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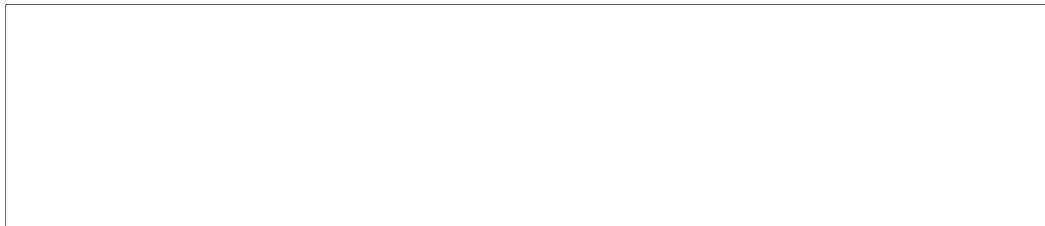
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C O R R E C T E D C O P Y (TEXTUAL OMISSIONS)

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SUBJECT: SENATE APPROPRIATIONS COMMITTEE REPORT
LANGUAGE: MIGRATION AND REFUGEE ASSISTANCE.

1. SUMMARY. IN ADDITION TO EARMARKING 54 PERCENT OF THE MRA, THE SENATE APPROPRIATIONS COMMITTEE REPORT LANGUAGE INCLUDES A NUMBER OF NEW REPORTING REQUIREMENTS AND QUOTE DIRECTIONS UNQUOTE. SOME OF THESE INCLUDE RESTRUCTURING INDOCHINESE ADMISSIONS PROCESSING, PROCESSING LONG-STAYERS IN SOUTHEAST ASIA, ESTABLISHING PROPORTIONAL ADMISSIONS BETWEEN POLES IN ROME AND OTHER SOVIET AND EAST EUROPEAN REFUGEES, AND DEVELOPING A NEW PROTECTION PROGRAM FOR KHMER ON THE THAI-CAMBODIAN

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BORDER TO BE IMPLEMENTED DIRECTLY BY THE DEPARTMENT (SEPARATE FROM THE PROTECTION FUNCTION OF ICRC, UNBRO AND UNHCR) TO TRAIN AND SUPPLY THE KHMER CIVILIAN ADMINISTRATION IN THE OPERATION OF A CRIMINAL JUSTICE SYSTEM AND ASSIST THE THAI IN THE PROSECUTION OF INDIVIDUALS ENTERING THE CAMPS AND COMMITTING CRIMES. OF THE USDOLS 50 MILLION EARMARKED FOR ASSISTANCE TO AFGHAN REFUGEES IN THE EMERGENCY FUND, THE COMMITTEE NOTED THAT THE AID SHOULD BE ADMINISTERED IN COOPERATION WITH THE UNHCR, AND UP TO USDOLS 45,000,000 MADE AVAILABLE TO THE AID-ADMINISTERED CROSS-BORDER HUMANITARIAN ASSISTANCE PROGRAM, BUT ONLY AFTER ALL OTHER AVAILABLE FUNDS FOR AFGHANS HAVE BEEN SPENT. END SUMMARY.

2. THE SENATE APPROPRIATIONS COMMITTEE REPORT (S. RPT 100-395) ON THE FY-89 FOREIGN OPERATIONS APPROPRIATIONS BILL IMPOSES A NUMBER OF NEW REFUGEE REPORTING REQUIREMENTS. THIS CABLE DOES NOT TASK THE SPECIFIED REPORTS, BUT SERVES AS AN INDICATOR OF WHAT MAY BE REQUIRED DEPENDING ON THE OUTCOME OF THE CONFERENCE. ADDRESSEES THEREFORE SHOULD REVIEW THE PROPOSED REQUIREMENTS AND DUE DATES. DEPT WILL PROVIDE GUIDANCE ON SPECIFIC REPORTS FOR BANGKOK AND PRETORIA AFTER THE CONFERENCE. TEXT OF REPORT LANGUAGE FOLLOWS PARAS 4-26. PROPOSED REPORTING REQUIREMENTS ARE CONTAINED IN PARAS 6, 10, 12, 13, 17, 21.

