii) in a case where a system operator offers volume discounts, such discounts are no greater than the demonstrable reductions in the cost of such sales. The sale of data on a nondiscriminatory basis does not preclude the system operator offering discounts other than volume

1	discounts to the extent that such discounts are not in-
2	consistent with any other provision of this paragraph.
3	(C) The sale of data on a nondiscriminatory basis
4	does not require (i) that a system operator disclose
5	names of buyers or their purchases; (ii) that a system
6	operator maintain all, or any particular subset of, data
7	in a working inventory; or (iii) that a system operator
8	expend equal effort in developing all segments of a
9	market.
10	(4) The term "Landsat system" means Landsat 1,
11	2, 3, 4, and 5, and related ground equipment, systems,
12	and facilities, and any successor civil land remote-sens-
13	ing satellites operated by the United States Govern-
14	ment prior to the commencement of the six-year period
15	described in section 302(b)(2).
16	(5) The term "system operator" means a contrac-
17	tor under title H or a license holder under title IV.
18	TITLE II—CONTRACT FOR EXISTING LAND
19	REMOTE-SENSING SATELLITE SYSTEM
20	CONTRACT REQUIREMENTS
21	SEC. 201. (a) In accordance with the requirements of
22	this Act, the Secretary shall, subject to the availability of
23	appropriations therefor, contract with a United States private
24	sector party (as defined by the Secretary) to market digital
25	remote-sensing data generated by the Landsat system. If the

1 Secretary determines that competition for such contract will promote the policies and purposes of this Act, the Secretary may accept proposals for such contract which include the operation by such United States private sector party of (1) the space component of the Landsat system, (2) the related ground equipment, systems, and facilities, or (3) both such space component and such related equipment, systems, and facilities. 8 9 (b) A contract awarded under subsection (a) shall be awarded, after competition, in accordance with the conditions of section 203. Such contract may be reawarded competitively after the practical demise of the space segment of the 13 Landsat system, as determined by the Secretary. 14 (e) Any contract authorized by subsection (a)— 15 (1) shall not permit the transfer to any contractor 16 of title to any part or all of the Landsat system; and 17 (2) may specify that the contractor use, and, at 18 his own expense, maintain, repair, or modify elements 19 of the Landsat system as the contractor finds necessary 20 for commercial operations. 21(d) If, as a result of the competitive process required by subsection (b), the Secretary receives no proposal which he finds acceptable under the conditions of this Act, the Sceretary shall so certify and fully report his findings to the Congress. Thirty days after so certifying and reporting, the Sec-

- 1 retary may reopen the competition. If no acceptable propos-
- 2 als are received after such subsequent competition, or if the
- 3 Secretary decides not to reopen the competition, the Secre-
- 4 tary shall so certify and fully report his findings to the Con-
- 5 gress. In the event that no acceptable proposal is received,
- 6 the Secretary shall continue to operate the Landsat system
- 7 and to market data from such system.
- 8 (e) In defining "United States private sector party" for
- 9 purposes of subsection (a), the Secretary may take into ac-
- 10 count the citizenship of key personnel, location of assets, for-
- 11 eign ownership, control, and influence, and other such
- 12 factors.
- 13 SALE OF DATA
- 14 SEC. 202. (a) The United States Government shall
- 15 retain title to any and all data generated by the Landsat
- 16 system. However, after the date of the commencement of the
- 17 contract described in section 201(a), the contractor shall be
- 18 entitled to revenues from sales of copies of data from the
- 19 Landsat system, subject to the conditions specified in sections
- 20 601 and 602 of this Act.
- 21 (b) The contractor may continue to market data previ-
- 22 ously generated by the Landsat system after the demise of
- 23 the space segment of that system.

1	CONDITIONS OF COMPETITION FOR CONTRACT
2	SEC. 203. (a) The Secretary of Commerce shall, as part
3	of his advertisement for the competition for the contract au-
4	thorized by section 201, identify and publish the international
5	obligations, national security concerns (with appropriate pro-
6	tection of sensitive information), domestic legal consider-
7	ations, and any other standards or conditions which a private
8	contractor shall be required to meet.
9	(b) In selecting a contractor under this title, the Secre-
10	tary shall consider—
11	(1) ability to market aggressively digital remote-
12	sensing data;
13	(2) the best overall financial return to the Govern-
14	ment, including the potential savings to the Govern-
15	ment;
16	(3) ability to meet the obligations, concerns,
17	standards, and conditions identified under subsection
18	(a);
19	(4) technical competence, including the ability to
20	assure continuity and timeliness of data from the Land-
21	sat system;
22	(5) absence of any conflicts of interest which could
23	inhibit nondiscriminatory access to such data;
24	(6) ability to effect a smooth transition with the
25	contractor selected under title III of this Act; and

1	(7) such other factors as he deems appropriate.
2	FOREIGN GROUND STATIONS
3	SEC. 204. (a) The contract under this title shall provide
4	that the contractor shall act as the agent of the Secretary by
5	continuing to supply digital remote-sensing data to foreign
6	ground stations for the life, and according to their terms, of
7	those agreements between the United States Government
8	and such foreign ground stations that are in force on the date
9	of the commencement of the contract.
10	(b) Upon the expiration of such agreements, or in the
11	ease of foreign ground stations that have no agreement with
12	the United States on the date of commencement of the con-
13	tract, the contract shall provide—
14	(1) that digital remote-sensing data from the
15	Landsat system shall be made available to foreign
16	ground stations only by the contractor; and
17	(2) that such data shall be made available on a
18	nondiscriminatory basis.
19	TITLE III—PROVISION OF DATA CONTINUITY
20	DURING TRANSITION PERIOD
21	PURPOSES AND DEFINITIONS
22	SEC. 301. (a) It is the purpose of this title—
23	(1) to provide, in an orderly manner and with
24	minimal risk, for a transition between Government op-

1	eration and private, commercial operation of civil land
2	remote-sensing space systems; and
3	(2) to provide for the continuity of MSS data for
4	six years after the practical demise of the space seg-
5	ment of the Landsat system.
6	(b) For purposes of this title—
7	(1) the term "Multi-Spectral Seanner" means the
8	instrument referred to by that name and carried on the
9	Landsat 4 and Landsat 5 satellites; and
10	(2) the term "MSS data" means digital remote-
11	sensing data which, from the point of view of a data
12	user, are—
13	(A) functionally equivalent to data from the
14	Multi-Spectral Scanner; and
15	(B) compatible with data and with equipment
16	used to receive and process data from such
17	Seanner.
18	CONTRACT FOR DATA AVAILABILITY AND CONTINUITY
19	SEC. 302. (a) Subject to the availability of appropria-
20	tions therefor and to the licensing conditions established
21	under title IV, the Secretary shall, after competition, con-
22	tract with a United States private sector party (as defined by
23	the Secretary pursuant to section 201) for the provision by
24	such party of the capability of generating data of a quality at
25	least equal to the quality of MSS data and of selling and

1	delivering such data to the Federal Government. The capa-
2	bility shall include, at a minimum, the capability to generate
3	and deliver MSS data at the annual volume of Federal usage
4	during fiscal year 1983, as determined by the Secretary. The
5	capability may be provided by the contractor using whatever
6	technologies the contractor may select. In addition, the con-
7	tractor may make available data of a higher quality or of a
8	different type than MSS data.
9	(b) The contract authorized by subsection (a)
10	(1) shall be entered into as soon as practicable, al-
11	lowing for the competitive procurement process;
12	(2) shall, in accordance with criteria determined
13	and published by the Secretary, reasonably assure the
14	provision of the capability described in subsection (a)
15	for a period of six years, beginning as soon as practica-
16	ble in order to minimize any interruption of data
17	availability;
18	(3) shall terminate one year after the expiration of
19	the six-year period described in paragraph (2);
20	(4) may, subject to section 305 of the Federal
21	Property and Administrative Services Act of 1949 (41
22	U.S.C. 255), provide for a payment by the Secretary
23	to cover a portion of the capital cost of providing such
24	eapability, which may be paid in installments (A) based
25	on progress prior to the beginning of the six-year

