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FM THE SITUATION ROOM
TO AMEMBASSY TEHRAN

SECRET

DELIVER AT OPENING OF BUSINESS WH43051

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TO: JERRY BREMER/DAVE GOMPERT
FROM: THE SITUATION ROOM
HEREWITH SECURITY CONDITIONS FOR SECRETARY KISSINGER'S VISIT
TO ROME.

1. POLITICAL TENSIONS HAVE COMBINED WITH A DE-
TERIORATING ECONOMY TO CREATE A VOLATILE SITUATION
IN ITALY. THE COUNTRY HAS HAD ONLY A CARETAKER GOVERN-
MENT FOR THE LAST MONTH, AS EFFORTS TO FORM A SUCCESSOR
TO PRIME MINISTER RUMOR'S CABINET--WHICH RESIGNED ON
OCTOBER 3--HAVE FOUNDERED ON INTER-PARTY DIFFERENCES
OVER ECONOMIC POLICY AND RELATIONS WITH THE POWERFUL
COMMUNIST PARTY (PCI). ORGANIZED LABOR, MEANWHILE, HAS
GROWN INCREASINGLY MILITANT AND IS TRYING TO SECURE
CONCESSIONS FROM MANAGEMENT AND THE GOVERNMENT THAT
WOULD INCREASE WORKER PURCHASING POWER AND OFFSET GROW-
ING UNEMPLOYMENT.

2. LABOR-MANAGEMENT TALKS ON THESE ISSUES BROKE
DOWN ON OCTOBER 28, AND THE NATIONAL LABOR LEADERSHIP
HAS PROCLAIMED A TWO-WEEK "STRUGGLE PERIOD" BEGINNING
ON NOVEMBER 5. SOME TYPE OF ACTION WILL PROBABLY BE
SCHEDULED IN ROME FOR THAT DAY TO OPEN THE PERIOD.
ALTHOUGH THE POSSIBILITY OF SOME VIOLENCE CANNOT BE
EXCLUDED, IT IS NOT LIKELY TO INVOLVE ANY SERIOUS SEC-
URITY RISKS.

ON-FILE NSC RELEASE INSTRUCTIONS APPLY

3. POLITICAL DEBATE GENERATED BY EFFORTS TO FORM
A NEW GOVERNMENT HAS INCLUDED CHARGES FROM THE LEFT OF
US INTERFERENCE IN ITALIAN DOMESTIC AFFAIRS. MUCH HAS
BEEN MADE OF RECENT PRESS EXPOSES OF ALLEGED US INTER-
VENTION IN CHILE. ALLENDE WAS A HERO TO BOTH MODERATE
AND EXTREME ITALIAN LEFTISTS, AND THEY HAVE GOTTEN
MAXIMUM PROPAGANDA MILEAGE OUT OF THE CHILEAN REVELA-
TIONS. SECRETARY KISSINGER HAS UNFAILINGLY BEEN
PORTRAYED AS THE PRIME MOVER IN THE AFFAIR.

DOS Review Completed.

4. CONSEQUENTLY, THE SECRETARY'S VISIT TO ROME WILL
BE MARKED BY LARGE, WELL-ORGANIZED ANTI-US DEMONSTRATIONS.
THESE FALL INTO TWO BROAD CATEGORIES:

A. THOSE SCHEDULED BY THE LEFT-WING EXTREMISTS--
STUDENT GROUPS AND EXTRAPARLIAMENTARY LEFTIST
ORGANIZATIONS--WHO DO NOT HESITATE TO ENCOURAGE
VIOLENCE;

B. THOSE ORGANIZED BY LEFTIST ELEMENTS, SUCH AS THE
COMMUNIST PARTY, WHO CULTIVATE AN IMAGE OF
RESPECTABILITY AND DISCOURAGE VIOLENCE.

EXTREME LEFT

SECRETARY KISSINGER'S VISIT FOR SOME TIME. ONE EXTREMIST PUBLICATION, MANIFESTO, HAS BEEN FEEDING ITS READERS A DAILY DIET OF "HATE AMERICA" AND "HATE KISSINGER" MATERIAL; IT ALLEGES THAT THE SECRETARY'S SPEECH TO THE FAO CONFERENCE IS ONLY A PRETEXT FOR A VISIT TO ITALY, DURING WHICH HE WILL LAY DOWN THE US LINE TO ITALIAN POLITICAL LEADERS.

6. FAR LEFT STUDENT GROUPS HAVE SCHEDULED A NATIONAL STUDENT STRIKE ON NOVEMBER 5, CENTERED ON AN ANTI-US, ANTI-KISSINGER THEME. IT WILL INVOLVE A PROCESSION IN ROME, FOLLOWED BY A DEMONSTRATION IN PIAZZA ESEDRA, SPONSORED BY THREE ETRAPARLIAMENTARY LEFTIST GROUPS. THE ATMOSPHERE CREATED IN FAR LEFT CIRCLES BY THE AFOREMENTIONED PROPAGANDA COULD EASILY LEAD TO VIOLENCE.
MODERATE LEFT

7. THE MAJOR DEMONSTRATION ANNOUNCED FOR NOVEMBER 5, HOWEVER, IS A COMMUNIST PARTY-SPONSORED RALLY IN ROME'S PIAZZO DEL POPOLO. IT WILL ALSO HAVE AN ANTI-US THEME, AND THE PCI IS USING ITS EFFICIENT POLITICAL MACHINERY TO TURN OUT A MASSIVE CROWD.

8. IF THE PCI CAN MAINTAIN CONTROL OF THE MEETING, THE FIREWORKS WILL BE STRICTLY VERBAL. THE COMMUNISTS ARE WORRIED, HOWEVER, THAT ETRAPARLIAMENTARY LEFTISTS MAY MAKE A SERIOUS EFFORT TO TAKE OVER THE RALLY AND, IN THAT EVENT, THERE IS A REAL POSSIBILITY OF VIOLENCE.

9. COMMUNIST PARTY CHIEF BERLINGUER HAS WARNED HIS PEOPLE THAT NON-PCI ELEMENTS MAY SEIZE THE RALLY AND HAS DISCOURAGED COMMUNIST SUPPORTERS FROM PARTICIPATING IN ANY NON-PCI ACTIVITIES ON NOVEMBER 5.
ITALIAN SECURITY

10. ITALIAN SECURITY FORCES HAVE CONSIDERABLE EXPERIENCE IN CROWD CONTROL AND SHOULD BE ABLE TO HANDLE ANY TROUBLE, EVEN IF THEY HAVE TO BREAK A FEW HEADS IN DOING SO. GIVEN THE PRESENCE IN ROME ON NOVEMBER 5 NOT ONLY OF MR. KISSINGER BUT ALSO OF NUMEROUS OTHER FOREIGN PERSONAGES ATTENDING THE FOOD CONFERENCE, THE SECURITY FORCES WILL BE OUT IN FORCE. ALSO, BOTH INTELLIGENCE AND SECURITY FORCES CAN BE EXPECTED TO MONITOR CLOSELY ACTIVITIES OF INDIVIDUALS AND GROUPS THEY HAVE REASON TO SUSPECT MIGHT ATTEMPT TO CREATE DISTURBANCES. ABSENCE OF A REGULAR GOVERNMENT SHOULD NOT ADVERSELY AFFECT THE SECURITY FORCES' ABILITY AND DETERMINATION TO MAINTAIN ORDER.

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