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DIST 17 JANUARY 1975

COUNTRY: LAOS

DOI: [REDACTED] JANUARY 1975

SUBJECT: [REDACTED] JANUARY 1975 JCIA PLENARY SESSION AGREEMENT
ON THE WITHDRAWAL OF FOREIGN TROOPS, DISCUSSION
OF MIAS, POSSIBLE PGNU INTERVENTION IN
THAKHEK AND THE RESETTLEMENT OF REFUGEES

SUMMARY: [REDACTED]

APPROVED FOR RELEASE
DATE: FEB 2001

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(EXEMPT CONTROLS)

END SUMMARY.

1. ON [REDACTED] JANUARY 1975 A PLENARY SESSION OF THE JOINT COMMISSION TO IMPLEMENT THE AGREEMENT (JCIA) MET PRESIDED OVER BY VIENTIANE SIDE ACTING CHIEF DELEGATE DR. K I T H O N G VONGSAY AND LAO PATRIOTIC FRONT (LPF) ACTING CHIEF DELEGATE COLONEL P R A D I T H THIENGTHAM. THE FIRST ORDER OF BUSINESS WAS THE TEXT OF THE JCIA PAPER ON THE WITHDRAWAL OF FOREIGN TROOPS FROM LAOS WHICH HAD BEEN REVIEWED AND MODIFIED BY PRADITH AND VIENTIANE SIDE DELEGATE L O C U N SISCUNOL. THE MODIFIED PAPER WAS AGREED TO AND SIGNED BY BOTH SIDES. THE TEXT OF THIS PAPER FOLLOWS IN PARAGRAPH 13.

2. BOTH SIDES THEN APPROVED AND SIGNED A JOINT

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LETTER ADDRESSED TO THE PRIME MINISTER WHICH CONCERNED THE WITHDRAWAL OF TROOPS FROM VIENTIANE. IN THE LETTER, A REQUEST WAS MADE FOR GOVERNMENT FUNDS TO IMPLEMENT THE TROOP WITHDRAWAL. BOTH SIDES HAVE AGREED TO THE WITHDRAWAL OF LAO ARMED FORCES (FAR) TROOPS DOWN TO THE LEVEL OF 1200 AUTHORIZED FOR THE PROTECTIVE MILITARY FORCE (PMF) PROVIDED THAT FAR IS ABLE TO OBTAIN THE FUNDS TO BUILD A MILITARY BASE AT KILOMETER (KM) 26 WHICH IS OUTSIDE OF THE 15 KM BUFFER ZONE SURROUNDING VIENTIANE. [REDACTED] COMMENT: [REDACTED]

[REDACTED]

3. THE VIENTIANE DELEGATION THEN RAISED THE SUBJECT OF THE MISSING-IN-ACTION (MIA) LIST OF LAO, THAI AND AMERICANS WHICH THE VIENTIANE SIDE HAD SUBMITTED AND WHICH THE LPF SAID THEY HAD FORWARDED TO SAM NEUA. THE LPF SAID THAT THE LIST HAD BEEN FORWARDED TO THE LEADERS IN SAM NEUA, BUT SO FAR NO ANSWER HAD BEEN RECEIVED. THE TWO

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SIDES AGREED TO SET UP A SUB-COMMITTEE HEADED BY COLONEL P H A O BOUNNAPHOL FOR THE LPF SIDE AND COLONEL A R Y A PHIMMASONE FOR THE VIENTIANE SIDE TO HANDLE THE MIA MATTER.

4. THE VIENTIANE DELEGATION THEN ASKED THE LPF DELEGATION IF THE LATTER HAD ANY ADDITIONAL INFORMATION ON THE TWO MEN, [REDACTED]

WHO HAD DISAPPEARED AND WERE THOUGHT TO BE IN LPF HANDS.

