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Foreign Trade Developments

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Foreword

Foreign Trade Developments has been created to provide economic intelligence in support of the Multilateral Trade Negotiations. It emphasizes the analysis of important trade trends and issues, particularly those pertinent to US efforts at the MTN, and provides policymakers with up-to-date information on trade developments.

This first issue is meant to inform readers on current topics, stimulate suggestions for articles in subsequent issues, and generate comments on the format. *Foreign Trade Developments* is prepared by the Office of Economic Research (CIA/OER), but contributions are accepted from other components within or outside the CIA. Comments and queries may be directed to OER, Multilateral Trade Negotiations Task Force, 25X1

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FOREIGN TRADE DEVELOPMENTS

Overview

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Serious Multilateral Trade Negotiations (MTN) began early in 1975 in the midst of the most pronounced global recession since World War II. Protectionist pressures have intensified as the result of sharply rising unemployment rates. The volume of world trade has plummeted even more deeply than real GNP, with trade in early 1975 declining to mid-1973 levels. Because of the pervasiveness of the recession, countries like West Germany and Japan have not been able to depend on the expansion of exports to help them out of an economic slump, as had been the case in previous postwar downturns. The trade slump, which began in the developed world, has now spread to the LDCs, forcing them to cut back on imports. This has aggravated existing trade difficulties and has slowed LDC development efforts. Finally, the quadrupling of international oil prices since mid-1973 has proved an enormously disruptive element in the trade picture, involving swings of tens of billions of dollars in the wealth of nations.

Despite these problems, few countries have introduced major new import barriers or attempted to stimulate large increases in exports through discriminatory measures. This attitude reflects the moral suasion of the OECD Trade Pledge -renewed in May – and the strong apprehensions among policymakers about a spiraling trade war. In addition, with imports of most industrial countries falling faster than exports, the need to take corrective measures to overcome deficits has diminished. The governments of a few countries, nonetheless, have introduced trade restraints when they believed they had no other alternative, and a number of countries have introduced subtle and limited trade measures in response to domestic pressures.

Progress at the MTN so far has not been seriously impeded by the poor economic climate. Little more than the resolution of procedural questions could have been expected during the first six months of negotiations. Many of the negotiating subgroups have now established initial guidelines for discussions. The question of how the MTN deliberations fit in with discussions under way at the OECD, the International Wheat Conference, and other international forums has also been partly resolved. Most threatening to the progress of negotiations has been the difference between the United States and the EC over agricultural matters.

8 July 1975

In recent weeks, new procedural issues have been raised. Many European governments have indicated a growing concern about the handling of LEC demands in the MTN, especially now that a number of new consumer/producer conferences on raw materials and energy problems are to be held. In addition, Paris and Rome have again raised the problem of how to integrate discussions of international monetary reform with the trade negotiations.

The most difficult debates lie ahead. Discussions on major substantive issues are unlikely to begin until at least this fall, after the United States completes the public hear θ_{50} required by the Trade Act of 1974. The gloomy economic atmosphere will become more of an obstacle as the MTN moves into substantive matters. Even if recovery begins in late 1975, worldwide unemployment rates will drop only slightly at best, and international trade will remain in the doldrums at least through this year and probably into 1976.

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PROGRESS AT THE MTN

The Multilateral Trade Negotiations (MTN) -- sponsored by GATT and participated in by 73 of 102 full or *de facto* GATT members and 17 non-GATT countries -- are beginning to move from procedural issues into the negotiating phase. At its February meeting, the Trade Negotiations Committee (TNC) established six groups to conduct detailed talks on tariffs, non-tariff measures, sectors, safeguards, agriculture, and tropical products. All of these groups have met at least once, and the groups dealing with non-tariff measures and agriculture have set up subgroups to deal with specific items of interest.

As expected, agriculture has proved the most contentious issue thus far. The primary difficulty centers around the handling of the agricultural talks. The EC originally wanted all agricultural negotiations conducted in the agriculture group, while the United States wanted agricultural issues integrated into the overall structure of the discussions. An accord was reached in early May when the EC acknowledged that agricultural questions could be taken up in other groups in return for US agreement to negotiations in the agriculture group. The agriculture group also established negotiating subgroups for grains, meat, and dairy products. Fundamental differences remain, however, and agreements with the Community on agricultural questions in forums other than the agriculture group will be difficult to achieve. In addition, the EC has shown no indication of being willing to discuss variable levies, which its members use to restrict agricultural imports.

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In contrast, discussions on certain non-tariff measures are going well. The subgroup on quantitative restrictions has agreed on procedures for bilateral or multilateral consultations between countries maintaining restrictions and countries having a trade interest in these restrictions. In addition, the subgroup on product standards has agreed to bese its work on the draft GATT standards code. A broad concensus has emerged favoring early conclusion of a binding code.

The tariff discussions are moving toward substantive issues. At its last meeting, the tariff group considered a general approach to the negotiations that would take account of LDC interests and would improve Generalized System of Preferences (GSP) schemes. Several delegations have tabled specific tariff reduction formulae, ranging from linear reduction proposals to harmonization proposals, which would provide larger cuts of high tariffs. These formulae, along with developed/less developed country issues, exemptions, and timing of cuts will be taken $v_{\rm F}$ later this month.

The tropical products group has established a mechanism for the LDCs to submit request lists to the developed countries for products to be liberalized on a priority basis. Some agreements should be reached before yearend, as the developed countries are anxious to avoid a confrontation with the LDCs, particularly during the early stages of the negotiations. A problem could arise if the LDCs include many temperate-zone products (such as tobacco and grains) in their request lists.

Progress has been slower in the safeguards and sector groups. Various studies are under way, with little substantive progress to show so far.

Some participants want to reach early agreements in the MTN. They believe that rapid progress in selected areas is needed to give impetus to the talks as a whole. Furthermore, substantive agreements could be used to counteract rising protectionist pressures growing out of the current world economic situation. The EC and Japan, however, are less enthasiastic about seeking agreement on a "mini-package" in early 1976. The EC opposes a specific target date because failure to meet a deadline would have disruptive consequences, and time pressures could lead to lower quality negotiations. The Japanese, for their part, stress the difficulty of achieving balance on concessions in a series of limited agreements.

