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should be transferred and to show would appear to rest in the first instance almost exclusively on German views and desires. Hilblet presenably has no retional interest in continuing, either under its sum ampioes or in connotion with MEGROPING, singlaton MILINE astivition other than these in-500 dicated shows. We consequently see no alternative to discussing such activitie of BELINE as the search service with MESHOREMS/GAMAIN in order to determine their interest and wishes as concerns the activity and to reach an agroament with them as to dispectiton, whether such disposition be termination or take-over of the activity by an organization nominated by HOROFIND. Furiance pessibilities as to transfer, dependent on MHGNOPING views, are discussed in peragraph 2 of Attachment A. As concerns these other activities which do lie within the area of HUBARK interest, our views are as follows:

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(1) DELIMEN's balloom distribution sepability: We balieve that our interim decision, subject to later review against the background of the everall operational situation then existing, should be to attempt to selvego this sepability, either by organizing the belloom team on an independent basis (perhaps in the legal form of a private entropremensus) or by tying it into an existing project whether ChDONY or HERMOOD. (See paragraph 2-b-(1) of Attachment A.)

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(2) DILIMEN's mailing especity: We see no pressing operational grounds to attempt to maintain DILIMEN's mailing apparat ms an organized unit, particularly since we presumably will be able to the into individual mailers at will and as desired. We should of course attempt to salvage a maximum in terms of existing DILIMEN mailing lists. (See) paragraph 2-b-(2) of Attachment A.)

(3) DILINEN's propaganda production team: We do not deem it feasible to attempt to salvage DELINEN's propagands writers as a group. Individual writers can of course be picked up by KUBANK or non-KUBABK setivities as required or desirable. (See paragraph 2-a of Attachment A.)

(4) DILINEN's central files: While there is a KUEANK interest in maintaining DILINEN's central file in some memor which would provide ready KUEANK access, it does not appear feasible for KUEANK itself to take ever the files. Discussions with HEGROPING with a view temaris accuring takeover of the files by a responsible German organization which would undertake service of KUEANK trace requests appear indicated. (See paragraph 2-4 of Attachment A.)

e. <u>Possible continuation of some activities under DELINES name</u> (peragraph le of reference): On this point we believe the terms of reference relating to GMASH involvement are all important.

(1) If CANARH is unwilling to shange its past attitude tamard and relationship with DTLEMEN, then we believe HUBARK should not continue (1) The continue of the DTLEMEN name. (2) If CANARH desires continuation. of the under smother name. of any particular of the provided of the particular of the part

(2) If CANARH desires continuation, either under the DILINEN name or under another name, of any conkination of DILINEN activities but less DILINEN's East German propagands activities, then we believe KURARK should attempt to pass to HEOROFING complete fiscal and operating responsibility for the continuing activities. If HEOROFING/CANASH pleads inability to assume complete fiscal responsibility, we believe KURARK should be prepared to make a fiscal contribution for a pariod of a year or two (the general amount of the submidy to depend on the activities continued and their value to us, on the intangible value to us of a continuation of DILINEN's name, and on political factors relating to the overall KHEARK-HEOROFINO liaison relationship) but KURARK should resist any CANARH attempt to maintain KURARK in a position of day-to-day operating responsibility for the continuing activities of the organization.

(3) If CAMASH is agrouphle to or desires continuation of DILLERS activities, under the DiLINEN news and substantially as constituted at prement (i.e., including East German propaganda activity), then we believe DELINEW should be eastimued for the time being, provided the degree of initial CAMASH participation --- in terms of HENDROPING political baskstopping and fiscal involvement --- fits KHRAFK's view of the minimum HEGENTINO participation required to make continued BURGHE operation of the project tenable. If HEGROPING should not be prepared, as assume probable, to take over at an early date more or less complete operating and fiscal responsibility for the project, we should have adequate accurance that N.A. their fineal and operating participation gradually will be increased. Alternatively, we should explore the possibility of passing operating responsibility for the project to HEGROPING while continuing for a year or two a large measure of our submidy. Paragraph 3-s of Attanhumant A outlines our views as to what additional tightening up stops we should take relative to DILINEM if DILINEM should be sontinued with MHGROPING participation but under primary KUEARK operating involvement.

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4. <u>General Recommendation</u>: We see only three alternative ways of proceeding on this whole matter:

a. either NUBARK makes no final decision on the project for the time being and pending settlement of the legal espen involving DILINNE personnel;

We apply b. or we reach an internal decision that DILINEM is to be terminated, when, and at what time we will relay this information to CAMANN and DILINEM;

e. or we again review the project with CAMASH to see if we can see our future way more alearly.

