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Washington D.C. 20505

0 3 AUG 1988

OCA 88-2549

Mr. Nicholas Rostow Legal Advisor National Security Council The White House Washington, D.C. 20506

Dear Mr. Rostow:

This is in response to the 22 July 1988 memorandum forwarded by Mr. Paul Schott Stevens, Executive Secretary of the National Security Council asking that the Executive Branch not respond to requests from the General Accounting Office (GAO) in their investigation of General Manuel Noriega.

The GAO contacted the Central Intelligence Agency on 24 May 1988 requesting information on General Noriega's alleged drug activities. It is not the Agency's policy to respond to GAO requests for information that properly belongs in the purview of the intelligence oversight committees. The Office of Congressional Affairs declined this request on 13 June 1988. For your information, I have enclosed the pertinent correspondence.

Sincerely,

└ John L. Helgerson Director of Congressional Affairs

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Executive Secretary

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NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20508

July 22, 1988

MEMORANDUM FOR MR. MELVYN LEVITSKY Executive Secretary Department of State

> MR. ROBERT B. ZOELLICK **Executive** Secretary Department of Treasury

COL WILLIAM M. MATZ **Executive** Secretary Department of Defense

MR. MARK R. LEVIN Chief of Staff Department of Justice

Executive Secretary Central Intelligence Agency

SUBJECT:

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GAO Request on Noriega

GAO has sent letters to a number of departments and agencies concerning a study it is conducting into the activities of Manuel Noriega. Following interagency meetings, it was determined that GAO's request raises a number of legal issues requiring in-depth analysis. GAO has been so informed (Tab A), and that analysis is underway, and should be completed shortly.

In order to ensure that the Executive branch deals with this GAO request in a consistent manner, there should be no meetings with GAO, and no documents or other information should be provided to GAO, in connection with this request until the legal analysis is completed and a decision is made on how to respond.

Any questions concerning this matter should be addressed to Nicholas Rostow, Legal Adviser to the National Security Council (456-6538), or his Deputy, Dan Levin (395-3854).

A Paul Schott Stevens

Executive Secretary

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Attachment Tab A - Letter from Nicholas Rostow to Nancy Kingsbury

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NATIONAL SECURITY COUNCIL WASHINGTON, D.C. 20506

July 13, 1988

Dear Ms. Kingsbury:

I am writing in response to your request concerning a study of the alleged drug activities of Manuel Noriega, and the role information about such activities played in decisions about U.S. foreign policy (Study #472165).

As described in Mr. Kelly's May 13, 1988, letter to Paul Stevens and your June 23, 1988, letter to me, your request seeks access to sensitive law enforcement and intelligence files covering a substantial period of time. In our meeting, your staff confirmed that your three areas of interest were intelligence files, law enforcement files, and the deliberative process of the Executive branch, including internal communications and deliberations leading to Executive branch actions taken pursuant to the President's constitutional authority. I was disappointed that your letter did not contain any narrowing of the request. The request raises important statutory and constitutional issues. The Administration is analyzing them now, and when its deliberation is complete, I shall reply further to your letter of June 23, 1988.

Sincerely,

U. LAN Roston Nicholas Rostow

Special Assistant to the President and Legal Adviser

Ms. Nancy R. Kingsbury Associate Director National Security and International Affairs Division United States General Accounting Office Washington, D.C. 20548 Declassified in Part - Sanitized Copy Approved for Release 2012/09/18 : CIA-RDP90G01353R001500040001-5

White House Blocks a Noriega Inquiry

The Washington Post The New York Times The Washington Times The Wall Street Journal The Christian Science Monitor New York Daily News USA Today The Chicago Tribune

Date Hugust 18 1988

By ROBERT PEAR

Special to The New York Times WASHINGTON, Aug. 17 — The White House has ordered the State Department, the Defense Department and the Central Intelligence Agency not to cooperate with a Congressional investigation of possible illegal activities by Gen. Manuel Antonio Noriega of Panama, Administration officials said today.

The investigators, from the General Accounting Office, an arm of Congress, are studying the ways that information about drug trafficking by foreign officials influences decisions by the United States on foreign policy. They are focusing on Panama as "a case study."

General Noriega, the Panamanian strongman, was indicted in February on drug trafficking charges by two Federal grand juries in Florida. The Reagan Administration offered to drop the charges if the general would resign and leave Panama, but he refused.

The investigation by the accounting office could touch on politically sensitive matters, like the question of when Vice President Bush learned that General Noriega might be involved in drug trafficking.

Years of Praise

For years, General Noriega provided political intelligence to the United States Government. From 1982 to 1987, American law-enforcement officials wrote six letters warmly praising the Panamanian leader for his aid in fighting the international traffic in narcotics. John C. Lawn, head of the Federal Drug Enforcement Administration, said he had written such letters because he was "left out of the loop" by American intelligence agencies.

Roger B. Feldman, the State Department Comptroller, said "all executive branch agencies have been instructed by the White House" not to provide any of the requested information or documents to the G.A.O. until further notice.

Defense Department officials provided information from June 1 through July 12, when they said they had been instructed by the White House to suspend cooperation.

Nicholas Rostow; legal adviser to the National Security Council, said the investigation "raises important statutory and constitutional issues" involving access to sensitive law-enforcement and intelligence data. In a letter to the G.A.O. on July 13, he said the Administration was analyzing those issues.

White House Move Is Unusual

A White House official said today that the issues were still being reviewed. He said the White House might issue guidelines for G.A.O. access to information, but he could not say when documents might actually be disclosed. Representative Bill Alexander, Democrat of Arkansas, said the White

House was "stonewalling" in an apparent effort to withhold evidence that Federal agencies were "working at cross purposes."

Congressional auditors often haggle with individual agencies over access to specific documents. But it is unusual for the White House to issue a blanket policy suspending cooperation while it tries to decide how to respond.

Nancy R. Kingsbury, the G.A.O. official supervising the project, said, "We have, by letter and telephone discussions, continued trying to obtain information and schedule meetings with the Departments of State, Defense and Justice, but these efforts have been refused, with each agency citing the National Security Council's direction as the reason for refusal."

For example, she said, a drug-enforcement official at the Justice Department "told us that the National Security Council gave instructions not to meet with us until N.S.C. gives the goahead."

Under Federal law, each agency is required to give the General Accounting Office the information is requires for investigations. The Comptroller General of the United States, as head of

the G.A.O., may file suit in Federal court to get access to Government documents. But the President may withhold records of foreign intelligence activities.

Mr. Alexander said he would soon introduce legislation to require Federal agencies to share information about illegal foreign drug activities.

Senator John F. Kerry, Democrat of Massachusetts, and Mr. Alexander requested the G.A.O. investigation.

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