* * * *

FALTERING WORLD TRADE

The volume of world trade turned down in late 1974 and dropped sharply in the first quarter of 1975 as the recession took its toll. In the second quarter the decline probably continued, although at a reduced rate. Trade activity has fallen to the level of mid-1973, in the largest and most pervasive slide since the early 1950s. The economic downturn hit most markets simultaneously.

Even when economic growth does revive, the initial impact on trade will be blunted. The slight recovery in domestic demand in the major developed countries that is expected for the remainder of 1975 can be partly met from existing inventories. A noticeable pickup in foreign sales is improbable before 1976.

This outlook does not augur well for substantial progress in the Multilateral Trade Negotiations over the short-term. Many negotiators are struggling against domestic pressures for industry protection. They can also see that, until demand picks up, export growth in one country will mean an export decline for another country. Each negotiator is going to be careful not to weaken his country's competitive position.

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Trend in World Trade Volume

Trade Trends

World trade volume declined at annual rates of 7% in the last quarter of 1974 and 21% in the following 250 quarter-the steepest sixmonth drop in recent decades. This slump was all the more striking because it followed 225 eight quarters of unusually rapid growth. From the third quarter of 1972 to the third quarter of 1974, the volume 200 of trade grew at an annual rate of 14%, compared with the 8% average of the preceding 12 years. The pace slackened only a little in the first nine months of 1974 despite the economic slowdown; volume continued to expand because speculative buying was fed by fears of shortages, expectations of still-higher prices, and hopes for an early resurgence 125 of economic activity.

This anomalous growth of trade in the first three quarters set the stage for the sharp reversal in succeeding quar-566537775



ters. With economic activity contracting, firms in many industrial countries built up excessive inventories of both raw materials and finished goods. The stock overhang considerably worsened the world trade slump, once it came.

Increases in export prices of the major developed countries, which had hit annual rates of 40% or more in early 1974, have slowed considerably with the dwindling of trade volume. Prices of many raw materials have fallen sharply since mid-1974, when the speculative fever began to fade. Moreover, the quadrupling of oil costs had largely worked its way through the price structure by late 1974.

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DEVELOPED COUNTRIES: Trends in Export and Import Prices

Porcont Change from Proceeding Quarter, Sonsonally Adjusted





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United States

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Although the pass-through of reductions in commodity prices took time and many workers won large wage increases, the rise in export prices in the Big Seven subsided to annual rates of 16% in fourth quarter 1974 and 8% in first quarter 1975.

The continued rise in prices more than offset the decline in volume in late 1974, pushing the value of world trade to a new high. In the fourth quarter, world exports reached an annual rate of \$900 billion, up 6% from the preceding quarter and an extraordinary 56% from the 1973 average. In first quarter 1975, when prices increased less than volume fell, the value of trade dropped below an annual rate of \$800 billion.

Developed Countries

The deepening recession in major developed countries is the primary reason for the recent fall-off in trade. The Big Seven – Canada, France, Italy, Japan, the United Kingdom, United States, and West Germany – account for nearly half of world trade. Their combined import volume declined at a 28% annual rate in first quarter 1975, as economic activity continued its downward course and as businesses began to draw heavily on their huge inventories instead of buying more goods.

First-quarter export volume also declined for five of the major countries, notably West Germany (34% annual rate) and Japan (26%). Exports by the Big Seven to one another fell at a 25% annual rate, while exports to non-oil LDCs stagnated for the first time in many years. The drop for the seven countries as a group was held to a 16% annual rate as the result of gains in sales to OPEC and Communist nations.

Because import demand fell off more than foreign sales and because terms of trade improved, the overall trade balance of the Big Seven brightened considerably in early 1975. Their trade account showed a \$7.9 billion surplus in January-March, compared with a \$0.9 billion surplus in fourth quarter 1974 and a \$1.6 billion deficit in the third. Only the United Kingdom and Canada were in the red. These trends continued in April and May of 1975.

The United States experienced a \$2.6 billion swing in its trade account in the first quarter, to a \$2.1 billion surplus, as imports fell 8% and exports held steady. The trend continued in April-May, when the trade account showed a \$1.6 billion surplus. In *France*, the trade balance shifted in the first quarter from a \$600 million deficit to a \$400 million surplus. An export drive boosted sales by \$1.3 billion, while slack domestic demand held the rise in imports to \$300 million. The improvement continued in April-May, when France had an \$800 million surplus.

Japan's trade surplus given slightly, to \$2.0 billion, in the first quarter. Exports declined by 8% and imports by 10%. A \$1.2 billion surplus was chalked up in April-May.

In *West Germany*, the quarterly surplus continued at \$5.6 billion in early 1975, with both imports and exports falling sharply.

Italy had its first trade surplus in more than two years – albeit only \$10 million – in January-March. Reduced demand for raw materials slowed imports, while exports held up well.

Britain's first-quarter trade deficit reached only \$1.6 billion, compared with \$3.4 billion in the preceding period. Exports were surprisingly strong; indeed the United Kingdorn was the only country to boost export volume. Although export volume slumped in April-May, a similar drop in import volume and an improvement in the terms of trade held the deficit to \$700 million.

Canada moved against the trend in the first quarter; its trade deficit deepened to \$600 million, from \$400 million in the preceding period.

Trade of the smaller industrial countries has fared much better than for the Big Seven. In the first quarter of 1975, exports of the smaller OECD members increased 5% in value, compared with 1-1/2% for the Big Seven. Imports, which fell in the Big Seven, increased by 3% in these smaller countries. Sweden's trade was the most dynamic, showing increases of 10% in exports and 16% in imports. The combined trade deficit of the smaller industrial countries narrowed to \$4 billion, down from \$5 billion in the fourth quarter of last year. Australia and Belgium/Luxembourg accounted for most of this improvement.

OPEC Countries

The export volume of OPEC members dropped by 11% in the first quarter because of falling demand for oil and a reduction in the bulging inventories of



the international companies. Meanwhile, imports continued to rise, although at a more moderate pace than in 1974. The OPEC trade surplus for the quarter fell by \$5 billion, to an estimated \$13-1/2 billion.