In view of the developments at [] 9 Outober meeting with [] course 'e' seems most appropriate at this time. Such a review would be designed ad to sever continuation possibilities under either emclusive HEGROPING or joint KURATE/HEGROPING anaplees and transfer of individual activity possibilities under HEGROPING supplees.

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Beriew of DILINER Operations and Disposal Possibilities

| ٨. | 20BA-42536, | 25 June 1957 |
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Summery:

In the following paper we have attempted to provide a pinture of the various orgaminational elements which make up the DELINN project complex. We have followed up our expository treatment with a review of passibilities for the transfer of various operating units of the DELINEN organisation to other existing erganisations. We have also reviewed the possibilities of continuing DELINEN, in whole or in part, and with or without German participation. The paper includes a section on plans for terminating the project if this becomes our final decision.

1. Beview of Correct Activities:

a. <u>Propaganda Production</u>: Although the explosive operational reverses encountered by Millaux during the past ten months have shaham the project to its bakes, surprisingly enough the hard PP core of the project remains protty such unchanged, and the organization is still producing brochares and leaflets for East German consumption as follows:

targeted at the general population while the other six, each produced in 25,000 acpies, are each simed at a special group: 850 members, the military, intellectuals, workers, youth and farmers---which from a technical, literary and propaganda point of view appear to be as well or better propered than other similar iteas which we have seen. These publications have a total monthly production of over 200,000 copies and are distributed into the Zone through mailing from West Germany and via ballooning. DTLINEW also continues to produce two periodic items for West German economption. The DTLINEW Archiv, which may be described as a collection of DTLINEW editorial comment on specific current developments in East Cornary, is published approximately ten times a year and has a distribution of between 2,000 and 2,500 copies for each insue. The DELINEN Minnet, which is a memory of developments in the Soviet orbit with explanate upon conditions in East Germany, is published once monthly with a press run of about 700 copies. Both of these latter items are distributed to West Berlin and West German governmental aganaies, the West Barlin and West German press, and to other persons in a position to influence developments relating to the cold war. Particular attention is given to getting these publications to people who are thought to believe in the objectives and goals of the DELIMEN effort.

(2) <u>Special production</u>: DELIMEN's ability to produce and distribute, by balloon or walling, special leaflets and peophlats for East German consumption has not been significantly affected by resent developments and remains limited only by the funds available for such publications and our decisions as to what Zonel developments and/or intriamic weeknesses of the Communist system in East Germany should be exploited by this method. In 1938 DELIMEN continued to produce a variety of special leaflets and peophlats stacking specific manifestations and developments in East Germany and to distribute these items into all areas of the DDR. DELIMEN's severage of the SED <u>Y Partoites</u> in July again illustrated rather

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dramatically the ability of the DTLINEN organization to direct a mannive effort against a single political event in the Zone. In this operation, DTLINEN hellooned over one million copies of a leaflet into the confines of East Berlin, the site of the <u>Parteitag</u>, alone. DTLINEN also falsified and distributed in over 20,000 copies each two "interim" <u>Parteitag</u> reports, i.e., <u>Inizabanherishte</u>. DTLINEN finished its Y <u>Parteitag</u> progrem with the fulsification of a final report, i.e., <u>Absolumentanenique</u>, of the results of the <u>Parteitag</u> and distributed it in over 40,000 copies. It is our opinion that DTLINEN's <u>Y Parteitag</u> progrem constituted an effective, well-bulanced and semmendable propaganda operation.

b. Distribution Activities:

(1) Mailing apparet: Although DELINEN's mass distribution expability obviously rosts with ballooning, DELINEN was a well-organized and smoothly functioning mailing apparat consisting of a beadquarters element and 12 to 15 persons strategically dispersed throughout West Germany who mail DILINEN's propagands letters from a great variaty of losstions each month. These individuals are paid on a pisco-work basis and receive between 1999 20 and 50 wonthly, depending on the number of items which they mail. The letters are prepared for sailing under the direct supervision of the DILINEW Headquarters in West Borlin. The letters are addressed (the addresses are taken from DTLINEN's special card files) and then stamped and assembled into packages of 50 to 100. The packages are then airmailed to the mailers in West Germany, who then enter the letters into West Garman postal anamals at various sities in the neighborhood of their homes. DILINEN's mailing apparet usually handles between 16,000 and 20,000 envelopes monthly although, in special elreametamoes, it can be pushed upwards to over 30,000 separate pieces. It is difficult to estimate the value of salvaging this sailing espability in the event of project termination. Possibly its salvage value is negligible, since one would present that a new organization of this type sould be established without too much difficulty. It is, however, surely also true that the building of any kind of new organization often brings unantisipated problems of indutorminable dimensions.

