





EXECUTIVE OFFICE OF THE THE THE THE DESTINAT

SPECIAL

8/1-1831

May 23, 1986

LEGISLATIVE REFERRAL MEMORANDUM

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Legislative Liaison Officer-National Security Council Department of State Central Intelligence Agency Department of Defense

SUBJECT: Justice draft report on H.R. 4276, requiring that any U.S. Government support for military or paramilitary operations in Angola be openly acknowledged and publicly debated.

The Office of Management and Budget requests the views of your agency on the above subject before advising on its relationship to the program of the President, in accordance with OMB Circular A-19.

A response to this request for your views is needed no later than FRIDAY, JUNE 6, 1986.

Questions should be referred to SueThau/AnnetteRooney (395-7300), the legislative analyst in this office.

RONALD K. PETERSON FOR Assistant Director for Legislative Reference

Enclosures

- cc: R. Neely
 - J. Carley
 - J. Eisenhour



U.S. Department of Justice

Office of Legislative and Intergovernmental Affairs

Office of the Assistant Attorney General

Washington, D.C. 20530

Honorable Dante B. Fascell Chairman Committee on Foreign Affairs House of Representatives Washington, D.C. 20515

Dear Mr. Chairman:

This letter proffers the views of the Department of Justice * on H.R. 4276, a bill to Require That Any United States Government Support for Military or Paramilitary Operations in Angola Be Openly Acknowledged And Publicly Debated. The Department recommends against enactment of this legislation.

The bill is designed to require the President to openly acknowledge the military and financial assistance that our country may be providing to Jonas Savimbi's forces in Angola. It would obligate the President, in order to continue such aid, to seek a Congressional joint resolution "approving United States Government support for military or paramilitary operations in Angola."

We believe the enactment of H.R. 4276 would impermissibly intrude upon the President's constitutional powers as Commanderin-Chief and Chief Executive to conduct foreign policy. In particular, the enactment of H.R. 4276 in the present circumstances of sensitive discussions aimed at the withdrawal of Cuban troops in Angola and clarifying the status of Namibia would adversely affect the President's conduct of our foreign policy in the Angolan region. The bill would, in effect, require the President either to formally acknowledge Savimbi's forces as the legitimate government of Angola or to repudiate Savimbi in favor of the Marxist regime, and hence give it <u>de facto</u> recognition.

Enactment of the bill would be, thus, not only an unwarranted but also an unconstitutional intrusion by Congress into the President's conduct of foreign affairs. The Constitution does not permit Congress to require the President to recognize governments of foreign countries. U.S. Const. art. II sec. 2, par. 2. To the extent the bill would require the President to recognize one representative of the Angolan people rather than another, it would, on these grounds, be unconstitutional.

Very truly yours,

John R. Bolton Assistant Attorney General