1	period described in paragraph (2), and (B) the sum of
2	which shall be less than the total cost of procuring the
3	system required to assure the capability for six years;
4	(5) shall provide that sale of digital remote-sens-
5	ing data shall be in accordance with the provisions of
6	section 303 of this title;
7	(6) shall not provide for any guaranteed data pur-
8	chases by the Federal Government; and
9	(7) may provide that the contractor utilize, on a
10	space-available basis, civilian Government satellites as
11	platforms for a civil remote-sensing satellite system,
12	if
13	(A) the contractor immediately reimburses
14	the Government for all related costs incurred with
15	respect to such utilization, including a reasonable
16	and proportionate share of fixed, spacecraft, data
17	transmission, and launch costs; and
18	(B) such utilization would not interfere with
19	or otherwise in any way compromise the intended
20	eivilian Government missions, as determined by
21	the agency responsible for the civilian satellite.
22	(e) The contract authorized by subsection (a) shall be
23	awarded on the basis of—
24	(1) the east to the Government of the payment
25	under subsection (b)(4);

1	(2) the reliability, technical competence, and fi-
2	nancial condition of the contractor;
3	(3) the contractor's ability to develop the remote-
4	sensing data market;
5	(4) the contractor's ability to supplement basic ca-
6	pabilities specified in section 302(a) by adding remote-
7	sensing capabilities (at the contractor's expense and
8	consistent with national security concerns) which main-
9	tain United States leadership in remote-sensing;
10	(5) the contractor's ability to meet the conditions
l 1	for obtaining a license under title IV;
12	(6) the contractor's ability to provide digital
13	remote-sensing data on a timely and reliable basis;
14	(7) the contractor's ability to effect a smooth tran-
15	sition with any contractor selected under title H;
16	(8) the royalty or profit- or revenue-sharing ar-
17	rangement, or other such financial consideration offered
18	to the Federal Government; and
19	(9) such other factors as the Secretary deems ap-
20	propriate.
21	(d) If, as a result of the competitive process required by
22	subsection (a), the Sceretary receives no proposal which he
23	finds acceptable under the conditions of this Act, the Scere-
24	tary shall so certify and fully report his findings to the Con-
25	gress. Thirty days after so certifying and reporting, the Sec-

- 1 retary may reopen the competition. If no acceptable proposals are received after such subsequent competition, or if the Secretary decides not to reopen the competition, the Secretary shall so certify and fully report his findings to the Congress. Ninety days after so certifying and reporting, the Secretary is authorized to assure MSS data continuity by proeurement and operation by the Federal Government of the necessary systems, subject to the availability of appropriations therefor. Such procurement and operation may include 10 generation of data of a higher quality than MSS data. 11 SALE OF DATA 12 SEC. 303. (a) The contractor selected under section 302 shall sell data in accordance with the provisions of sections 601 and 602 of this Act.
- (b) Any sale of digital remote-sensing data by the contractor to Federal agencies shall be on a nondiscriminatory
 basis, with the additional condition that at least 5 per centum
 of the price of each such sale shall be rebated to the Government (and thereby reduce the total net cost to the Government) as a royalty payment to the United States Treasury.
 Such royalty payments shall be required during the life of the
 contract authorized in section 302, or until such time as the
 cumulative total of such royalty payments equals the value of
 any payment made to the contractor by the Government

1	under section 302(b)(4), whichever first occurs. Data sales to
2	non-Federal buyers shall not be subject to such a rebate.
3	(e) After the six-year period described in section
4	302(b)(2), the contractor may continue to sell data and, if
5	licensed under title IV of this Act, to operate a civil remote-
6	sensing space system.
7	REPORT
8	SEC. 304. Two years after the date of the commence-
9	ment of the six-year period described in section 302(b)(2) the
10	Secretary shall report to the President and to the Congress
11	on the progress of the transition to fully private financing,
12	ownership, and operation of remote-sensing space systems,
13	together with any recommendations for actions, including ac-
14	tions necessary to ensure United States leadership in civilian
15	land remote-sensing from space.
16	TITLE IV LICENSING OF PRIVATE REMOTE
17	SENSING SPACE SYSTEMS
18	GENERAL AUTHORITY
19	SEC. 401. The Secretary is authorized, after consulta-
20	tion with other appropriate Federal agencies, to grant, sus-
21	pend, modify, or revoke licenses under this title, and to take
22	any other such actions as he deems necessary in order to
23	earry out the provisions of this title.

1	CONDITIONS FOR OPERATION
2	SEC. 402. (a) No private sector party may operate any
3	remote-sensing space system which is subject to the jurisdie-
4	tion or control of the United States (as determined by the
5	Secretary) without a license pursuant to section 403.
6	(b) Any license issued pursuant to section 403 shall be
7	subject to the following conditions:
8	(1) The system shall be operated in such manner
9	as to preserve and promote the national security of the
10	United States and to observe and implement the inter-
11	national obligations of the United States.
12	(2) Digital remote-sensing data shall be made
13	available to all potential users on a nondiscriminatory
14	basis.
15	(3) No license issued under this title shall protect
16	the licenscholder from fair competition from other li-
17	censcholders.
18	(4) Any private sector party proposing to be li-
19	censed under section 403 shall agree, as a condition
20	for the receipt of such license, that prior to disbanding
21	or terminating operations under the license, the licen-
22	scholder will make disposition of any orbiting satellites
23	in a manner satisfactory to the President.
24	(5) Any private sector party proposing to be li-
25	censed under section 403 shall agree, as a condition

1	for the receipt of such license, to provide to the Secre-
2	tary any data generated under such license which the
3	Scoretary may request for the purpose of archiving
4	pursuant to section 602.
5	(6) For the purposes of ensuring compliance with
6	the provisions of this Act concerning nondiscriminatory
7	access to data, any private sector party proposing to
8	be licensed under section 403 shall agree, as a condi-
9	tion for the receipt of such license—
10	(A) to notify the Secretary of any "value-
11	added" activities (as defined by the Secretary by
12	regulation) that will be conducted by the licensee
13	or by a subsidiary or affiliate of the licensee; and
14	(B) to provide the Secretary with a plan for
15	the conduct of such activities which will ensure
16	compliance with such provisions concerning non-
17	discriminatory access.
18	AUTHORITY OF THE SECRETARY
19	SEC. 403. (a) The Secretary is authorized to license
20	qualified private sector parties to operate civil remote-sensing
21	space systems in accordance with the provisions of this Act.
22	(b) Any license issued under subsection (a) shall be in
23	effect for such period as the Secretary may specify.
24	(e) Any private sector party may apply to the Secretary
25	for issuance, transfer, or termination of a license under this

- 1 title in a form and manner prescribed by the Secretary. Each
- 2 application under this section shall set forth the activities
- 3 proposed to be carried out under the license, including meas-
- 4 ures taken to comply with those operating requirements spec-
- 5 ified in section 402 of this Act.
- 6 (d) No license shall be granted by the Secretary unless
- 7 he determines in writing that the applicant will comply with
- 8 the requirements of this Act, the regulations issued pursuant
- 9 to this Act, and the international obligations and national se-
- 10 curity concerns of the United States. The Secretary shall
- 11 review any application and make a determination thereon
- 12 within one hundred and twenty days of the receipt of an ap-
- 13 plication. If final action has not occurred within such time,
- 14 the Secretary shall inform the applicant of any pending issues
- 15 and of actions required to resolve them.
- 16 (e) The Secretary may revoke, suspend, or modify a li-
- 17 cense issued under this title if the Secretary determines and
- 18 notifies the licensee in writing that the licensee has substan-
- 19 tially failed to comply with any provision of this Act, with
- 20 any regulation issued under this Act, with any terms, condi-
- 21 tions, or restrictions of such license, or with any international
- 22 obligation or national security concern of the United States.
- 23 (f) Any applicant or licensee who makes a timely re-
- 24 quest for review of a denial of issuance or transfer; revoca-
- 25 tion; suspension; conditioning; or modification of a license

1	shall be entitled to adjudication by the Sceretary on the
2	record after an opportunity for an agency hearing with re-
3	spect to such denial, revocation, suspension, conditioning, or
4	modification. Any final action by the Secretary under this
5	subsection shall be subject to judicial review under chapter 7
6	of title 5, United States Code.
7	REGULATORY AUTHORITY OF THE SECRETARY
8	SEC. 404. (a) The Secretary may issue regulations to
9	carry out the provisions of this title.
10	(b) Regulations issued by the Secretary under this title
11	shall be promulgated only after public notice and comment in
12	accordance with the provisions of section 553 of title 5,
13	United States Code.
14	ENFORCEMENT AUTHORITY OF THE SECRETARY
15	SEC. 405. (a) Each license issued by the Secretary shall
16	require the licensee—
17	(1) to allow the Secretary or his designated offi-
18	eers to inspect any financial or business records associ-
19	ated with remote-sensing or "value-added" activities,
20	and
21	(2) to allow the Secretary or his designated offi-
22	cers to inspect any space-related or ground segment
23	hardware or software to be utilized by the licensee in
24	romoto-consing activities