(2) Ballooning apparat: Apart from the inestive Berlin balloon tess, Dilings entrently has two functioning balloon tesses in Vest Germany which are operating from two heating gas bases, one in Departmenturg, Lower Samony, and one in Coburg, Bavaria. A new have in Rachwage, Bas 18.g. which has been under construction for some time, should be operational within the next few weeks. DELINES's balloomers also have access to the 1909E belloon base at Koenigslustter, Lower Sammy. In a researchly good month, i.e., when the wind direction is right at least half of the time, DTLINEN's Newt German belloom team members can launch at least 500 halloons from eask of DELINES's bases and an additional 500 from the . THOPE base. Thus, when the DILINES base at Eschnege because operational, DILINEE should have a West Garman balloon capability of 2,000 ballooms a month. Although DTLINEN's West German ballooning familities can provide coverage of most East Oerman areas, they cannot provide the magnive Rest Berlin coverage that can be obtained by ballooning from West Berlin, e.g., it would have been impossible to put a million sopies of BELINDA's V Pertainag leaflet into East Berlin had it not been possible at that time to balloon from West Berlin.

e. Search Service and Social Melfare Activities:

(1) Search service: Since the founding of the DILINEN organization by Paul V. Hondreau in late fall 1948, search service activities have been a fundamental part of DILINEN activities. From the very outset, DILINEN concentrated on the assumulation of information regarding missing and/or imprimented persons and, over the years, has assembled a great deal of

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source material in this field. The organization, through experience, has developed an admirable professional "know-how" in this field and quite likely has the most effective search service capability as conserms East Germany to be found in Next Germany. DTLINEN, for example, has carded references to 146,083 persons reportedly imprisoned at one time or another in East Germany. Over the years, DTLINEN has accepted 38,541 search service requests, of which 18,532 have been clarified. This capability on the part of DTLINEN, however, appears to have little meaning for KUDANK from an operational point of view. We have viewed this work, together with the social service work, simply as a part of DTLINEN's formal raison d'etre. Regardless of the future of the DTLINEN organization, however, it appears that this aspect of DTLINEN's sativity probably is in the Germans' own interest to continue. Additional information conserving the file data built up by the DTLINEN search service unit will be found in paragraph II of Appendix I.

d. Central Card Piles: During its ten years of existence, the DILINEW organization has built up a sentral files section of massive proportions which is controlled by a central card file containing 546,000 separate entries. These earded references lead back to approximately 320,000 separate files which are maintained by the organization. DILINEN's cards and files are broken down into special categories in typical IS fashion, and the subject headings included probably equal those found in a major KUBARK operating base as far as diversity is concerned. Of particular interest to HUBARK are DELIMEN's files and cards pertaining to the MfS. DELIMEN has 8,976 earded references to staff employees of the Mf8 and an additional 322 earded referenees to MCS secret informats; there are also special sections pertaining to MfS offices, meeting places, safe spartments, telephone numbers, vehicles, etc. Also of interest to NURANK are the DTLINEN card files ovvering East German governmental, military, political, mass organization and other person-alities. These card files are the besis for DTLIMEN's specialized mailing lists, the accuracy of which plays a major role in any mailing operation. The sophistication of DTLIMM's personality card files perhaps can be demonstrated by the fact that their earded references to members of the East German Peoples Army are additionally broken down on the basis of grade, e.g., a special entegory for the grades esptain to lieutenant colonal, another entegory for the grades first and second lieutenant, ste. Approximately a year ago, at our request, DTLINEN established a sard file on lisense plates of Vest Berlin and Mest Govern vehicles sighted in East Berlin and East Gerumny. At the present time this particular card file boasts 1,268 entries. we plate eard file has not yet produced any information of Althe mph the lies special value, BCB's Soviet Section has considerable interest in this activity d periodically reviews the results of DELIMEN's efforts. A detailed breakdown of the central files section of DELINE, prepared by the DELINER orgamization, is forwarded as Attachment & for your information.

a. <u>Refugee and Visitor Debriefing Activities</u>: DrillWiN emintains a reception office at the Marieufelde Refugee Comp which is staffed by one full-time refugee debriefer who is afforded secretarial assistance as required. Depending upon refugee flow, this individual interviews between 10 and 30 refugees daily. Refugees who appear to possess information of value are