Other Less Developed Countries

Scattered data suggest that the volume of exports by non-oil LDCs has been declining at an accelerating rate in recent months. Sales of raw materials and such light manufactures as textiles and electronics have dropped sharply. Imports, which continued to climb through late 1974, probably have flattened out this year because of weakening demand and balance-of-payments problems. The combined trade deficit of non-oil LDCs jumped from about \$6 billion in the third quarter of 1974 to an estimated \$8-1/2 billion in the first quarter of 1975.

Communist Countries

Even though the soft world market for raw materials depressed exports by Communist countries in early 1975, their demand for foreign goods – especially machinery and equipment – continued to rise. To finance a widening trade gap, these countries are drawing on accumulated hard currency earnings and additional credits.

Outlook

We expect world trade to be sluggish in the second half of 1975 and in early 1976. The six major foreign countries can expect little economic growth through the end of this year; recovery thereafter probably will be slower than from other post-World War II recessions. Furthermore, many firms will draw down inventories of foreign goods rather than step up their purchases in the initial stages of recovery.

Inflation and payments problems are still inhibiting government expansionary action in France, Canada, the United Kingdom, and Italy. Bonn and Tokyo also are moving cautiously despite foreign and domestic pressures to reflate. Realistically or not, most governments appear to be waiting for others – particularly the United States – to initiate expansionary measures that will prod their recovery.

OPEC and Communist countries are the only markets fairly sure to expand in coming months. In 1975, OPEC imports are expected to grow by one-third in volume and one-half in value. The import volume of Communist countries will

rise moderately. Because these nations account for only about 15% of world imports, the expected increase in their imports will have only a small effect on the level of world trade.

OECD TRADE PLEDGE: A PRCGRESS REPORT

At the ministerial meeting in May, OECD countries pledged for another year to refrain from taking artificial measures to improve current account balances at the expense of other nations. The negotiations leading up to the signing were characterized by much wrangling over the obligations and recent actions of member countries. The British, in particular, took the occasion to assail countries with payments surpluses for not reflating enough to sustain international trade. Agreement nonetheless was possible because most governments are acutely aware of the dangers of a trade war. Discriminatory measures to improve trade balances probably will continue to be taken only as a last resort.

Recent Moves

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Since April 1974, several governments have taken steps – reluctantly – to control imports or expand exports. These moves were moderate, considering the change in trade balances that followed the huge price increase for oil. Of the 24 countries that signed the pledge in May 1974, only Italy, Iceland, and Finland have taken broad measures to correct payments problems; and Italy and Iceland acted a few weeks before signing the pledge. Rome responded to rapid deterioration in the balance of payments by r-quiring 50% six-month deposits on nearly half of imports. This restriction was gradually reduced in scope and then removed on 31 March 1975. Iceland required 25% three-month deposits on about 60% of its imports. The restriction was lifted at the end of 1974. In March 1975, Helsinki imposed a deposit requirement of 15% to 30% on about half of all imports. This scheme is scheduled to remain in effect for one "car.

Other countries have taken more limited measures to hold down imports.

Australia Concerned about the evaporation of the trade surplus, Canberra has introduced higher tariffs or quotas on 20 classes of goods since December 1974. Products affected include steel sheets, footwear, clothing, and appliances. Imports of the controlled items amounted to \$1 billion, or 9% of total imports, in 1974. Action on other categories of imports still is under consideration.

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Turkey In February, Ankara limited imports from the United Kingdom in response to London's curb on imports of Turkish cotton yarn.

France In late March 1975, Paris banned the import of inexpensive Italian wines to protect the domestic industry. The ban was lifted three weeks later, when the EC granted the French a \$60 million subsidy to turn their excess wine into industrial alcohol.

New Zealand The government recently announced that the number of licenses granted for imports of automobiles, textiles, tires, and glassware will be reduced, starting 1 July. Balance-of-payments difficulties forced Wellington to borrow from the IMF last year.

Canada Ottawa has just informed the United States that it plans to shift to fixed quotas to slow imports of US eggs and turkeys instead of imposing restrictions only when domestic prices fall below target.

Import monitoring also has picked up. To cite just a few examples, London, Tokyo, and Ottawa are closely watching imports of textiles and various other products; Canberra is carefully checking imports of selected products not on its current list of controlled items; and the EC Commission is keeping a running record of imports of steel and several consumer goods. Not a trade restriction in itself, import monitoring is often used to encourage exporters to agree to "voluntary restraints" in place of formal controls.

Countries that have enacted import restrictions defend their moves by asserting that the actions were taken in response to domestic problems. As justification, they cite GATT rules – specifically Article 19, which permits import restrictions to protect domestic industries or to help correct balance-of-payments difficulties.

In addition, a number of countries have tried to improve trade balances or accommodate influential domestic groups by stimulating exports, directly or indirectly.

France In early 1975, Paris increased its credit subsidy for export-oriented investment by 75%. This measure could assist more than \$2 billion worth of investment by small and medium-sized firms.

United Kingdom In March, London introduced an insurance scheme that will help to keep exporters' planned profits from being eaten up by cost increases. Exporters selling on credit will be reimbursed for 85% of cost

increases that average more than 10% but less than 20% annually over the period of the export contract. Cash sales are protected for 90% of losses, and the upper limit on cost increases is 25%. Contracts must extend over at least two years and be valued at more than \$4.7 million. London estimates that the scheme will cover about 5% of exports. The government will also provide about \$235 million in investment funds to export-oriented industrics.

Switzerland In April the Swiss National Bank persuaded commercial banks to provide preferential export credit for the watch, textile, and shoe industries.

European Community On 1 June the EC Commission began subsidizing chicken exports to selected markets.

Prospects for the Second Year

The OECD pledge probably will be honored at least as well in its second year as in the first. In general, governments should be under less pressure than before to improve trade balances through broad restrictive actions. Portugal, an exception, refused to sign the trade pledge this year. A few days later, Liston introduced import surtaxes ranging as high as 30% on a wide variety of goods.

Although broad restrictions on imports should be less in evidence during the second year of the pledge, various governments no doubt will continue to appease powerful domestic interests through selective import restraints or subtle means of export promotion. Japan is considering measures designed to promote exports of machinery and equipment to LDCs. Under the program, Tokyo would allow exporters a 25% tax break on exports of investment goods valued at more than \$30 million. In addition, Tokyo and Ottawa are under pressure from business interests to adopt a British-style insurance scheme to give exporters some protection against increases in domestic costs.

