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Congress Is Accused of Laxi

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By SEYMOUR M. HERSH

Some members of Congress and Washington officials are openly expressing concern about what they say are weaknesses in the Congressional control and monitoring of the Central Intelligence Agency's covert activities overseas.

They cite as evidence the willingness of the Senate and House intelligence committees to approve clandestine operations in such sensitive regions as the Middle East and Africa without serious questioning.

At least three such operations involving the shipment of communications equipment to Egypt and the Sudan and an anti-Cuban propaganda program in the Horn of Africa, were approved by the committees last fall, according to well-placed sources.

Some legislators were known to have had subsequent misgivings about at least one operation, but no objections were voiced at the time, the same sources said.

There is no legislation barring the C.I.A. from engaging in covert activities abroad, but the quick endorsement by the Senate and House intelligence committees last year of the three covert operations disconcerted some members of Congress who had already raised questions about the various command-and-control mechanisms set up in the wake of the C.I.A. domestic spying scandals, The Times's sources said.

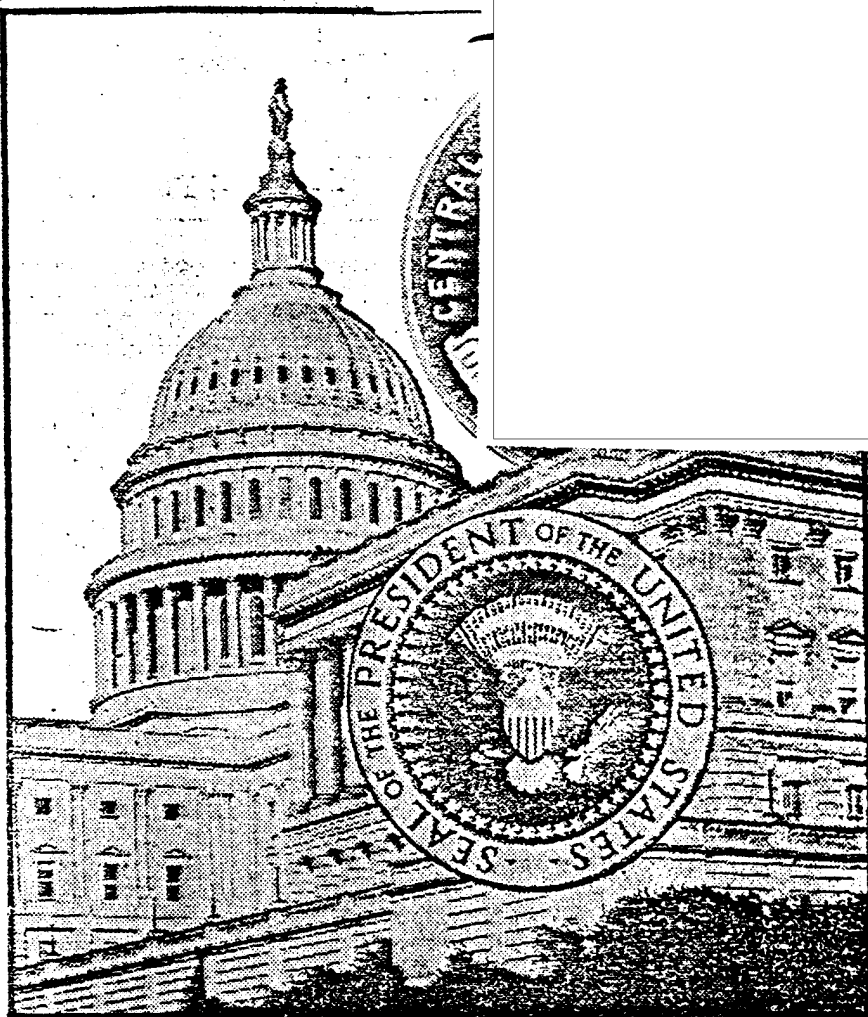
The C.I.A.'s operations were approved, as they must be before being submitted to Congress, by President Carter and the Special Coordinating Committee, his new Cabinet-level group that reviews and assesses all clandestine activity. The coordinating committee is headed by Zbigniew Brzezinski, the national security adviser.

'To Cover the Waterfront'

Members of the Senate Intelligence Committee acknowledged in recent interviews that the process of gaining the right to complete oversight over the C.I.A.'s activities was a slow one and not yet been completed. But they insisted, as one senior aide said, that "in every area of intelligence activity, the committee will be able to cover the waterfront from top to bottom."

The broad question of Congressional control over the C.I.A.'s covert activities has been raised repeatedly since the spying scandal. One immediate solution was to expand to eight the number of Congressional committees entitled to briefings on such activities. In practice, however, an inquiry by The Times showed that while the full membership of the Senate and House intelligence committees was briefed, only a few members of the other six committees were informed of the covert operations and usually after the fact.

Because of the past controversy over the agency's involvement in Chile and elsewhere, some members of Congress and Administration officials are known



For example, the existence of the clandestine operations in the Middle East and Africa was disclosed as President Carter and key Administration aides are becoming involved in an increasingly public debate over Congressional restrictions and prohibitions on foreign involvements.

New U.S. Role in Angolan War Seen

Senator Dick Clark, Democrat of Iowa, told reporters last week that he believed the Carter Administration was considering a re-entry into the Angolan civil war by clandestinely supplying arms, through the French, to a pro-Western faction there. And the President was quoted as having made clear to some senators that he would support a repeal of legislation barring the United States from aiding a pro-Western faction in Angola.

The covert operations, all approved sometime last fall, included the delivery of clandestine radio and other communications equipment to President Anwar el-Sadat of Egypt and to President Gaafar al-Nimeiry of the Sudan.

In addition, the C.I.A. organized an anti-Cuban propaganda operation during

As explained by Administration officials, the equipment provided to Mr. Sadat last year was part of a continuing C.I.A. project to supply him with a personal communications system for safety.

The Administration officials said that Mr. Sadat had requested the equipment

so he could communicate with his personal aides without others—presumably in the Egyptian military—being able to eavesdrop.

The equipment was said to have cost less than \$500,000 and perhaps as little as \$350,000. It was described as part of a five-year or six-year multimillion-dollar communications program, now in its final stage.

Similar equipment was reportedly provided earlier to leaders of the Israeli Government.

Administration officials explained that Mr. Sadat considered the C.I.A. equipment as "very personal" and it was at his direct request that it was provided secretly.