3. POSTS WILL WANT TO PAY PARTICULAR ATTENTION TO REPORT LANGUAGE AS FOLLOWS:
AF -- PARAS 4-6, 19-22 (ACTION PRETORIA PARA 21)
EUR -- PARAS 4-6, 7, 16-18
EAP -- PARAS 4-6, 8-15
NEA -- PARAS 4-6, 23-26

4. (BEGIN TEXT OF REPORT LANGUAGE) REFUGEE ASSISTANCE PROGRAMS: SINCE THE ENACTMENT OF THE REFUGEE ACT OF 1980, THE COMMITTEE HAS MAINTAINED A STRONG COMMITMENT TO THE U.S. REFUGEE ADMISSIONS AND ASSISTANCE PROGRAM, AND ONCE AGAIN THIS YEAR WILL RECOMMEND APPROPRIATIONS AT A LEVEL SUFFICIENT TO FURTHER U.S. FOREIGN POLICY AND HUMANITARIAN OBJECTIVES.

5. ADMISSIONS

THE COMMITTEE RECOMMENDS THE APPROPRIATION OF USDOLS 140,000,000 FOR FISCAL YEAR 1989, BASED UPON A WORLDWIDE REFUGEE CEILING OF 68,500 AND THE ADDITIONAL COSTS FOR AMERASIAN PROCESSING. THE COMMITTEE AGAIN THIS YEAR RECOMMENDS AN EARMARKING FOR THE ADMISSIONS PROGRAM TO GUARD AGAINST POSSIBLE REPROGRAMMING REQUESTS OWING TO THE ADMINISTRATION'S MODEST BUDGET PROPOSAL FOR REFUGEE ASSISTANCE. THE COMMITTEE FURTHER RECOMMENDS THAT NOT LESS THAN USDOLS 46,000,000 OF ADMISSIONS FUNDS BE USED FOR REFUGEE PROCESSING FROM FIRST ASYLUM CAMPS IN EAST ASIA. IN LIGHT OF THE VERY VULNERABLE FIRST ASYLUM SITUATION IN SOUTHEAST ASIA, THE COMMITTEE FEELS THAT THIS EARMARK IS NECESSARY TO MAINTAIN OUR COMMITMENT TO THE ASEAN COUNTRIES AND HONG KONG, AND TO PREVENT AGAINST A RECURRENCE OF LAST YEAR'S ATTEMPT TO TRANSFER RESETTLEMENT NUMBERS FROM SOUTHEAST ASIA TO OTHER REGIONS OF THE WORLD. THE COMMITTEE DIRECTS THE BUREAU FOR REFUGEE PROGRAMS TO BEGIN IN FISCAL YEAR 1989 THE PROCESSING OF LONG-STAYERS IN SOUTHEAST ASIA REFUGEE CAMPS, PARTICULARLY IN THAILAND, HONG KONG, AND MALAYSIA. WHILE THE COMMITTEE ACKNOWLEDGES THAT THE LONG-STAYER RESETTLEMENT EFFORT MUST DRAW UPON THE SUPPORT OF THE INTERNATIONAL COMMUNITY, THE FAILURE TO

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IMPLEMENT THE RECOMMENDATIONS OF THE 1985 RAY COMMISSION HAS DAMAGED THE CREDIBILITY OF THE UNITED STATES AND EXACERBATED THE TENSIONS EXISTING IN FIRST ASYLUM COUNTRIES OVER THIS QUESTION.