THE LPF SAID THEY HAD NO ADDITIONAL INFORMATION. THE VIENTIANE DELEGATION THEN MENTIONED THAT A VIENTIANE SIDE MOBILE TEAM IN PAKSE HAD HEARD OF TWO EUROPEANS WHO HAD GONE BY BOAT TO THE VILLAGE OF OU THOUM KHAO IN SOUTH LAOS, IN AN AREA CONTROLLED BY THE LPF, AND WERE IN THE VILLAGE OF THEIR OWN FREE WILL ASSOCIATING WITH THE LPF FORCES IN THE AREA. THE VIENTIANE DELEGATION SAID IT MENTIONED THIS IN CASE THESE WERE THE MISSING MEN. THE VIENTIANE DELEGATION ASKED THE LPF IF THEY KNEW ANYTHING ABOUT THE TWO MEN AT OU THOUM KAO. THE LPF DELEGATION RESPONDED THAT IT DID NOT BUT SAID IT WOULD CHECK INTO THE MATTER. [REDACTED] COMMENT: THE VIENTIANE DELEGATION

DID NOT MENTION A FAR REPORT FROM A FAR SOLDIER WHO HAD

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IN THE CUSTODY OF THE LPF.)

5. IT WAS AGREED TO SEND A CEASE-FIRE MOBILE TEAM TO THE VILLAGES OF PHU SOUNG/NANAME IN MILITARY REGION II AND KHOUA SONG HONG IN MR III TO INSURE THAT A PROBLEM DOES NOT DEVELOP BETWEEN THE FORCES OF THE TWO SIDES WHICH WOULD INTERFERE WITH THE OPENING OF ROUTE 13 FROM PAKSANE TO THAKHEK. THE TEAM WILL BE SENT 20 OR 21 JANUARY AND WILL INCLUDE COLONELS PHAO BOUNNAPHOL FOR THE LPF SIDE AND S O M B O U N VONGPRACHANH FOR THE VIENTIANE SIDE.

6. PRADITH ASKED THAT THE JCIA PREPARE A JOINT LETTER TO THE PROVISIONAL GOVERNMENT OF NATIONAL UNION (PGNU) REQUESTING IT TO NORMALIZE THE SITUATION IN THAKHEK.

AFTER DISCUSSION, KITHONG AGREED THAT THE VIENTIANE DELEGATION HAD NO OBJECTION TO SUCH A LETTER BEING WRITTEN, BUT HE REQUESTED THAT SECRETARY OF THE CABINET, L A N E PATHAMMAVONG ASSIST IN THE PREPARATION OF THE LETTER WHEN HE RETURNS FROM LUANG PRABANG. PHAO BOUNNAPHOL WAS SELECTED AS THE LPF REPRESENTATIVE. KITHONG SAID HE WANTED LANE BECAUSE HE WANTED TO WAIT TO SEE IF THE

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QUESTION HAD BEEN RAISED IN THE CABINET MEETING AND IF SO WHAT THE RESULT HAD BEEN.

7. PRADITH MENTIONED A JOINT POLICE FORCE (JPF) REPORT PROTESTING THE MINISTRY OF JUSTICE ACTION IN FREEING PERSONS ARRESTED WITHOUT CONSULTING WITH THE JPF. KITHONG SAID THAT SINCE THE JCIA HAD ALREADY WRITTEN THE MINISTER OF JUSTICE A LETTER ON THIS SUBJECT, THE JCIA SHOULD AWAIT A REPLY BEFORE TAKING FURTHER ACTION.

8. KITHONG REFERRED TO AN AGREEMENT REACHED SOME TIME AGO TO WRITE THE PGNU REQUESTING FUNDS FOR FOOD AND MEDICINE FOR PERSONS DETAINED BY THE JPF. IT WAS

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AGREED TO WRITE THE PGNU AGAIN.

