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OFFICE OF THE SECRETARY OF DEFENSE

Memo For Gen Secwroft 12 Mar 1973

Here is Part II of the Defense Report.

Part I is based on Part II and will have the Secretary's personal touch. Will send over when ready
JRM

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MEMORANDUM

NATIONAL SECURITY COUNCIL

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March 19, 1973

MEMORANDUM FOR GENERAL SCOWCROFT

FROM: Phil Odeen *PO*

SUBJECT: FY 1974 Defense Report

I circulated Part II of the FY 1974 Defense Report to the major segments of the staff for comments. Not all have completed their review but since DOD wants to print the statement on March 21 I suggest we forward the comments we have now and send the rest later with our comments on the just received Part I.

Dick Kennedy is the only one so far to provide detailed comments. Some are editorial and some more substantive. I recommend we forward all of them to DOD and let them incorporate them as appropriate.

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THE WHITE HOUSE
WASHINGTON

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MEMORANDUM FOR

JONATHAN MOORE

SUBJECT: FY 1974 Defense Report

Attached are some changes to Part II of the Secretary's Defense Report for FY 1974 you may want to consider incorporating in the final version. Some of these changes are minor editorial corrections. However, many of the changes are suggested so as to have the Secretary's report give the same cast and hue on various foreign policy issues as given by the President and Dr. Kissinger.

We now have Part I of the report and will forward our comments as soon as possible.

Mr. Jonathan Moore
Office of the Secretary of Defense
The Pentagon, Room 3E 880
Washington, D. C. 20301

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- P I-1 3rd dashed paragraph delete "our adversaries" and insert "others".
- P I-2 The heading "The Nixon Doctrine in Practice" should be changed to "The Nixon Doctrine and Foreign Policy in Practice".
- P I-2 Last paragraph, 1st sentence, delete "the past year" and insert "1972" to reduce duplication.
- P I-2 Last paragraph, 2nd sentence insert "and Foreign Policy." after "Doctrine".
- P I-3 2nd sentence; This quote from Laird's final report received the greatest attention in the press at the time of his report. It should not be restated in the report especially in light of the recent North Vietnamese buildup in the south.
- P I-3 4th sentence, delete "on ending the war, with its twin benefits of allowing us to remove U.S. forces from South Vietnam and to secure the release of prisoners of war" and insert "ceasefire" before the word "agreement."
- P I-3 5th sentence, The Republic of China should be included and the phrase "despite the difficulties of working out mutual problems which may have arisen in the economic sphere" should be omitted. There is no need to stress our differences.
- P I-3 Last dashed paragraph, 2nd to last sentence should be updated before going to print. All ROK troops may be returned by that time.
- P I-4 1st paragraph, delete the second sentence.
- P I-4 4th sentence, delete "the first" since there have been previous agreements on the testing of nuclear weapons.
- P I-4 3rd dashed paragraph replace the second sentence with "Direct consideration of military force reductions is to be reserved to MBFR negotiations. CSCE, however, can deal with areas of cooperation and principles of security in a way

that contributes to a relaxation of tensions."

- P I-4 Last dashed paragraph delete "are achieving a slow opening" and insert "have opened."
- P I-4 Replace the last sentence with "Both of these conferences--CSCE and MBFR --represent a continuation of the Western initiatives in expanding dialogues with the Soviet Union, as exemplified by the President's trip to Moscow in May of 1972".
- P I-5 1st paragraph, last sentence change "achieve" to "improve".
- P I-5 Replace the 2nd dashed paragraph with "--Despite continuing incidents the ceasefire in the Middle East continued to hold throughout the year."
- P I-5 Last dashed paragraph, delete "their slow pace."
- P I-6 1st dashed paragraph replace "concrete agreements that make real improvements in the situation between East and West." with "tangible results rather than more improvements in the climate."
- P I-6 2nd dashed paragraph first sentence, change to read "We must continue to work to insure that the MBFR negotiations make progress toward mutual and balanced agreements."
- P I-6 6th dashed paragraph change "together, with" to "among".
- P I-7 Replace the 1st paragraph with "Despite the progress made under the Nixon Doctrine and Foreign Policy, there remain many sources of instability and potential conflict in the world, particularly in the Middle East. These are discussed in some detail in the following section."
- P I-7 Replace last dashed paragraph with "--Strong U.S. interests have resulted in our long-standing commitments to our allies. These interests and commitments remain fundamental to our posture."