1	(b) It is unlawful for any person to violate any regula-
2	tion or provision of any license issued under this Act, to vio-
3	late any space treaty or law implementing any space treaty,
4	or to prevent or inhibit the monitoring of remote-sensing ac-
5	tivities or "value-added" activities by the Secretary or his
6	designated officers.
7	(e) Any person who after notice and opportunity to be
8	heard in accordance with title 5, United States Code, is
9	found by the Secretary to have committed any act prohibited
10	by subsection (b) shall be liable for a civil penalty of not more
11	than \$10,000 for each violation. Each day of continuing op-
12	eration in violation shall constitute a separate violation. The
13	Secretary may compromise, modify, or remit any such civil
14	penalty.
15	(d) For the purpose of conducting any hearing under this
16	section, the Secretary may issue subpenss for any materials,
17	documents, or records, or for the attendance and testimony of
18	witnesses.
19	(e) In earrying out his enforcement responsibilities, the
20	Secretary may—
21	(1) seize any object, record, or report where it
22	reasonably appears that such was used, is being used,
23	or is likely to be used in violation of this Act; or
24	(2) make investigations and inquiries and adminis-
25	ter to or take from any person an oath affirmation or

1	affidavit concerning any matter relating to the enforce-
2	ment of this Act.
3	(f) The Secretary is authorized to terminate any licensed
4	operations on an immediate basis when it reasonably appears
5	that operation in violation of any provision of this Act, or any
6	provision of a license issued under this Act, or of any obliga-
7	tion of the United States under a space treaty, would be det-
8	rimental to the national interest.
9	AGENCY BOLES
10	SEC. 406. (a) A private sector party may apply for a
11	license to operate a remote-sensing space system which uti-
12	lizes, on a space-available basis, a civilian United States
13	Government satellite or vehicle as a platform for such
14	system.
15	(b) The Secretary, pursuant to the authorities of this
16	title; may license such system if it meets all conditions of this
17	Act, and if—
18	(1) the applicant agrees, as a condition for the re-
19	ecipt of such license, to reimburse the Government im-
20	mediately for all related costs incurred with respect to
21	such utilization, including a reasonable and proportion-
22	ate share of fixed, spacecraft, data transmission, and
23	launch costs; and
24	(2) such utilization would not interfere with or
25	otherwise compromise the intended Government mis-

1	sions, as determined by the agency responsible for the
2	satellite or vehicle.
3	(e) The Secretary may offer assistance to private sector
4	parties in finding appropriate opportunities for such
5	utilization.
6	(d) Federal agencies are authorized to enter into agree-
7	ments for such utilization if such agreements are consistent
8	with the agency's mission, statutory authority, and appro-
9	priation Acts, and if such remote-sensing space system is li-
10	eensed by the Secretary.
11	(e) The provisions of this section do not apply to activi-
12	ties carried out pursuant to title V.
13	TERMINATION
14	SEC. 407. If, five years after the expiration of the six-
15	year period described in section 302(b)(2), no private sector
16	party has been licensed and continued in operation under the
17	provisions of this title, the authority of this title shall
18	terminate.
19	TITLE V—RESEARCH AND DEVELOPMENT
20	PURPOSE AND POLICY
21	SEC. 501. It is the purpose of this title to provide for a
22	comprehensive civilian program of research, development,
23	and demonstration to enhance the United States capabilities
24	for remote-sensing from space, as well as to enhance the ap-

1	CONTINUED FEDERAL RESEARCH AND DEVELOPMENT
2	SEC. 502. (a)(1) The Administrator of the National Acr-
3	onauties and Space Administration is directed to continue
4	and to enhance such Administration's programs of remote-
5	sensing research and development.
6	(2) The Administrator is authorized and encouraged
7	to
8	(A) conduct experimental space remote-sensing
9	programs (including applications demonstration pro-
10	grams and basic research at universities);
11	(B) develop remote-sensing technologies and tech-
12	niques, including those needed for monitoring the
13	Earth and its environment; and
14	(C) conduct such research and development in co-
15	operation with other public and private research enti-
16	ties, including private industry, universities, State and
17	local governments, foreign governments, and interna-
18	tional organizations, and to enter into arrangements
19	(including joint ventures) which will foster such
20	cooperation.
21	(b)(1) The Secretary shall conduct a continuing program
22	of
23	(A) research in applications of remote-sensing;
24	(B) monitoring of the Earth and its environment;
25	and

1	(C) development of technology for such monitor
2	ing.
3	(2) Such program may include support of basic research
4	
5	(3) The Secretary is authorized and encouraged to con-
6	duet such research, monitoring, and development in coopera-
7	tion with other public and private research entities, including
8	private industry, universities, State and local governments,
9	foreign governments, and international organizations, and to
10	enter into arrangements (including joint ventures) which will
11	foster such cooperation.
12	(e) Other Federal agencies are authorized and encour-
13	aged to conduct research and development on the use of
14	remote-sensing in fulfillment of their authorized missions,
15	using funds appropriated for such purposes.
16	(d) The Secretary and the Administrator of the National
17	Aeronauties and Space Administration shall, within one year
18	after the date of enactment of this Act and biennially thereaf-
19	ter, jointly develop and transmit to the Congress a report
20	which includes (1) a unified national plan for remote-sensing
21	research and development applied to the Earth and its at-
22	mosphere; (2) a compilation of progress in the relevant ongo-
23	ing research and development activities of the Federal agen-
24	eies; and (3) an assessment of the state of our knowledge of
25	the Earth and its atmosphere, the needs for additional re-

1	search (including research related to operational Federal
2	remote-sensing space programs), and opportunities available
3	for further progress.
4	USE OF EXPERIMENTAL DATA
5	SEC. 503. Data gathered in Federal experimental space
6	remote-sensing programs may be used in related research
7	and development programs funded by the Federal Govern-
8	ment (including applications programs) and cooperative re-
9	search programs, but not for commercial uses or in competi-
10	tion with private sector activities, except as permitted by sec-
11	tion 504.
12	SALE OF EXPERIMENTAL DATA
13	SEC. 504. Data gathered in Federal experimental space
14	remote-sensing programs may be sold en bloe through a com-
15	petitive process (consistent with national security interests
16	and international obligations of the United States) to any
17	United States entity which will market the data on a nondis-
18	eriminatory basis.
19	TITLE VI—GENERAL PROVISIONS
20	NONDISCRIMINATORY DATA AVAILABILITY
21	SEC. 601. (a) Any digital remote-sensing data generated
22	by any system operator under the provisions of this Act shall
23	be made available to all users on a nondiscriminatory basis in
24	accordance with the requirements of this Act.

1	(b) Any system operator shall make publicly available
2	the prices, policies, procedures, and other terms and condi-
3	tions (but not, in accordance with section 104(3)(C), the
4	names of buyers or their purchases) upon which the operator
5	will sell such data.
6	ARCHIVING OF DATA
7	SEC. 602. (a) It is in the public interest for the United
8	States Government—
9	(1) to maintain an archive of land remote-sensing
10	satellite data for historical, scientific, and technical
11	purposes, including long-term global environmental
12	monitoring;
13	(2) to control the content and scope of the ar-
14	ehive; and
15	(8) to assure the quality, integrity, and continuity
16	of the archive.
17	(b) The Secretary shall provide for long-term storage,
18	maintenance, and upgrading of a basic, global, land remote-
19	sensing data set (hereafter referred to as the "basic data
20	set") and shall follow reasonable archival practices to assure
21	proper storage and preservation of the basic data set and
22	timely access for parties requesting data. The basic data set
23	which the Secretary assembles in the Government archive
24	shall remain distinct from any inventory of data which a