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THE GRAIN RESERVE ISSUE

Recent world food shortages and precariously low grain stocks have led to demands for an international grain reserve system. Governments differ sharply on the use of such reserves, their location, their financing, the mechanism for release, and the quantity and kinds of grains to be included.

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At the UN World Food Conference (WFC) in Rome last November, general resolutions were passed calling for:

- Voluntary adoption of national policies to maintain a minimum world level of basic food stocks.
- An improved system for gathering and disseminating information on the world $f \in \mathbb{C}$ situation.
- Expansion and coordination of assistance to developing countries so that they could participate more effectively in the system.

The United States initiated efforts to develop a reserve agreement in the 11-member International Wheat Council (IWC), which represents major grain exporters and importers – including the USSR. The IWC working group took up discussions it. February and May on reserves; another meeting is scheduled for July. The European Community (EC) was uncooperative at the February and May meetings, contending that any reserve scheme must include price stabilization and that these should be agreed upon only in the MTN. The EC did agree to discuss the concept of reserves under the IWC, but only if discussions on grain proceed simultaneously in the MTN Agricultural Group at Geneva. No decision has been reached on how to integrate the results of the MTN and IWC negotiations.

The procedural debate has been temporarily papered over by having the grain reserves issue discussed in all three interested organizations – the FAO, the IWC, and the grains subgroup established under the Agriculture Group of the MTN.

Views and Positions

While the debate has been moving forward on procedural issues, most of the principal participants have been re-examining their substantive views on international grain reserves and firming up their negotiating positions.

United States

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The preliminary US proposal, set forward at the February IWC meetings, calls for developing an international reserve of up to 60 million tons of grains (including rice and feedgrains) not counting pipeline or working stocks. This global target – the size of which is still under discussion – would be divided into national stocks to be held by participating countries and to be managed according to agreed

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procedures. Food aid scheduled under existing or future agreements would not be included. No part of the reserve would be designated for "emergency" use; instead, a priority claim for additional food aid could be part of any arrangement. Grain would be released or accumulated during any one year depending on the volume change in world grain output as projected in November of that year. Thus, price would not trigger changes in the size of the reserve. Although, *ceterls parlbus*, prices would be more stable under a reserve system, that is not the stated objective of the US proposal. The agreement would include specific reserve targets for all participants, guidelines for achieving these targets and for release and replenishment of reserves, and a system of information exchange and consultation among all participants.

The European Community

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The EC favors a national system of grain reserves. Through the GATT Secretariat, the Commission has said that, while it does not intend to liberalize its grain trading system, it is willing to assume responsibility for "comparatively large" grain reserves. The Commission believes that prices must be used to trigger changes in stocks and has also insisted that any concessions in this area must be made in the MTN. So far, the EC has presented a united front on this issue. The French are calling the shots and the others have not presented dissenting views.



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Less Developed Countries

In general, the LDCs support building international grain reserves, including wheat, rice, and coarse grains. They want the UN and FAO to assume leadership. Individual LDCs exhibit a variety of attitudes, however, on how large reserves should be and how they should be built and operated.

Bangladesh formally proposed establishing a World Food Security Council under the UN General Assembly and a (non-financial) World Food Bank to maintain emergency and food aid reserves at strategic points.

Mexico also formally proposed to the WFC in Rome that a separate new world food bank be created, with all members contributing what they can. The new organ would be administered democratically by a council representing developed and less developed countries.

Brazil prefers that reserves be used strictly for emergencies and not to control price. Brazilian leaders are afraid that politics may influence the management of any new reserves management.

Israel plans to support, in principle, measures to establish world food reserves and an international food security agreement but is not able to contribute to it.

Pakistan, as a deficit country, says it cannot afford to set aside part of its wheat production for reserves so long as it is a net importer.

Venezuela supports the idea of a food reserve but does not favor creating new food organizations.

Zaire, which also does not want new institutions, is ready to support ad hoc initiatives to get coordinated action on food problems.

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The USSR and China

The USSR unexpectedly announced at the beginning of the May IWC meeting that it favored negotiating a new 1976 wheat agreement to include price and stock provisions. In effect, this counters US efforts to eliminate price as a trigger and also undercuts the EC attempt to deny the IWC a role in a stock system and place it solely under MTN. The USSR does not participate in the MTN. Soviet officials had been only observers at the February IWC meeting. Moscow has also indicated that it wanted the UN to handle reserves, although it preferred commodity agreements, state-owned reserves, and price stability.

The People's Republic of China is not represented in any of the forums. Peking refused an invitation to the London meeting and expressed doubt that a reasonable food reserve system could be devised. Besides the problem of infringement on national sovereignty, the Chinese see problems with financing the reserves and with the power that a reserve system would give food exporters over the market.

International Organizations

Even before the IWC, the FAO Secretariat had estimated that a "safe" world carryover of all types of grains would be 230 million tons, including working stocks and food aid requirements. The FAO Director General proposed that the composition and location of the stocks be determined by governments during regular intergovernmental consultation. For the UN to deal with emergencies, he recommended a reserve containing 500,000 tons of cereals and other foods be created and maintained by developed countries, with a portion prelocated in areas of need. He also proposed that donor countries agree to long-term food aid -at least 10 million tons annually arranged three years in advance, with an agreed share channeled through the World Food Program. The FAO plan is vague on the role that price would play -- nations holding reserves are to make "supplies available for export at reasonable terms" in periods of acute shortage.

The UN Trade and Development Organization (UNCTAD) at its meeting in Geneva in February emphasized the urgent need to build buffer stocks of at least 20 major raw materials. UNCTAD proposes that 36 million tons of wheat and rice should be held in stockpiles. Financing of the stocks should be through a common fund supported by both exporting and importing countries. The schemes would operate like international commodity arrangements, with special consideration given to protecting the developing countries. Two more UNCTAD meetings are planned for this year on commodity issues, and grain reserves are likely to be discussed.