9. THE PARTICIPANTS THEN DISCUSSED THE RESETTLEMENT OF REFUGEES WITH REGARD TO FOOD, RICE, TOOLS, THE AMOUNT OF MONEY NEEDED PER FAMILY FOR THOSE RETURNING TO THEIR VILLAGES AND THOSE REMAINING IN THE VIENTIANE SIDE ZONE. SOME QUESTIONED IF THE PGNU HAD ANY MONEY FOR THESE FAMILIES. KITHONG AND LPF DELEGATE P H O N E X A Y SANTAVASY, WHO HAVE BEEN WORKING AS A SUBCOMMITTEE ON REFUGEE PROBLEMS, MENTIONED A MEETING THEY HAD WITH THE VIENTIANE REPRESENTATIVE OF THE UNITED NATIONS HIGH COMMISSION FOR REFUGEES (UNHCR) DURING WHICH UNHCR AGREED TO GIVE FUNDS AND SUPPLIES PROVIDED UNHCR COULD AUDIT HOW THE FUNDS WERE SPENT AND WAS PERMITTED TO MAKE PERIODIC VISITS TO THE REFUGEE AREAS. IN DISCUSSING MODES OF TRANSPORTING THE REFUGEES BACK TO THEIR VILLAGES, THE LPF NOTED THAT IT WANTS TO USE ROYAL LAO AIR FORCE C-123 AIRCRAFT. KITHONG AND PHONEXAY MENTIONED THAT UNHCR IS PREPARED TO PROVIDE FUNDS FOR GASOLINE FOR THE AIRCRAFT. IT WAS NOTED THAT THE REFUGEES FROM BORIKHANE PROVINCE WHO WANT TO RETURN TO THEIR VILLAGES, A TOTAL OF 3,694 PEOPLE, HAVE PIROGUES

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FOR RIVER TRANSPORT AND NEED ONLY MONEY FOR FOOD.

10. KITHONE QUERIED PRADITH WHY AN LPF PMF GROUP, WITHOUT VIENTIANE SIDE PMF PARTICIPATION, ENGAGED IN STOPPING TRAFFIC AND SEARCHING VEHICLES IN THE AREA OF KM6 ON 15 JANUARY. KITHONG ADDED THAT SUCH ACTIONS MUST BE THE RESULT OF AGREEMENT BY BOTH SIDES AND THAT BOTH SIDES MUST PARTICIPATE IN ORDER THAT THE POPULACE WILL NOT MISUNDERSTAND AND THINK THAT THE LPF AND THE VIENTIANE SIDE ARE NOT COOPERATING. PRADITH ADMITTED THAT THE ABOVE ACTION WAS A MISTAKE AND SAID THAT HE HAD TOLD A UNIT OF THE LPF PMF TO INVESTIGATE A RUMOR THAT THE VIENTIANE SIDE WAS ENGAGING IN ILLEGAL MILITARY MOVEMENTS ON THE 15TH AND THAT THE UNIT HAD MISUNDERSTOOD HIS ORDER AND EXCEEDED HIS INSTRUCTIONS. THE MATTER HAD BEEN BROUGHT TO PRADITH'S ATTENTION BY COLONEL I N P A N H LUENGRATH OF THE COMMISSION FOR THE NEUTRALIZATION OF VIENTIANE CITY, AND PRADITH HAD IN TURN CALLED BACK THE UNIT INVOLVED IN THE ACTIVITY. PRADITH APOLOGIZED FOR THE INCIDENT AND STATED THAT IT WOULD NOT HAPPEN AGAIN.

COMMENT: ON 16 JANUARY, THE SAME LPF PMF UNIT

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WAS REPORTEDLY STOPPING VEHICLES AT THE CROSSROADS AT THA
NQON, EVEN FURTHER OUTSIDE OF VIENTIANE CITY THAN KM 6.
(AGAIN WITHOUT VIENTIANE SIDE PARTICIPATION.)