6. THE COMMITTEE BELIEVES THAT THE REFUGEE CARRYOVER -- THE NUMBER OF REFUGEES APPROVED BUT NOT ADMITTED IN THE SAME FISCAL YEAR -- IS A VITAL BENCHMARK FOR THE COMMITTEE IN ASSESSING THE NECESSARY APPROPRIATIONS FOR ADMISSIONS. THE COMMITTEE DIRECTS THE BUREAU FOR REFUGEE PROGRAMS TO ENTER FISCAL YEAR 1990 WITH A CARRYOVER FROM 1989 OF AT LEAST 40 PERCENT OF THE APPROVED WORLDWIDE CEILING. THIS 40 PERCENT DOES NOT INCLUDE INDIVIDUALS APPROVED AS REFUGEES UNDER THE NEW AMERASIAN ACT. THE BUREAU IS DIRECTED TO GIVE THE COMMITTEE AT LEAST 90 DAYS NOTICE IF IT EXPECTS THE 1990 CARRYOVER TO BE LESS THAN 35 PERCENT OF THE CEILING. FURTHER, IN MANAGING THE SOUTHEAST ASIA REFUGEE CEILING ALLOCATION -- FIRST ASYLUM AND ODP -- THE COMMITTEE DIRECTS THE SAME 40 AND 35 PERCENT CARRYOVER REQUIREMENTS AS MENTIONED ABOVE.

7. THE COMMITTEE IS DISTRESSED OVER THE SIGNIFICANT BACKLOG OF ADMISSIONS OF REFUGEES FROM POLAND, CURRENTLY IN ROME. THE COMMITTEE IS SERIOUSLY CONCERNED THAT THESE REFUGEES WILL BE SHUNTED ASIDE IN THE ADMISSIONS PROCESS IN FAVOR OF OTHER REFUGEES FROM THE SOVIET UNION AND OTHER EASTERN EUROPEAN COUNTRIES. THE COMMITTEE STRONGLY RECOMMENDS THAT THE DEPARTMENT OF STATE ENSURE THE TIMELY ADMISSION OF THESE REFUGEES NOW IN ROME BY ESTABLISHING A POLICY OF PROPORTIONAL ADMISSIONS BETWEEN THESE REFUGEES, ON THE ONE HAND, AND SOVIET AND OTHER EASTERN EUROPEAN REFUGEES ON THE OTHER.

8. AMERASIANS

THE COMMITTEE RECOMMENDS, FROM THE FUNDS EARMARKED FOR ADMISSIONS, AN EARMARK OF USDOLS 15,000,000 FOR THE IMPLEMENTATION OF THE AMERASIAN PROGRAM INSTITUTED BY CONGRESS IN 1987. THE COMMITTEE EXPECTS THAT THIS EARMARK LIKELY WILL PROVE TO BE INSUFFICIENT AND HAS PROVIDED ADDITIONAL FUNDS IN THE OVERALL ADMISSIONS APPROPRIATION FOR SUCH NEEDS. THE COMMITTEE RECOGNIZES THAT THE AMERASIAN PROGRAM COULD INVOLVE AS MANY AS 30,000 PERSONS, AND, THEREFORE, DIRECTS THE BUREAU TO PROVIDE SEPARATE ESTIMATES FOR ADMISSIONS FOR THIS PROGRAM IN NEXT YEAR'S BUDGET.

9. FIRST-ASYLUM IN THAILAND

THE COMMITTEE RENEWS ITS SUPPORT OF FIRST ASYLUM PROGRAMS IN THAILAND AND COMMENDS THE ROYAL THAI GOVERNMENT (RTG) FOR PERSEVERING IN ITS HUMANITARIAN COMMITMENT TO PROVIDING ASYLUM TO LAOTIAN, VIETNAMESE, AND CAMBODIAN REFUGEES. WHILE THE COMMITTEE DISAPPROVES OF PUSHBACKS OF ASYLUM SEEKERS BY ANY COUNTRIES IN THE REGION, IT UNDERSTANDS THAT SUCH INSTANCES HAVE BEEN ISOLATED WITH RESPECT TO THE RTG, AND REPRESENT A FRUSTRATION ON THE PART OF THE RTG WITH RESPECT TO A PERCEIVED LESSENING OF COMMITMENT BY THE RESETTLEMENT COUNTRIES, INCLUDING THE UNITED STATES.