1	system operator may maintain for sales and for other
2	purposes.
3	(e) In determining the initial content of, or in upgrading,
4	the basic data set, the Secretary shall—
5	(1) use as a baseline the MSS data currently
6	archived;
7	(2) take into account future technical and scien-
8	tifie developments and needs;
9	(3) consult with and seek the advice of users and
10	producers of remote-sensing data and data products,
11	keeping the Congress advised of such contacts;
12	(4) consider the public's need for data which may
13	be duplicative in terms of geographical coverage but
14	which differ in terms of season, spectral bands, resolu-
15	tion, or other relevant factors;
16	(5) include, as the Secretary deems appropriate,
17	digital remote-sensing data generated either by the
18	Landsat system, pursuant to title III, or by license
19	holders under title IV; and
20	(6) include, as he deems appropriate, data collect-
21	ed by foreign ground stations or by foreign remote-
22	sensing space systems.
23	(d) All original data (or copies thereof) shall, on request,
24	be made promptly available to the Secretary by any system
25	operator in a form suitable for processing for data storage,

- 1 maintenance, and access. The Secretary is authorized (sub-
- 2 jeet to the availability of appropriations) to pay to such
- 3 system operator reasonable costs for reproduction and trans-
- 4 mittal of any such data.
- 5 (e) Any system operator shall have the exclusive right
- 6 to sell all data that the operator provides to the United
- 7 States remote-sensing data archive for a period to be deter-
- 8 mined by the Secretary but not to exceed ten years from the
- 9 date the data are sensed. In the case of data generated from
- 10 the Landsat system prior to the implementation of the con-
- 11 tract described in section 201(a) of this Act, any contractor
- 12 selected pursuant to section 201 shall have the exclusive
- 13 right to market such data on behalf of the United States Gov-
- 14 ernment for the duration of such contract. A system operator
- 15 may relinquish his exclusive right and consent to distribution
- 16 from the archive before the period of exclusive right has ex-
- 17 pired by terminating his offer to sell particular data.
- 18 (f) After expiration of such exclusive right to sell, or
- 19 after relinquishment of such right, the data provided to the
- 20 United States remote-sensing data archive shall be in the
- 21 public domain and shall be made available to requesting par-
- 22 ties by the Secretary at prices reflecting reasonable costs of
- 23 reproduction and transmittal.
- 24 (g) In carrying out the functions of this section, the Sec-
- 25 retary may use existing facilities or may contract with a pri-

1	vate sector party or parties for the performance of such func-
2	tions, subject to the availability of appropriations therefor.
3	NONREPRODUCTION
4	SEC. 603. Digital remote-sensing data distributed by
5	any system operator under the provisions of this Act may be
6	sold under the condition that such data will not be repre-
7	duced or disseminated by the purchaser.
8	REIMBURSEMENT FOR ASSISTANCE; SALE OF EQUIPMENT
9	SEC. 604. (a) The Administrator of the National Acro-
10	nauties and Space Administration, the Secretary of Defense,
11	and the heads of other Federal agencies are authorized to
12	provide assistance to system operators under the provisions
13	of this Act. Substantial assistance, such as launch services,
14	shall be reimbursed by the system operator.
15	(b) The Secretary may allow a licensee under section
16	403, or any other private sector party, to buy or otherwise
17	acquire the use of equipment from the Landsat system, when
18	such equipment is no longer needed for the operation of that
19	system or for the sale of data from that system. Officials of
20	other Federal civilian agencies are authorized and encour-
21	aged to cooperate with the Secretary in carrying out this
22	subsection.
23	RADIO FREQUENCY ALLOCATION
24	SEC. 605. The Federal Communications Commission
25	and the Secretary are encouraged to allocate to any license

- holder under title IV of this Act access to Government radio frequencies and other civil radio frequencies appropriate for space remote-sensing systems in a timely manner consistent with international obligations and with the national interest. 5 CONSULTATION SEC. 606. (a) The Secretary shall consult with the Sec-6 retary of Defense on all matters under this Act affecting national security. The Secretary of Defense shall be responsible for determining those conditions, consistent with this Act, necessary to meet national security concerns of the United States and for notifying the Secretary promptly of such 12 conditions. 13 (b)(1) The Secretary shall consult with the Secretary of State on all matters under this Act affecting international obligations. The Secretary of State shall be responsible for determining those conditions, consistent with this Act, necessary to meet international obligations and policies of the 17 United States and for notifying the Secretary promptly of 19 such conditions. 20 (2) The Secretary of State is authorized and encouraged
- 20 (2) The Sceretary of State is authorized and encouraged 21 to provide land remote-sensing data, technology, and training 22 to developing nations as a component of programs of international aid.

1	(3) The Secretary of State shall promptly report to the
2	Secretary any instances outside the United States of discrimi-
3	natory distribution of data.
4	(e) If, as a result of conditions imposed on a system
5	operator on the basis of national security or international ob-
6	ligations or policies, the Secretary (in consultation with the
7	Secretary of Defense or the Secretary of State, as the ease
8	may be) determines that additional costs will be incurred by
9	the system operator, or that past development costs (includ-
10	ing the cost of capital) will not be recovered by the system
11	operator, the Secretary may require the agency or agencies
12	requesting such conditions to reimburse the system operator
13	for such additional or development costs, excluding antici-
14	pated profits.
15	AMENDMENT TO NATIONAL AERONAUTICS AND SPACE
16	ADMINISTRATION AUTHORIZATION, 1983
17	SEC. 607. Subsection (a) of section 201 of the National
18	Aeronautics and Space Administration Authorization, 1983,
19	is amended to read as follows:
20	"(a) The Secretary of Commerce is hereby authorized to
21	plan and provide for the management and operation of civil
22	remote-sensing space systems, which may include the Land-
23	sat 4 and 5 satellites and associated ground system equip-
24	ment transferred from the National Aeronauties and Space
25	Administration: to provide for user fees: and to plan for the

1	transfer of the ownership and operation of civil, operational
2	remote-sensing space systems to the private sector when in
3	the national interest.".
4	RELATION TO OTHER LAWS
5	SEC. 608. The requirements of this Act are in addition
6	to, and not in lieu of, any other provision of law.
7	AUTHORIZATION OF APPROPRIATIONS
8	SEC. 609. (a) There are authorized to be appropriated to
9	the Secretary \$10,000,000 for fiscal year 1985 for the pur-
10	pose of earrying out the provisions of section 302, title IV,
11	and section 602 of this Act.
12	(b) The authorization provided for under subsection (a)
13	shall be in addition to moneys authorized pursuant to title H
14	of the National Aeronauties and Space Administration Au-
15	thorization Act of 1983 (Public Law 97-324).
16	TITLE VII—PROHIBITION OF COMMERCIALIZA-
17	TION OF WEATHER SATELLITES
18	PROHIBITION
19	SEC. 701. Neither the President nor any other official of
20	the Government shall make any effort to lease, sell, or trans-
21	fer to the private sector, commercialize, or in any way dis-
22	mantle any portion of the weather satellite systems operated
23	by the Department of Commerce or any successor agency.

1	FUTURE CONSIDERATIONS
2	SEC. 702. Regardless of any change in circumstances
3	subsequent to the enactment of this Act, even if such change
4	makes it appear to be in the national interest to commercial-
5	ize weather satellites, neither the President nor any official
6	shall take any action prohibited by section 701 of this Act
7	unless this title has first been repealed.
8	That this Act may be cited as the "Land Remote Sensing
9	Satellite Commercialization Act of 1984".
10	TITLE I—DECLARATION OF FINDINGS AND
11	PURPOSES
12	FINDINGS
13	Sec. 101. The Congress finds and declares that—
14	(1) the Federal Government's experimental Land-
15	sat system has established the United States as the
16	world leader in land remote sensing satellite
17	technology;
18	(2) the continuous collection of land remote sens-
19	ing data from satellites is of major benefit in managing
20	the Earth's natural resources;
21	(3) private sector involvement in space can pro-
22	vide sound bases for the future growth of space-based
23	technologies;
24	(4) it is necessary to determine the extent to
25	which it is appropriate and in the national interest for

1	the private sector to assume responsibility for civil land
2	remote sensing satellite system operation and data
3	management;
4	(5) the existing civil land remote sensing system
5	of the United States involves important international
6	commitments;
7	(6) civil land remote sensing involves relevant na-
8	tional security concerns;
9	(7) it is in the national interest to promote the es-
10	tablishment of private land remote sensing ventures;
11	(8) private industry is best suited to develop mar-
12	kets for remote sensing data;
13	(9) it is doubtful that the private sector alone cur-
14	rently can develop a total land remote sensing system
15	because of the high risk and large capital expenditure
16	involved;
17	(10) cooperation between the Federal Government
18	and private industry is necessary to manage effectively
19	the existing Landsat system so as to ensure data conti-
20	nuity, to honor international and national security re-
21	sponsibilities, and to broaden the data market enough
22	to support self-sufficient private ventures; and
23	(11) such cooperation should be structured to min-
24	imize the amount of support and regulation by the
25	Federal Government, while assuring continuous angil