11. KITHONG THEN PROTESTED THE ACTIONS OF CHAN S O M E,
A MEMBER OF THE LPF REFUGEE COMMITTEE, WHO
IS MAKING PROPAGANDA AT THE REFUGEE VILLAGES IN
AN EFFORT TO PERSUADE THE REFUGEES TO RETURN TO THE LPF
ZONE. CHANSOME, WAS TELLING THE
VILLAGERS THAT THE PGNU WOULD GIVE THEM THREE TIMES THE
ASSISTANCE IF THEY RETURNED AS OPPOSED TO WHAT THEY WOULD
RECEIVE IF THEY REMAINED IN THE VIENTIANE SIDE TERRITORY.
CHANSOME CITED THE CHEAP COST OF SEWING MACHINES, BICYCLES,
AND OTHER MACHINERY IN THE LPF ZONE AND STATED THAT IF
THE REFUGEES DID NOT RETURN NOW THEY WOULD LOSE THEIR ONE
OPPORTUNITY AND THEIR LANDS WOULD BE CONFISCATED AND
REDISTRIBUTED TO THE PEOPLE IN THE LPF ZONE.

12. THE LPF THEN BROUGHT UP TWO INCIDENTS INVOLVING
FAR. THE LPF SAID THAT FAR VOLUNTEER BATTALION 52 WITH
SPECIAL COMMANDO TROOPS AND TANKS CAME TO MENACE THE
VILLAGES OF PHONE MY, PHONE HUNG AND THA LAT. KITHONG

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REPLIED THAT THIS UNIT WAS SENT TO ASSURE THE SECURITY OF THE AREA IN VIEW OF STUDENT UNREST. KITHONG ADDED THAT IN ANY CASE THIS WAS A PART OF MR V WHICH WAS THE RESPONSIBILITY OF THE VIENTIANE SIDE. THE LPF SAID THAT ON 12 JANUARY THERE WAS A PARACHUTE DROP BY FAR TROOPS AT THE VILLAGE OF BAN HOUANA AND ASKED IF THIS WAS NOT A RE-ENFORCEMENT OF POSITION BY FAR. THE VIENTIANE DELEGATION SAID THIS WAS NOT A TROOP RE-ENFORCEMENT BUT A TRAINING EXERCISE AND THAT THERE WAS A MIX-UP BY [REDACTED] INSTRUCTORS ON THAT DAY RESULTING IN AN OVERSIGHT IN ANNOUNCING THE CHANGE. [REDACTED] COMMENT: THIS IS A PARACHUTE JUMP TRAINING EXERCISE, [REDACTED] WHICH USED TO BE HELD AT WATTAY AIRPORT AND WHICH, AT THE REQUEST OF THE LPF HAS BEEN MOVED OUT OF THE CITY. MORE THAN 100 TROOPS JUMPED THAT DAY AND LPF TROOPS OBSERVING THIS NUMBER OF PARACHUTISTS FROM A DISTANCE CONCLUDED THAT THIS WAS A RE-ENFORCEMENT OF FAR TROOPS.)

13. AT THE END OF THE MEETING, THE TWO SIDES EXCHANGED COPIES OF THE SIGNED AGREEMENT ON WITHDRAWAL OF FOREIGN TROOPS, THE TEXT OF WHICH FOLLOWS:

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"TEXT OF THE WITHDRAWAL OF FOREIGN TROOPS AND MILITARY
PERSONNEL FROM LAOS

IN ORDER TO IMPLEMENT ARTICLE 1, ITEM B, ARTICLE 2,
ITEM A AND ARTICLE 4 OF THE VIENTIANE AGREEMENT AND ARTICLES
15, 16, AND 17 OF ITS PROTOCOL,

IN ORDER TO PROTECT AND IMPLEMENT THE SACRED AND
INVIOLENT NATIONAL FUNDAMENTAL RIGHTS, NAMELY, INDEPENDENCE,
SOVEREIGNTY, UNITY AND TERRITORIAL INTEGRITY OF LAOS, THE
JOINT COMMITTEE FOR THE IMPLEMENTATION OF THE AGREEMENT
(JCIA) OF VIENTIANE AND PATRIOTIC FORCE SIDES HAS UNANIMOUSLY
AGREED TO LAY OUT A NUMBER OF REGULATIONS CONCERNING THE
DISSOLUTION OF THE FOREIGN PARAMILITARY AND MILITARY
ORGANIZATIONS AND THE WITHDRAWAL OF FOREIGN TROOPS AND
MILITARY PERSONNEL FROM LAOS, AND THE DISSOLUTION OF THE
SPECIAL FORCE BASES ORGANIZED AND ARMED BY FOREIGN COUNTRIES
AND CONCERNING THE DISCONTINUATION OF MILITARY INVOLVEMENT
IN LAOS. BOTH SIDES SHALL CONTINUE TO NEGOTIATE TO
IMPLEMENT THE CONTENT OF THESE REGULATIONS TO MAKE THEM
MORE COMPLETE, IF NECESSARY.