10. THE COMMITTEE RECOMMENDS A CONTINUATION OF THE BORDER EDUCATION PROGRAM INAUGURATED LAST YEAR, AND DIRECTS THE BUREAU FOR REFUGEE PROGRAMS TO PROVIDE A DETAILED REPORT BY DECEMBER 30, 1988 ON HOW THIS EDUCATION PROGRAM IS OPERATING. THE COMMITTEE SUGGESTS THAT THE BUREAU CONSIDER MAKING AVAILABLE SOME OF THESE FUNDS TO THE VOLUNTARY AGENCIES AND KHMER ORGANIZATIONS

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WHICH HAVE BEEN CONDUCTING EDUCATION PROGRAMS AT THE BORDER FOR YEARS AND HAVE PROVEN TO BE SUCCESSFUL IN SUCH ENDEAVORS.

11. THE MARKED INCREASE IN THE NUMBER OF ACTS OF VIOLENCE AMONG CAMP RESIDENTS AT SITE II, AND THE EVIDENT VULNERABILITY OF THE NEW VIETNAMESE CAMP THERE, REQUIRE A VIGILANT PROTECTION MONITORING PROGRAM BY THE INTERNATIONAL COMMUNITY. MANY OF THE REFUGEES IN THESE CAMPS ARE REACHING THE END OF THEIR ENDURANCE AFTER 9 YEARS OF LIVING ALONG THE THAI-CAMBODIAN BORDER. UNFORTUNATELY, THE UNITED STATES EFFORT TO WORK WITH THE UNHCR, UNBRO, AND ICRC IN THE COLLABORATIVE EFFORT TO PROVIDE ASSISTANCE AND PROTECTION TO THESE REFUGEES AT TIMES HAS BEEN NEGLIGENT, BOTH IN WASHINGTON AND IN THE BANGKOK EMBASSY. THE PERIOD OF JANUARY 27 TO FEBRUARY 9, 1988 EXPOSED THE SHORTCOMINGS IN THE UNITED STATES PROTECTION PROGRAM, A PROGRAM IN WHICH THIS COMMITTEE HAS TAKEN A GREAT INTEREST THE LAST SEVERAL YEARS.

12. THE COMMITTEE, THEREFORE, EARMARKS USDOLS 1,500,000 FOR A THAI-CAMBODIAN BORDER PROTECTION PROGRAM, AND DIRECTS THE DEPARTMENT TO REPORT TO THE COMMITTEE BY DECEMBER 31, 1988, WITH ITS PLAN FOR HOW THESE FUNDS WILL BE EXPENDED. THIS PLAN SHOULD INCLUDE A PROGRAM TO: TRAIN AND SUPPLY THE KHMER CIVILIAN ADMINISTRATION IN THE OPERATION OF ITS CRIMINAL JUSTICE SYSTEM; ASSIST THE THAI IN THE PROSECUTING OF INDIVIDUALS ENTERING THE CAMPS AND COMMITTING CRIMES; FACILITATE THE EFFORTS OF UNBRO, UNHCR, AND ICRC IN THEIR WORK WITH THE OFFICERS OF THE NEW THAI DISPLACED PERSONS PROTECTION UNIT (DPPU); AND ALLOCATE ADDITIONAL UNITED STATES PERSONNEL WHO ARE FLUENT IN THAI TO MONITOR THIS PROGRAM. IT IS NOT THE INTENTION OF CONGRESS THAT THE BUREAU SIMPLY TRANSFER THESE FUNDS IN LUMP SUM TO THE INTERNATIONAL ORGANIZATIONS WHO POSSESS THE PROTECTION MANDATE AT THE BORDER, BUT TO DEVELOP A NEW PROGRAM THAT ALLOWS A MORE COMPREHENSIVE EMBASSY APPROACH TO THE PROTECTION SITUATION AT THE KHMER CAMPS. THIS PROGRAM CAN BE PATTERNED AFTER THE ANTIPIRACY PROGRAM WHERE THE UNITED STATES CONTRIBUTES TO INTERNATIONAL ORGANIZATIONS AND ALSO ENGAGES IN A BILATERAL PROGRAM WITH THE RTG.