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1	ability to the Federal Government of land remote sens-
2	ing data.
3	PURPOSES
4	SEC. 102. The purposes of this Act are to—
5	(1) guide the Federal Government in achieving
6	proper involvement of the private sector by providing a
7	framework for gradual commercialization of land
8	remote sensing, allowing an increasing private role as
9	the market for data expands, and assuring continuous
10	data availability to the Federal Government;
11	(2) preserve the leading position of the United
12	States in civil land remote sensing, preserve the na-
13	tional security, and honor the international obligations
14	of the United States;
15	(3) reaffirm the right of all nations to sense the
16	Earth's surface and acquire land remote sensing data,
17	so long as such data are made available to all potential
18	users on a nondiscriminatory basis; and
19	(4) minimize the duration and amount of further
20	Federal investment necessary to assure data continuity
21	while achieving commercialization of civil land remote
22	sensing.
23	DEFINITIONS
24	Sec. 103. For purposes of this Act, the term—

1	(1) "Landsat system" means Landsat 4 and
2	Landsat 5, and related ground equipment, systems and
3	facilities;
4	(2) "nondiscriminatory basis" means without
5	preference, bias, or any arrangement that favors any
6	purchaser or class of purchasers over another, such
7	that—
8	(A) data products are made available to all
9	potential buyers at standard, published prices;
10	(B) all purchasers are given the same oppor-
11	tunities for access to data, such as timeliness of
12	availability and terms of delivery; and
13	(C) special arrangements, other than any ar-
14	rangement for exclusive access to data by any
15	purchaser, such as volume discounts, gathering of
16	data with certain characteristics requested by a
17	purchaser, and maintenance of secrecy regarding
18	any such arrangements, are permissible if the
19	availability and prices of such services are pub-
20	lished and uniformly available to all data
21	purchasers;
22	(3) "Secretary" means the Secretary of
23	Commerce;
24	(4) "unenhanced data" means digital or minimal-
25	ly processed signals collected from civil land remote

1	sensing satellites involving rectification of distortions,
2	registration with respect to features of the Earth, and
3	calibration of spectral response; the term does not in-
4	clude conclusions, manipulations, or calculations de-
5	rived from such signals or combination of the signals
6	with other data or information; and
7	(5) "United States private entity" means any cit-
8	izen of the United States or any nongovernmental
9	entity or consortium of entities, the majority of whose
10	assets is owned by citizens of the United States, the
11	majority of whose personnel is comprised of citizens of
12	the United States, and whose principal place of busi-
13	ness is in the United States.
14	TITLE II—OPERATION AND DATA MARKETING
15	$OF\ LANDSAT\ SYSTEM$
16	OPERATION
17	SEC. 201. (a) The Department of Commerce shall be
18	responsible for—
19	(1) the orbit and data collection of Landsat 4, and
20	disposition of Landsat 4 upon the termination of its
21	useful operation, as determined and published by the
22	Secretary;
23	(2) the orbit and data collection of Landsat 5, and
24	disposition of Landsat 5 upon the termination of its

1	useful operation, as determined and published by the
2	Secretary;
3	(3) ground equipment and facilities which are
4	used to operate the Landsat system; and
5	(4) provision of data to foreign ground stations
6	under the terms of existing Memoranda of Understand-
7	ing between the United States Government and na-
8	tions that operate ground stations.
9	(b) The Department of Commerce may extend any such
10	Memoranda of Understanding if such extension provides for
11	their expiration upon the termination of the useful operation
12	of the Landsat system.
13	(c) The provisions of this section shall not prohibit the
14	Department of Commerce from continuing to contract for the
15	operation of the Landsat system, so long as the United States
16	Government retains—
17	(1) ownership of the system;
18	(2) ownership of the unenhanced data; and
19	(3) authority to make decisions concerning oper-
20	ation of the system.
21	MARKETING OF UNENHANCED DATA
22	SEC. 202. (a) In accordance with the requirements of
23	this title, the Secretary shall, to the extent provided in ad-
24	vance by appropriation Acts, by means of a competitive proc-
25	ess contract with a United States private entity for the mar-

1	keting of unenhanced data collected by the Landsat system.
2	Any such contract shall provide that—
3	(1) the contractor may set the prices of unen-
4	hanced data products, if the products are always avail-
5	able to all potential users on a nondiscriminatory
6	basis;
7	(2) the contractor shall compensate the United
8	States Government for the right to sell the data by
9	payment of an initial fee, a percentage of data sales
10	receipts, or some combination of such fee and receipts;
11	(3) the contractor shall pay to the United States
12	Government the full purchase price of any unenhanced
13	data that the contractor elects to utilize for purposes
14	other than sale, in accordance with paragraph (4) of
15	this subsection;
16	(4) the contractor shall not engage in any sale of
17	processed data except in a manner consistent with ap-
18	plicable antitrust laws; and
19	(5) the Secretary has determined that such con-
20	tract is likely to result in cost savings for the United
21	States Government.
22	(b) Prior to entering into such a contract, the Secretary
23	shall publish the requirements of subsection (a)(1) through
24	(5) of this section, and the contract shall be subject to such
25	requirements.

1	(c)(1) Any decision or proposed decision by the Secre-
2	tary to enter into any such contract shall be transmitted to
3	the Committee on Commerce, Science, and Transportation of
4	the Senate and the Committee on Science and Technology of
5	the House of Representatives for their review. No such deci-
6	sion or proposed decision shall be implemented unless (A) a
7	period of 30 days of continuous session of Congress has
8	passed after the receipt by each such committee of such trans-
9	mittal or (B) each such committee before the expiration of
10	such period has, by vote of a majority of its members, agreed
11	to transmit and has transmitted to the Secretary written
12	notice to the effect that such committee has no objection to the
13	decision or proposed decision. As part of such transmittal, the
14	Secretary shall include the information specified in subsec-
15	tion (a)(1) through (5) of this section.
16	(2) For purposes of this section—
17	(A) continuity of session is broken only by
18	an adjournment sine die; and
19	(B) days on which either House is not in
20	session because of an adjournment of more than 5
21	days to a day certain are excluded in the compu-
22	tation of such period.
23	AWARDING OF THE CONTRACT
24	Sec. 203. (a) The Secretary shall award any such con-
25	tract on the basis of—

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1	(1) the financial return to the United States Gov-
2	ernment, based on any initial fee offered for marketing
3	rights and any percentage of data sales receipts offered
4	to the United States Government;
5	(2) the ability to expand the market for unen-
6	hanced land remote sensing data; and
7	(3) such other factors as the Secretary considers
8	appropriate.
9	(b) If, as a result of the competitive process required by
10	section 202(a) of this title, the Secretary receives no proposal
11	which the Secretary determines to be acceptable under the
12	provisions of this title, the Secretary shall so certify and fully
13	report such finding to the Congress. As soon as practicable
14	but not later than 30 days after so certifying and reporting,
15	the Secretary shall reopen the competitive process. The period
16	for the subsequent competitive process shall not exceed 120
17	days. If, after such subsequent competitive process, the Secre-
18	tary receives no proposal which the Secretary determines to
19	be acceptable under the provisions of this title, the Secretary
20	shall so certify and fully report such finding to the Congress.
21	In the event that no acceptable proposal is received, the Sec-
22	retary shall continue to market data from the Landsat
23	system.