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P J-8 Rewrite last paragraph as follows-- "The United States is linked to the countries of Western Europe through basic historical, political and economic ties. U.S. interests in Western Europe depend in large measure on the prosperity, stability and attitude of our European allies. We and our NATO allies are confronted with a serious military threat in Europe, a threat that requires a strong Western defense capability in response. Our strategic nuclear shield,"

- P I-9 1st new paragraph, second sentence, delete "agreed" and "Warsaw Pact".
- P I-9 2nd paragraph, 3rd sentence delete "The Warsaw Pact from mounting".
- P I-10 1st sentence, delete "today" and "initially".
- P I-10 delete 2nd and 3rd sentences and replace with "Both the U.S. and its NATO allies have repeatedly emphasized the importance of retaining U.S. forces in Europe at their current levels. Until agreement is reached on mutual and balanced force reductions, unilateral reductions could undermine deterrence, reduce Warsaw Pact interest in negotiating MBFR, and create a serious crisis of confidence in Europe".
- P I-10 2nd paragraph 3rd sentence, replace "The" with "Their" and delete "they have promised."
- P I-10 3rd paragraph, 1st sentence delete "Canada, Mexico, and other" and insert "the" before "nations"
- P I-10 3rd paragraph, 2nd sentence delete "our own country" and insert "the United States".
- P I-11 1st line replace "responsibility for" with "burdens of"
- P I-11 2nd sentence, delete "Although we are terminating our direct involvement in the most recent of these, there remains continuing prospects for instability in the area that" and add "In spite of the recently improved chances of bringing peace to Indochina, the continuing possibility of instability in the area".
- P I-11 3rd sentence change it to read "The military capabilities of our allies and the threat to their security will, in the near term, require that we maintain well equipped forces overseas for deterrence or to respond if deterrence fails."

P I-11 Rewrite the 2nd paragraph as follows--"The United States intends to honor all agreements made with respect to Indochina and expects all parties to do the same. The United States will continue to meet its commitments to the government of Cambodia as it pursues the restoration of peace in its troubled land."

P I-11 3rd paragraph 1st sentence change "treaty" to "relationship"

P I-11 3rd paragraph replace last sentence (continues on P I-12) with "The U.S.-Japanese treaty provides for the defense of Japan within the framework of the mutually beneficial relationship."

P I-12 Rewrite the 1st paragraph as follows: "In Korea, our assistance and continued presence have contributed to creating an environment in which the Republic of Korea (ROK) has entered negotiations with the North Koreans from a position of confidence and strength. The ROK has assumed greater responsibility for its own defense following the implementation of the jointly conceived Five Year Modernization Plan. However, the presence of U.S. forces in the ROK will remain imperative."

P I-12 2nd paragraph 1st sentence insert after "depend" the words "in large measure"

P I-12 3rd paragraph, 1st sentence, after "Middle East" delete "and" and insert "as in", also insert "security" after "basic"

P I-12 4th paragraph, 1st sentence, delete "A" and insert "Consequently a".
This paragraph should be a continuation of the 3rd paragraph.

P I-13 1st new paragraph, 1st sentence, correct spelling of "approximately."

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- P I-13 1st new paragraph, 2nd sentence, delete "very"
- P I-13 1st new paragraph, 3rd sentence, replace "are primarily looking" with "look primarily."
- P I-13 1st paragraph, last sentence, replace "balances" with "reduces the impact of"
- P I-13 2nd paragraph, 1st sentence, rewrite 1st sentence to read "The capability to keep open vital maritime and aerial lines of communications is a necessary and continuing derivative of our worldwide interests."
- P I-13 2nd paragraph, 3rd sentence, replace "can" with "be able to".
- P I-13 2nd paragraph, 4th sentence, delete "during peacetime,".
- P I-15 1st paragraph, 1st line delete "an" and " amount of".
- P I-15 1st paragraph, second sentence, delete "precious funds" and insert "resources"
- P I-15 1st paragraph, 3rd sentence, delete "to the extent possible."
- P I-15 last paragraph, 3rd sentence, delete "for intercontinental attack" and insert "intercontinental attack" before the word "forces"
- P I-16 1st line, delete ", improved or modified" and insert "or improved."
modified and improved are redundant.
- P I-17 1st paragraph, last sentence, correct spelling of "operational".
- P I-17 2nd paragraph, 1st sentence; move word "Soviet" from before "modern" to before "production"
- P I-17 3rd paragraph, 1st sentence insert "class submarine" before "deployments".
- P I-18 2nd paragraph, 1st sentence, insert "Backfire," after "swing-wing bomber,"
- P I-18 2nd paragraph, 2nd sentence, insert comma after "attack".
- P I-20 last paragraph, 1st sentence, explain "but on the other hand restricted"
Do you mean "range restricted"?
- P I-22 The point should be made that Soviet divisions are smaller than U.S. divisions.

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More information could be given on how many divisions are cadre, half strength, etc.

- P I-23 1st paragraph, third sentence. The statement "(except for the buildup on the China border)" makes the first part of this sentence confusing. This is especially confusing in light of the third paragraph on page I-24.
- P I-24 3rd paragraph 2nd sentence, insert "potential" in front of "threat".