13. FURTHER, THE COMMITTEE REQUESTS DETAILED QUARTERLY REPORTS ON THE PROTECTION SITUATION AT ALL THAI BORDER CAMPS, INCLUDING THE HMONG AND LOWLAND LAO CAMPS AND HOLDING CENTERS. THESE REPORTS SHOULD BE AVAILABLE TO THE COMMITTEE WITHIN 15 DAYS AFTER THE COMPLETION OF EACH QUARTER OF FISCAL YEAR 1989.

14. ANTIPIRACY

THE COMMITTEE RECOMMENDS THE CONTINUATION OF THE SUCCESSFUL ANTIPIRACY PROGRAM AND EARMARKS A MINIMUM OF USDOLS 1,500,000 FOR THAT PURPOSE. THE COMMITTEE NOTES THE PERSISTENCE OF PIRATE ATTACKS DESPITE THIS ANTIPIRACY PROGRAM -- DURING THE PERIOD OF JANUARY THROUGH MARCH, RAPES, ROBBINGS, KIDNAPPINGS, AND DROWNINGS WERE RAMPANT AND EFFORTS TO PROSECUTE THE INDIVIDUALS RESPONSIBLE FOR THESE CRIMES SO FAR HAVE PROVEN UNSUCCESSFUL. THE COMMITTEE EXPRESSES ITS GRAVE CONCERN OVER REPORTS THAT U.S. FUNDS WERE USED BY LOCAL AUTHORITIES TO DENY ASYLUM TO REFUGEES, AND EXPRESSLY FORBIDS SUCH EXPENDITURES, DIRECTLY OR INDIRECTLY, FOR THESE PURPOSES.

15. ETHNIC AFFAIRS OFFICER PROGRAM

THE COMMITTEE IS PERSUADED, BASED UPON INFORMATION AND

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REPORTS FROM REFUGEE EXPERTS, THAT THE ETHNIC AFFAIRS OFFICER (EAO) SYSTEM IN SOUTHEAST ASIA IS UNNECESSARY, COSTLY, AND COUNTERPRODUCTIVE TO UNITED STATES OBJECTIVES WITH RESPECT TO ITS REFUGEE RESETTLEMENT PROCESSING EFFORT. THE EAO SYSTEM, ESTABLISHED 4 YEARS AGO TO PROVIDE EXPERTISE ON THE BONA FIDES OF REFUGEE CLAIMANTS IN SOUTHEAST ASIA, HAS LED TO A NUMBER OF DUBIOUS DETERMINATIONS, PROCESSING DELAYS, AND DE FACTO DENIALS FOR THOSE CASES DEEMED BY EAO'S TO BE NOT QUALIFIED (NQ'D). AT KHAO I DANG REFUGEE CAMP, EAO'S WITH LITTLE BACKGROUND IN KHMER CULTURE, POLITICS, GEOGRAPHY, OR HISTORY, EFFECTIVELY HAMPERED THE FAIR PROCESSING OF THIS CAMP AND PRECIPITATED A STATE-INS DISPUTE WHICH HAS YET TO BE SETTLED. THE COMMITTEE DIRECTS THAT NO FUNDS BE MADE AVAILABLE TO PAY THE SALARIES OF EAO'S, AND THAT THE DEPARTMENT REPORT TO THE COMMITTEE BY DECEMBER 31, 1988, ON HOW IT PLANS TO DEAL WITH THE THOUSANDS OF CASES WHICH HAVE BEEN DENIED OR NQ'D ON THE BASIS OF FAULTY EAO DETERMINATIONS. WHILE THE COMMITTEE ACKNOWLEDGES THAT INS MUST BE GIVEN THE BENEFIT OF COUNSEL ON THE INTRICACIES OF SOME CASES, IT IS CONVINCED THAT THIS CAN BE HANDLED IN A MANNER IN WHICH SIMILAR CASES ARE HANDLED WORLDWIDE, WITHOUT THE LAYER OF PROCESSING BUREAUCRACY WHICH THE EAO SYSTEM NOW EMBODIES.