1	(c) Such contract may, in the discretion of the Secre-
2	tary, be combined with the contract required by title III of
3	this Act, pursuant to section 305(b) of this Act.
4	TITLE III—DATA CONTINUITY AFTER THE
5	$LANDSAT\ SYSTEM$
6	PURPOSE
7	Sec. 301. It is the purpose of this title to—
8	(1) provide for a transition from operation by the
9	Federal Government to private, commercial operation
10	of civil land remote sensing satellite systems;
11	(2) determine, with minimal risk during the pro-
12	posed transition period, whether wholly private oper-
13	ation of land remote sensing is in the best interests of
14	the United States;
15	(3) provide for the continuity of land remote sens-
16	ing satellite data after the termination of the operation
17	of the existing system, as described in title II of this
18	Act; and
19	(4) assure development of a land remote sensing
20	system that will result in cost savings for the United
21	States Government.
22	DATA CONTINUITY
23	Sec. 302. The Secretary shall evaluate proposals from
24	United States private entities for a contract for the develop-
25	ment and operation of a system capable of generating land
26	remote sensing data, and marketing such unenhanced data
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1	for a period of 6 years. Such evaluation and any solicitation
2	of proposals shall be conducted by means of a competitive
3	process. Such proposals, at a minimum, shall specify—
4	(1) the quantities and qualities of data expected
5	from the system;
6	(2) the projected date upon which operations could
7	begin;
8	(3) the number of satellites to be constructed and
9	their expected lifetimes;
10	(4) any need for Federal funding to develop the
11	system;
12	(5) any percentage of sales receipts offered to the
13	Federal Government;
14	(6) plans for expanding the market for land
15	remote sensing data; and
16	(7) the proposed relationship and procedures for
17	meeting the national security and international obliga-
18	tions of the United States.
19	NOTIFICATION REGARDING AWARDING OF THE CONTRACT
20	SEC. 303.(a) The Secretary shall evaluate the proposals
21	referred to in section 302 of this title and, to the extent pro-
22	vided in advance by appropriation Acts, may contract, in ac-
23	cordance with section 401 of this Act, with a United States
24	private entity for the provision by such entity of the capabil-
25	ity of generating land remote sensing data and marketing
26	such unenhanced data for a period of 6 years. As part of such

1	evaluation, the Secretary shall analyze the expected outcome
2	of each proposal, in terms of—
3	(1) the availability of such data upon the expected
4	termination of the Landsat system;
5	(2) the quantities and qualities of data to be gen-
6	erated by the recommended system;
7	(3) the cost to the Federal Government of develop-
8	ing the recommended system;
9	(4) the potential to expand the market for data;
10	(5) any percentage of data sales offered to the
11	Federal Government, in accordance with section 304 of
12	this title;
13	(6) the contractor's ability to advance remote sens-
14	ing technology and maintain the technological leader-
15	ship of the United States in remote sensing;
16	(7) the commercial viability of the proposal;
17	(8) the technical competence and financial condi-
18	tion of the contractor;
19	(9) the proposed relationship and procedures for
20	satisfying the national security and international obli-
21	gations of the United States; and
22	(10) such other factors, including the marketing of
23	unenhanced data from the Landsat system, as the Sec-
24	retary deems appropriate and relevant.

1	(b)(1) Any decision or proposed decision by the Secre-
2	tary to enter into any such contract shall be transmitted to
3	the Committee on Commerce, Science, and Transportation of
4	the Senate and the Committee on Science and Technology of
5	the House of Representatives for their review. No such deci-
6	sion or proposed decision shall be implemented unless (A) a
7	period of 30 days of continuous session of Congress has
8	passed after the receipt by each such committee of such trans-
9	mittal or (B) each such Committee before the expiration of
10	such period has, by vote of a majority of its members, agreed
11	to transmit and has transmitted to the Secretary written
12	notice to the effect that such committee has no objection to the
13	decision or proposed decision. As part of such transmittal, the
14	Secretary shall include the information specified in subsec-
15	tion (a) (1) through (6) of this section.
16	(2) For purposes of this section—
17	(A) continuity of session is broken only by an ad-
18	journment sine die; and
19	(B) days on which either House is not in session
20	because of an adjournment of more than 5 days to a
21	day certain are excluded in the computation of such
22	period.
23	(c) If, as a result of the competitive process required by
24	subsection (a) of this section, the Secretary receives no pro-
25	posal which the Secretary determines to be acceptable under

1	the provisions of this title, the Secretary shall so certify and
2	fully report such finding to the Congress. As soon as practi-
3	cable but not later than 30 days after so certifying and re-
4	porting, the Secretary shall reopen the competitive process.
5	The period for the subsequent competitive process shall not
6	exceed 180 days. If, after such subsequent competitive proc-
7	ess, the Secretary receives no proposal which the Secretary
8	determines to be acceptable under the provisions of this title,
9	the Secretary shall so certify and fully report such finding to
10	the Congress. Not earlier than 90 days after such certifica-
11	tion and report, the Secretary may assure data continuity by
12	procurement and operation by the Federal Government of the
13	necessary systems, to the extent provided in advance by ap-
14	propriation Acts.
	propriation Acts. MARKETING INCENTIVE
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15 16	MARKETING INCENTIVE
15 16 17	MARKETING INCENTIVE SEC. 304. In order to promote aggressive marketing of
15 16 17 18	MARKETING INCENTIVE Sec. 304. In order to promote aggressive marketing of land remote sensing data, any contract entered into pursuant
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15 16 17 18 19 20 21	MARKETING INCENTIVE SEC. 304. In order to promote aggressive marketing of land remote sensing data, any contract entered into pursuant to this title may provide that the percentage of sales paid by the contractor to the Federal Government shall decrease according to stipulated increases in sales levels.
115 116 117 118 119 220 221	MARKETING INCENTIVE SEC. 304. In order to promote aggressive marketing of land remote sensing data, any contract entered into pursuant to this title may provide that the percentage of sales paid by the contractor to the Federal Government shall decrease according to stipulated increases in sales levels. TERMS OF THE CONTRACT
15 16 17 18 19 20 21 22 23	MARKETING INCENTIVE SEC. 304. In order to promote aggressive marketing of land remote sensing data, any contract entered into pursuant to this title may provide that the percentage of sales paid by the contractor to the Federal Government shall decrease according to stipulated increases in sales levels. TERMS OF THE CONTRACT SEC. 305. (a) Any contract entered into pursuant to
15 16 17	MARKETING INCENTIVE Sec. 304. In order to promote aggressive marketing of land remote sensing data, any contract entered into pursuant to this title may provide that the percentage of sales paid by the contractor to the Federal Government shall decrease according to stipulated increases in sales levels. Terms of the contract Sec. 305. (a) Any contract entered into pursuant to this title—

1	(2) shall provide that the contractor will engage in
2	any sale of processed data only in a manner consistent
3	with applicable antitrust laws;
4	(3) shall not provide a guarantee of purchases of
5	data by the Federal Government from the contractor;
6	(4) may provide that the contractor utilize, on a
7	space-available basis, civilian Government satellites as
8	platforms for a civil land remote sensing satellite
9	system, if—
10	(A) the contractor immediately reimburses
11	the Government for all related costs incurred with
12	respect to such utilization, including a reasonable
13	and proportionate share of fixed, spacecraft, data
14	transmission, and launch costs; and
15	(B) such utilization would not interfere with
16	or otherwise in any way compromise the intended
17	civilian Government missions, as determined by
18	the agency responsible for the civilian satellite;
19	and
20	(5) may provide indirect and direct financial sup-
21	port by the United States Government, including loans
22	and loan guarantees, payments pursuant to section 305
23	of the Federal Property and Administrative Services
24	Act of 1949 (41 U.S.C. 255) for a portion of the cap-

1	ital costs required to provide the follow-on capability,
2	and other financial considerations.
3	(b)(1) Without regard to whether any contract entered
4	into under this title is combined with a contract under title II
5	of this Act, the Secretary shall promptly determine whether
6	the contract entered into under this title reasonably effectu-
7	ates the purposes and policies of title II. Such determination
8	shall be submitted to the President and the Congress, together
9	with a full statement of the basis for such determination.
10	(2) If the Secretary determines that such contract does
11	not reasonably effectuate the purposes and policies of title II
12	of this Act, the Secretary shall promptly attempt to carry out
13	the provisions of such title.
13 14	the provisions of such title. REPORT
14	REPORT
14 15	REPORT SEC. 306. Within 2 years after the commencement of
14151617	REPORT SEC. 306. Within 2 years after the commencement of operations of any system with respect to which a contract has
14151617	REPORT SEC. 306. Within 2 years after the commencement of operations of any system with respect to which a contract has been entered into under this title, the Secretary shall report to
1415161718	REPORT SEC. 306. Within 2 years after the commencement of operations of any system with respect to which a contract has been entered into under this title, the Secretary shall report to the Congress on the progress and feasibility of the transition
14 15 16 17 18 19	REPORT SEC. 306. Within 2 years after the commencement of operations of any system with respect to which a contract has been entered into under this title, the Secretary shall report to the Congress on the progress and feasibility of the transition to total private financing, operation, and ownership of a land
14 15 16 17 18 19 20	SEC. 306. Within 2 years after the commencement of operations of any system with respect to which a contract has been entered into under this title, the Secretary shall report to the Congress on the progress and feasibility of the transition to total private financing, operation, and ownership of a land remote sensing satellite system, together with any legislative
14 15 16 17 18 19 20 21	SEC. 306. Within 2 years after the commencement of operations of any system with respect to which a contract has been entered into under this title, the Secretary shall report to the Congress on the progress and feasibility of the transition to total private financing, operation, and ownership of a land remote sensing satellite system, together with any legislative recommendations to accomplish such transition.
14 15 16 17 18 19 20 21 22 23	SEC. 306. Within 2 years after the commencement of operations of any system with respect to which a contract has been entered into under this title, the Secretary shall report to the Congress on the progress and feasibility of the transition to total private financing, operation, and ownership of a land remote sensing satellite system, together with any legislative recommendations to accomplish such transition. AUTHORIZATION OF APPROPRIATIONS