Position Assessment

Despite common features in the various proposals, negotiating a unified agreement suitable to all will be most difficult. The United States, for example, seems isolated on its proposal that the trigger mechanism for accumulating reserves not be linked to price. Most countries view price stabilization as a primary goal. US proposals to collect and exchange information on a global basis also met with serious objection from many countries. The adoption of the EC proposal to discuss grain reserves in the MTN could result in a long delay in implementing a scheme and will place an additional obstacle in the way of attempts to resolve US-EC differences over how to negotiate agricultural trade at the MTN. Although the FAO plan is liked by many observers, the organization is handicapped by the lack of Soviet and Chinese membership, its cumbersome deliberating procedures, and the diverse aims of the numerous FAO members.

In sum, a US-EC compromise is likely to form the nucleus for any general agreement. Other countries and organizations have diverse stands on the issue. Nonetheless, other important countries, with the exception of the USSR and China, will likely accept whatever plan the United States and the EC agree upon, so long as price is an input. The USSR and China almost certainly will not participate in any tightly controlled international reserve plan.

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Notes

International Tin Agreement

Members of the International Tin Council on 20 June reached a compromise on the key issue of financing buffer stocks and signed an agreement replacing the present 5-year pact on 1 July 1976. Under the new agreement, the compulsory buffer stock contribution of producer countries remains at 20,000 tons - about 10% of world consumption. If additional stockpiling is needed to support prices, the consumer members will be asked to finance the purchase of up to 20,000 tons more. Consumers previously were under no obligation to contribute, although the Netherlands and France did so voluntarily. 25X1

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OPEC Current Account Balance in 1975

OPEC states had an estimated current account surplus of \$10 billion in the first quarter of 1975. The surplus is expected to remain at \$10 billion in the second quarter and then edge up in the third and fourth quarters. For the full year, the countries should have a surplus of \$45 billion, compared with \$71 billion in 1974. Since lags in actual oil receipts will not be significant in 1975, the OPEC investable surplus also is expected to amount to \$45 billion, down from \$58 billion last year. By the end of 1975, the foreign reserves of OPEC countries probably will exceed \$110 billion.

			Billion US \$
	1974	Projected 1975	Preliminary 1st Qtr 1975
Trade balance	84.3	55.9	13.7
Exports (f.o.b.)	119.8	110.9	26.3
Oil	113.9	103.81	24.6
Non-oil	5.9	7.1	1.7
Imports ² (f.o.b.)	35.5	54.0	12.6
Net services and private transfers	-9.3	-9.1	-2.2
Freight and insurance	-4.3	-6.5	-1.5
Investment income	4.1	7.7	1.7
Other	-9.1	-10.3	-2.4
Grants	-4.2	-2.6	-1.5
Current account balance	70.8	45.2	10.0
Adjustment for lags in oil receipts	-12.7	Negl.	1.3
Investable surplus	58.1	45.2	11.3

OPEC Current Account

1. If oil prices are raised in the fourth quarter, the value of exports will go up but payments will not increase significantly until 1976

2. Including military items.

We estimate that OPEC export earnings will slip by 7% in 1975, mainly because the global recession has reduced the demand for oil. At the same time, import expenditures are expected to rise by 52%, compared with the 73% gain in 1974. This slowdown is fully attributable to the easing in inflation; growth in import volume is projected to continue at about 35% annually.

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APPENDIX A

GATT MEMBERSHIP AND MTN PARTICIPANTS

I. GATT Members

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A. Contracting Parties to the GATT (83)

Argentina	*C/uyana	Pakistan
Australia	Haiti	Peru
Austria	Hungary	Poland
Bangladesh	Iceland	Portugal
*Barbados	India	*Rhodesia
Belgium	Indonesia	Romania
Brazil	Ireland	*Rwanda
Burma	Israel	Senegal
*Burundi	Italy	*Sierra Leone
*Cameroon	Ivory Coast	Singapore
Canada	Jamaica	South Africa
*Central African Republic	Japan	Spain
*Chad	Kenya	Sri Lanka
Chiiv	Korea,	Sweden
Congo	Republic of	Switzerland
Cuba	*Kuwait	Tanzania
*Cyprus	Luxembourg	Togo
Czechoslovakia	Madagascar	Trinidad and Tobago
Dahomey	Malawi	Turkey
Denmark	Malaysia	, Uganda
Dominican Republic	*Malta	United Kingdom
Egypt	*Mauritania	United States
Finland	Mauritius	*Upper Volta
France	Netherlands	Uruguay
Gabon	New Zealand	Yugoslavia
*Gambia	Nicaragua	Zaire
Germany, Federal Republic of	*Niger	
Ghana	Nigeria	
Greece	Norway	

B. Acceded provisionally (countries which, while accepting GATT membership, do not apply all the provisions of GATT) (2)

Philippines

Tunisia

C. De facto Members (countries which apply the GATT rules but are not formal members of the Agreement) (17)

Algeria	*Grenada	Swaziland
*Bahamas	*Khmer Republic	*Tonga
*Bahrein	*Lesotho	*United Arab Emirates
Botswana	*Maldives	*Yemen, People's
*Equatorial Guinea	*Mali	Democratic Republic of
*Fiji	*Qatar	Zambia

II. Non-GATT Countries Participating in the MTN (17)

Bolivia Bulgaria Colombia Costa Rica Ecuador El Salvador Ethiopia Guatemala Honduras Iran Iraq Mexico Panama Sudan Thuland Venezuela Vietnam

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• GATT countries not participating in MTN.

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APPENDIX B

CALENDAR OF MTN AND MAJOR RELATED TRADE MEETINGS

Date and Place	Meeting	Comments
7-8 July 1975 (Geneva)	MTN: Tariffs Group	The Tariffo Group will continue discus- sions on a tariff-cutting formula and other technical aspects of the negotiations.
9 July 1975 (Geneva)	MTN: Agriculture Group	The Agriculture Group will review pro- gress made in three subgroups and con- sider establishing additional subgroups.
15 July 1975 (Geneva)	MTN: Trade Negotiations Committee (TNC)	The TNC will review the work of the degotiating groups and establish nego- tiating guidelines for the next few months.
28-30 July 1975 (London)	International Wheat Council (IWC); Preparatory Group	Members will hold the third round of talks on an international grain re- serve scheme.
20 October 1975 (Geneva)	MTN: Tropical Products Group	The Tropical Products Group will con- sider requests from LDCs for the in- clusion of particular products in the negotiations.