16. URGENT MEDICAL CARE IN THE UNITED STATES FOR SERIOUSLY ILL NONRESIDENT REFUGEES

EACH YEAR DOZENS OF REFUGEES COME TO THE UNITED STATES FOR THE TREATMENT OF URGENT MEDICAL CONDITIONS AND THEN LEAVE TO SETTLE IN THIRD COUNTRIES. THEY COME TO THE UNITED STATES FOR SPECIALIZED CARE AVAILABLE IN ONLY A SELECT NUMBER OF INSTITUTIONS. THE COMMITTEE BELIEVES SUCH DEMONSTRATIONS OF GOODWILL FULFILL A BASIC OBJECTIVE OF U.S. FOREIGN POLICY AND IT APPLAUDS THE MANNER IN WHICH OUR GOVERNMENT HAS SUPPORTED THIS MOST BASIC HUMAN NEED. YET, THE COMMITTEE FINDS THAT THERE IS A NEED FOR BOTH A NATIONAL POLICY, AND A NATIONAL PROGRAM, WHICH PROVIDES FOR THE REIMBURSEMENT OF U.S. MEDICAL INSTITUTIONS AND PHYSICIANS WHICH HAVE PROFFERED MEDICAL CARE FOR SERIOUSLY ILL, NONRESIDENT REFUGEES. SINCE THESE REFUGEES ARE INELIGIBLE FOR MEDICAID, AND WITHOUT ALTERNATIVE MEANS OF SUPPORT, THE HOSPITALS AND PHYSICIANS ATTENDING TO THEIR CARE HAVE BEEN FORCED TO ABSORB ENORMOUS FINANCIAL COSTS. THE COMMITTEE BELIEVES THAT THESE COSTS SHOULD NOT BE BORNE EXCLUSIVELY BY THE PROVIDERS OF THE CARE, BUT SHOULD BE SHARED BY THE LOCAL COMMUNITY, PVO'S, AND NATIONAL REFUGEE ASSISTANCE ORGANIZATIONS, MANY OF WHOM ARE RECIPIENTS OF U.S. GOVERNMENT FUNDS. THE COMMITTEE FEELS THAT IT IS UNFAIR, AND UNREASONABLE, FOR THE FULL COST AND BURDEN OF TREATMENT OF SERIOUSLY ILL REFUGEES TO BE BORNE BY INDIVIDUAL HOSPITALS OR PHYSICIANS.

17. THE COMMITTEE DIRECTS THAT THE SECRETARY OF HEALTH AND HUMAN SERVICES, AND THE SECRETARY OF STATE, DEVISE AN ADMINISTRATION POLICY AND PROGRAM, BY DECEMBER 31, 1988, FOR THE REIMBURSEMENT OF U.S. MEDICAL INSTITUTIONS AND PHYSICIANS WHICH HAVE PROFFERED MEDICAL CARE FOR SERIOUSLY ILL, NONRESIDENT REFUGEES. THE SECRETARY OF STATE AND THE SECRETARY OF HEALTH AND HUMAN SERVICES ARE DIRECTED TO PROVIDE THE COMMITTEE WITH A JOINT REPORT, BY DECEMBER 31, 1988, ON PENDING REQUESTS TO THE ADMINISTRATION FOR URGENT REFUGEE MEDICAL CARE IN THE UNITED STATES, AND THE STATUS OF THOSE REFUGEES ADMITTED INTO THE UNITED STATES FOR URGENT MEDICAL CARE DURING THE PAST YEAR.