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- P I-26 3rd paragraph 2nd sentence replace "content" with "Content" with "operate" and "operates" with "is"
- P I-27 1st paragraph, last sentence, "unit" is not clear.
- P I-27 Change the heading "Chinese Threat" to "Chinese Capabilities".
- P I-27 2nd paragraph, replace the first sentence with "The Peoples Republic of China does not now have the capability to deliver nuclear warheads to the United States, but developments are continuing that could affect the nuclear balance."
- P I-29 The 2nd paragraph should be included in 1st paragraph.
- P I-29 2nd paragraph, 2nd sentence, replace "native" with "Chinese"
- P I-30 1st paragraph, 1st sentence "protect" should be "project"
- P I-30 1st paragraph, 1st sentence, delete "against our allies."
- P I-30 1st paragraph, 2nd sentence delete "from our net assessments."
- P I-31 Rewrite the 2nd paragraph in such a way that the NV and Viet Cong; the VC, NV and Khmer Communists; and the NV and Pathet Lao personnel are not lumped in one figure such as the 215,000 in the Republic of Vietnam.
- P I-31 last paragraph, 3rd sentence, do you really want to say " construction of air-fields below the 17th parallel"?
- P I-31 last paragraph, 1st sentence, delete "in".
- P I-32 1st paragraph, 2nd sentence, change to read "The withdrawal of Soviet forces from Egypt reduced the chances of a major power confrontation in the area". 3rd sentence delete "they" and add "the Soviets".
- P I-32 2nd paragraph, last sentence, delete "tragic"..
- P I-33 3rd paragraph 3rd sentence, insert comma after "India".
- P I-33 1st paragraph, second sentence, delete comma after "power."
- P I-34 5th line, delete "plans"

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- P I-35 1st new paragraph, 1st sentence, insert comma after "President"
- P I-35 2nd paragraph, 1st sentence, delete "in"
- P I-37 1st new paragraph 2nd sentence, replace "that" by "which"
- P I-37 1st new paragraph, 4th sentence, delete "nonetheless"
- P I-37 1st new paragraph, 5th sentence replace "sought to encourage" by "encouraged"
- P I-37 2nd to last line, insert comma after "Japan"
- P I-37 Change last sentence on page to read:
 "Programs must continue so that, as other countries achieve a self-defense capability, the temptation for potential aggressors to resort to arms will be reduced and the incentive to settle differences through negotiation will be increased."
- P I-38 2nd paragraph, 1st sentence, replace "intelligence" with "information"
- P I-38 2nd paragraph, 3rd sentence, delete "some"
- P I-39 first dashed paragraph, change "near past" to "recent"
- P I-39 The portion of the last dashed paragraph on this page should be changed to read "The USSR has closed the technology gap in several important areas between 1950 and 1970. The U.S. leads in computer".
- P I-40 6th line from top "vehicles" should be "vehicle"
- P I-40 7th line from top do you want "different" or "difficult"?
- P I-40 1st new paragraph the 3rd and 4th sentences should be changed to read "It is equally evident however, that the USSR is entirely capable of taking the overall lead as it has already done in numerous specific areas.
- P I-40 The last paragraph, on this page (and its continuation on the next page) should be deleted.

- P I-41 1st paragraph, 2nd sentence, replace "We do know that there" with "There"
- P II-4 Suggest you change the vertical scale on the graph. The end point of the Defense line now falls in the middle of the scale break.
- P II-5 3rd paragraph, your statement of "declining Defense budgets" is not supported by Table 1. Perhaps by using constant dollars you can make a statement of this type.
- P II-6 1st paragraph 1st sentence "downward trend" of what?
- P II-7 2nd line of footnote "than" should be "that"
- P II-19 3rd paragraph 2nd sentence; change "impacted" to "affected"
- P II-20 What does the first sentence "There are a number of adjustments to this program including those related to reduced MASF support." mean?
- P II-23 lines 7-9 the uncertainties related to troop withdrawals (both U.S. and ROK) and return of POWs have ceased to exist.
- P II-23 1st new paragraph 2nd sentence delete ", if necessary,"
- P III-5 2nd paragraph, fill in the blank.
- P III-12 Correct the spelling of "been" in the last line on the page.
- P III-20 4th paragraph, 1st sentence, delete "winding down of combat operation" and insert "ceasefires".
- P III-21 The number of squadrons does not agree with P III-35, which is correct?
- P III-37 1st line, "result" should be "results"
- P III-38 2nd new paragraph, 1st sentence "lointer" should be "loiter"
- P III-38 3rd paragraph, hasn't the A-10 contract been awarded?
- P III-42 2nd paragraph, update in light of recent decisions.
- P III-55 2nd paragraph, too many capital letters in "reserve".
- P IV-9 lines 8 and 9 shouldn't both be "imputed"