APPENDIX C

STATISTICAL TABLES AND CHARTS

World Trade

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Developed Countries: Direction of Trade Developed Countries: Trade by Major Commodity Groups Developed Countries: Exports to OPEC Market Shares of OPEC Imports, 1974

Value of Foreign Trade Volume of Foreign Trade Foreign Trade Prices in US \$

· · ·	1965	1970	1971	1972	1973	1974
			Exports	(f.o.b.)		
World	188	314	351	418	578	840
United States	28	43	44	50	71	99
Canada	8	17	18	21	26	34
Japan	9	19	24	29	37	56
European Community	65	113	128	155	212	276
United Kingdom	14	19	22	24	31	39
France,	10	18	21	27	37	46
West Germany	18	34	39	47	69	89
Italy	7	13	15	19	22	30
Other developed	21	34	39	46	64	83
Less developed	30	54	62	73	109	220
OPEC.	10	16	22	26	34	120
Other,	25	38	40	48	75	96
Communist	22	34	36	43	58	74
			Importe	s (c.i.f.)		
World	199	330	367	432	589	857
United States	23	42	48	59	73	108
Canada	9	14	17	20	25	35
Japan	8	19	20	24	38	62
European Community	69	117	130	155	216	293
United Kingdom	16	22	24	28	39	55
France,	10	19	21	27	38	53
West Germany	18	30	34	40	55	69
Italy	7	15	16	19	28	41
Other developed	30	46	50	56	79	106
Less developed	37	57	64	72	97	167
OPEC	6	10	11	13	18	40
Other	30	47	53	58	79	127
Communist	24	36	38	46	61	85

World Trade ¹

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Billion US \$

¹ Because of rounding, components may not add to the totals shown.

Million US \$

•	 2000, 1		0	
	Exports To	(f.o.h.)		

Imports From (c.l.f.)

		Ex	ports To	(f.o.b.)			Imports From (C.1.5.)						
	World !	Major Countries	Other Devel- oped	OPEC 2	Other LDCs	Cont- munist	World	Major Countries	Other Devel- oped	OPEC /	Other LDC#	Com- munist	
Inited States													
1971		10.050		1 150	5,016	726	22,689	11,180	2,153	1,006	7,101	256	
Est Qui a construction a construction	22,761	10,970	3,990	1,159 1,521	6,783	560	27,686	13,749	2,775	3,913	6,950	200	
2d Qfr and a second second second	25,2995	11,740	1,437 3,919	1,321	6,611	189	28,527	13,687	2,651	1,170	7,170	219	
Bell Que a service a servi	23,307	10,575 12,503	1,524	2,270	7,028	183	29,328	11,710	3,033	1,185	7,120	274	
1th Qtr	27,135	12,000	1 1 1 1 1 1 1			• ···							
1975	27,164	12,101	1,818	2,425	7,172	618	26,270	12,897	2,581	1,785	5,717	266	
The QIPLE LEADERS AND A SECOND													
18pn0 1974													
Ist Qtr	10,317	3,940	959	795	1,068	555	13,931	1,300	1,720	3,769	3,456	683	
24 Qir	13,711	1,705	2,003	1,182	1,929	022	16,776	5,133	1,862	4,938	1,036	807	
3d Qtr	11,971	5,162	2,196	1,453	5,141	1,021	15,172	1,528	1,829	1,737	3,576	802	
tth Qur.	16,512	5,294	2,319	1,861	5,659	1,117	15,738	1,719	1,886	5,311	2,008	821	
1975													
lst Qtr.,	12,986	1,860	1,762	1,874	3,091	1,399	11, 129	4,297	1,765	5,125	2,164	777	
West Germany													
1971												_	
14t Qtr	20,138	7,100	8,713	769	2,033	1,169	15,071	5,220	5,662	1,887	1,665	637	
2d Qir	22,813	8,510	9,300	950	2,172	1,449	17,925	6,224	6,760	2,121	1,075	812	
3d Qtr	21,988	7,350	9,396	1.079	2,522	1,500	17,124	5,941	6,110	2,181	2,033	820	
1th Qtr	24,209	7,738	10,130	1,455	2,185	2,700	18,841	0,374	7,211	2,182	2,107	910	
1075													
1st Qtr	22,514						18,006	- # > 4					
France													
1974													
1st Qtr	10,402	1,521	3,491	554	1,416	420	12,158	5,209	3,339		1,501	341	
2d Qtr	11,818	5,164	3.978	684	1,387	132	13,964	5,851	3,661	2,109	1,869	371	
3d Qtr	10,903	4,510	3,558	759	1,608	168	12,878	5,318	3,216		1,633	100	
Ith Qtr	12,744	5,150	4,215	963	1,862	554	13,820	5,659	3,628	2,373	1,728	(32	
1975													
Ist Qtr	13, 194						14,156			••••			
United Kingdom													
1974													
Ist Qtr	8,186	2,571	3,623	164	1,258	267	12,175	1,111	4,070		1,795	395	
2d Qtr	10,102	3,066	1,501	605	1,641	289	14,503	4,800	1,696		2,300	172	
3d Qtr	10,005	3,036	4,280	703	1,682	304	13,715	4,549	4,604		2,228	172 507	
4th Qtr	10,491	3,039	1,602	790	1,673	337	11,117	1,800	1,883	2,060	1.867	-107	
1975											1 .000	387	
1st Qtr	10,793	3,107	1,266	976	2,138	306	13,879	4,930	1,551	2 711	1,206	151	
Italy													
1974									1 505	1 000	1,036	187	
1st Qtr	6,245	3,028	1,620		811		9,275	1,129	1,725		1,191	145	
2d Qtr	7,258	3,410	1,922		1,003	403	10,376	4,598	1,750				
3d Qtr	8,222	3,699	2,124		1,208		10,822	1,681	1,815		1,140	458	
4th Qtr	8,526	3,659	2,015	791	1,582	470	10,504	4,590	1,926	2,000	1,140	1.0	
1975							0.021						
Ist Qtr	8,083				••••		9,031			• ••••	••••		
Canada													
1974						68	7 140	5,862	337	- 182	399	64	
1st Qir			40:		411		7,146		416		519		
2d Qtr		7,149	521		502		8,614	6,912 6,500	470		538		
3d Qtr			510		562		8,268		370		507		
4th Qir	8,751	7,276	571	188	591	125	9,281	7,423		7.11		.,.	
1975							7,935						
1st Qtr	7,468						7,930	****	•••	• ••••			
Other OCED													
1974								10.498	8 073	3 2,885	575	1,38	
Ist Qtr			9,530				33,446 41,719		8,973 10,514				
2d Qtr			10,99;						9,821				
3d Qtr			0,70				37,975		10,984				
4th Qtr	38,362	20,157	11,28	2 1,451	4,108	1,504	40,623	407,407	10,004	. 1,010	- , ···· I		
Total OECD													
1974		···-·	nn				105 407	50 040	00 001	16 000	17,624	4,25	
1st Qtr			32,33				125,897		28,285				
2d Qtr	135,656	62,688	37,72				151,563		32,434				
3d Qtr	131,698	59,261	35,68				-145,081 -152,255		30,88; 34,10;				
4th Qtr		64,958	39,65		-24,778								