A. THE WITHDRAWAL OF FOREIGN TROOPS AND MILITARY

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PERSONNEL FROM LAOS

1. THE WITHDRAWAL OF TROOPS AND MILITARY PERSONNEL, INCLUDING MILITARY ADVISORS, MILITARY TRAINING UNITS, SPECIALIZED UNITS, ALL SERVICEMEN WHO SERVE IN CARRYING OUT MILITARY TASKS, AND ALL MILITARY PERSONNEL WHO HIDE THEMSELVES IN EMBASSIES AND CONSULATES EXCEPT THOSE WHOSE NAMES ARE ON THE EMBASSY LISTS AND ARE ALREADY ACKNOWLEDGED BY THE PROVISIONAL GOVERNMENT OF THE NATIONAL UNION (PGNU) AND EXCEPT THOSE WHO ARE MENTIONED BY THE 1954 AND 1962 GENEVA AGREEMENTS, OF THE U.S. AND THAILAND AND OTHER COUNTRIES MUST WITHDRAW FROM LAOS WITHIN SIXTY (60) DAYS

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AFTER THE ESTABLISHMENT OF THE PGNU AND THE JOINT NATIONAL POLITICAL COUNCIL (NJPC).

2. EACH SIDE MUST INFORM THE OTHER SIDE IN FULL DETAILS ABOUT THE WITHDRAWAL OF FOREIGN TROOPS AS MENTIONED IN ITEM 1. DETAILS MUST CONTAIN:

-- NATIONALITY,

-- TYPE,

-- NUMBER,

-- NUMBER OF THE WITHDRAWAL,

-- LOCATION OF WITHDRAWAL,

-- PROCEDURE OF WITHDRAWAL, AND

-- DATE AND TIME OF WITHDRAWAL.

B. THE DISSOLUTION OF THE PARAMILITARY AND MILITARY ORGANIZATIONS:

1. THE FOREIGN PARAMILITARY AND MILITARY

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PREPARED BY THE JOINT NATIONAL POLITICAL COUNCIL

DATE: 1978-10-10

1978-10-10

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ORGANIZATIONS AS MENTIONED ABOVE MUST BE COMPLETELY DISSOLVED WITHIN SIXTY (60) DAYS AFTER THE ESTABLISHMENT OF THE PGNU AND THE JNPC.

2. IN DISSOLVING THE MILITARY AND PARAMILITARY ESTABLISHMENTS OF THE FOREIGN COUNTRIES, THE CONCERNED SIDE MUST FORWARD A DETAILED PLAN TO THE OTHER SIDE AS FOLLOWS:

- NAME OF ESTABLISHMENT
- TYPE
- SERIAL NUMBER
- LOCATION
- NUMBER OF SERVICE PERSONNEL
- EQUIPMENT AND MATERIAL
- AREA OF WITHDRAWAL
- DATE AND TIME OF ABOLISHMENT AND WITHDRAWAL

3. THE DISSOLUTION OF SPECIAL FORCE.

1. THE SPECIAL FORCE WHICH WAS ORGANIZED, ARMED, TRAINED AND COMMANDED BY A FOREIGN COUNTRY MUST COMPLETELY BE DISSOLVED WITHIN 60 DAYS AFTER THE FORMATION OF THE PGNU AND THE JNPC INCLUDING ITS BASES, MILITARY FOUNDATION AND STRONGHOLDS.