1	shall not become available until the time period specified in
2	section 303(b)(1)(A) or (B), as appropriate, has expired.
3	TERMINATION OF AUTHORITY
4	Sec. 308. The authority granted by this title shall ter-
5	minate 10 years after the date of enactment of this Act.
6	TITLE IV—PRIVATE LAND REMOTE SENSING
7	SYSTEMS
8	GENERAL AUTHORITY
9	Sec. 401. (a) In consultation with other appropriate
10	Federal agencies, the Secretary shall license qualified United
11	States private entities to operate civil land remote sensing
12	satellite systems for such period as the Secretary may specify
13	and in accordance with the provisions of this title.
14	(b) No license shall be granted by the Secretary unless
15	the Secretary determines in writing that the applicant will
16	comply with the requirements of this Act, any regulations
17	issued pursuant to this Act, and will meet applicable interna-
18	tional obligations and national security concerns of the
19	United States.
20	CONDITIONS FOR OPERATION
21	Sec. 402. (a) No private sector party or consortium
22	may operate any civil land remote sensing system which is
23	subject to the jurisdiction or control of the United States
24	without obtaining a license pursuant to section 401 of this
25	title.

1	(b) Any license issued pursuant to this title shall speci-
2	fy, at a minimum, that the licensee shall—
3	(1) make available data generated by the system
4	to all potential users on a nondiscriminatory basis;
5	(2) upon termination of its operations under the
6	license, make disposition of any satellites in space in a
7	manner satisfactory to the President;
8	(3) promptly make available to the Secretary all
9	data generated by the system, pursuant to title VI of
10	this Act;
11	(4) furnish the Secretary with complete orbit and
12	data collection characteristics of the system, obtain ad-
13	vance approval of any intended deviation from such
14	characteristics, and inform the Secretary immediately
15	of any unintended deviation;
16	(5) obtain advance approval from the Secretary of
17	any agreement it intends to enter with a foreign
18	nation, entity or consortium involving foreign nations
19	or entities;
20	(6) operate the system in a manner that is con-
21	sistent with international law;
22	(7) permit the inspection of its facilities and fi-
23	$nancial\ records;$
24	(8) surrender the license and terminate operations
25	upon a finding by the Secretary that continued oper-

1	ations would be detrimental to the national interest;
2	and
3	(9) not engage in any sale of processed data
4	except in a manner consistent with applicable antitrust
5	laws.
6	RESPONSIBILITIES OF THE SECRETARY
7	SEC. 403. The Secretary, in consultation with appro-
8	priate Federal agencies, shall be responsible for protection of
9	national security interests and adherence to international ob-
10	ligations of the United States which are relevant to operation
11	of private land remote sensing satellite systems, including—
12	(1) responsibility for all land remote sensing ac-
13	tivities of nongovernmental entities of the United
14	States;
15	(2) liability for damage caused by space objects
16	under registration or license by the Federal Govern-
17	ment; and
18	(3) registration with appropriate international au-
19	thorities of all objects launched into space by nongov-
20	ernmental entities of the United States.
21	and an
22	Sec. 404. In order to carry out the responsibilities
23	specified in this title, the Secretary may—
24	(1) inspect the facilities or financial records of
25	any licensee under this title; and

]	(2) provide, within the licenses or regulations
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S	
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5	
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7	Each day of operation in violation of such licenses or regula-
8	tions shall constitute a separate violation.
9	REGULATORY AUTHORITY OF THE SECRETARY
10	Sec. 405. The Secretary may issue regulations to
11	•
12	
13	
14	States Code.
15	AGENCY ACTIVITIES
16	SEC. 406. (a) A private sector party may apply for a
17	license to operate a civil land remote sensing system which
18	utilizes, on a space available basis, a civilian United States
19	Government satellite or vehicle as a platform for such system.
20	The Secretary, pursuant to the authorities of this title, may
21	license such system if it meets all conditions of this title
22	and—
23	(1) the system operator immediately reimburses
24	the Government for all related costs incurred with re-
25	spect to such utilization, including a reasonable and

1	proportionate share of fixed, spacecraft, data transmis-
2	sion, and launch costs; and
3	(2) such utilization would not interfere with or
4	otherwise in any way compromise intended civilian
5	Government missions, as determined by the agency re-
6	sponsible for such civilian satellite.
7	(b) The Secretary may offer assistance to private sector
8	parties in finding appropriate opportunities for such
9	utilization.
10	(c) To the extent provided in advance by appropriation
11	Acts, any Federal agency may enter into agreements for such
12	utilization if such agreements are consistent with such agen-
13	cy's mission and statutory authority, and if such remote
14	sensing system is licensed by the Secretary.
15	(d) The provisions of this title shall not apply to any
16	activity carried out by the National Aeronautics and Space
17	Administration pursuant to its authority under title IV of the
18	National Aeronautics and Space Act of 1958 (42 U.S.C.
19	2481 et seq.).
20	(e) Nothing in this section shall affect the authority of
21	the Federal Communications Commission to assign radio
22	frequencies pursuant to the Communications Act of 1934 (47
23	U.S.C. 151 et seq.).
24	TERMINATION
25	SEC. 407. The authority granted by this title shall ter-
26	minate 20 years after the date of enactment of this Act if no

1	private sector party or consortium has been licensed and con-
2	tinues in operation under the provisions of this title.
3	TITLE V—CONTINUED REMOTE SENSING
4	RESEARCH AND DEVELOPMENT
5	FEDERAL RESEARCH AND DEVELOPMENT
6	SEC. 501. (a) In order to preserve the worldwide leader-
7	ship of the United States in remote sensing technologies and
8	applications, the Administrator of the National Aeronautics
9	and Space Administration is—
10	(1) directed to continue and to enhance remote
11	sensing research and development activities, and is en-
12	couraged to conduct experimental remote sensing pro-
13	grams and to develop remote sensing technologies in
14	support of its mission; and
15	(2) authorized and encouraged to—
16	(A) conduct such research and development
17	in cooperation with other public and private re-
18	search entities, including private industry, univer-
19	sities, other Federal agencies, State and local gov-
20	ernments, foreign governments and international
21	organizations; and
22	(B) enter into arrangements (including joint
23	ventures and cooperative agreements) which will
24	foster cooperation and advance the state-of-the-art
25	of remote sensing technologies.

1	(b) In order to preserve the worldwide leadership of the
2	United States in remote sensing technologies and applica-
3	tions, the Secretary, the Secretary of the Interior and the
4	Secretary of Agriculture—
5	(1) shall continue research in applications of
6	remote sensing data, monitoring of the Earth and its
7	environment, and the development of technologies for
8	such monitoring; and
9	(2) are authorized and encouraged to—
10	(A) conduct such research and development
11	in cooperation with other public and private re-
12	search entities, including private industry, univer-
13	sities, other Federal agencies, State and local gov-
14	ernments, foreign governments and international
15	organizations; and
16	(B) enter into arrangements (including joint
17	ventures and cooperative agreements) which will
18	foster cooperation, advance the applications of
19	remote sensing, and enhance monitoring activities
20	$and\ technologies.$
21	(c) In order to preserve the worldwide leadership of the
22	United States in remote sensing technologies and applica-
23	tions, other Federal agencies are encouraged to conduct re-
24	search and development programs in remote sensing if such

1	programs are consistent with the authorized missions of such
2	agencies.
3	USE OF EXPERIMENTAL DATA
4	Sec. 502. Data gathered in Federal experimental land
5	remote sensing programs may be used in related research and
6	development programs funded by the Federal Government,
7	including applications programs, but not for commercial uses
8	or in competition with private sector activities, except as per-
9	mitted by section 503 of this title.
10	SALE OF EXPERIMENTAL DATA
11	Sec. 503. Data gathered in Federal experimental land
12	remote sensing programs may, by means of a competitive
13	process, be sold en bloc (consistent with national security in-
14	terests and international obligations of the United States) to
15	any United States entity which will market the data on a
16	nondiscriminatory basis.
17	TITLE VI—GENERAL PROVISIONS
18	NONDISCRIMINATORY AVAILABILITY OF DATA
19	Sec. 601. (a) Unenhanced land remote sensing satellite
20	data generated by any system operator under the provisions
21	of this Act shall be made available to all users on a nondis-
22	criminatory basis, in accordance with the requirements of
23	this Act.
24	(b) For purposes of this title, the term "system operator"
25	means a contractor under title II or III or a licensee under
26	title IV of this Act.