¹ Because of the exclusion of "unspecified" trade, components may not add to the totals shown. Data are unadjusted.

² Excluding Gabon.

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Developed Countries: Trade by Major Commodity Groups

Million US \$

Imports (c.i.f.) Exports (f.o.b.) Other Machinery Other Machinery and Manu-Raw and Mana-Raw Materials Fuels Equipment factures Fuels Total Food Equipment factures Total Food Materials Total of seven countries 1974 30.021 18,399 8,551 7,520 3,24031.763 33,985 92,451 12,30511,407 20,319 37,046 40.878 109,844 13,427 13,348 26.689 21.33235.04% 8.354 4.538 8.736 2d Qtr..... 99,546 12.474 27,61019.139 35,615 41,944 107,106 12,265 4.672 35,077 3d Qtr..... 97,569 8,482 7.394 111.632 14,273 11,854 28.20121.457 35.847 43.895 11.660 4th Qtr..... 108,398 9,862 8.048 4,933 102,519 136.534 52,270 49,084 80.327 145,539 160.703 421,033 35,632 31,316 17.382 United States 1974 22.659 2.946 1.536 5.119 6.023 7.074 3,869 3.232 484 8,626 6.550 1st Qtr..... 22,761 3.012 1.926 7.181 6.9725.595 27,686 25,2903,653 3,491 813 9.722 7,701 7,602 6.463 9,757 1,957 23,367 3,373 2.555976 8.969 7,494 28.5272.7486.607 10.546 1.842 7.463 2.270 4,345 3,193 1.166 10,881 7.550 29.328 4th Qtr 27,135 35.972 27.356 26.065 15,241 12,381 3,439 38,197 29.295108.230 11,576 7,261 1975 26,279 2,5651.622 7.2906.165 8.634 3,124 1.094 7,948 10,410 1st Qtr..... 27,164 4.588 Japan 1974 4.870 1.047 2.644 13,934 1.787 3.556 4.999 1st Qtr..... 10,317 205 245 $\mathbf{28}$ 4.840 4.028 6,462 1.121 2.955 200 282 35 6,496 6,72810.776 2.1772d Qtr..... 13,741 1,005 2,5121,873 3.526 6.555 217327 74 6,496 7,857 15.4723d Qtr 14,971 3,3027.105 1.8521.144 4th Qtr..... 16,542 230344 116 7.436 8,416 15.738 2,33561,920 8,17214,441 24.9924.317 0.00 25225,427 27,842 852 1.198 Total..... 55,571 1975 6,557 14,429 2.2483,033 6.377 1.056 1,715 77 22579 6,048 1st Qtr..... 12,986 West Germany 1974 2,008 1,903 2,917 2.1800.000 644 653 8,694 9,345 15.074 1st Qtr..... 20,138 802 2.440 2.300 3,410 2.846 6,929 9,716 10,779 17,925 744 822 75222.813 2.2822,049 2.1653.515 7,413 17,424 21.988 799 700 835 8.826 10.828 2,2583,505 2,940 7.592 2.5464th Qir..... 24,209 869 689 846 10,736 11.069 18.844 13,350 10.245 28,600 3,292 2,7853,078 37,972 42,021 69,267 9,043 8,627 1975 3,315 5,749 7987291,006 \$75 2.341339 230313 3,144

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France 1974

Approved For Release 2008/11/13 : CIA-RDP86T00608R000500150001-1 Developed Countries: Exports to OPEC