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referred to DILINEN's bandquarters where they are further debriefed by DILINEN's East Ourman specialists, i.e., DILINEN's <u>Informatin</u> for the Vopo, Velksarmee, SED, Kampfgruppen, etc. Visiters to the DILINEN headquarters building are hundled in a similar fashion; they are afforded a preliminary interview by a receptionist and them, if indicated, they are referred to a specialist for further debriafing. DILINEN currently is visited by between 700 and 1,000 persons monthly and prepares 50 or more reports each month based upon information provided by the visiters. Although many of these reports are of value to DILINEN's search service activity, not more than 10 or 15 in any one month are of interest to ENEAHK and two thirds of these usually contain information on the MfS.

f. <u>Press and Budio Howe Melocase</u>: Although DILINEN once had fairly good commentions in press and radio siroles (particularly when Manne GRAF was the press officer) and was able to secure good pick-up of its information releases, current press and radio pick-up of DILINEN information is low and when pick-up does coour it is normally without attribution to DELINEN. It is possible that a rebabilitation of DILINEN could overcome the current shy-many attitude of press and radio siroles.

2. Peanible Transfor of Carrent DELINE Activities to other Organizations:

a. <u>Propaganda Production</u>: The various individuals who create DELINER's propagands sould be routilized as individuals by MEMANK, German governmental agameies or other groups involved with propagands production. It is not believed, however, that it would be feasible to attaupt to excise the propagands writers from DELINER as a group and reestablish them either as an independent unit or within another existing organization. We don't see that KOHARK could absorb them as an independent group without building up a whele new apparatue including administrative, support and distribution elements. Nor could the writers be moved as a group into another organization aimee all the groups that could come into question presumbly would have to fire their own writers to make room for them.

b. Distribution America:

(1) <u>Ballooning apparet</u>: In paragraph 1 above we described the balloon and mail distribution assets surrently maintained by the DYLINES organization. Of these two units, the balloom apparat appears of the greatest salvage interest. The West Berlin ballooning team consists of two members supervised by GDERRER. The leaders of the two balleon teams in West Germany also are under GEERRE' emstrel. These two latter individuals utilize friends and acquaintances to acaist them in their balloon launching activition. Although the security weaknesses of such a system are obvious, it is to be noted that to the best of our knowledge both of these individuals have performed afficiently and have corried out their belloom launching activities as reported. If the DELINER balloomers are to be restilized by another group or independently, we feel certain that GERINES could reestablish the unit quickly and effectively. Since we don't see any indications that CAMASH would be willing to take over and run such a unit, for practical purposes us are probably dealing here with only two alternatives: (1) DILING's helloening assets sould be transferred intact to another existing CARONY or AREMOND organization under the leadership of 4987233 or another individual with the testmical knowledge and experience required, or (2) KOBANK could recetablish the ballosning assets on an independent basis with an appropriate cover organization and/or story.

(2) Mailing apparet: The Neet German mailing apparet presents a semawhat different problem. The DILINEN West German mailers have been

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contexted and developed by DTLINER over the years on an individual basis. The only thing that combines them into an apparet is the controlined direction of the milling operation which is exercised by DYLINEN from Berlin. Thus, the reutilization of these individuals for the sailing of egunda material would require that each of the 12 to 15 mailers involved be contacted individually and asked whether erapet he would be willing to conduct noiling activities for mother organization. Presimphly an appropriate FELIERS staffer could undertake to talk with each of the individuals and determine their sentiments, if we as desire. Since idealistic metivation probably doomn't play a great role as far as the unilers theunelyes are concerned, i.e., they sail their 1,000 to 2,000 letters a month because of the payments that they receive and not because they believe in DTLINEN's propaganda setivity, resutablishment of the mailing apparet within unother existing organization probably sould be carried out without a great deal of difficulty. Utilization of the mailers on an independent RUBARK basis, however, probably would present news difficulties, e.g., some of them quite probably would be gamaky of uniling propaganda destined for East Germany if they were not smare of the identity of the organization directing the activity. Game again, as with the ballooming assets, CMASH or other elements of the German government probably would not be interested in taking over the milers directly and thus the shelces prehably would be the same as in (1) above, i.e., reutilization by another existing organization or, possibly, utilization by NURARK on an independent beats.

c. The Search Service: The search service, as already noted in paragraph 1 above, is a humanitarian facility which should movit continuence in some form. If DYLINGN is torminated, we suggest that there are several ways through which the mearch service supplifities could be continued:

(1) If the German government is interested in satablishing an organization specifically designed to meet search service mode, DTLINEN's meansh service section, along with its files and reference material, could be moved into ar became the base for such a unit.