1	(c) Any system operator shall make publicly available
2	the prices, policies, procedures and other terms and condi-
3	tions (but not the names of buyers or their purchasers) upon
4	which the operator will sell such data.
5	ARCHIVING OF DATA
6	SEC. 602. (a) It is in the public interest for the United
7	States Government to—
8	(1) maintain an archive of remote sensing satellite
9	data for historical, scientific and technical purposes,
10	including long-term global environmental monitoring;
11	(2) control the content and scope of the archive;
12	and
13	(3) assure the quality and continuity of the ar-
14	chive.
15	(b) The Secretary shall provide for long term storage,
16	maintenance and upgrading of a basic, global, land remote
17	sensing data set (hereinafter referred to as the 'basic data
18	set") and shall follow reasonable archival practices to assure
19	proper storage and preservation of the basic data set and
20	timely access for parties requesting data. The basic data set
21	which the Secretary assembles in the Government archive
22	shall remain distinct from any inventory of data which a
23	system operator may maintain for sales and for other pur-
24	poses.
25	(c) In determining the initial content of, or in upgrad-
26	ing, the basic data set, the Secretary shall—

1	(1) use as a baseline the data currently archived;
2	(2) take into account future technical and scientif-
3	ic developments and needs;
4	(3) consult with and seek the advice of users and
5	producers of remote sensing data and data products;
6	(4) consider the public's need for data which may
7	be duplicative in terms of geographical coverage but
8	which differ in terms of season, spectral bands, resolu-
9	tion, or other relevant factors;
10	(5) include, as the Secretary considers appropri-
11	ate, unenhanced remote sensing data generated either
12	by the Landsat system, pursuant to title III, or by
13	licensees under title IV of this Act; and
14	(6) include, as the Secretary considers appropri-
15	ate, data collected by foreign ground stations or by for-
16	eign remote sensing satellite systems.
17	(d) All original data (or copies of such data) shall, on
18	request, be made promptly available to the Secretary by any
19	system operator in a form suitable for processing for data
20	storage, maintenance and access. The Secretary may (subject
21	to the availability of appropriations) pay to such system oper-
22	ator reasonable costs for reproduction and transmittal of any
23	such data.
24	(e) Any system operator shall have the exclusive right to
25	sell all data that the operator provides to the United States

1 remote sensing data archive for a period to be determined by the Secretary, but not to exceed 10 years from the date the data are sensed. In the case of data generated from the Landsat system prior to the implementation of the contract described in section 202(a) of this Act, any contractor selected pursuant to section 202 shall have the exclusive right to market such data on behalf of the United States Government for the duration of such contract. A system operator may relinquish the operator's exclusive right and consent to distribution from the archive before the period of exclusive right has expired by terminating the offer to sell particular data. 12 (f) After expiration of such exclusive right to sell, or after relinquishment of such right, the data provided to the United States remote sensing data archive shall be in the public domain and shall be made available to requesting parties by the Secretary at prices reflecting reasonable costs of reproduction and transmittal. 17 18 (g) In carrying out the functions of this section, the Sec-19 retary shall, to the extent practicable and as provided in 20 advance by appropriation Acts, use existing Government facilities. 2122 NONREPRODUCTION 23 SEC. 603. Unenhanced land remote sensing data generated by any system operator under the provisions of this Act may be sold on the condition that such data shall not be re-

produced and disseminated by the purchaser.

1	REIMBURSEMENT FOR ASSISTANCE
2	Sec. 604. The Administrator of the National Aeronau-
3	tics and Space Administration, the Secretary of Defense and
4	the heads of other Federal agencies may provide assistance to
5	operators of remote sensing systems under the provisions of
6	this Act. Substantial assistance shall be reimbursed by the
7	operator, except as otherwise provided by law.
8	ACQUISITION OF EQUIPMENT
9	Sec. 605. The Secretary may, by means of a competi-
10	tive process, allow a licensee under section 401 of this Act or
11	any other private party to buy, lease, or otherwise acquire the
12	use of equipment from the Landsat system, when such equip-
13	ment is no longer needed for the operation of such system or
14	for the sale of data from such system. Officials of other Fed-
15	eral civilian agencies are authorized and encouraged to coop-
16	erate with the Secretary in carrying out the provisions of this
17	section.
18	RADIO FREQUENCY ALLOCATION
19	Sec. 606. (a) Within 120 days after the date of enact-
20	ment of this Act, the Federal Communications Commission
21	shall determine the frequencies for use by United States
22	Landsat and commercial land remote sensing satellite sys-
23	tems. In making such determination, the Federal Communi-
24	cations Commission shall seek the comments of the Secretary
25	or the Secretary's designated representative.

- 1 (b) It is the intent of Congress that the Federal Commu-2 nications Commission allocate to any licensee under title IV 3 of this Act access to Government radio frequencies and other civil radio frequencies appropriate for land remote sensing within 120 days of the receipt of an application for such access. If final action has not occurred within 120 days of 7 the receipt of such an application, the Federal Communications Commission shall inform the applicant of any pending issues and of actions required to resolve them. 10 (c) The Federal Communications Commission shall without prejudice permit the development and construction of any United States land remote sensing system (or component thereof) while any frequency determination is being made. 14 (d) Frequency allocations made pursuant to this section by the Federal Communications Commission shall be con-16 sistent with international obligations and with the public 17 interest. 18 CONSULTATION 19 Sec. 607. (a) The Secretary shall consult with the Secretary of Defense on all matters under this Act affecting na-21tional security. The Secretary of Defense shall be responsible for identifying and notifying the Secretary of those national security concerns of the United States which are relevant to 24activities under this Act. (b) The Secretary shall consult with the Secretary of 25State on all international matters arising under this Act. The
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- 1 Secretary of State shall be responsible for identifying and
- 2 notifying the Secretary of those international obligations and
- 3 commitments of the United States which are relevant to ac-
- 4 tivities under this Act.
- 5 (c) Appropriate Federal agencies are authorized and en-
- 6 couraged to provide remote sensing technology and training to
- 7 developing nations as components of programs of internation-
- 8 al aid.
- 9 (d) If, as a result of conditions imposed on a system
- 10 operator based on national security or international obliga-
- 11 tions or policies, the Secretary (in consultation with the Sec-
- 12 retary of Defense or the Secretary of State, as appropriate)
- 13 determines that additional or development costs will be in-
- 14 curred by such system operator, the Secretary may require
- 15 any agency requesting the imposition of such conditions to
- 16 reimburse the system operator for such costs, excluding an-
- 17 ticipated profits.
- 18 AMENDMENT TO THE NATIONAL AERONAUTICS AND
- 19 SPACE ADMINISTRATION AUTHORIZATION ACT, 1983
- 20 Sec. 608. Subsection (a) of section 201 of the National
- 21 Aeronautics and Space Administration Authorization Act,
- 22 1983 (Public Law 97-324; 96 Stat. 1601) is amended to
- 23 read as follows:
- 24 "(a) The Secretary of Commerce is authorized to plan
- 25 and provide for the management and operation of civil remote
- 26 sensing satellite systems, which may include the Landsat 4

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- 1 and 5 satellites and associated ground system equipment
- 2 transferred from the National Aeronautics and Space Ad-
- 3 ministration; to provide for user fees; and to plan for the
- 4 transfer of the operation of civil remote sensing satellite sys-
- 5 tems to the private sector when in the national interest.".

Calendar No. 891

98TH CONGRESS H. R. 5155

[Report No. 98-458]

AN ACT

To establish a system to promote the use of land remote-sensing satellite data, and for other purposes.

May 17 (legislative day, May 14), 1984 Reported with an amendment