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18. ROMANIAN REFUGEES IN HUNGARY

IT HAS BEEN BROUGHT TO THE ATTENTION OF THE COMMITTEE THAT THERE ARE ABOUT 30,000 ETHNIC HUNGARIANS AND ABOUT 6,000 ETHNIC ROMANIANS FROM TRANSYLVANIA IN HUNGARY. THE COMMITTEE IS INFORMED THAT WHILE ETHNIC HUNGARIAN REFUGEES ARE ACCEPTED AS PERMANENT SETTLERS, THE ETHNIC ROMANIANS ARE REGARDED ONLY AS TEMPORARY SETTLERS IN HUNGARY. AT THE PRESENT TIME, MOST ARE SITUATED NEAR THE HUNGARIAN-ROMANIAN BORDER IN EASTERN HUNGARY AND IN THE SUBURBS OF BUDAPEST. THE COMMITTEE RECOMMENDS THAT THE ADMINISTRATION CONSIDER AN APPROPRIATE RESPONSE TO THIS SITUATION, INCLUDING CONSULTATION WITH THE U.N. HIGH COMMISSIONER FOR REFUGEES AND THAT IT REPORT TO THE COMMITTEE ON STEPS BOTH IT, AND THE UNHCR, ARE TAKING TO ADDRESS THIS REFUGEE SITUATION.

19. AFRICAN REFUGEES

THE COMMITTEE NOTES THE CONTINUING PROBLEM OF FORCED REPATRIATION BY ZIMBABWEAN OFFICIALS OF REFUGEES FLEEING THE VIOLENCE IN MOZAMBIQUE. IT IS CLEAR ALSO THAT ACCESS TO WOULD-BE ASYLUM SEEDERS HAS BEEN RESTRICTED.

20. THE COMMITTEE NOTES WITH ALARM THE CONTINUING DISPLACEMENT OF LARGE SEGMENTS OF THE CIVILIAN POPULATION OF MOZAMBIQUE AS A RESULT OF VIOLENCE, THE CORRESPONDING IMPACT OF MOZAMBIKAN REFUGEES IN CONTIGUOUS COUNTRIES, PARTICULARLY MALAWI. THE GOVERNMENT OF MALAWI IS TO BE COMMENDED FOR SHELTERING THIS LARGE AND DESPERATE REFUGEE POPULATION. THE COMMITTEE URGES THE DEPARTMENT OF STATE TO BE OF MAXIMUM ASSISTANCE TO INTERNATIONAL ORGANIZATIONS, THE MALAWI RED CROSS, AND OTHERS WHO ARE STRUGGLING TO RELIEVE THIS TRAGIC HUMANITARIAN EMERGENCY.

21. THE COMMITTEE ALSO NOTES WITH ALARM REPORTS IT HAS RECEIVED OF MOZAMBIKAN CIVILIAN REFUGEES DYING AS A RESULT OF ENCOUNTERING THE ELECTRIFIED FENCE CONSTRUCTED BY SOUTH AFRICAN AUTHORITIES ON THE BORDER BETWEEN MOZAMBIQUE AND SOUTH AFRICA. THE COMMITTEE REQUESTS THE BUREAU FOR REFUGEE PROGRAMS TO SUBMIT A REPORT ON THIS SITUATION AND EFFORTS THE UNITED STATES HAS TAKEN TO RELIEVE IT, BY DECEMBER 31, 1988.

22. ONCE AGAIN, THE REFUGEE SITUATION IN THE HORN OF AFRICA IS RAPIDLY DETERIORATING, WITH PARTICULARLY DISTURBING DEVELOPMENTS IN NORTHERN ETHIOPIA AND IN SOUTHERN SUDAN. THE COMMITTEE URGES THE BUREAU FOR REFUGEE PROGRAMS TO RESPOND PROMPTLY TO THESE EMERGENCIES. THE COMMITTEE NOTES WITH CONCERN REPORTS FROM VOLUNTARY AGENCIES THAT UNHCR HAS BEEN SLOW TO RESPOND TO THE NEEDS OF SUDANESE REFUGEES IN ETHIOPIA DESPITE ITS POSSESSION OF ADEQUATE SUPPLIES IN COUNTRY.