(2) DILINEN's search service section possibly could be absorbed by a similar existing unit in another organization (such a move to be coordinated with and approved by the Gorunn government), e.g., the Gerunn Red Cross or the VOS. Another possibility in this commetion would be to establish the <u>Rilfabouites</u> on an independent basis and then transfer the DYLINGN meansh service assets to the new <u>Hilfshumites</u> organization.

(3) The DILINEN search service sould be terminated and its existing eards and files transferred to another existing organization selected by the German government or to the German government.

HOTE: The files of the search service are interleabed with DTLINEN's central files (see below) and the search service relies heavily upon the control files in order to perform its function. Thus, any new organizational form set up for the mearch service function would have to include the central files section.

d. <u>Control Files Section</u>: As a source of biographic, reference and support material, DTLINERS control files section undembtedly has continuing value as far as KURAPK is concerned. To be of value to us, however, the files must be accessible to us and probably directly so, i.e., their value would diminish redically if we were required to pass along name trace requests through a variety of channels. The question arises as to whether or not this file anterial can be transferred in tote to another existing organization emi at the same time be readily accessible to us.

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(1) Transfer of the files along with key file personnal to is perhaps the only solution that would neet the above condition of direct accossibility, but it is not at all certain that _________ be capable of absorbing all of this material in a useable condition, i.e., so that name traces still could be conducted accurately and suffily. Nor is it certain that introducing a DTLINES activity into ____________ would be a desirable solution from the viewpoint of the operation.

(2) An obvious solution of the central files transfer problem would appear to be simply to transfer the central files in tota to UPENING, assuming that such a solution would be acceptable to UPENING. We have, however, certain reservations shout such a course of action, e.g., it is surely not beyond the reals of possibility that UPENING would simply pack the DYLINES file material away in some dusty old vanit where it would be of no service to supure. Additionally, transfer to UPENING quite probably would reduce our ready access to the material, pessibly to the degree that it as langer would be practical for us to attempt to wtilize it. It is possible that a solution could be found whereby MCE/LD could have direct access to the stimular ready MCE/LD could have direct access to the stimular ready MCE/LD

(3) Another possibility usual be to establish the control files section, perhaps in conjunction with the secred service, as a separate basis with a new name.

(4) Transferring the central files position to the INE or one of the Party East European slop appear to be possibilities which might morit investigation at the appropriate time.

e. <u>Refugee/Visitor Debriafing and Press/Radio Releases</u>: There is no basis for the existence of these estivities as separate organizational entities.

3. <u>Continention</u> under the DYLINEN Label:

a. As a KHEANK Operation with CANASH Participation: We note your comments in paragraph 6 of Reference B that _____ has suggested that perhaps some DILINHN functions could be continued under the DILINHN label. Assuming for the memorit the breadest construction of (on a streamlined basis. Such a streamlined D7111628 would continue to include propaganda producing and distributing elements, a central files section and mined search service/social weighte section. The streamlined organization . . would also continue to unintain offices at Marianfalds and would continue to amplay people as refugee and visitor debriefers in order to provide the orgamination with at loost a modicum of the current information required to produce effostive propaganda material. There would, of course, be no East German comerkars of any kind nor, with the exception of the distribution parat, would the organization have any elambastine overtunes shatever, e.g., 22 DTLINES would get completely out of the CALL business. DTLINES would continue to produce periodic publications and special leaflets designed to emploit targets of opportunity. DILINGN's tendencies to encreach upon Next Gerunn politics would be suppressed and any remidual international overtenes still remaining within the organization would be purged out. Streamlining of the organization would entail a significant budget reduction (perhaps from \$285,000 annually down to loss than \$200,000 for a starter), further reduction in permel (DTLINEN ourvently has sires 50 employees as against sires 75 in the spring of this year; we feel that a streamlined organization probably could run with circa 35 employees), and a tightening up of the organization all around. If the Germans were interested in such a solution, KURARK of course

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would have to decide as to just exactly what minimum participation in addition to political backstopping would be required on the part of the Germann in order that KUMANK could asistain a tenable position in the vesture. We would, of source, favor more or less complete German takesver of the project or partial INRARK fiscal support with complete Ourses operational res maibility, but if mother of these solutions would be fortheoning from the Gen a stda and XMRAHK in effect retained operating and primary figural responsibility, we feel that XMRAFK should continue to have a fairly free day-to-day hand, i.e., we don't believe KUPARK's position would be tenable if every resting decision regarding Dilimit activities required emileum lisison compultation bagged down by rooms of FedRep official red tape. We suggest that an attempt to run the project on a committee basis might bring forward limiten difficulties were even than these heretefore encountered. Perhaps. the introduction of a Germannominated staffer, along the lines proposed for would be part of the ansater have also.

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