Million US \$

	Algeria	Ecuador	Indonesia	Iran	Iraq	Kuwalt	Libya	Nigeria	UAE and Qatar	Saudi Arabia	Venezueta	Total
United States												
1974	315.1	325.8	529.3	1,734.2	284.8	268.5	139.4	289.8	223.6		1,768.1	6,653.7
Ist Qtr	85.1	50.5	121.2	236.6	39, 1	35,8	21.4	39.2	44.7	138.4	337.9	1,158.9
2d Qtr	67.4	82.0	119.2	345.7	33.4	49.1	31.5	81.7	42.4	214.4		1,523.6
3d Qtr	64.3	84.8	132.4	451.5	100.5	44.7	36.0	82.7	69.3	229.2		1,700.8
4th Qtr 1975	98.3	99.5	150.5	700.4	111.8	79.0	50.5	86.2	67.2	253.1		2,270.3
Ist Qtr Japan	124.7	110.3	180.6	745.1	80.1	74.5	74.2	116.0	100,0	273.4	537.4	2,425.0
1974	154.5	113.5	1,452.3	1,014.3	473.4	279.3	234.2	285.0	207.6	677.4	398,8	5,290.6
1st Qtr		14.3	258.8	149.3	24.1	46.5	46.8	33.1	35.7	99.5	65.9	791.7
2d Qtr		20.7	358.2	216.0	87.4	68.0	59.4	56.0	47.2	146.1	88.6	1,182.3
3d Qtr		33.8	386.4	287.0	145.1	79.3	65.0	83.0	55.8	181.3	101, 3	1,453.1
4th Qtr 1975		45.0	448.9	302.0	216.8	85.5	83.0	142.9	68,9	250.5	143.0	1,860.5
lst Qtr West Germany	63.7	38.8	436.8	392.2	199.6	73.5	70.5	111.0	119.6	272.5	95.0	1,873,8
1974	482.3	82.3	324.3	1,140.9	373.5	164.0	402.4	346.0	324.4	285.9	331.0	4,253.0
1st Qtr		14.7	66.2	213.2	28.0	29.6	78.2	61.4	85.1	47.0	62.3	768.5
2d Qtr		16.1	83.2	258.6	48.2	42.1	102.0	70.3	77.5	67.5	81.5	949.7
3d Qtr		29.4	86.2	288.5	72.2	36.5	109.0	91.3	65.1	79.7	87.8	1,079.4
4th Qtr 1975		22.1	88.7	380.6	225.1	51.8	113.2	123.0	96,7	91.7	99,4	1,455.4
Jan France	51.9	8.0	28.7	90.6	82.6	15.8	43.1	33.4	14.8	24.9	23.5	417.3
1974	1.296.5	18.4	103.9	257.4	214.3	63.9	362.5	175.0	207.4	120.1	141.0	2,960.4
1st Qtr		4.5	22.3	49.9	40.5	11.1	82.1	25.3	54.5	21.1	30.2	653.8
2d Qtr		4.5	33.3	57.6	59.8	17.4	87.0	32.6	43.1	30.2	41.3	684.2
3d Qtr		4.7	19.3	68.6	49.7	12.6	89.3	45.8	47.7	34.8	32.0	759.3
4th Qtr 1975		4.7	29.0	81.3	64.3	22.8	104.1	71.3	62.1	34.0	37.5	963.1
Jan	182.9	1.8	7.2	28.4	26.6	4.8	42.3	35.9	21.8	14.4	8,8	374.9
Feb		1.6	12.9	44.5	27.5	12.4	36.2	44.3	16.2	12.5	10.7	379.2
United Kingdom												
1974	128.9	31.9	109.5	628.9	143.0	139.6	147.2	522.4	311.3	282.3	117.6	2,562.6
1st Qtr	26.4	6.4	23.4	92.4	25.6	20.9	27.7	98,8	68.8	52.5	21.8	464.4
2d Qtr	28.5	5, 3	25.0	148.7	25.6	28.5	37.4	117.5	87.4	73.7	27.1	604.7
3d Qtr		8.1	31.6	179.4	43.3	40.9	40.3	135.5	74.9	72.2	35.4	703.4
4th Qtr 1975	32.2	12.1	29.5	208.7	48.5	49.3	41.8	170.6	80.2	83.9	33.3	790.1
1st Qtr	. 45.7	10.0	44.9	235.3	64.7	46.9	56.1	244.9	105.3	86.6	35.7	976.1
1974	325.4	25,7	57.9	282.2	95.9	65.5	854.3	131.0	234.6	133.4	211.3	2,117.2
1st Qtr		4.0	8.2	48.0	15.5	9,8	156.1	21.0	41.8	22.8	31.9	410.1
2d Qtr	. 60.6	3.8	10.0	58.5	21.8	11.2	192.6	23.9	53.8	38.1	45.9	520.2
3d Qtr		9,6	23.3	91.2	24.1	17.2	233.6	34.4	73.0	35.1	55.1	695.9
4th Qtr 1975			16.4	84.5	34.5	27/3	272.0	51.7	66.0	37.4	78.4	791.0
Jan	. 27.4	3.6	5.9	31.8	16.6	4.8	88.2	17.5	17.2	11.9	15.6	240.5
Feb Canada			15.6	28.6	17.3	9.0	93.4	28.4	19.8	18.4	22.7	296.4
1974	155.5	11.8	55.1	64.1	18.0	5.0	6.0	19.9	27.4	18.3	166.1	547.6
1st Qtr			7.0	9.7	1.1	1.0	0.4	3.1	8.0	3.7	36.8	84.4
2d Qtr			16.7	12.6	2.6	1.0	0.5	3.0	7.0	4.1	37.1	104.3
3d Qtr			17.1	13.1	5.3	1.1	2.5	6.6	6.3	3.4	35.9	170.9
4th Qtr 1975			14.4	28.7	9.0	2.0	2.6	7.2	6.1	7.1	56.4	188.0
Jan	. 24.4	2.1	7.7	13.2	0.5	0.4	0.4	3.3	2.1	1.3	17.4	72.8
Feb			5.8	4.5		0.5	0.7	2.7	0.2		21.2	53.6

¹ Excluding Gabon.

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Market Shares of OPEC Imports 1974

Percent of Total

Big Seven

	Total (Billion US \$)	Total	United States	Japan	West Ger- many	France	United King- dom	Italy	Canada	Other Devel- oped	Non- OECD
Fotal OPEC ¹	35.5	70	19	15	12	8	7	7	2	13	17
Algeria	3.7	77	0	4	13	35	3	9	4	14	9
Ecuador	0.8	76	41	14	10	2	4	3	1	10	14
Indonesia	3.8	69	14	38	9	3	3	2	1	12	19
Iran	7.2	71	24	14	16	4	9	4	1	11	18
Iraq	2.6	62	11	18	14	8	6	4	1	13	25
Kuwait	1.8	51	12	16	9	-4	8	4	Negl.	12	37
Libya	3.1	69	-1	8	13	12	5	28	Negl.	16	15
Nigeria	2.7	66	11	11	13	6	19	5	1	13	21
Qatar and UAE	1.7	90	13	12	19	12	18	14	2	10	
Saudi Arabia	3.6	65	23	19	8	3	8	4	1	12	23
Venezuela	4.5	70	39	9	7	3	3	5	4	8	22

¹ Excluding Gabon.

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ZAverage for latest 3 months compared wild average for provious 3 months.



¹Data are 1.o.b. Export and import plots are based on live-month weighted moving averages. ²Average for latest 3 months compared with average for previous 3 months.



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¹Export and import plots are based on five month weighted mov ²Average for latest 3 months compared with average for previo



¹Export and import plots are based on live month weighted moving averages.

²Average for latest 3 months compared with average for provious 3 months.