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2. IN DISSOLVING THE SPECIAL FORCE AND ITS BASES, MILITARY FOUNDATION, STRONGHOLDS, THE CONCERNED SIDE MUST FORWARD A DETAILED PLAN TO THE OTHER SIDE AS FOLLOWS:

- NAME (UNIT, BASE, STRONGHOLD, MILITARY FOUNDATION)
- TYPE
- SERIAL NUMBER
- LOCATION
- NUMBER (MEN, BASES, UNITS, MILITARY FOUNDATIONS, STRONGHOLDS)
- ARMS EQUIPMENT AND SO ON
- DATE AND TIME OF ABOLISHMENT

D. DISCONTINUATION OF THE FOREIGN MILITARY INVOLVEMENT.

1. THE TROOPS OF EITHER SIDE ARE ABSOLUTELY PROHIBITED TO RECEIVE WEAPONS AND WAR MATERIALS OF ANY KIND FROM FOREIGN COUNTRIES. IN CASE OF THE NECESSITY TO REPLACE DAMAGED WEAPONS AND WAR MATERIALS, BOTH SIDES MUST DISCUSS AND AGREE WITH EACH OTHER,

2. BOTH SIDES MUST STRICTLY COMPLY WITH THE PROVISIONS OF THE 1954 AND 1962 GENEVA ACCORDS ON LAOS, CONCERNING THE PROHIBITION OF BRINGING INTO LAOS ALL KINDS

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OF FOREIGN REGULARS AND IRREGULARS AS WELL AS WEAPONS AND WAR MATERIALS.

3. EACH SIDE IS STRICTLY FORBIDDEN TO HIDE FOREIGN TROOPS IN ITS CONTROLLED AREAS.

4. EACH SIDE IS STRICTLY FORBIDDEN TO DISGUISE FOREIGN TROOPS AND WORKERS AS ITS OWN MEN.

5. FOREIGN COUNTRIES ARE PROHIBITED FROM USING LAO TERRITORY IN ORDER TO INTERFERE IN THE INTERNAL AFFAIRS OF NEIGHBORING COUNTRIES.

6. THERE WILL BE NO FOREIGN AIR FORCE MOVEMENT OVER THE AERIAL TERRITORY OF LAOS, INCLUDING FLIGHTS FOR SPYING OR TRANSPORTING OF TROOPS.

CONCERNING THE WITHDRAWAL AND DISSOLUTION OF THE MILITARY AND PARAMILITARY ORGANIZATIONS OF THE U.S.A., THAILAND AND OTHER COUNTRIES, THE JCIA OF BOTH SIDES HAS THE DUTIES OF ORGANIZING, PLANNING AND CONTROLLING THE OPERATION.

MOREOVER, BOTH SIDES HAVE AGREED TO SEND A MOBILE JOINT UNIT TO CONTROL AND INSPECT IN THE AREAS WHERE THE WITHDRAWAL AND DISSOLUTION SHALL BE MADE ON THE DATE AND TIME FIXED BY BOTH SIDES. WITH REGARD TO CONTROL AND INSPECTION, THE JCIA OF

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BOTH SIDES SHALL PROPOSE AND ASK THE ICC FOR COOPERATION.

IN CASE A VIOLATION OF THESE REGULATIONS IS CONFIRMED,
BOTH SIDES AGREE TO SEND THE MOBILE UNIT TO INVESTIGATE AND
SOLVE THE PROBLEM WITH THE COOPERATION OF THE ICC.

MADE IN 10 COPIES

ACTING REPRESENTATIVE OF THE
PRESIDENT OF THE JCIA OF THE
PATRIOTIC FORCE

(SIGNED AND SEALED)

(THAN) PADITH THIENGTHAM

VIENTIANE, 16 JANUARY 1975

ACTING REPRESENTATIVE OF THE
PRESIDENT OF THE JCIA OF THE
VIENTIANE SIDE

(SIGNED AND SEALED)

(THAN) KITHONG VONGXAY"

14.

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