23. EMERGENCY REFUGEE AND MIGRATION ASSISTANCE

THE COMMITTEE IS RECOMMENDING AN APPROPRIATION OF USDOLS 50,000,000 FOR THE EMERGENCY REFUGEE AND MIGRATION ASSISTANCE FUND. THIS IS AN INCREASE OF USDOLS 20,000,000 OVER THE LEVEL INCLUDED IN THE HOUSE BILL. THE ADMINISTRATION DID NOT MAKE ANY REQUEST FOR THE REPLENISHMENT OF THIS FUND FOR FISCAL YEAR 1989.

24. WITH THE RECENT MOSCOW SUMMIT AND THE AGREEMENT BY THE SOVIET UNION TO REMOVE ITS MILITARY FORCES FROM AFGHANISTAN, THERE IS A VERY REAL PROSPECT THAT THE INFLUX OF REFUGEES RETURNING TO THEIR HOMELAND WILL

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OVERWHELM THE ABILITY OF ANY AFGHAN GOVERNMENT TO MEET THEIR MINIMUM BASIC REQUIREMENTS. AFGHANS IN PAKISTAN ARE THE SINGLE LARGEST GROUP OF REFUGEES IN THE WORLD. THE GOVERNMENT OF PAKISTAN REPORTS REGISTRATION OF MORE THAN 2.9 MILLION AFGHANS. TO DATE, RELIEF ASSISTANCE -- INCLUDING FOOD, SHELTER, CLOTHING, AND MEDICINE -- IS BEING PROVIDED BY THE INTERNATIONAL COMMUNITY LARGELY THROUGH THE AUSPICES OF THE U.N. HIGH COMMISSIONER AND THE WORLD FOOD PROGRAM. THE PAKISTAN GOVERNMENT HAS AFFORDED AFGHANS WITH A REMARKABLE DEGREE OF SUPPORT IN LIGHT OF THE ECONOMIC AND POLITICAL COSTS ENTAILED IN PROVIDING REFUGE TO THIS NUMBER OF PEOPLE.

25. CIRCUMSTANCES HAVE NOW CHANGED SINCE THE ADMINISTRATION SUBMITTED ITS FISCAL YEAR 1989 BUDGET REQUEST. IT WAS NOT ANTICIPATED AT THE TIME THAT THERE WOULD BE SUCH SWIFT MOVEMENT TOWARD A SETTLEMENT IN AFGHANISTAN. THE COMMITTEE RECOGNIZES THAT THE U.S. FOREIGN ASSISTANCE PROGRAM DOES NOT HAVE THE RESOURCES TO MEET ALL OR MOST OF THE RESETTLEMENT NEEDS OF THE RETURNING AFGHAN REFUGEES, NOR DOES THE COMMITTEE BELIEVE THAT IT SHOULD BE THE RESPONSIBILITY OF THE UNITED STATES TO DO SO. RATHER, ASSISTANCE MUST BE THE RESPONSIBILITY OF AN INTERNATIONAL EFFORT, PRESUMABLY THROUGH THE GOOD OFFICES OF THE UNHCR. THE COMMITTEE'S EARMARK OF USDOLS 50,000,000 FOR ASSISTANCE FOR AFGHAN REFUGEES, WHICH SHOULD BE ADMINISTERED IN COOPERATION WITH THE UNHCR, IS A RECOGNITION OF THE IMMEDIACY OF REFUGEE PROBLEMS IN AFGHANISTAN AND THE NEED TO PROVIDE HUMANITARIAN ASSISTANCE FOR THE AFGHAN PEOPLE.

26. THE COMMITTEE EXPECTS THE USDOLS 50,000,000 PROVIDED IN THIS SECTION TO BE IN ADDITION TO THE AMOUNTS THE ADMINISTRATION IS CURRENTLY PLANNING TO PROVIDE AFGHAN REFUGEES THROUGH MULTILATERAL PROGRAMS IN FISCAL YEAR 1989. FURTHERMORE, THE COMMITTEE BELIEVES THAT UP TO USDOLS 45,000,000 OF THIS MONEY SHOULD BE AVAILABLE TO THE AID ADMINISTERED CROSS BORDER HUMANITARIAN ASSISTANCE PROGRAM. (END OF TEXT)
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